

NOTICE OF MEETING

SHEBOYGAN COUNTY BOARD OF SUPERVISORS

Sheboygan County Courthouse
615 North 6th Street, 5th Floor
Sheboygan WI

TUESDAY, September 18, 2018 at 6:00 P.M.

In compliance with Rule V under the Rules of Order of the Sheboygan County Board of Supervisors, as County Clerk of Sheboygan County, I herewith submit the following AGENDA.

AGENDA

CALL TO ORDER – Chairperson Thomas G. Wegner

CERTIFICATION OF COMPLIANCE WITH OPEN MEETING LAW

PLEDGE OF ALLEGIANCE

ROLL CALL

APPROVAL OF August 21, 2018 JOURNAL

CONSIDERATION OF APPOINTMENTS BY CHAIRPERSON

Airport Advisory Committee (Re-appointments)

Richard Bemis, W7085 Hillside Drive, Adell
(Representing-Member of the Transportation Committee)
Curt Brauer, 2328 Sunflower Avenue, Sheboygan
(Representing-Member of the Transportation Committee)

CONSIDERATION OF APPOINTMENTS BY COUNTY ADMINISTRATOR

Airport Advisory Committee (Re-appointments)

Thomas Trester, 316 Euclid Avenue, Sheboygan
(Representing Corporate Hangar Owners)
Steven Bauer, W3798 County Road C, Plymouth
(Representing Town of Sheboygan Falls Board)
Daniel Dominguez, W1784 High View Ct., Sheboygan
(Representing-Kohler Company)

PRESENTATION – NONE

PUBLIC ADDRESSES

As of the preparation of this Agenda no one has requested to speak. County Board rules allow interested persons to register to speak until 5:00 pm on the Monday before the County Board Meeting.

Posted 9/14/18 11:30 AM

LETTERS, COMMUNICATIONS AND ANNOUNCEMENTS

Items introduced under this heading are either referred to a Committee for action, or received for information. No action is taken at this meeting.

COUNTY ADMINISTRATOR'S REPORT

The County Administrator's Report is a monthly report by the Administrator in which noteworthy activities of County government are highlighted. In addition, the Administrator's Report presents the Administrator's perspective on the Resolutions and Ordinances being considered or introduced at this meeting. The Administrator's Report is not an action item, and no debate or deliberation arises from the Report.

CONSIDERATION OF COMMITTEE REPORTS - EXECUTIVE COMMITTEE

Resolution No. 13 (2018/19)

Re: 2019 Five-Year Capital Plan

**Committee Recommendation: Amend per Committee
Report and Adopt as Amended
Signed in Opposition: None**

CONSIDERATION OF COMMITTEE REPORTS - FINANCE COMMITTEE

Resolution No. 14 (2018/19)

Re: Authorizing Planning and Conservation Department to
Apply for Fiscal Year 2018 Tree Planting Grant

**Committee Recommendation: Adopt
Signed in Opposition: None**

RESOLUTIONS INTRODUCED

Items introduced under this heading are referred to a Committee for recommendation. No formal action is taken at this meeting unless noted.

Resolution No. 15 (2018/19)

(From Finance Committee)

Re: Approving Standard Intergovernmental Agreement for
2019 County Sales Tax Revenue-Sharing

Resolution No. 16 (2018/19)

(From Transportation Committee)

Re: Authorizing County Aid for Bridge/Culvert Construction in
the Towns of Mosel, Plymouth, and Sherman

ORDINANCES INTRODUCED - NONE

ADJOURNMENT

Respectfully submitted this 14th day of September, 2018.


JON DOLSON, COUNTY CLERK

NOTES:

Reminder: Expense sheets for the period ending September 15, 2018 are due in the County Clerk's Office no later than Tuesday, September 18, 2018.

The Legislative Breakfast will be held on October 8, 2018 at 8:00 A.M. at the Fountain Park Family Restaurant.

The Legislative Breakfast is a monthly informational question and answer session between Sheboygan County's federal and state legislative delegation and Sheboygan County Supervisors and department heads. Because a majority of the Board or a Committee may attend, it is a meeting open to the public under the Open Meeting law even though there is no formal agenda, no action will be taken, and no minutes are being kept.

Persons with disabilities needing assistance to attend or participate are asked to notify the County Clerk's Office at 920.459.3003 prior to the meeting so that accommodations may be arranged.

JOURNAL OF THE MEETING OF THE SHEBOYGAN COUNTY BOARD OF SUPERVISORS

August 21, 2018

Pursuant to Wis. Stat. § 59.11, the August 21, 2018 session of the Sheboygan County Board was called to order by Chairperson Thomas Wegner at 6:00 p.m. Chairperson Wegner noted that the notice of meeting was posted on August 17, 2018 at 2:30 p.m. in compliance with the open meeting law. The meeting opened with the Pledge of Allegiance by all present.

The roll call was taken and recorded with 22 Supervisors present; Absent: 3, Supervisors Epping, Hilbelink and Weggeman.

MEMORIAL RESOLUTION

Resolution No. 11 (2018/19) Re: Honoring the Life of Former County Board Supervisor Vernon (Vern) Swoboda.

Pursuant to County Board Rule 2.13, this Resolution was on the floor for immediate action and was unanimously adopted by the Board on a rising vote and a pause in its deliberations.

County Clerk Jon Dolson presented a signed copy of the resolution to future son-in-law, George Limbeck.

