

NOTICE OF MEETING

**SHEBOYGAN COUNTY BOARD OF SUPERVISORS**

Sheboygan County Courthouse  
615 North 6<sup>th</sup> Street, 5<sup>th</sup> Floor  
Sheboygan WI

**TUESDAY, July 21, 2015 at 6:00 P.M.**

In compliance with Rule V under the Rules of Order of the Sheboygan County Board of Supervisors, as County Clerk of Sheboygan County, I herewith submit the following AGENDA.

**AGENDA**

**CALL TO ORDER** – Chairperson Roger L. Te Stroete

**CERTIFICATION OF COMPLIANCE WITH OPEN MEETING LAW**

**PLEDGE OF ALLEGIANCE**

**ROLL CALL**

**APPROVAL OF JUNE 16, 2015 JOURNAL**

**CONSIDERATION OF APPOINTMENTS BY COUNTY ADMINISTRATOR**

**Airport Advisory Committee**

Brandon Molina, 1609 Maplewood Drive, Little Chute  
(Representing-Lakeshore Technical College)

**Local Emergency Planning Committee**

Gregory Bierman, 1026 Logan Avenue, Sheboygan  
(Environmental Representative)

**Sheboygan County Recreational Facilities Management Advisory Committee**

(Re-appointments)

David Smith, 724 Mayflower Avenue, Sheboygan  
David Derus, 3714 South 10<sup>th</sup> Street, Sheboygan

(Appointment)

Mike Heidt, N6583 Meadowbrook Lane, Sheboygan

**PRESENTATIONS**

Sheriff Todd Priebe – Combined Dispatch Update

**\*POSTED\***  
**07.16.15**  
**10:30 AM**

## **PUBLIC ADDRESSES**

*As of the preparation of this Agenda no one has requested to speak. County Board rules allow interested persons to register to speak until 5:00 pm on the Monday before the County Board Meeting.*

## **LETTERS, COMMUNICATIONS AND ANNOUNCEMENTS**

*Items introduced under this heading are either referred to a Committee for action, or received for information. No action is taken at this meeting.*

## **COUNTY ADMINISTRATOR'S REPORT**

*The County Administrator's Report is a summary of County activities for the previous month and planned for upcoming months.*

## **CONSIDERATION OF COMMITTEE REPORTS - EXECUTIVE COMMITTEE**

**Ordinance No. 05 (2015/16)**      Re: Redesignation of Navigable Waterways in Shoreland-Floodplain Ordinance  
**Committee Recommendation: Enact**  
**Signed in Opposition: None**

## **CONSIDERATION OF COMMITTEE REPORTS – HEALTH & HUMAN SERVICES COMMITTEE**

**Ordinance No. 04 (2015/16)**      Re: Amending Peace and Good Order Ordinance  
**Per Rule 13 of the Board rules, the Chair has authorized one additional month to consider the matter until the August 18, 2015 County Board meeting.**

## **RESOLUTIONS INTRODUCED**

*Items introduced under this heading are referred to a Committee for recommendation. No formal action is taken at this meeting unless noted.*

**Resolution No. 05 (2015/16)**      Re: Authorizing Intergovernmental Cooperative Agreement to Build and Operate a "Ring of Fiber" System

**Resolution No. 06 (2015/16)**      Re: Authorizing Purchase of Vacant Land for Highway Shed Consolidation

## **ORDINANCES INTRODUCED**

*Items introduced under this heading are referred to a Committee for recommendation. No formal action is taken at this meeting unless noted.*

**Ordinance No. 06 (2015/16)**      Re: Establishing Speed Zone on County Road "FF" (Town of Rhine) and County Road "D" (Town of Sherman)

**ADJOURNMENT**

Respectfully submitted this 16<sup>th</sup> day of July, 2015.

  
\_\_\_\_\_  
JON DOLSON, COUNTY CLERK

\*\*\*\*\*

**NOTES:**

**Reminder:** Expense sheets for the period ending July 15, 2015 are due in the County Clerk's Office no later than Tuesday, July 21, 2015.

**Please turn in your budget books if you have not already done so!**

Persons with disabilities needing assistance to attend or participate are asked to notify the County Clerk's Office at 920.459.3003 prior to the meeting so that accommodations may be arranged.

# **JOURNAL OF THE MEETING OF THE SHEBOYGAN COUNTY BOARD OF SUPERVISORS**

**June 16, 2015**

Pursuant to Wis. Stat. § 59.11, the June 16, 2015 session of the Sheboygan County Board was called to order by Chairperson Roger L. Te Stroete at 6:00 p.m. Chairperson Te Stroete noted that the notice of meeting was posted on June 10, 2015 at 10:00 a.m. in compliance with the open meeting law. The meeting opened with the Pledge of Allegiance by all present.

The roll call was taken and recorded with 24 Supervisors present; Absent: 1, Supervisor Wheeler.

**Supervisor Winkel moved for approval of the May 19, 2015 Journal, which was distributed to all supervisors prior to the meeting.** The motion was seconded by Supervisor Glavan and carried on unanimous roll call vote of the board.

## **APPOINTMENTS**

The Chairperson announced that the next order of business was the consideration of the appointments by the Executive Committee.

### **Finance Committee**

Al Bosman, W3847 County Road N, Sheboygan Falls

(To fill the unexpired term of Devin LeMahieu through April 18, 2016)

### **Human Resources Committee**

Brian Hilbelink, 632 Wisconsin Avenue, Oostburg

(To fill the unexpired term of Devin LeMahieu through April 18, 2016)

### **Property Committee**

Brian Hilbelink, 632 Wisconsin Avenue, Oostburg

(To fill the unexpired term of Al Bosman through April 18, 2016)

**Supervisor Glavan moved to concur with the appointments.** The motion was seconded by Supervisor Goehring.

**Supervisor Uraynar moved to divide the question.** Supervisor Baumgart seconded the motion which was defeated on roll call vote of the board of Ayes: 5, Supervisors Baumgart, Conrardy, Damp, Hilbelink, and Uraynar; Noes: 19; Absent: 1, Supervisor Wheeler.

The appointments by the Executive Committee carried on roll call vote of the board of Ayes: 23; Noes: 0; Abstain: 1, Supervisor Uraynar; Absent: 1, Supervisor Wheeler.

The Chairperson announced that the next order of business was the consideration of the following appointments by the County Administrator.

### **Sheboygan County Affirmative Action Commission**

Captain Cory Roeseler, 525 North 6<sup>th</sup> Street, Sheboygan

*(Sheboygan County Employee Representing the Sheriff's Department)*

### **Board of Adjustments (Re-appointments)**

Joseph Stodolka, W4390 North County Road A, Plymouth *(Member – Town of Herman)*

Scott Miller, N5538 Stephen Court, Plymouth *(First Alternate Member – Town of Greenbush)*

Jerry Rosche, W6085 County Road V, Cascade *(Second Alternate Member – Town of Lyndon)*

### **Emergency Medical Services (EMS) Council**

Shalon Edson, 3100 Superior Avenue, Sheboygan *(Representing – Hospital Administration)*

### **Traffic Safety Commission**

Sergeant Terry Cram, 525 North 6<sup>th</sup> Street, Sheboygan *(Sheriff's Department Representative)*

Joe DeCecco, 615 North 6<sup>th</sup> Street, Sheboygan *(Representing Discipline of Law)*

Ronald Becker, 2855 North Taylor Drive, Sheboygan *(Representing Trucking Industry)*

Terry Martin, 2510 South 12<sup>th</sup> Street, Sheboygan *(Representing Association of Auto Dealerships)*

James Gilligan, 630 North 4<sup>th</sup> Street, Sheboygan *(Citizen Member)*

**Supervisor Winkel moved to concur with the appointments from the County Administrator.** The motion was seconded by Supervisor Glavan and carried on unanimous roll call vote of the board.

