

**JOURNAL OF THE MEETING OF THE
SHEBOYGAN COUNTY BOARD OF SUPERVISORS**

June 15, 2021

Pursuant to Wis. Stat. § 59.11, the June 15, 2021 session of the Sheboygan County Board was called to order by Chairperson Vern Koch at 6:00 p.m. Chairperson Koch noted that the notice of meeting was posted on June 11, 2021 at 3:00 p.m. in compliance with the open meeting law. The meeting opened with the Pledge of Allegiance by all present.

The roll call was taken and recorded with 22 Supervisors present; (2) Supervisors attended remotely: Supervisors Nennig, and Schobert; Absent: 2, Supervisors Hoffmann, and Jorgensen; Vacant: 1, District #21.

Supervisor Wegner moved for approval of the May 18, 2021 Journal, which was distributed to all supervisors prior to the meeting. The motion was seconded by Supervisor Brauer and carried on unanimous roll call vote of the board.

APPOINTMENTS

The Chairperson announced that the next order of business was the consideration of the following appointments by the County Administrator.

Board of Adjustments

Ed Harvey, Jr., N3635 Timberview Road, Waldo, WI 53093

(Regular Member – Town of Lyndon, appointed to fill vacancy)

Kelly Johnson, W5865 CTH J, Plymouth, WI 53073

(Regular Member – Town of Plymouth, appointed to fill vacancy)

BJ Reenders, 941 Center Avenue, Oostburg, WI 53070

(Alternate – Town of Holland, appointed to fill vacancy)

Supervisor Abler moved to concur with the appointments from the County Administrator. The motion was seconded by Supervisor Goehring and carried on unanimous roll call vote of the board.

Supervisor Jorgensen joined the meeting via zoom at 6:10 p.m.

PRESENTATIONS

Jason Mengel, 2020 Ryder Cup Director – Update on Ryder Cup

PUBLIC ADDRESS

Stephanie Arndt, 535 Richmond Avenue, Sheboygan Falls – Censorship of County Board meetings.

Suzanne Speltz, 3917 Mendocino Lane, Sheboygan – Vaccinations.

LETTERS AND COMMUNICATIONS

The Clerk presented a copy of an e-mail from Supervisor Hilbelink advising of his resignation effective May 31, 2021. The vacancy will be filled pursuant to Wis. Stat. §59.10(3)(e).

The Clerk presented a resolution from the Barron County Board of Supervisors requesting elimination of Badger Care Eligibility Cliff. By Chairperson referred to the Health & Human Services Committee.

The Clerk presented resolutions from the Buffalo, Kewaunee and Shawano County Boards of Supervisors in opposition to changes in wildlife damage abatement and claims program. By Chairperson received for information.

The Clerk presented a resolution from the Polk County Board of Supervisors authorizing the lobbying of the Wisconsin State Legislature to create a state substance abuse database. By Chairperson referred to the Health & Human Services Committee.

The Clerk presented a resolution from the Polk County Board of Supervisors authorizing the lobbying of the Wisconsin State Legislature to create community-based inpatient and outpatient substance abuse treatment facilities. By Chairperson referred to the Health & Human Services Committee.

The Clerk presented a resolution from the Polk County Board of Supervisors authorizing the lobbying of the Wisconsin State Legislature to increase funding to the Attorney General for drug crime prosecution. By Chairperson referred to the Law Committee.

The Clerk presented a resolution from the Waushara County Board of Supervisors supporting legislation to provide an increase in criminal and ordinance violation surcharge. By Chairperson received for information.

The Clerk presented a resolution from the Waushara County Board of Supervisors supporting legislation to remove requirement for duplicate copies of a transcript for application of a search warrant. By Chairperson received for information.

COUNTY ADMINISTRATOR'S REPORT

County Administrator Adam Payne thanked Jason Mengel for his presentation on the upcoming Ryder Cup and strong working relationship. Mr. Payne reviewed some Public Health data and shared how encouraging it is that the County's total COVID-19 active case count is below 50. He also shared that over 60% of people ages 55-65 are vaccinated, and over 80% of people 65 and older are vaccinated. Mr. Payne also reported on the status of the 2022 budget development process, and shared the County is poised for just under a 1% increase in the property tax levy, and a property tax rate decrease. Mr. Payne also shared good news about some key initiatives, such as a state grant to help fund replacing the Sheboygan County Marsh dam, a proposed increase in state transportation revenues, and opportunities to make thoughtful investments with the Federal American Rescue funds.