Supervisor Glavan moved for approval of the July 17, 2018 Journal, which was distributed to all supervisors prior to the meeting. The motion was seconded by Supervisor Abler and carried on unanimous roll call vote of the board.

APPOINTMENTS

The Chairperson announced that the next order of business was the consideration of the following appointments by the County Administrator.

Board of Adjustments Committee

Pete Scheuerman – *(Regular Member – Town of Greenbush)*

Ken Moehring – *(First Alternate Member – Town of Mosel)*

Emergency Medical Services (EMS) Council

Kristy De Blaey

Supervisor Glavan moved to concur with the appointments from the County Administrator. The motion was seconded by Supervisor Goehring and carried on unanimous roll call vote of the board.

PRESENTATION

Bryan Grunewald, Schenck & Associates – 2017 Comprehensive Annual Financial Report.

LETTERS AND COMMUNICATIONS

The Clerk presented resolutions from the Adams and Sawyer County Boards of Supervisors urging the state to increase access and pay for public defenders. By Chairperson received for information.

The Clerk presented a resolution from the Barron County Board of Supervisors supporting a dark store loophole referendum. By Chairperson referred to the Executive Committee.

The Clerk presented a resolution from the Winnebago County Board of Supervisors regarding requiring an audit of the Veterans Trust Fund. By Chairperson referred to the Health & Human Services Committee.

COUNTY ADMINISTRATOR'S REPORT

County Administrator Adam Payne reviewed the high end budget development report that was distributed prior to the meeting and complimented everyone for their hard work on the budget. Mr. Payne provided an update on the sales tax revenue and reviewed the report that was on their desks. Mr. Payne, along with Chairperson Wegner, Vice Chairperson Koch, Sheriff Roeseler, Inspector Risseuw and Lieutenant De Blaey recognized Wendy Jones for her 45 years of dedicated service to the people of Sheboygan County.

COMMITTEE REPORTS

The Clerk read the report of the Executive Committee regarding **Resolution No. 10 (2018/19) Urging Governor and Legislature to "Just Fix It" and Agree to Sustainable Solutions for Transportation Costs** recommending adoption.

Supervisor Goehring moved to adopt the resolution. The motion was seconded by Supervisor Te Stroete and carried on unanimous roll call vote of the board.

The Clerk read the report of the Executive Committee regarding **Ordinance No. 06 (2018/19) Changing Supervisory District Boundaries (15 and 17) to Reflect Annexation (Plymouth Annexations - .86 acre parcel)** recommending enactment.

Supervisor Damp moved to enact the enactment. Supervisor Goehring seconded the motion which carried on unanimous roll call vote of the board.

The Clerk read the report of the Executive Committee regarding **Ordinance No. 07 (2018/19) Creating Permanent Amsterdam Dunes Advisory Committee** recommending enactment.

Supervisor Te Stroete moved to enact the enactment. The motion was seconded by Supervisor Baumgart and carried on unanimous roll call vote of the board.

(Vice-Chairperson Koch presiding)

Pursuant to Rule IV of the Rules of Order, the following resolutions and ordinances were introduced by the Clerk and referred by the Vice-Chairperson as indicated:

Resolution No. 12 (2018/19) Re: Authorizing Application for Fiscal Year 2018 Justice Assistance Grant Program Award (Local Solicitation) and Entering into Memorandum of Understanding with City of Sheboygan.

Supervisor Ziegelbauer moved to pull Resolution No. 12 from committee for immediate action. Supervisor Glavan seconded the motion and carried on unanimous roll call vote of the board.

Supervisor Hoffmann moved to adopt the resolution. The motion was seconded by Supervisor Ziegelbauer and carried on unanimous roll call vote of the board.

Resolution No. 13 (2018/19) Re: 2019 Five-Year Capital Plan referred to the Executive Committee.

Resolution No. 14 (2018/19) Re: Authorizing Planning and Conservation Department to Apply for Fiscal Year 2018 Tree Planting Grant referred to the Finance Committee.

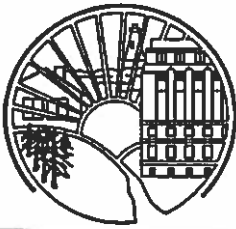
Ordinance No. 08 (2018/19) Re: Amending Maintenance and Board Charges for County Jail Prisoners to include Pretrial Detainees.

Supervisor Ziegelbauer moved to pull Ordinance No. 08 from committee for immediate action. Supervisor Hoffmann seconded the motion and carried on unanimous roll call vote of the board.

Supervisor Baumgart moved to enact the ordinance. The motion was seconded by Supervisor Ziegelbauer and carried on unanimous roll call vote of the board.

ADJOURNMENT

Supervisor Bemis moved to adjourn. Supervisor Glavan seconded the motion which carried on unanimous roll call vote of the board. The meeting was adjourned at 6:47 p.m. The next scheduled meeting is Tuesday, September 18, 2018 at 6:00 p.m.



SHEBOYGAN COUNTY

Thomas G. Wegner
County Board Chairman

TO THE HONORABLE MEMBERS OF THE SHEBOYGAN COUNTY BOARD:

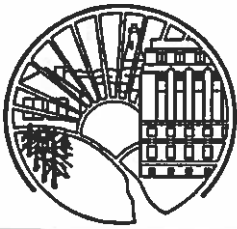
I, Thomas G. Wegner, Chairman of the Sheboygan County Board of Supervisors, pursuant to Chapter 65 of the Sheboygan County Code of Ordinances, do hereby submit for your confirmation the following re-appointments to the Airport Advisory Committee to serve a two-year term expiring September, 2020:

Richard Bemis, W7085 Hillside Drive, Adell WI 53001
(Representing – Member of the Transportation Committee)

Curt Brauer, 2328 Sunflower Avenue, Sheboygan, WI 53081
(Representing – Member of the Transportation Committee)

Respectfully submitted this 18th day of September, 2018.