### **PRESENTATIONS**

Jason Mengel, PGA Championship Director – 2015 PGA Championship Overview

### **LETTERS AND COMMUNICATIONS**

The Clerk presented a resolution from the Oconto County Board of Supervisors opposing the repeal of the Wisconsin Fund Program dealing with low income property owner's septic system replacement. By Chairperson received for information.

The Clerk presented a resolution from the Brown County Board of Supervisors opposing the legalization of recreational marijuana in the state. By Chairperson referred to the Law Committee.

The Clerk presented a resolution from the Racine County Board of Supervisors supporting the funding of pay progression for prosecutors, and the creation and funding of additional assistant district attorney positions. By Chairperson referred to the Law Committee.

### **COUNTY ADMINISTRATOR'S REPORT**

County Administrator Adam Payne thanked Jason Mengel for his outstanding presentation and video on the upcoming PGA Championship. Mr. Payne reviewed Ordinance No. 03 regarding the compensation study recommendations and proposed amendment. Mr. Payne thanked Charlie Conrardy and Dick Bemis for their input and support on the proposed amendment as well as the Executive, Finance and Human Resources Committees for their important leadership role in the process. Mr. Payne also thanked and acknowledged HR Director Jean Gallimore and her staff for all of their coordination working with Arthur Gallagher & Company on the compensation study the past year, preparation of materials and sharing information.

### **COMMITTEE REPORTS**

The Clerk read the report of the Executive Committee regarding the **2014-2015 Per Diem Payments.**

**Supervisor Marthenze made a motion to approve the report.** The motion was seconded by Supervisor Goehring and carried on unanimous roll call vote of the board.

The Clerk read the report of the Executive Committee regarding Resolution No. 04 (2015/16) **Authorizing Application for 2015 Justice Assistance Grant Program Award (Local Solicitation) and Entering into Memorandum of Understanding with City of Sheboygan** recommending adoption.

**Supervisor Goehring moved to adopt the resolution.** The motion was seconded by Supervisor Abler and carried on unanimous roll call vote of the board.

The Clerk read the report of the Executive and Finance Committees regarding the **Sheboygan County Library Planning Committee Report**.

**Supervisor Goehring made a motion to concur with the report.** The motion was seconded by Supervisor Damp and carried on unanimous roll call vote of the board.

The Clerk read the report of the Executive and Finance Committees regarding **Ordinance No. 03 (2015/16) Amending Chapter 47 – Sheboygan County Compensation System** recommending amending the ordinance as follows: Add the following to the end of Line 44: provided that the Committee provides a report to the full County Board immediately thereafter.; Add the following to the end of Line 227: If the Committee changes any position ratings, it shall provide a report of the changes to the full County Board immediately thereafter.; Add the following to the end of Line 387: If the Committee makes any salary adjustments, it shall provide a report of the adjustment to the full County Board immediately thereafter. And as so amended, recommend enactment.

**Supervisor Weggeman moved to enact the ordinance as amended per the committee report.** Supervisor Marthenze seconded the motion.

**Supervisor Conrardy moved to amend the ordinance by adding the following language at the end of Line 360: For those employees who have been identified as being paid more than the maximum amount for their assigned DBM Pay Range effective January 1, 2016, although their salary will not be decreased, no additional salary increases will be given as long as they remain above the maximum amount for their assigned DBM Rating. However, if such an employee receives an overall rating of 5.0 or higher on the annual performance evaluation, the employee will receive a pay for performance merit increase that will be exclusive of the employee's base pay in an amount equal to one percent (1.0%) of the base salary or regular hours.** Supervisor Bemis seconded the motion which carried on roll call vote of the board of Ayes: 21; Noes: 3, Supervisors Goehring, Uraynar, and Weggeman; Absent: 1, Supervisor Wheeler.

Ordinance No. 03 was enacted as amended on roll call vote of the board of Ayes: 23; Noes: 1, Supervisor Glavan; Absent: 1, Supervisor Wheeler.

(Vice-Chairperson Wegner presiding)

Pursuant to Rule IV of the Rules of Order, the following resolutions and ordinances were introduced by the Clerk and referred by the Vice-Chairperson as indicated:

**Ordinance No. 04 (2015/16) Re: Amending Peace and Good Order Ordinance referred to the Health and Human Services Committee.**

**Ordinance No. 05 (2015/16) Re: Redesignation of Navigable Waterways in Shoreland-Floodplain Ordinance referred to the Executive Committee.**

#### **ADJOURNMENT**

**Supervisor Bemis moved to adjourn to 6:00 p.m. on Tuesday, July 21, 2015.** Supervisor Winkel seconded the motion which carried on unanimous roll call vote of the board. The meeting was adjourned at 6:45 p.m.



# SHEBOYGAN COUNTY

**Adam N. Payne**  
*County Administrator*


---

TO THE HONORABLE MEMBERS OF THE SHEBOYGAN COUNTY BOARD:

I, Adam Payne, Sheboygan County Administrator, pursuant to Section 43.05 and Ordinance No. 6 (2006/07) of the Sheboygan County Code, having conferred with the County Board Chairperson and the appropriate standing Committee of the County Board, hereby submit for your confirmation the following appointment to the Airport Advisory Committee for a two-year term expiring September, 2017:

**Brandon Molina, 1609 Maplewood Drive, Little Chute, WI 54140**  
*(Representing – Lakeshore Technical College)*

Respectfully submitted this this 21st day of July, 2015.

  
Adam N. Payne, County Administrator

Brandon P. Molina  
1609 Maplewood Dr.  
Little Chute, WI 54140  
(269) 420-6024

**OBJECTIVE:** Flight Instructor Position

**EXPERIENCE:**

**Gulfstream Aerospace Appleton, WI 54140**

**September 2013- Present**

*Product Support Structural Engineer*

As a structural engineer my day to day tasks include designing and developing data using AutoCAD and/or Catia V5 for our production crews to modify aircraft to accommodate new or relocated equipment. Responsibilities also include managing projects to make sure any and all modifications meet Customer expectations, and comply with FAA certification guidelines by using the Federal Aviation Regulations Part 25.

**Tailwind Flight Academy**

**October 2013 - Present**

*Chief Flight instructor*

As the Chief Flight Instructor my duties include managing our current flight instructors to make sure they are current and standardized with our current training policies and procedures, continuously improving our program and making sure that both the FAA part 61 and FAA part 141 portions of our training are complied with, and making sure the customer is well taken care of. I am also in charge of doing all stage and progress checks at this time.

**Duncan Aviation, Battle Creek, MI 49017**

**November 1999 to 2013**

*Structural Engineer III*

*January 2007 - September 2013*

As a structural engineer my tasks include designing and developing data using AutoCAD and/or Catia V5 for our production crews to modify aircraft to accommodate new or relocated equipment. Responsibilities also include managing projects to make sure any and all modifications meet Customer expectations, and comply with FAA certification guidelines by using the Federal Aviation Regulations. Also as a senior engineer I took it upon myself to mentor our younger engineers and help develop them in our company culture

*Avionics Install Master Technician*

*November 1999 – January 2007*

Master Technicians are tightly involved with our Engineers in helping with the design, and modification of aircraft to accommodate new installations and repairs. I have been involved with the development of several structural Supplemental Type Certificates for example, Falcon 50 Max Viz camera pod and monitor mount. Other responsibilities include mentoring junior technicians as well as inspecting their work.

**Western Michigan University (WMU)**

**August 2012 to 2013**

*Certified Flight Instructor*

As a flight instructor I am tasked with training WMU flight students on all aspects of being professional pilots in Cirrus SR20 aircraft to comply with FAA regulations. Pilot skill levels range from the private pilot all the way through to their commercial certificate to include instrument ratings. As an instructor we have to be a leader as well as a counselor mentor to newer pilots. We are tasked with finding the best teaching technique that works for each individual student so that they can be safe proficient pilots, while maintaining a safe and team environment in the cockpit.