COMMITTEE REPORTS

The Clerk read the report of the Executive Committee regarding **2020-2021 Per Diem Payments**.

Supervisor Brauer moved to concur with the report. The motion was seconded by Supervisor Montemayor and carried on unanimous roll call vote of the board.

(Vice-Chairperson Ziegelbauer presiding)

Pursuant to Rule IV of the Rules of Order, the following resolutions were introduced by the Clerk and referred by the Vice-Chairperson as indicated:

Resolution No. 08 (2021/22) Re: Authorizing Entering into 340B Health Care Services Agreement with St. Vincent Hospital of the Hospital Sisters of the Third Order of St. Francis for the Provision of Health Care Services to the Uninsured and Underinsured Residents of Sheboygan County.

Supervisor Goehring moved to pull Resolution No. 08 from committee for immediate action. Supervisor Montemayor seconded the motion which carried on unanimous roll call vote of the board.

Supervisor Montemayor moved to adopt the resolution. The motion was seconded by Supervisor Goehring and carried on unanimous roll call vote of the board.

Resolution No. 09 (2021/22) Approving Cost-Sharing of *Discover Wisconsin* Campaign Between the City of Sheboygan, the Sheboygan County Economic Development Corporation, and Sheboygan County referred to the Executive Committee.

Resolution No. 10 (2021/22) Re: Approving License Agreement with Sheboygan County Young Men's Christian Association, Inc. referred to the Executive Committee.

ADJOURNMENT

Supervisor Te Stroete moved to adjourn. Supervisor Brauer seconded the motion which carried on unanimous roll call vote of the board. The meeting was adjourned at 6:47 p.m. **The next scheduled meeting is Tuesday, July 20, 2021 at 6:00 p.m.**

BARRON COUNTY RESOLUTION NO. 2021 – 22

Resolution Requesting Elimination of Badger Care Eligibility Cliff

TO THE BARRON COUNTY BOARD OF SUPERVISORS:

1
2 **WHEREAS**, in addition to Medicaid, Wisconsin also administers BadgerCare
3 Plus, a similar program for groups of people who need healthcare coverage but who may
4 not qualify for Medicaid or who need different kinds of services. BadgerCare Plus is also
5 sometimes informally referred to as just BadgerCare; and
6

7 **WHEREAS**, those individuals who do qualify for BadgerCare or BadgerCare Plus
8 face a “benefits cliff”, defined as “A benefit cliff occurs, when a public support program is
9 designed in such a way that, at a certain level of income, a small increase in earnings can
10 result in a significant loss in eligibility for benefits.” (Source; *Over the Edge: An Analysis*
11 *of the implications of Benefit Cliffs Within Wisconsin Public Benefit Programs, Workshop*
12 *in Public Affairs, Spring 2020, Robert M. LaFollette School of Public Affairs, University*
13 *of Wisconsin-Madison*); and
14

15 **WHEREAS**, this benefit cliff, in some instances, becomes a barrier for individuals
16 seeking employment, or seeking better employment; and
17

18 **WHEREAS**, there currently exists in Barron County, approximately six-hundred
19 (600) full-time positions for which workers are needed; and
20

21 **WHEREAS**, allowing individuals to work productively without harming their
22 health benefits, not only reduces the cost of a benefit program but also simultaneously,
23 improves the overall economic activity of a region; and
24

25 **WHEREAS**, the drafting of this Resolution has the support of State Representative
26 David Armstrong and Barron County Health and Human Services Director Stacey Frolik,
27 and
28

29 **WHEREAS**, attached to this Resolution are selected pages from the above
30 referenced source which provided additional details; and