Thomas G. Wegner, Chairman of the Board



SHEBOYGAN COUNTY

Adam N. Payne
County Administrator

TO THE HONORABLE MEMBERS OF THE SHEBOYGAN COUNTY BOARD:

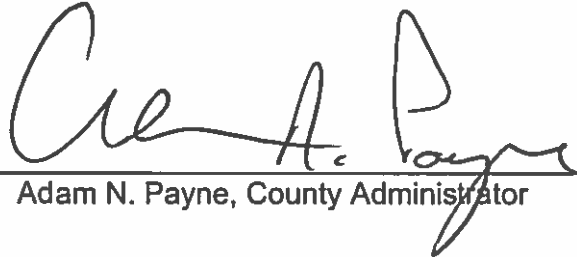
I, Adam Payne, Sheboygan County Administrator, pursuant to Chapter 65 of the Sheboygan County Code of Ordinances, do hereby submit for your confirmation the following re-appointments to the Airport Advisory Committee to serve a two-year term expiring September, 2020:

Thomas Trester, 316 Euclid Avenue, Sheboygan WI 53081
(Representing Corporate Hangar Owners)

Steven Bauer, W3798 County Road C, Plymouth WI 53073
(Representing Town of Sheboygan Falls Board)

Daniel Dominguez, W1784 High View Ct., Sheboygan, WI 53081
(Representing – Kohler Company)

Respectfully submitted this 18th day of September, 2018.


Adam N. Payne, County Administrator




WISCONSIN

SHEBOYGAN COUNTY

Wendy A. Charnon
Finance Director

Jeremy J. Fetterer
Deputy Finance Director

TO: Members of the Sheboygan County Board of Supervisors

FROM: Wendy A. Charnon, Finance Director 

DATE: September 18, 2018

RE: 2019 Five Year Capital Plan

Greetings,

Attached is Resolution No. 13 (2018/19) for the 2019 Five Year Capital Plan. This plan, after careful consideration, was approved for introduction by the Finance Committee on August 8, 2018.

The 2019 projects under consideration include a Customs Facility Project at the Airport, a Remodeling Project at ADRC, a replacement project for the County's Financial Software and an upgrade to our Microsoft Office Operating System. Also included are building maintenance projects for HVAC Control Upgrades, Fire Alarm System Upgrades, and boiler replacements at the Courthouse and Rocky Knoll. Planning and Conservation reflect the final funding support for the construction of the Marsh Multi-Purpose Building and Storage Facilities and design funds to begin the planning for the Marsh Bypass/Dam Reconstruction project.

On August 28, 2018, the Executive Committee approved for introduction to the County Board, an amendment to the Remodeling Project at ADRC in the 2019 Five Year Capital Plan. The action is to reduce the Five Year Capital Plan by \$50,000 because the Property Committee was planning to take action to initiate contingency funds from 2018 to start the remodeling in 2018 specific to the Veterans Office. The Property Committee approved this action at their September 4, 2018 meeting.

With the ADRC remodel amendment, the 2019 Capital Projects total \$4,607,711. Offsetting reimbursements total \$1,806,635. Total proposed bonding is \$2,801,076. Reimbursements include \$50,000 from General Fund unassigned fund balance and \$32,750 from Information Technology unrestricted net position.

The 2019 Capital Plan will fall within the two year self-imposed goal of bonding \$5.0 million for a two year issuance. The two years planned for bonding issuance will be 2019 and 2020.

Thank you.

COMMITTEE REPORT TO THE COUNTY BOARD

WE, THE EXECUTIVE COMMITTEE

TO WHOM WAS REFERRED RESOLUTION NO: 13

RE: **2019 Five-Year Capital Plan**

HAVE CONSIDERED THE SAME AND RECOMMEND:

- ☐ ADDITIONAL TIME BE GRANTED TO CONSIDER THE MATTER
- ☐ THE RESOLUTION BE ADOPTED
- ☐ FILING WITH THE CLERK
- ☒ AMENDING THE RESOLUTION AS FOLLOWS:

Adjust the Five Year Capital Plan ADRC Remodel to reflect the pending approval of the Property Committee to allocate \$50,000 from Building Service contingency to begin renovations for the Veterans Office move in 2018

And as so amended, recommend adoption.

NOTE: This was approved by Property Committee at their September 4, 2018 meeting.

RESPECTFULLY SUBMITTED THIS 18th DAY OF September 2018

EXECUTIVE COMMITTEE

OPPOSED TO THE REPORT:

THOMAS WEGNER

VERNON KOCH

WILLIAM C. GOEHRING

EDWARD J. PROCEK

ROBERT ZIEGELBAUER

CONCURRING IN THE REPORT:

THOMAS WEGNER

VERNON KOCH

WILLIAM C. GOEHRING

EDWARD J. PROCEK

ROBERT ZIEGELBAUER

SHEBOYGAN COUNTY RESOLUTION NO. 13 (2018/19)

Re: 2019 Five-Year Capital Plan

WHEREAS, Section 5.06(9)(b) of the County Code requires the Finance Committee to propose a Five-Year Capital Plan for submission to the County Board at its August monthly meeting, and

WHEREAS, the Finance Committee has considered the capital projects of \$100,000.00 or more included in the budget requests of the Liaison Committees and has placed each project which it endorses into the upcoming budget year or into any budget year for the following four (4) years of the Five-Year Capital Plan, and

WHEREAS, the attached Exhibit A is the proposed Five-Year Capital Plan of the Finance Committee;

NOW, THEREFORE, BE IT RESOLVED, that the attached Exhibit A be adopted as the Five-Year Capital Plan for Sheboygan County and that pursuant to Section 5.06(9)(b)(6) of the County Code of Ordinances, that portion of the Five-Year Capital Plan as adopted by the Board at its September meeting which identifies the capital projects approved for the upcoming budget year shall constitute the capital projects portion of the full budget for 2019.