**U.S. Army, S trp 4/2 ACR****December 1993 to July 1999****Aircraft Structural Repairman**

I was required to make aircraft repairs by fabricating new parts using approved fasteners, rivets, and composite materials. This requires the use of breaks, pneumatic tools, hydraulic shears, and metal rollers. All repairs were made in accordance with technical manuals and blue prints.

**EDUCATION:****Western Michigan University****Graduated December 2012***B.S. Aviation Flight Science**Minor in Aviation Administration**Graduated with Honors**Deans List***Kellogg Community College****2007-2010 Transfer***Pre-Engineering Classes**Honors student***Flight Safety International****September 2004***Advanced Composite tooling & Prototyping**Graduated April 2001**Avionics for the Maintenance Technician**Graduated March 2001**Advanced composites Damage & Repair**Graduated May 2000***Certified SolidWorks Professional****June 2007***Kellogg Community College - Advanced Surfacing***U.S. Army Aircraft Structural School****Graduated February 1994***Army Jump school**1995**68G Aircraft Repair School**1994***Washington Park High School****Graduated June 1991****QUALIFICATIONS:****Pilot Ratings held***Commercial Pilot,**Airplane Single/Multi Engine Land**Single Engine Sea**Instrument Airplane***Certified Flight Instructor***Single engine**Multi engine**Instrument***Medical certificate:***Second Class 3/10/15***Flight Experience:**

<i>Total Time:</i>	<i>2451.5</i>	<i>PIC SEL:</i>	<i>2401.7</i>
<i>Total time Single Engine Land:</i>	<i>1897.7</i>	<i>PIC SES:</i>	<i>28.5</i>
<i>Total time Single Engine Sea:</i>	<i>39.5</i>	<i>PIC MEL:</i>	<i>365.84</i>
<i>Total time Multi Engine Land :</i>	<i>420.3</i>	<i>PA44-180:</i>	<i>151.4</i>
<i>Total time SR20:</i>	<i>471.4</i>	<i>PA34-200:</i>	<i>29.5</i>
<i>Total time PA28-200/201:</i>	<i>305.3</i>	<i>PA30-160</i>	<i>122.8</i>
<i>Total time C 172:</i>	<i>492.9</i>	<i>C310:</i>	<i>13.5</i>
<i>Total time C-152:</i>	<i>95.6</i>	<i>Actual Instrument:</i>	<i>393.2</i>
<i>Total time P28A-151:</i>	<i>532.5</i>	<i>Dual Given:</i>	<i>1712.6</i>

Fluent and Proficient in:

*Microsoft Office, Excel, Word Access*

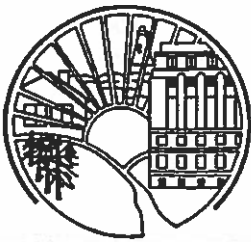
*AutoCAD 2006- Present*

*Visual Basic Programing*

*SolidWorks 2006-2010*

*SinarTeam and Catia V5*

**REFERENCES: Upon Request**



# SHEBOYGAN COUNTY

**Adam N. Payne**  
*County Administrator*

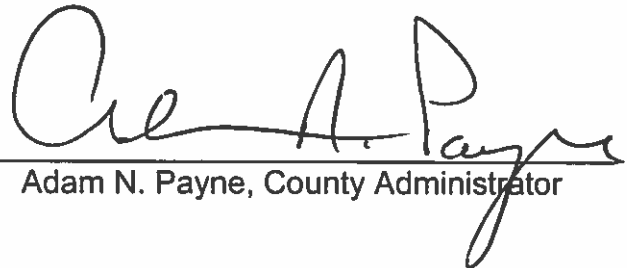
---

TO THE HONORABLE MEMBERS OF THE SHEBOYGAN COUNTY BOARD:

I, Adam Payne, Sheboygan County Administrator, pursuant to Section 43.05 and Ordinance No. 6 (2006/07) of the Sheboygan County Code, having conferred with the County Board Chairperson and the appropriate standing Committee of the County Board, hereby submit for your confirmation the following appointment to the Local Emergency Planning Committee for the remainder of a two-year term expiring May, 2017:

**Gregory Bierman, 1026 Logan Avenue, Sheboygan, WI 53083**  
*(Environmental Representative)*

Respectfully submitted this 21st day of July, 2015.

  
Adam N. Payne, County Administrator

**Gregory J. Bierman**

1026 Logan Ave., Sheboygan, WI 53083

920-208-6833 (Home) 920-207-3551 (Cell)

[gregbierman@yahoo.com](mailto:gregbierman@yahoo.com)

**Education**

Lakeland College, MBA- Project Management (current)

Lakeland College; Bachelor of Arts, Chemistry; 2009

Pennsylvania State University; Bachelor of Arts, Integrative Arts, 1992

**Employment**

Lakeland College (current)

Environmental & Safety Coordinator, April 2008-Present

920-565-1031 ext. 2269

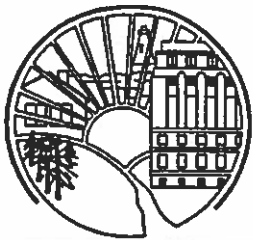
[biermangi@lakeland.edu](mailto:biermangi@lakeland.edu)

Aldrich Chemical (2004-2013)

Packaging Operator, Emergency Response Team

As a member of the Aldrich Emergency Response Team, I learned the value of preparation and training for many types of emergencies, and have carried this lesson forward to my position at Lakeland. Along with 20-some other WAICU schools, Lakeland participates in a peer audit program, for which I am Lakeland's team leader and coordinator. Not only in preparing the College itself for audits, I take part in internal audits and also have served as an auditor at two other schools.

My position also includes the management of the hazardous materials inventory and safety data sheet library. I am also responsible for writing and/or revising Lakeland's environmental and safety programs, so I am familiar with both maintaining consistent format and terminology throughout documentation.



# SHEBOYGAN COUNTY

**Adam N. Payne**  
*County Administrator*

---

TO THE HONORABLE MEMBERS OF THE SHEBOYGAN COUNTY BOARD:

I, Adam Payne, Sheboygan County Administrator, pursuant to Section 43.05 and Ordinance No. 6 (2006/07) of the Sheboygan County Code, having conferred with the County Board Chairperson and the appropriate standing Committee of the County Board, hereby submit for your confirmation the following appointment and re-appointments to the Sheboygan County Recreational Facilities Management Advisory Committee for a two-year term expiring May, 2017:

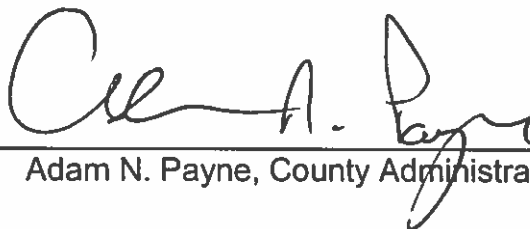
Re-appointments:

**David Smith, 724 Mayflower Avenue, Sheboygan, WI 53083**  
**David Derus, 3714 South 10<sup>th</sup> Street, Sheboygan, WI 53081**

Appointment:

**Mike Heidt, N6583 Meadowbrook Lane, Sheboygan, WI 53083**

Respectfully submitted this 21st day of July, 2015.



