JOURNAL OF THE MEETING OF THE SHEBOYGAN COUNTY BOARD OF SUPERVISORS

March 20, 2018

Pursuant to Wis. Stat. § 59.11, the March 20, 2018 session of the Sheboygan County Board was called to order by Chairperson Thomas Wegner at 6:00 p.m. Chairperson Wegner noted that the notice of meeting was posted on March 16, 2018 at 2:30 p.m. in compliance with the open meeting law. The meeting opened with the Pledge of Allegiance by all present led by Boy Scout Troop 801 from Grace Episcopal Church, Sheboygan.

The roll call was taken and recorded with 22 Supervisors present; Absent: 3, Supervisors Brauer, Hoffmann, and Ogea.

Supervisor Ogea arrived at 6:03 p.m.

Supervisor Winkel moved for approval of the February 20, 2018 Journal, which was distributed to all supervisors prior to the meeting. The motion was seconded by Supervisor Glavan and carried on unanimous roll call vote of the board.

APPOINTMENTS - NONE

PRESENTATION

Dane Checolinski, Sheboygan County Economic Development Corporation Executive Director and Gary Dulmes, President – Powerpoint presentation on Annual Report.

PUBLIC ADDRESS

Charles Wingrove, 3122 North 7th Street, Sheboygan – Separation of powers.

LETTERS AND COMMUNICATIONS

The Clerk presented a resolution from the Racine County Board of Supervisors in opposition of SB777 and AB923 relating to changing the authority of county executive and county boards. By Chairperson referred to the Executive Committee.

COUNTY ADMINISTRATOR'S REPORT

County Administrator Adam Payne thanked everyone for their patience on learning the new county board voting equipment, and thanked Cheryl Savon, Chris Lewinski, and Alayne Bosman for their key roles. Mr. Payne noted Chairperson Wegner and Supervisors Conrardy, Te Stroete, and Ziegelbauer all celebrated their birthdays last week, and have 72 collective years of experience on the County Board. Mr. Payne gave a Transportation Complex update, and also reported on the NACo legislative conference he recently attended in Washington, D.C.

COMMITTEE REPORTS

The Clerk read the report of the Executive Committee regarding Resolution No. 26 (2017/18) Approving Plan to Combat Aquatic Invasive Species in Sheboygan County recommending adoption.

Supervisor Goehring moved to adopt the resolution. The motion was seconded by Supervisor Uraynar and carried on unanimous roll call vote of the board.

The Clerk read the report of the Executive Committee regarding Ordinance No. 11 (2017/18) Amending Section 75.07(2)(a) and 75.17(2)(a) of the Sheboygan County Erosion Control Ordinance (Removing of Town of Wilson Exception) recommending enactment.

Supervisor Goehring moved to enact the ordinance. Supervisor Koch seconded the motion which carried on unanimous roll call vote of the board.

(Vice-Chairperson Marthenze presiding)

Pursuant to Rule IV of the Rules of Order, the following resolutions and ordinances were introduced by the Clerk and referred by the Vice-Chairperson as indicated:

- **Resolution No. 27 (2017/18)** Re: Authorizing the Finance Committee and Finance Director to Balance Over Budget Departmental Accounts referred to the Executive Committee.
- **Resolution No. 28 (2017/18)** Re: Authorizing Human Resources Committee to Enter Into Labor Contract with Sheboygan County Law Enforcement Employees' Association WPPA-LEER referred to the Finance Committee.
- **Resolution No. 29 (2017/18)** Re: Authorizing Planning and Conservation Department to Apply for Tree Planting Grant referred to the Finance Committee.
- **Ordinance No. 12 (2017/18)** Re: Amending County Compensation Program Provisions referred to the Finance Committee.
- Ordinance No. 13 (2017/18) Re: Establishing Speed Zones on County Roads "W" and "TA" (Towns of Lima and Sheboygan Respectively) referred to the Law Committee.

ADJOURNMENT

Supervisor Bemis moved to adjourn. Supervisor Winkel seconded the motion which carried on unanimous roll call vote of the board. The meeting was adjourned at 6:45 p.m. The next scheduled meeting is Tuesday, April 10, 2018 at 6:00 p.m.