Respectfully submitted this 21st day of August, 2018.

FINANCE COMMITTEE


William C. Goehring, Chairperson


Vernon Koch, Secretary


Greg Weggeman, Vice-Chairperson


Keith Abler


Roger Te Stroete

Opposed to Introduction:

County of Sheboygan, Wisconsin
Five Year Capital Plan
Years 2019 through 2023

| DEPT NAME | PRIORITY | Five Year Capital Plan Project Title | Proj # | Proj Status | Prior Years | | 2019 | | 2020 | | 2021 | | 2022 | | 2023 | | 2019-2023 |
|-------------------------|----------|---|--------|-------------|--------------|----------------|--------------|----------------|--------------|----------------|--------------|----------------|--------------|----------------|--------------|----------------|--------------------|
| | | | | | Budget | Reimburse-ment | Budget | Reimburse-ment | Budget | Reimburse-ment | Budget | Reimburse-ment | Budget | Reimburse-ment | Budget | Reimburse-ment | County Bonded Cost |
| PLANNING & CONSERVATION | 1 | Amsterdam Dunes | 931 | C | \$ 630,400 | \$ (630,400) | \$ 432,000 | \$ (432,000) | \$ 326,200 | \$ (326,200) | \$ 63,200 | \$ (63,200) | \$ 43,200 | \$ (43,200) | \$ 33,200 | \$ (33,200) | \$ - |
| | 2 | Marsh Multi-Purpose Building & Storage Facilities | 920 | C | \$ 200,000 | \$ - | \$ 150,000 | \$ - | \$ - | \$ - | \$ - | \$ - | \$ - | \$ - | \$ - | \$ - | \$ 150,000 |
| | 3 | Marsh Bypass/Dam Reconstruction | 917 | C | \$ 60,000 | \$ (30,000) | \$ 95,500 | \$ - | \$ - | \$ - | \$ - | \$ - | \$ - | \$ - | \$ 200,000 | \$ - | \$ 295,500 |
| | 4 | Crystal Lake to Elkhart Lake bike/ped connection | 906 | P | \$ - | \$ - | \$ - | \$ - | \$ 75,000 | \$ (37,500) | \$ 300,000 | \$ (150,000) | \$ - | \$ - | \$ - | \$ - | \$ 187,500 |
| | 5 | OPRT new construction from Greenbush to FDL County Line | 910 | P | \$ - | \$ - | \$ - | \$ - | \$ 50,000 | \$ (27,500) | \$ 350,000 | \$ (175,000) | \$ - | \$ - | \$ - | \$ - | \$ 197,500 |
| BUILDING SERVICES | 1 | Roof Replacement | 1040 | C | \$ 3,128,188 | \$ (10,000) | \$ - | \$ - | \$ 135,000 | \$ - | \$ 52,000 | \$ - | \$ - | \$ - | \$ - | \$ - | \$ 187,000 |
| | 2 | Fire Alarm System Upgrades | 1030 | C | \$ 388,000 | \$ - | \$ 148,000 | \$ - | \$ - | \$ - | \$ - | \$ - | \$ - | \$ - | \$ - | \$ - | \$ 148,000 |
| | 3 | ADRC Remodel | 1025 | N | \$ - | \$ - | \$ 74,500 | \$ (74,500) | \$ - | \$ - | \$ - | \$ - | \$ - | \$ - | \$ - | \$ - | \$ - |
| | 4 | HVAC Control Upgrade | 1032 | C | \$ 1,549,200 | \$ - | \$ 313,000 | \$ - | \$ 46,000 | \$ - | \$ - | \$ - | \$ - | \$ - | \$ - | \$ - | \$ 359,000 |
| | 5 | Elevator Upgrades | 1028 | C | \$ 92,600 | \$ (20,000) | \$ - | \$ - | \$ 29,500 | \$ - | \$ 84,400 | \$ - | \$ - | \$ - | \$ - | \$ - | \$ 113,900 |
| | 6 | H&HS Parking Lot Replacement | 1036 | P | \$ - | \$ - | \$ - | \$ - | \$ 250,000 | \$ - | \$ - | \$ - | \$ - | \$ - | \$ - | \$ - | \$ 250,000 |
| | 7 | Courthouse Boiler Replacement | 1027 | P | \$ - | \$ - | \$ 76,125 | \$ (17,385) | \$ 73,500 | \$ (12,000) | \$ 77,300 | \$ - | \$ 6,700 | \$ (1,701) | \$ - | \$ - | \$ 202,539 |
| UNIV | 1 | University of Wisconsin Sheboygan Fine Arts Remodel | 1053 | C | \$ 35,000 | \$ (14,000) | \$ - | \$ - | \$ 1,419,191 | \$ (834,763) | \$ 1,091,410 | \$ (249,231) | \$ 199,384 | \$ - | \$ - | \$ - | \$ 1,625,991 |
| FINANCE | 1 | New Financial System | 1140 | N | \$ - | \$ - | \$ 1,400,000 | \$ - | \$ - | \$ - | \$ - | \$ - | \$ - | \$ - | \$ - | \$ - | \$ 1,400,000 |
| SHERIFF | 1 | Expansion of Sheboygan County Detention Center | 1951 | P | \$ - | \$ - | \$ - | \$ - | \$ - | \$ - | \$ 1,479,500 | \$ - | \$ 8,696,934 | \$ - | \$ 8,695,000 | \$ - | \$ 18,871,434 |
| BOOST ENCL | 1 | Woodland Village boiler Install | 2756 | P | \$ - | \$ - | \$ 100,000 | \$ - | \$ - | \$ - | \$ - | \$ - | \$ - | \$ - | \$ - | \$ - | \$ 100,000 |
| | 2 | Resident Alert/Security System | 2759 | N | \$ - | \$ - | \$ - | \$ - | \$ 135,000 | \$ - | \$ - | \$ - | \$ - | \$ - | \$ - | \$ - | \$ 135,000 |
| | 3 | Resident Hot Water System | 2760 | N | \$ - | \$ - | \$ - | \$ - | \$ - | \$ - | \$ 150,000 | \$ - | \$ - | \$ - | \$ - | \$ - | \$ 150,000 |
| | 4 | A&B Building Ground Floor Remodel | 2761 | N | \$ - | \$ - | \$ - | \$ - | \$ - | \$ - | \$ - | \$ - | \$ 250,000 | \$ - | \$ - | \$ - | \$ 250,000 |
| | 5 | Resident Room A&B Building Remodel | 2762 | N | \$ - | \$ - | \$ - | \$ - | \$ - | \$ - | \$ - | \$ - | \$ - | \$ - | \$ 230,000 | \$ - | \$ 230,000 |
| IT | 1 | Microsoft Office Upgrade | 3008 | N | \$ - | \$ - | \$ 228,586 | \$ (32,750) | \$ - | \$ - | \$ - | \$ - | \$ - | \$ - | \$ - | \$ - | \$ 195,836 |
| | 3 | Replace Redundant SANs | 3007 | P | \$ - | \$ - | \$ - | \$ - | \$ 320,000 | \$ - | \$ - | \$ - | \$ - | \$ - | \$ - | \$ - | \$ 320,000 |
| AIRPORT | 1 | Customs Facility and Welcome Center | 287 | P | \$ - | \$ - | \$ 1,590,000 | \$ (1,250,000) | \$ 2,212,496 | \$ (1,660,000) | \$ 1,697,504 | \$ (1,340,000) | \$ - | \$ - | \$ - | \$ - | \$ 1,250,000 |
| | 2 | Reconstruct Taxiway B Center Lane | 289 | P | \$ - | \$ - | \$ - | \$ - | \$ 85,000 | \$ (60,000) | \$ 954,000 | \$ (763,200) | \$ - | \$ - | \$ - | \$ - | \$ 215,800 |
| | | | | | \$ 6,083,388 | \$ (704,400) | \$ 4,607,711 | \$ (1,806,635) | \$ 5,156,887 | \$ (2,957,963) | \$ 6,299,314 | \$ (2,740,631) | \$ 9,196,218 | \$ (44,901) | \$ 9,158,200 | \$ (33,200) | \$ 26,835,000 |
| NET COUNTY BONDED COST | | | | | \$5,378,988 | | \$2,801,076 | | \$2,198,924 | | \$3,558,683 | | \$9,151,317 | | \$9,125,000 | | \$26,835,000 |