---

Adam N. Payne, County Administrator

May 29, 2015

Sheboygan County Board & County Administrator  
508 New York Avenue  
Sheboygan, WI 53081

Re: Sheboygan County Recreational Facilities Management Advisory Committee At-Large Opening

Dear Sheboygan County Board and County Administrator-

I would like to express my interest in joining the Sheboygan County Recreational Facilities Management Advisory Committee. As a Sheboygan County resident living in the Town of Sheboygan, I am interested in the recreational and outdoor facilities in the surrounding areas and the ability to make more public spaces attractive to residents of all ages and in particular as destinations for the youth in our community.

I am a father of three young boys and having outdoor recreational spaces and activities available locally are very important to me as I continue to see more young children utilizing electronic devices, detaching from nature, and not recognizing the abundance of outdoor activities we have available at our fingertips in this great state and county. Sheboygan County is fortunate to have stewardship dollars available and I would welcome the responsibility of thoughtfully allocating these resources to deserving projects and programs. I would take the committee board responsibility seriously and would dedicate time to attending meetings and doing sufficient prep-work.

Attached is my resume which will highlight my experienced leadership in healthcare where my responsibilities include budgeting, leadership management, and business development. In addition, I am an avid bow hunter, backpacker, canoe portager, and tree planting enthusiast.

Thank you for your consideration-

Mike Heidt

Attachment

# Michael J. Heidt

---

## Leadership Positions

### 2013-current

## Aurora Health Care

### **Aurora Health Care- Corporate**

- Market Manager, Growth and Business Development- Greater Milwaukee North
  - 1.5 Billion Annual Revenue

### 2007- 2013

### **Aurora Sheboygan Memorial Medical Center**

180 bed Community Hospital

- Director of Rehabilitation Services, Sheboygan Calumet Market.
  - 12 million annual Revenue

### 2005-2007

### **Aurora Medical Center Manitowoc County**

74 beds Community Hospital

- Manager of Rehabilitation Services, Manitowoc County.
  - 7 million annual Revenue

### 2005-1999

## Sauk Prairie Memorial Hospital

36 bed Rural Hospital

- Director of Rehabilitation Services
  - 4 million annual Revenue

## Relevant Experience

### 1997-1999

## New Orleans Saints, NFL

1999- Selected as Lead Intern, Sports Medicine Team

## Education

### 2004-2008

## University of Minnesota

MHA-ISP program (ranked #2 in nation 2009 US NEWS & World Report)

- Completed 18 of 36 credit program
- GPA: 3.8

1995-1999

University of Wisconsin- La Crosse  
**Bachelors of Science- Kinesiology**

**Accreditations/  
Memberships**

2001- Current      Wisconsin Licensure- Athletic Training  
1999- Current      NATA- Certified Athletic Trainer

**Other Professional**

2013      FEMA Emergency Management  
2011      Sheboygan County Leadership Institute  
2009      Lean/ Six-Sigma Liasion for ASMMC  
2006      Aurora Work-Out Facilitator (GE Six Sigma training)  
2004      SKIL- Sauk County Institute of Leadership  
1999-2004      Varsity High School Football Coach

**Other Personal**

Married, father of three boys, enjoy outdoor recreational family activities. Multiple triathlon finisher, multiple Isle Royale portage camping trips, and quality land management practioner.





# ***Sheboygan County Planning & Conservation Department***

Administration Building

508 New York Avenue

Sheboygan, WI 53081-4126

P: (920) 459-3060

P: (920) 459-1370

F: (920) 459-1371

E: [plancon@sheboygancounty.com](mailto:plancon@sheboygancounty.com)

Director

Aaron C. Brault

## **Memo**

TO: Sheboygan County Board of Supervisors

CC: Adam Payne, County Administrator  
Attorney Carl Buesing, County Corporation Counsel  
Jon Dolson, County Clerk  
Aaron Brault, County Planning Director

FROM: Matthew Mrochinski, County Code Administrator *Matthew Mrochinski*

DATE: July 15, 2015

RE: Summary of Changes to Chapter 72, Sheboygan County Code of Ordinances

---

### **Ordinance No. 05 (2015/16)**

The Sheboygan County Planning and Conservation Department administers the State mandated *Sheboygan County Shoreland Ordinance*; the provisions of the Shoreland Ordinance apply in the unincorporated areas of the County that are within 1,000 feet of the ordinary high water mark (OHWM) of navigable lakes, ponds, and flowages, within 300 feet of the OHWM of navigable rivers, streams, and intermittent streams, or to the landward edge of the floodplain (whichever is greater). The purpose of this Ordinance is to accomplish the following revisions to Chapter 72 of the Sheboygan County Code of Ordinances (Shoreland Ordinance):

Redesignation of the following waterways in the unincorporated areas of Sheboygan County, as shown on the official "Shoreland Zoning Map":

- a. Unnamed pond, Sections 10 and 11, Town of Greenbush, Laurelle Lubotsky property, change status of pond to non-navigable.
- b. Pigeon River Tributary pond, Section 2, Town of Herman, Nicholas and Angelia Neumann property, add 1000' jurisdiction around pond that was missed in prior study.
- c. Fisher Creek Tributary pond and connection, Sections 10 and 15, Town of Herman, C&D Schneider LLC property, add 1000' jurisdiction around pond and 300' jurisdiction around navigable connection that were missed in prior study.
- d. Tributary to Onion River, Section 18, Town of Holland (West), James and Brenda Scholler property, change a portion of the stream to non-navigable.

- e. Lake Michigan Tributary stream, Section 17, Town of Holland (East), various properties on Idlewood Court, change the location of the stream to reflect actual stream location.
- f. Unnamed pond, Section 2, Town of Lima, John and Connie Buehler property, remove 1000' jurisdiction around pond that is no longer navigable.
- g. Tributary to Onion River, Section 26, Town of Lima, Paul and Rebecca Clements property and Town Road Right-of-Way property, change a portion of the stream to non-navigable.
- h. Tributary to Onion River, Section 25, Town of Lyndon, Vorpahl Farms Inc. property, change a portion of the stream to non-navigable.
- i. Nichols Creek Tributary pond, Section 12, Town of Mitchell, Jeffery and Hella Zarembka property, add 1000' jurisdiction around pond that was missed in prior study.
- j. Tributary to Ben Nutt Creek, Section 30, Town of Plymouth, Duane Kuhlow property, change a portion of the stream from non-navigable agricultural to navigable.
- k. Unnamed pond, Section 21, Town of Rhine, MJWJ LLC and Walter Vollrath III properties, add 1000' jurisdiction around pond that was missed in prior study.
- l. Beechwood Lake wetland pond, Section 8, Town of Scott, Michael and James Curtes property, change status of pond to non-navigable.
- m. Melius Creek ponds, Section 11, Town of Scott, Bemis Trust property, increase jurisdiction from 300' to 1000' due to prior mapping error.
- n. Pigeon River, Section 1, Town of Sheboygan Falls, Craig Enders and Sandra Kauffman property, remove 300' jurisdiction from former river oxbow.
- o. Tributary to Spring Creek, Section 22, Town of Sherman, Kevin McNeven property, change status of stream from non-navigable agricultural to non-navigable.
- p. Tributary to Black River, Section 21, Town of Wilson, Mark and Kathleen Rammer and Shirley and Dennis Udovich properties, change status of previously unstudied stream to non-navigable.
- q. Tributary to Black River, Section 31, Town of Wilson, Lonnie, Joseph and Brenda Stecker and David Gartman LLC properties, change status of stream from non-navigable agricultural to navigable.

Maps illustrating all of the aforementioned changes are included in your County Board Agenda Packet and are also available for viewing at the Sheboygan County Planning and Conservation Department. If you have any questions, please contact me via telephone at 920-459-3060 or email at: [matthew.mrochinski@sheboygancounty.com](mailto:matthew.mrochinski@sheboygancounty.com).