31 **WHEREAS**, this resolution was approved by the Health & Human Services Board
32 on April 26, 2021, on a vote of 10-0, with Bartlett, Banks, Heil, Knutson, Kolpack, Moen,
33 Pannier, Sampson, Skoug and Wenzel voting in favor and no members voting against; and

34 **WHEREAS**, this resolution was approved by the Executive Committee on May 7,
35 2021, on a vote of 9 - 0, with Okey, Bartlett, Heinecke, McRoberts, Rindsig, Hanson,
36 Buchanan, Horstman and Nelson (alternate) voting in favor and no members voting
37 against. Thompson was absent.
38

39 **NOW, THEREFORE, BE IT RESOLVED**, that the Barron County Board of
40 Supervisors does hereby request, with passage of this Resolution, that the Wisconsin State
41 Legislature and Governor Tony Evers work cooperatively to eliminate the aforementioned
42 benefit cliff; and

BARRON COUNTY RESOLUTION NO. 2021 – 22

Resolution Requesting Elimination of Badger Care Eligibility Cliff

43

44

45

46

47

48

49

50

51

52

53

54

55

56

57

58

BE IT FURTHER RESOLVED, that this benefit cliff be eliminated based on a proportionate sliding fee scale so-that as, individuals and families, earn additional dollars there is a corresponding, but smaller, contribution amount toward their health insurance coverage; and

BE IT FURTHER RESOLVED, that this Resolution be included and forwarded to the Wisconsin Counties Association, 2021 Annual Convention for consideration; and

BE IT FURTHER RESOLVED, that this Resolution be distributed to our local State Representatives, Governor Evers and other Wisconsin Counties for their consideration; and

BE IT FURTHER RESOLVED, that publication of this resolution may occur through posting in accordance with Section 985.02 of the Wisconsin Statutes.

OFFERED THIS 17th day of May, 2021.

Number of readings required: One (X) Two ()

Vote required for passage: Majority (X)
2/3 Entire Board (20) ()

Source of funding: Budgeted () General Fund ()
Grant () Contingency ()
Other (X) Details: Not Applicable

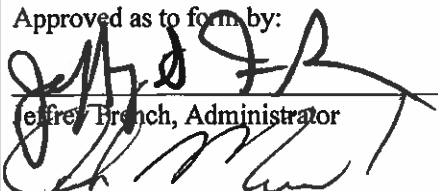
Fiscal impact:

- Current year total amount: \$ 0
- Future years total amount: \$ 0
- Effect on tax levy – current year - \$ 0
- Effect on tax levy – future years - \$ 0

Fiscal impact reviewed by County Finance Department

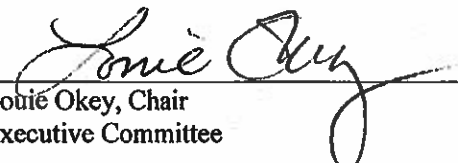

Jodi Busch, Finance Director

Approved as to form by:


Jeffrey French, Administrator


John Muench, Corporation Counsel


Karolyn Bartlett, Chair
Health & Human Services Board


Louie Okey, Chair
Executive Committee

(The Committee Chair signature verifies the action taken by the Committee.)

Board Action: Adopted (X) Failed () Tabled ()

Chair Okey explained the resolution to the Board.
Motion: (Rindsig/Rogers) to approve. Carried.

ROLL CALL Board Members	Aye	Nay	Excu.
Olson	X		
Route	X		
Warndahl	X		
Nelson (Chairperson)	X		
LaBlanc	X		
Ruck	X		
Prichard	X		
Kelly	X		
O'Connell	X		
Middleton	X		
Luke (2nd Vice Chair)	X		
Duncanson	X		
Arcand	X		
Bonneprise (Vice Chair)	X		
Demulling	X		

BOARD ACTION

Vote Required: _____

Motion to Approve Adopted ☒ X

1st Arcand Defeated ☐

2nd Kelly

Yes: 15 No: 0 Excu: 0

Reviewed by:

Melinda Malone, Corp. Counsel

Reviewed by:

Vincent Netherland, Administrator

Reviewed by:

Chris M., Finance

FISCAL & LEGAL IMPACT:
No fiscal impact as this is only a lobbying resolution

Certification:

I, Lisa Ross, Clerk of Polk County, hereby certify that the above is a true and correct copy of a resolution that was adopted on the 18th day of May, 2021 by the Polk County Board of Supervisors.