Priority: Established by Department Head and Liaison Committee
Project Status Key:
N - New project
C - Continuation of a funded project
P - Previously included in last year's plan (2018 - 2022)

Fund Balance & Net Position Usage 2019
Amt Fund
ADRC Remodel \$ (50,000) General Fund
Microsoft Upgrade \$ (32,750) IT

COMMITTEE REPORT TO THE COUNTY BOARD

WE, THE FINANCE COMMITTEE

TO WHOM WAS REFERRED RESOLUTION NO: 14

RE: Authorizing Planning and Conservation Department to Apply for Fiscal Year 2018 Tree Planting Grant

HAVE CONSIDERED THE SAME AND RECOMMEND:

 X ADDITIONAL TIME BE GRANTED TO CONSIDER THE MATTER
 THE RESOLUTION BE ADOPTED
 FILING WITH THE CLERK
 AMENDING THE RESOLUTION AS FOLLOWS:

RESPECTFULLY SUBMITTED THIS 18th DAY OF September 2018

FINANCE COMMITTEE

OPPOSED TO THE REPORT:

WILLIAM C. GOEHRING

GREG WEGGEMAN

VERNON KOCH

KEITH ABLER

ROGER TE STROETE

CONCURRING IN THE REPORT:

William C. Goehring
WILLIAM C. GOEHRING


GREG WEGGEMAN, AD

Vernon Koch
VERNON KOCH

KEITH ABLER

ROGER TE STROETE

SHEBOYGAN COUNTY RESOLUTION NO. 14 (2018/19)

Re: Authorizing Planning and Conservation Department to Apply for Fiscal Year 2018 Tree Planting Grant

WHEREAS, the Great Lakes Restoration Initiative program has provided funding for the Wisconsin Department of Natural Resources and Wisconsin Regional Planning Commissions to award tree planting grants of up to \$20,000.00 to eligible applicants, and