**SHEBOYGAN COUNTY      ORDINANCE NO. 05 (2015/16)**

**Re: Redesignation of Navigable Waterways in Shoreland-Floodplain Ordinance**

**WHEREAS**, the determination of whether a waterway is "navigable" carries significant consequences, including establishing the jurisdictional limits of Sheboygan County's Shoreland-Floodplain Ordinance, and

**WHEREAS**, the definition of "navigable" found in sec. 144.26, Stats., has frequently led to disagreements between (and occasionally within) agencies as to whether a particular location is a navigable waterway, and

**WHEREAS**, the Sheboygan County Planning Department staff, in cooperation with the Wisconsin Department of Natural Resources staff, last completed a partial re-study and remapping of navigable waterways in 2009 resulting in the amendment of the shoreland zoning map by Ordinance No. 9 (2009/10), and

**WHEREAS**, since that time, there have been a variety of navigability issues at various spots throughout Sheboygan County and new maps with those navigability issues addressed would benefit landowners, developers, planners, and others concerned by:

- consistency in application
- substantially improved accuracy
- faster response to inquiries

and

**WHEREAS**, the Planning, Resources, Agriculture, and Extension Committee has, pursuant to Wis. Stat. § 59.69(5)(e), held a public hearing regarding the proposed changes to the County's shoreland zoning maps on June 9, 2015, and

**WHEREAS**, the Planning, Resources, Agriculture, and Extension Committee believes it is in the public interest to approve new maps with the aforementioned changes as the official Shoreland District Maps for the affected towns;

**NOW, THEREFORE**, the County Board of Supervisors of the County of Sheboygan does ordain as follows:

Section 1. **Amending Shoreland Districts.** The "Shoreland Zoning Map, Sheboygan County, Wisconsin" referred to in Section 72.07 of the County Shoreland-Floodplain Ordinance, is hereby amended to reflect the corrected shoreland jurisdictional limits as presented at the meeting cited above.

Section 2. **Amending Section 72.07.** Section 72.07 of the Sheboygan County Code is amended as follows (redlining indicates additions; strikeouts indicate deletions):

**SHORELAND DISTRICTS AND BOUNDARIES.** The areas of Sheboygan County regulated by this Ordinance as described in Sections 72.05 and 72.06 of this Code are hereby divided into two (2) districts as defined and described in the following Sections 72.09 and 72.10.

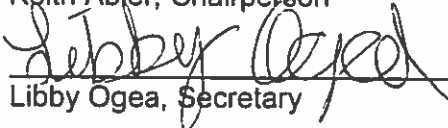
52  
53 The boundaries of the districts shall follow the boundaries illustrated on the following  
54 maps which are hereby adopted and made a part of this Ordinance and which are on  
55 file with the Department: "Shoreland Zoning Map, Sheboygan County, Wisconsin"  
56 and the supporting Wisconsin Wetland Inventory Maps for Sheboygan County as  
57 revised by the DNR and presented to the County most recently at the public hearing  
58 held by the Sheboygan County Planning, Resources, Agriculture, and Extension  
59 Committee on ~~May 2, 2013~~ June 9, 2015.  
60

61 Section 3. **Effective Date.** The herein Ordinance shall take effect upon enactment  
62 and publication.  
63

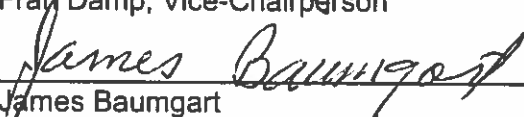
64  
65 Respectfully submitted this 16th day of June, 2015.  
66

67  
68 **PLANNING, RESOURCES, AGRICULTURE, AND EXTENSION COMMITTEE\***  
69

70   
71  
72 Keith Abler, Chairperson

73   
74  
75 Libby Ogea, Secretary

76   
77  
78 Fran Damp, Vice-Chairperson

79   
80  
81 James Baumgart

82   
83  
84 Edward J. Procek

85  
86 Opposed to Introduction:  
87

88  
89  
90  
91  
92  
93  
94  
95  
96  
\*County Board members signing only

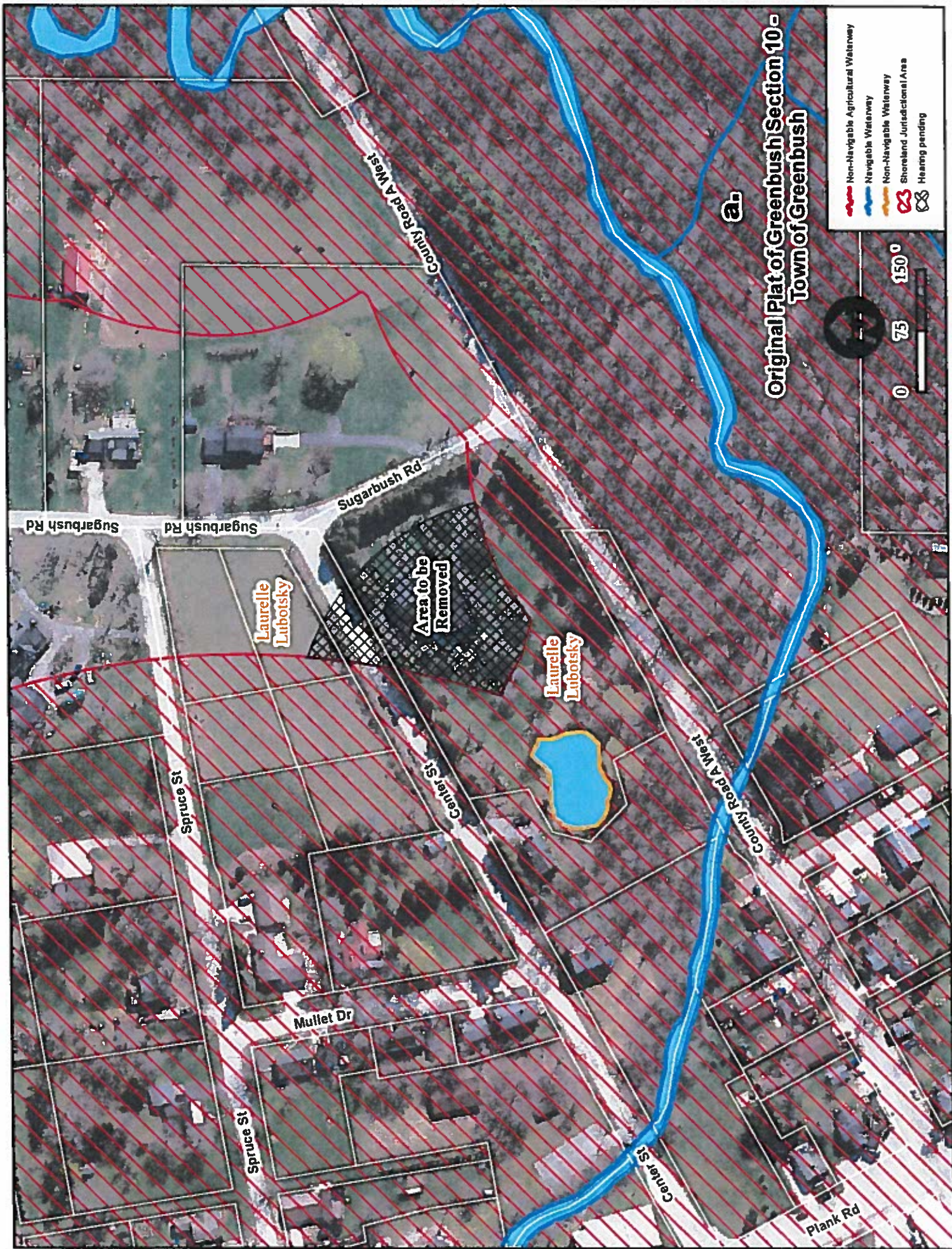
Countersigned by:

  
Roger L. Te Stroete, Chairperson

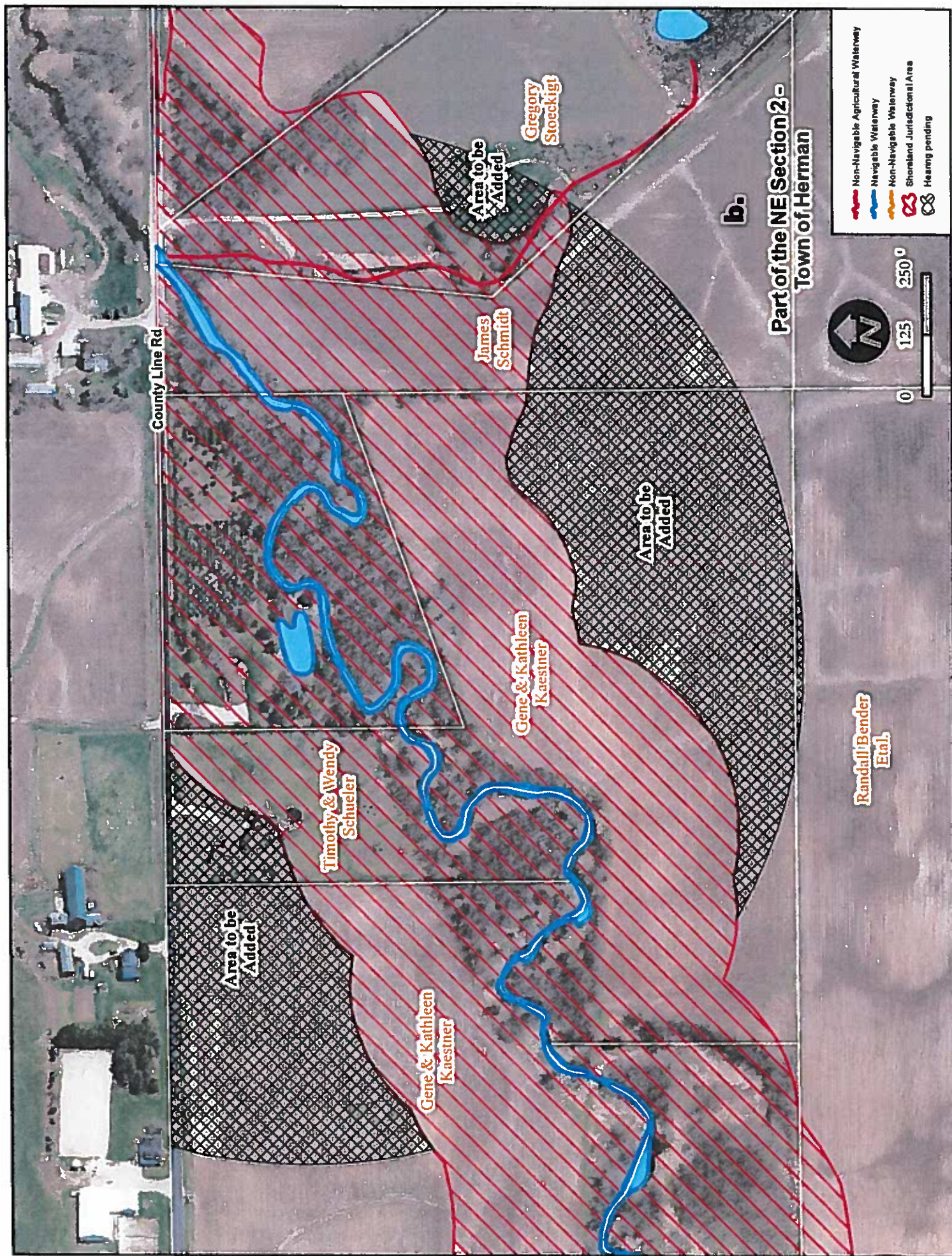
R:\CLIENT\08299\00018\00086372.DOCX

June 2, 2015, draft

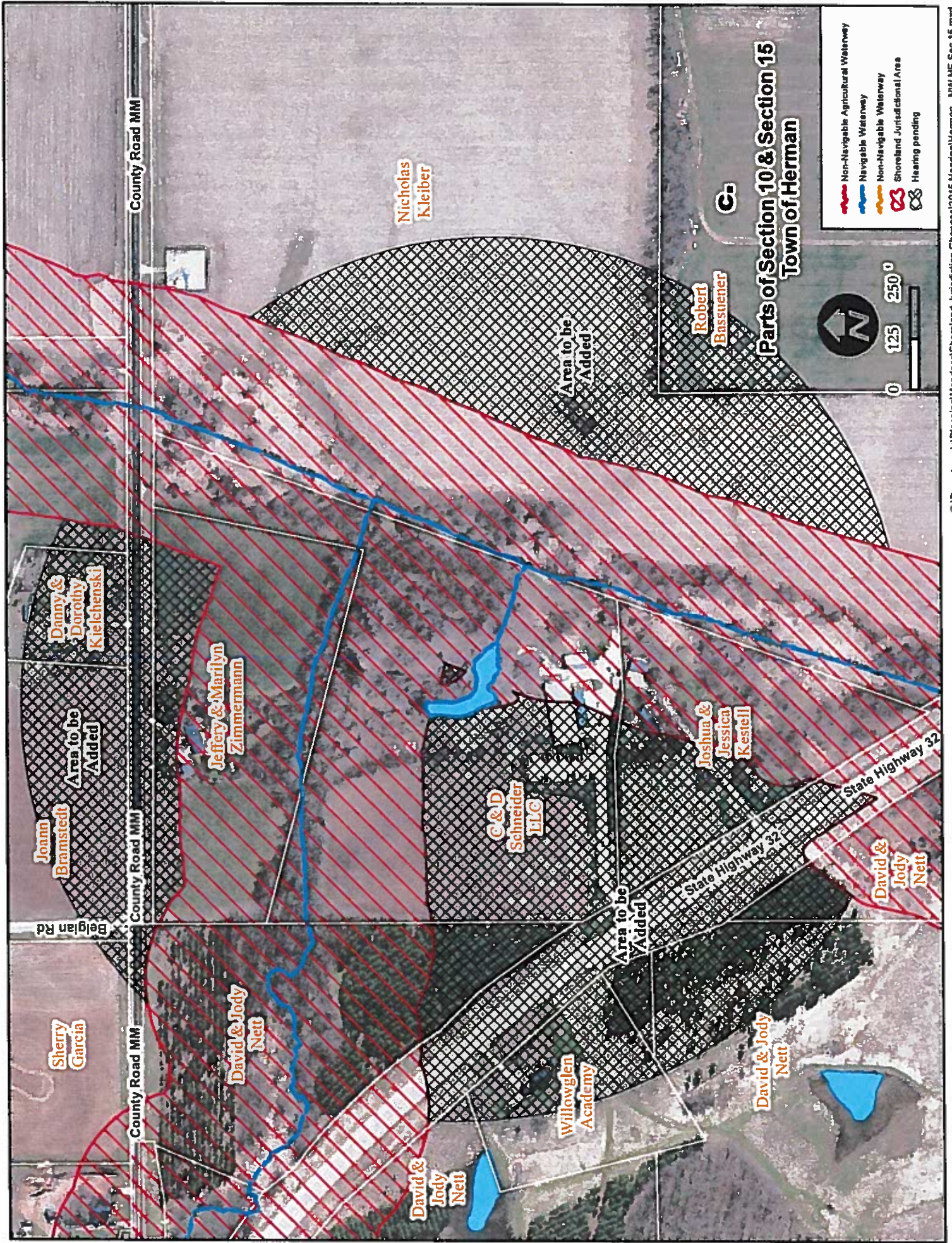