Lisa Ross
Lisa Ross
County Clerk, Polk County

Committee Executive Committee

- ☐ Recommended
☐ Not Recommended
☒ Neutral

Resolution No. 26-21

Resolution Authorizing the Lobbying of the Wisconsin State Legislature to Create a State Substance Abuse Database

TO THE POLK COUNTY BOARD OF SUPERVISORS:

WHEREAS, the County of Polk has been deeply impacted by the effects of substance abuse, especially methamphetamine, both economically and socially; and

WHEREAS, substance abuse has led to increased crime, poverty, child abuse, domestic violence and other social ills which have led to a reduction in the quality of life of the citizens of Polk County; and

WHEREAS, the substances abused such as methamphetamine are not sourced from within Polk County, but are imported from locations outside the County; and

WHEREAS, the Polk County Government has identified substance abuse reduction and prevention as the top priority of the Board of Supervisors; and

WHEREAS, the Polk County Government has invested significant resources such as staff positions and funding in programs to reduce substance abuse through methods such as enforcement, prevention and treatment; and

WHEREAS, there is a clearly identifiable need to measure and assess the issue of substance abuse as well as the impact of the resources being expended to combat the issue; and

WHEREAS, the expertise and resources for collecting and quantifying such data is not within the abilities of an individual county such as Polk, but better undertaken by an entity such as the State of Wisconsin;

NOW, THEREFORE, BE IT RESOLVED, the County of Polk hereby urges the legislature of the State of Wisconsin to appropriate funding to create a system for collecting, tracking and publishing real-time and historical data to help in the assessment and reduction of substance abuse in the State of Wisconsin and at the local level. The data collected and shared be include arrest activity, charging activity, court dispositions and sentencing and recidivism as well as trends in drug activity and related crimes.

SUBMITTED BY:

Chris M.

ROLL CALL Board Members	Aye	Nay	Exc.
Olson	X		
Route	X		
Warndahl	X		
Nelson (Chairperson)	X		
LaBlanc	X		
Ruck	X		
Prichard	X		
Kelly	X		
O'Connell	X		
Middleton	X		
Luke (2nd Vice Chair)	X		
Duncanson	X		
Arcand	X		
Bonneprise (Vice Chair)	X		
Demulling	X		

BOARD ACTION

Vote Required: _____

Motion to Approve Adopted ☒

1st Arcand Defeated ☐

2nd Kelly

Yes: 15 No: 0 Exc.: 0

Reviewed by:

Melanie Malone, Corp. Counsel

Reviewed by:

Vince Mathewson, Administrator

Reviewed by:

Chris, Finance

FISCAL & LEGAL IMPACT:

There is no fiscal impact as this is a lobbying resolution only.

Certification:

I, Lisa Ross, Clerk of Polk County, hereby certify that the above is a true and correct copy of a resolution that was adopted on the 18th day of May, 2021 by the Polk County Board of Supervisors.

Lisa Ross

Lisa Ross
County Clerk, Polk County

Committee Executive Committee

- ☐ Recommended
☐ Not Recommended
☒ Neutral

Resolution No. 27-21

Resolution Authorizing the Lobbying of the Wisconsin State Legislature to Create Community-based Inpatient and Outpatient Substance Abuse Treatment Facilities

TO THE POLK COUNTY BOARD OF SUPERVISORS:

WHEREAS, the County of Polk has been deeply impacted by the effects of substance abuse, especially methamphetamine, both economically and socially; and

WHEREAS, substance abuse has led to increased crime, poverty, child abuse, domestic violence and other social ills which have led to a reduction in the quality of life of the citizens of Polk County; and

WHEREAS, the Polk County Government has identified substance abuse reduction and prevention as the top priority of the Board of Supervisors; and

WHEREAS, the Polk County Government has invested significant resources such as staff positions and funding in programs to reduce substance abuse through methods such as enforcement, prevention and treatment; and