WHEREAS, the Bay-Lake Regional Planning Commission is soliciting grant applications to fund tree planting in communities within the Wisconsin Great Lakes Basin, and

WHEREAS, Sheboygan County, through its Planning and Conservation Department, is an eligible applicant and would be able to fulfill any required obligations to receive the grant without impacting the Department's budget, and

WHEREAS, the Amsterdam Dunes Preservation Area has been targeted with invasive species removal and native vegetation regrowth efforts, and

WHEREAS, a native tree canopy is conducive to the ecological well-being and attractiveness of the County's pristine and unique Amsterdam Dunes Preservation Area property, and


WHEREAS, it would be desirable for the Planning and Conservation Department to submit an application to the Bay-Lake Regional Planning Commission under the Great Lakes Basin Tree Planting Grant Program to obtain financial support for tree planting at the Amsterdam Dunes Preservation Area;

NOW, THEREFORE, BE IT RESOLVED that the Planning and Conservation Director be authorized to act on behalf of Sheboygan County to submit an application to the Bay-Lake Regional Planning Commission for any financial aid that may be available, sign documents as required, and take necessary action to undertake, direct, and complete the approved project.

BE IT FURTHER RESOLVED that Sheboygan County will comply with all local, state, and federal rules, regulations, and ordinances relating to this project and will meet any financial obligations required under the grant.

Respectfully submitted this 21st day of August, 2018.

PLANNING, RESOURCES, AGRICULTURE, AND EXTENSION COMMITTEE*



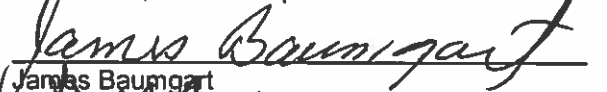
Fran Damp, Chairperson




Henry Nelson, Secretary



Keith Abler, Vice-Chairperson



James Baumgart



Paul A. Gruber

Opposed to Introduction:

*County Board members signing only

FISCAL NOTE
August 2018

**Resolution No. 14 (2018/19) RE: Authorizing Planning and Conservation Department
to Apply for Fiscal Year 2018 Tree Planting Grant**

This resolution is to apply for a grant from Bay Lake Regional Planning Commission for tree planting at the Amsterdam Dunes Preservation Area.

Funding:

No additional funding is required with this grant.

Respectfully Submitted,

A handwritten signature in black ink, appearing to read "Wendy A. Channon", written over a horizontal line.

Wendy A. Channon, Finance Director
August 17, 2018




SHEBOYGAN COUNTY

Wendy A. Charnon
Finance Director

Jeremy J. Fetterer
Deputy Finance Director

TO: Sheboygan County Board of Supervisors

FROM: Wendy A. Charnon, Finance Director 

DATE: September 18, 2018

RE: Consideration of Standard Intergovernmental Agreement for 2019 County Sales Tax Revenue-Sharing

Greetings,

Two years ago, when Sheboygan County enacted the sales tax ordinance, a unique feature was the revenue-sharing provision to allow other municipalities in the County to use some of the proceeds to address their own transportation needs. In order to be assured that the money given to the municipalities was spent for transportation rather than for other purposes contrary to the intent of the ordinances, the municipalities were required to sign an annual intergovernmental agreement agreeing to the spending and agreeing to some limited monitoring of the books by the Finance Department.

The form that was developed was approved by the County Board through the adoption of Resolution No. 19 (2016/17).

With the anniversary of the sales tax approaching, the Board must approve the format of the intergovernmental agreements for 2019.

So far the sales tax program seems to be working well, including the provisions built into the intergovernmental agreements. With some minor modifications, it is proposed that the same intergovernmental agreement format be used for 2019 that was used in 2018. This Resolution authorizes the use of the 2019 version.

Thank you.

1 **SHEBOYGAN COUNTY RESOLUTION NO. 15 (2018/19)**

2
3 **Re: Approving Standard Intergovernmental Agreement for 2019 County**
4 **Sales Tax Revenue-Sharing**
5

6
7 **WHEREAS**, when Sheboygan County enacted Ordinance No. 2 (2016/17), *Enacting*
8 *One-half Percent County Sales Tax to Maintain Sheboygan County's Transportation*
9 *Infrastructure*, a unique feature of the Ordinance was that it provided that a portion of the
10 revenue received from the Ordinance would be made available to local units of government
11 within Sheboygan County to assist those municipalities in addressing their own transportation
12 needs, and
13

14 **WHEREAS**, Section 7.07 of the Sales Tax Ordinance provided that the distribution to
15 local units of government would be premised upon the municipalities agreeing to be bound by
16 the terms of a standard intergovernmental cooperative agreement, and
17

18 **WHEREAS**, Section 7.07(1) of the Code provided that the terms of the
19 intergovernmental agreement were to be reviewed and approved annually by the County Board,
20 and
21

22 **WHEREAS**, by the adoption of Resolution No. 19 (2016/17), the County Board approved
23 the form of a standard intergovernmental agreement; and
24

25 **WHEREAS**, in the inaugural year of the sales tax revenue sharing, the agreement was
26 accepted by all municipalities and the revenue sharing has been working satisfactorily under the
27 terms of the standard form that was adopted; and
28

29 **WHEREAS**, the proposed Sheboygan County Sales Tax Revenue-Sharing for
30 Transportation Infrastructure Maintenance 2019 Intergovernmental Cooperative Agreement, a
31 copy of which is on file with the County Clerk contains terms and provisions consistent (with
32 minor modifications) with the 2018 version;
33