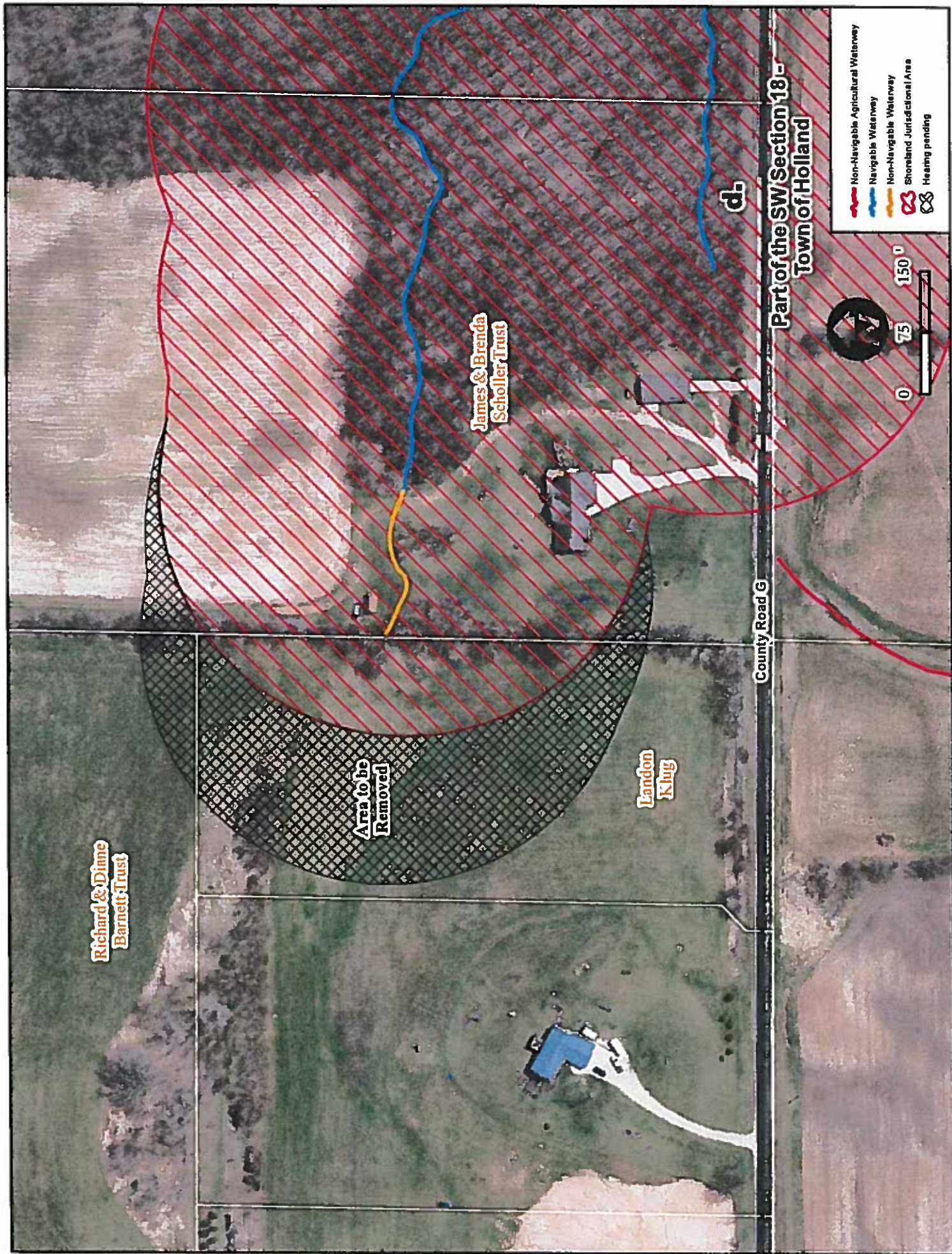




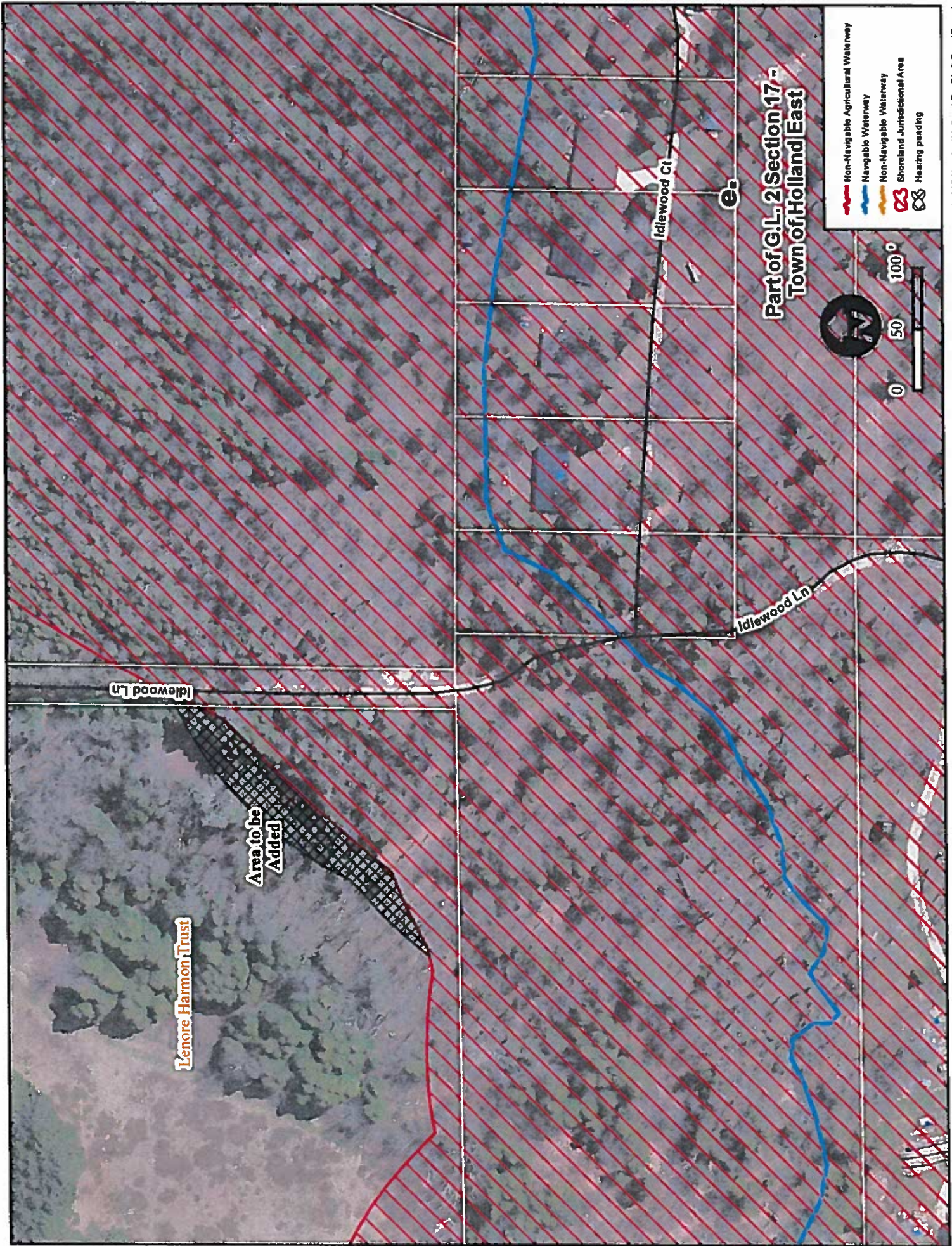










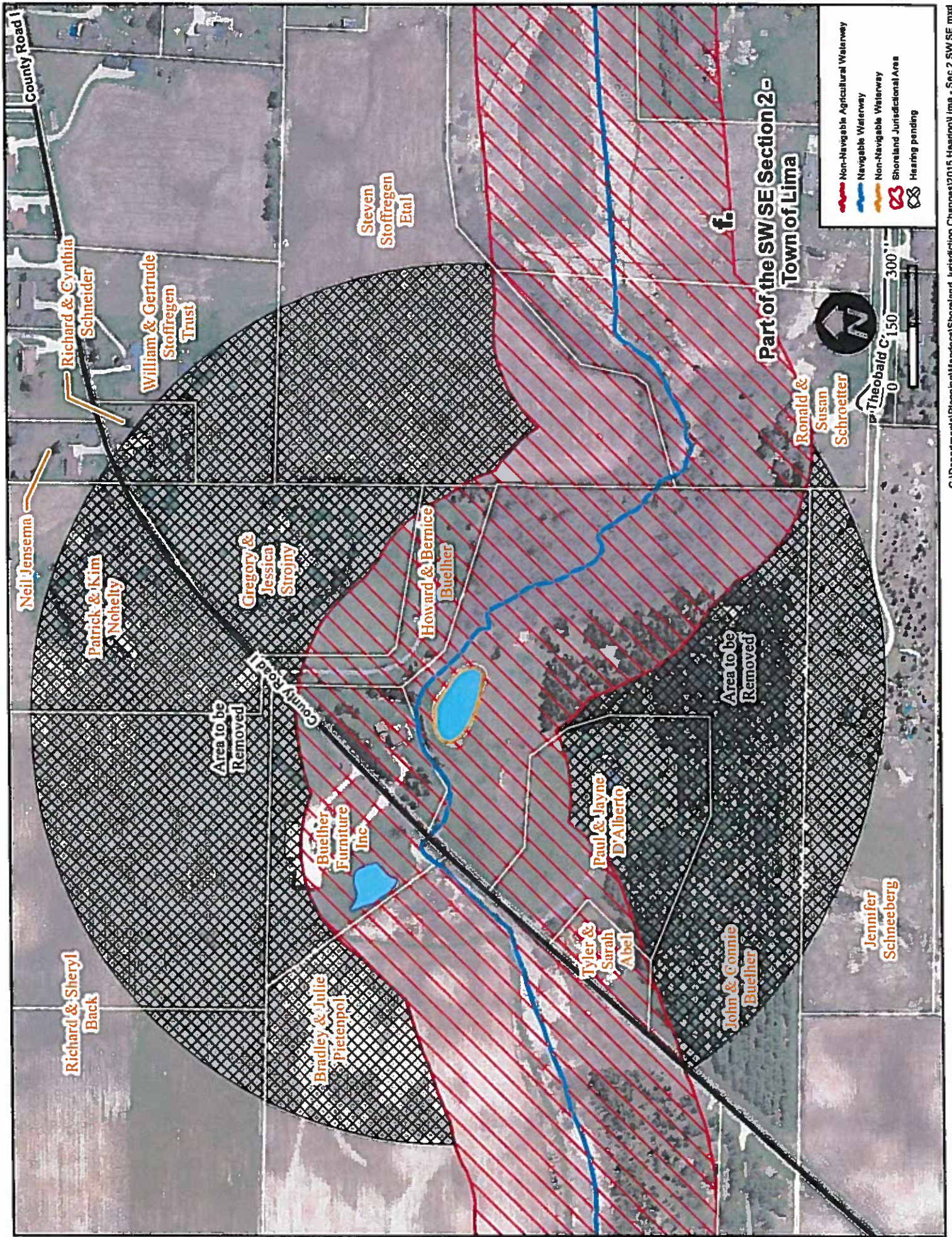


**Part of G.L. 2 Section 17 -  
Town of Holland East**