RESOLUTION NO. 2017-111

RESOLUTION BY EXECUTIVE COMMITTEE OPPOSING THE PASSAGE OF 2017 SENATE BILL 777 AND 2017 ASSEMBLY BILL 923 RELATING TO CHANGING THE AUTHORITY OF COUNTY EXECUTIVES AND COUNTY BOARDS

To the Honorable Members of the Racine County Board of Supervisors:

WHEREAS, the Legislative and Executive branches of Racine County government are proud of the years of successfully working together, embracing fiscal responsibility, and continuing to demonstrate creativity in the execution of governance duties; and

WHEREAS, this relationship – admired by other counties – has had its challenges but it remains intact and viable because each branch takes its responsibilities to citizens seriously, and feels duty bound to produce the best policies possible; and

WHEREAS, proposed 2017 Senate Bill 777 ("SB 777") and 2017 Assembly Bill 923 ("AB 923") make a number of changes to laws relating to the authority of county executives and county boards, both exclusive to any county with a population of 750,000 or more (populous county) and statewide; and

WHEREAS, SB 777 and AB 923 generally provide that any power conferred to a county executive or administrator must be broadly and liberally construed and limited only by express language, and that, to the extent that a conflict exists between county board action and county executive or administrator action, the action of the executive or administrator shall prevail, to the extent of the conflict; and

WHEREAS, SB 777 and AB 923 change the authority of county executives and county boards statewide relative to acceptance of donations, gifts, and grants, and transportation leases; and

WHEREAS, SB 777 and AB 923 restrict county board actions related to the budget, including the disallowance of any items other than: a) the county or municipal tax levy; b) anticipated revenue amounts from all sources; and c) appropriations for all departments, and for any other obligations of the county or municipality; and prohibiting the county board of a county with a county executive and a municipality's governing body from issuing municipal obligations in an amount that is higher than the amount initially proposed by the county or chief executive in his or her proposed budget for that biennium; and

WHEREAS, SB 777 and AB 923 allow the county executive to determine whether to utilize biennial budgeting; and

WHEREAS, SB 777 and AB 923, generally, fundamentally expand the powers that may be exercised by the county executive and limit the powers that may be exercised by a county board of a populous county, and the Racine County Board of Supervisors is concerned that such disruption to the checks and balances between local branches of government, though limited to a populous county, may lead to passage of similar changes statewide; and

Res No. 2017-111 Page Two

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WHEREAS, the Racine County Board of Supervisors is alarmed at the sudden appearance and rapid ascension of SB 777 and AB 923, without appropriate vetting and input from the 72 Wisconsin counties, through their boards, constitutional officers, corporation counsel, and the Wisconsin Counties Association; and

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WHEREAS, the Racine County Board of Supervisors is strongly opposed to any provisions that would significantly change the current powers of county boards, executives and administrators in the following areas:

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- The ability to spend money;
- The ability to borrow money:
- The ability to set the property tax levy;
- The ability to set the salaries of constitutional officers and county employees;
- The authority regarding contracts:
- The authority to confirm appointments and dismissals;
- The balance of ultimate authority between county boards and executives or administrators:

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WHEREAS, although the Racine County Board of Supervisors is not opposed to the modernization of the functions of county government, the policy changes in SB 777 and AB 923 have not been properly vetted by the aforementioned interested parties nor has the general public been properly informed of the shift in the balance of power among their local elected officials: and

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NOW, THEREFORE, BE IT RESOLVED that the Racine County Board of Supervisors hereby expresses its opposition to 2017 Senate Bill 777 and 2017 Assembly Bill 923.

BE IT FURTHER RESOLVED that the County Clerk is hereby directed to transmit a copy of this Resolution to Governor Scott Walker, all Wisconsin Legislative Representatives, all Wisconsin Counties, and the Wisconsin Counties Association.

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Respectfully submitted, 36 EXECUTIVE COMMITTEE 2-27-18 37 1st Reading 38 2-27-18 39 2nd Reading Russell A. Clark, Chairman 40 41 **BOARD ACTION** 42 Adopted 43 For Pamela Zenner-Richards, Vice Chairman 44 Against 45 Absent Q.A. Shakoor, II, Secretary 46 VOTE REQUIRED: Majority

Mark M. Gleason

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Prepared by: **Corporation Counsel**

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