34 **NOW, THEREFORE, BE IT RESOLVED** that the Sheboygan County Board approves
35 the form of the *Sheboygan County Sales Tax Revenue-Sharing for Transportation Infrastructure*
36 *Maintenance 2019 Intergovernmental Cooperative Agreement*, a copy of which is on file with the
37 County Clerk and authorizes and directs the County Administrator and County Board
38 Chairperson to execute such agreements with each Sheboygan County municipality willing to
39 be bound by the terms of the Agreement.
40

41 **BE IT FURTHER RESOLVED** that the County Administrator and County Board
42 Chairperson are empowered to agree to any minor modifications to the Standard Agreement
43 that may be requested by a particular municipality that may be necessary to accommodate the
44 municipality's individual circumstances, provided the modifications do not, in the opinion of the
45 County Administrator and County Board Chairperson, contain terms and provisions that are
46

47
48 (The rest of this page intentionally left blank.)

inconsistent with the goals of Chapter 7 of the Sheboygan County Code, the County Sales and Use Tax Ordinance No. 2 (2016/17), *Enacting One-half Percent County Sales Tax to Maintain Sheboygan County's Transportation Infrastructure*.

Respectfully submitted this 18th day of September, 2018.

FINANCE COMMITTEE

William C. Goehring, Chairperson

Greg Weggeman, Vice-Chairperson

Vernon Koch, Secretary

Keith Abler

Roger Te Stroete

Opposed to Introduction:

FISCAL NOTE
September 2018

**Resolution No. 15 (2018/19) RE: Approving Standard Intergovernmental Agreement
for 2019 County Sales Tax Revenue-Sharing**

This resolution seeks approval of the criteria in the Intergovernmental Agreements for the County's Shared Revenue program with the municipalities per the Sales Tax Ordinance.

Funding:

No additional funding is required.

Respectfully Submitted,

A handwritten signature in black ink, appearing to read "Wendy A. Charnon", written over a horizontal line.

Wendy A. Charnon, Finance Director
September 18, 2018

**SHEBOYGAN COUNTY SALES TAX REVENUE-SHARING
FOR TRANSPORTATION INFRASTRUCTURE MAINTENANCE
2019 INTERGOVERNMENTAL COOPERATIVE AGREEMENT**

1. **PARTIES.** The parties to the Agreement are the _____
_____ (Municipality), a municipal corporation with offices at _____
_____, Wisconsin _____ [ZIP code], and
SHEBOYGAN COUNTY (County), a Wisconsin governmental body corporate, organized
pursuant to Wis. Stat. § 59.01, having its principal offices at 508 New York Avenue,
Sheboygan, Wisconsin 53081.

2. **PURPOSE.** Sheboygan County enacted Ordinance No. 2 (2016/17) establishing a one-half percent (.5%) County sales tax for the purpose of raising revenues to address the challenges of maintaining Sheboygan County's roads and bridges. In enacting the Ordinance, the County Board recognized that the municipalities within Sheboygan County have similar financing challenges for the transportation infrastructures within those municipalities. The Ordinance requires that \$1.5 Million of anticipated revenues (adjusted annually) from the sales tax be distributed to municipalities within County based on a equalized value formula, provided that the municipalities agree to be bound by the terms of an Intergovernmental Cooperative Agreement as approved by the County Board. This Agreement, having been approved by the County Board and agreed to by Municipality, assures that the revenue being distributed herein will be spent to maintain Municipality's road and bridge infrastructure.

3. **EFFECTIVE DATE; TERM; TERMINATION.**

A. **Effective Date.** This Agreement shall become effective on the last date of the required signatures at the end of this document.

B. **Initial Term; Renewals.** The initial term of this Agreement is for calendar year 2019 and is subject to renewal.

C. **Termination – By County.** During the term, this Agreement may be terminated by County if County determines that Municipality is not honoring the terms and conditions of this Agreement, and County shall have no further obligations to make any payments or perform any other requirements herein.

D. **Termination – By Municipality.** During the term, this Agreement may be terminated by Municipality if Municipality determines that it no longer wishes to be bound by the terms and conditions of this Agreement, and County shall be relieved of any further obligations to make any payments or perform any other requirements herein.

4. **AUTHORITY.** This Agreement is entered into between the parties pursuant to Wis. Stat. § 66.0301 authorizing intergovernmental cooperation and by Wis. Stat. § 77.76(3) which allows counties to distribute sales tax proceeds to municipalities within Sheboygan County. Both parties represent that their respective governing bodies have authorized entry into this Agreement.

5. RESPONSIBILITIES OF COUNTY.

A. County shall, over the course of calendar year 2019, pay to Municipality as a distribution of sales tax revenue the sum of \$_____.

B. County shall determine at its option whether the payment will be distributed in one lump sum or whether it will be in periodic payments. County shall determine at its option the timing and method of the payments.

C. County shall provide reasonable advance notice to Municipality as to its payment distribution method so that Municipality may budget accordingly.