WHEREAS, the substances abused such as methamphetamine create both physiological and psychological addictions which require inpatient and expert treatment in order to recover from the addiction; and

WHEREAS, there is an identifiable need for treatment facilities and beds in the Northwestern region of Wisconsin which specialize in the recovery of methamphetamine and other substance abuse addictions; and

WHEREAS, the County of Polk does not have resources sufficient to create or help create those types of treatment facilities and beds; and

WHEREAS, it is common that those persons most in need of substance abuse treatment do not have the financial resources or insurance coverage to access those facilities themselves;

NOW, THEREFORE, BE IT RESOLVED, the County of Polk hereby urges the legislature of the State of Wisconsin to appropriate funding to create community based inpatient and outpatient treatment options to treat the addiction of substance abuse in the State of Wisconsin and at the local level.

SUBMITTED BY:

Chris

ROLL CALL Board Members	Aye	Nay	Exc.
Olson	X		
Route	X		
Warndahl	X		
Nelson (Chairperson)	X		
LaBlanc	X		
Ruck	X		
Prichard	X		
Kelly	X		
O'Connell	X		
Middleton	X		
Luke (2nd Vice Chair)	X		
Duncanson	X		
Arcand	X		
Bonneprise (Vice Chair)	X		
Demulling	X		

BOARD ACTION

Vote Required: _____

Motion to Approve Adopted ☒

1st Arcand Defeated ☐

2nd Kelly

Yes: 15 No: 0 Exc.: 0

Reviewed by:

M. J. Nelson, Corp. Counsel

Reviewed by:

V. J. Hetherland, Administrator

Reviewed by:

[Signature], Finance

FISCAL & LEGAL IMPACT:

There is no fiscal impact as this is a lobbying resolution only.

Certification:

I, Lisa Ross, Clerk of Polk County, hereby certify that the above is a true and correct copy of a resolution that was adopted on the 18th day of May, 2021 by the Polk County Board of Supervisors.

Lisa Ross

Lisa Ross
County Clerk, Polk County

Committee Executive Committee

- ☐ Recommended
☐ Not Recommended
☒ Neutral

Resolution No. 28-21

Resolution Authorizing the Lobbying of the Wisconsin State Legislature to Increase Funding to the Attorney General for Drug Crime Prosecution

TO THE POLK COUNTY BOARD OF SUPERVISORS:

WHEREAS, the County of Polk has been deeply impacted by the effects of substance abuse, especially methamphetamine, both economically and socially; and

WHEREAS, substance abuse has led to increased crime, poverty, child abuse, domestic violence and other social ills which have led to a reduction in the quality of life of the citizens of Polk County; and

WHEREAS, the Polk County Government has identified substance abuse reduction and prevention as the top priority of the Board of Supervisors; and

WHEREAS, the Polk County Government has invested significant resources such as staff positions and funding in programs to reduce substance abuse through methods such as enforcement, prevention and treatment; and

WHEREAS, the growing number of narcotics related crimes have put a significant strain on the local justice system; and

WHEREAS, Polk County is in very close proximity to the Minneapolis-St Paul metropolitan area which is a known hub for narcotics trafficking and distribution and local law enforcement has identified this region as the source for the illicit substances in this county; and

WHEREAS, there is an identifiable need for additional prosecutorial support to the Northwestern Wisconsin region for the specific targeting of narcotics related crimes; and

WHEREAS, Polk County does not have resources sufficient to adequately prosecute the large number of narcotics related charges being brought by law enforcement; and

WHEREAS, the Special Prosecutor program of the Attorney General's Office has been a very effective and welcome addition to the effort to combat these crimes; and

WHEREAS, additional Special Prosecutors focused on narcotics related crimes are in great need in the Northwestern Wisconsin region;

NOW, THEREFORE, BE IT RESOLVED, the County of Polk hereby urges the legislature of the State of Wisconsin to appropriate additional funding to create additional Special Prosecutor positions with the Office of the Wisconsin Attorney General specifically assigned to the prosecution of narcotics related crimes.

SUBMITTED BY:

[Signature]