6. RESPONSIBILITIES OF MUNICIPALITY.

A. Municipality agrees to use the payment for road and bridge maintenance purposes.

B. Municipality agrees not to reduce its road and bridge maintenance budget as a result of receiving the payment. It is the intent that the payment shall enhance Municipality's ability to address its road and bridge maintenance needs over the amount that Municipality would otherwise be budgeting for this purpose. By so enhancing Municipality's ability to address its road and bridge maintenance needs, it would be expected that Municipality could engage in projects sooner rather than later, thereby saving it from the additional expense that might it otherwise incur by deferring the maintenance. Similarly, by providing this funding resource, it would be expected that Municipality would not have as much need to address maintenance through bonding or borrowing for projects, thereby saving the Municipality the expenses that might otherwise incur for servicing the borrowing. Thus ultimately benefits the Municipality's and County's taxpayers.

C. Municipality may, as part of its budgeting and planning process, hold over spending all or part of the payment into a different calendar year or otherwise bundle the payment in a manner that is acceptable in advance with County provided County is satisfied that Municipality's spending of the payment is consistent with the intent that the payment shall enhance Municipality's ability to address its road and bridge maintenance needs over the amount that Municipality would otherwise be budgeting for this purpose

D. Municipality agrees to cooperate with County's Finance Department to allow County to review Municipality's budget, resulting financial reports, and supporting detail to assure County that Municipality is complying as provided herein.

E. Municipality must provide a Resolution supporting the County Sales Tax Revenue-Sharing Cooperative Agreement.

7. RESOLUTION OF DISPUTES. County, through its County Administrator, shall determine as to whether Municipality has fulfilled its responsibilities under this Agreement. This Agreement will be renewed annually upon similar terms.

8. HOLD HARMLESS; INDEMNIFICATION. Each party shall defend, hold harmless, and indemnify the other against any and all claims, liabilities, damages, judgments, causes of action, costs, loss, and expense including reasonable attorneys' fees imposed upon or incurred by the other party arising from or related to the negligent or

intentionally tortuous acts or omissions of the indemnifying party's officers, employees, or agents in performing the services pursuant to the Agreement. Each party shall promptly notify the other of any claim arising under this provision, and each party shall fully cooperate with the other in the investigation, resolution, and defense of such claim. This Agreement does not waive any governmental or sovereign immunity. Both parties retain all applicable governmental immunities, defenses, and statutory limitations available, including Wis. Stat. §§ 893.80, 895.52, and 345.05.

9. SEVERABILITY. If any provision in this Agreement is determined to be void and unenforceable for any reason, the remaining provisions shall remain in full force and effect unless the removal of the severed provision would substantially impair the ability of either party to perform the essential purpose of this Agreement.

10. ENTIRE AGREEMENT. This Agreement constitutes the entire understanding between the parties relating to their relationship and supersedes all prior understandings, oral agreements, negotiations, representations, and agreements relating to the same subject matter.

Approved by the parties by the following authorized representatives:

[Municipality]

By: _____
Authorized Representative

Date Signed

By: _____
Authorized Representative

Date Signed

SHEBOYGAN COUNTY

By: _____
Adam N. Payne
Sheboygan County Administrator

Date Signed

By: _____
Thomas Wegner
County Board Chair

Date Signed

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SHEBOYGAN COUNTY RESOLUTION NO. 16 (2018/19)

Re: Authorizing County Aid for Bridge/Culvert Construction in the Towns of Mosel, Plymouth, and Sherman

WHEREAS, state law requires that when Town Boards petition the County Board for bridge or culvert construction aid, the County is required to provide County aid in the amount provided by the statutes [Wis. Stat. § 82.08, Stats.], and

WHEREAS, the following Towns have filed petitions for aid in the construction of bridges:

| Town | Culvert or Bridge | Funds Provided by Town | County Aid Required |
|---------------------------|------------------------------|------------------------|---------------------|
| Mosel | Lulloff Road Bridge | \$42,662.00 | \$42,662.00 |
| Plymouth | Woodland Road Bridge | \$43,434.00 | \$43,434.00 |
| Sherman | Silver Creek Road Bridge (1) | \$54,288.00 | \$54,288.00 |
| Sherman | Silver Creek Road Bridge (2) | \$61,126.00 | \$61,126.00 |
| Sherman | Creek Road Bridge | \$50,352.50 | \$50,352.50 |
| TOTAL COUNTY AID REQUIRED | | | \$251,862.50 |

NOW, THEREFORE, BE IT RESOLVED, that the Sheboygan County Board does hereby appropriate the sum of \$251,862.50 to defray Sheboygan County's share of the above projects.

BE IT FURTHER RESOLVED that a tax be levied as part of the 2019 County tax levy, but only upon such property in the County as authorized by law.

Respectfully submitted this 18th day of September, 2018..

TRANSPORTATION COMMITTEE

Roger Te Stroete, Chairperson

James P. Glavan, Vice-Chairperson

Al Bosman, Secretary

Richard C. Bemis

Curt A. Brauer

Opposed to Introduction:

FISCAL NOTE
September 2018

**Resolution No. 16 (2018/19) RE: Authorizing County Aid for Bridge/Culvert
Construction in the Towns of Mosel, Plymouth, and
Sherman**

This resolution is authorizing appropriation of aid for bridge or culvert construction required by Wis. Stat. §82.08 for Towns filing such petitions. In this instance the Towns of Mosel, Plymouth and Sherman requested aid and are providing half the cost (\$251,863) for the projects totaling \$503,726.

Funding:

When approved the County Aid match requested is \$251,863 and will be added to the 2019 County tax levy, as required by Wis. Stat. §82.08.

Respectfully Submitted,

A handwritten signature in black ink, appearing to read "Wendy A. Charnon", with a horizontal line underneath it.

Wendy A. Charnon, Finance Director
September 18, 2018