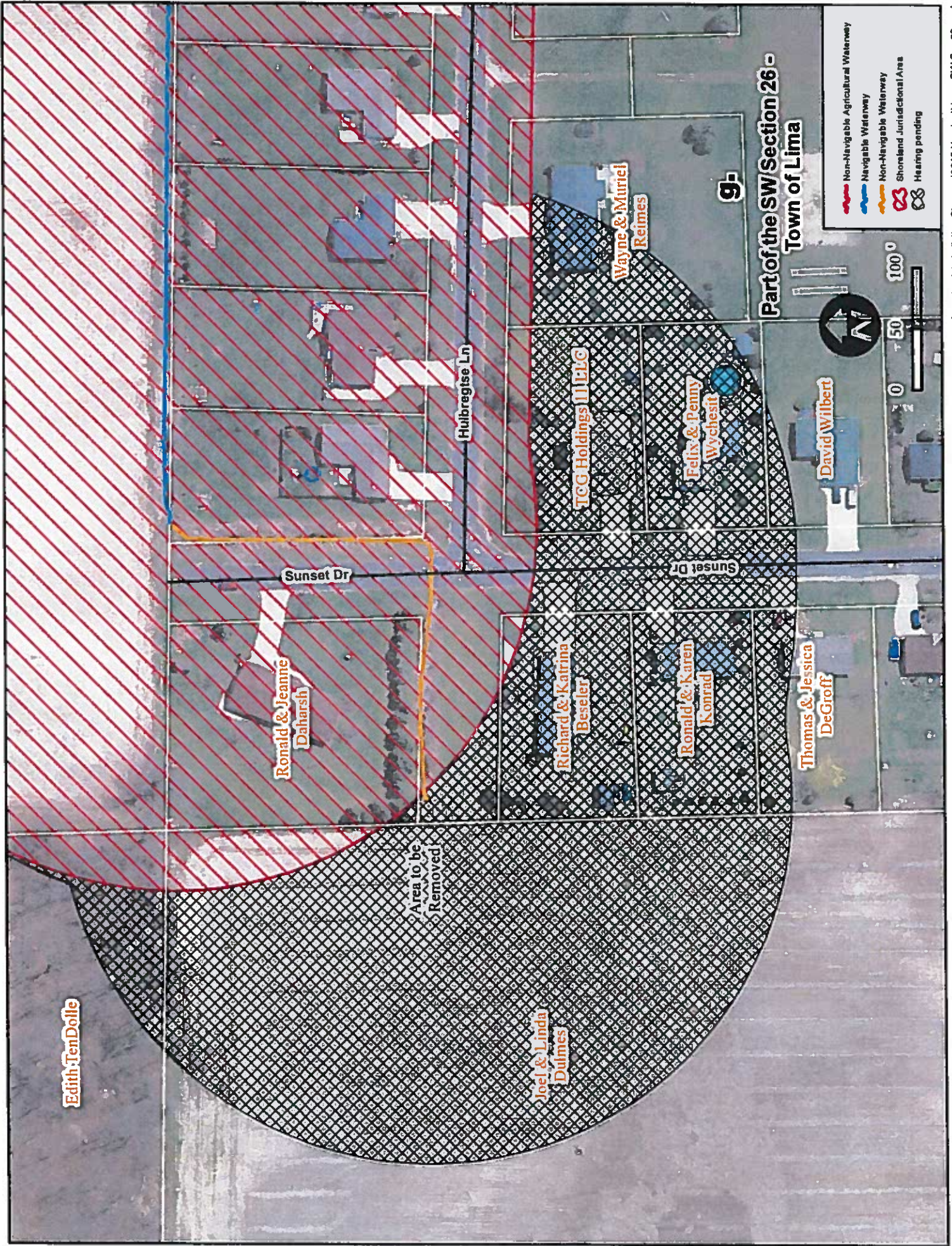


- Non-Navigable Agricultural Waterway
- Navigable Waterway
- Non-Navigable Waterway
- Shoreland Jurisdictional Area
- Hearing pending

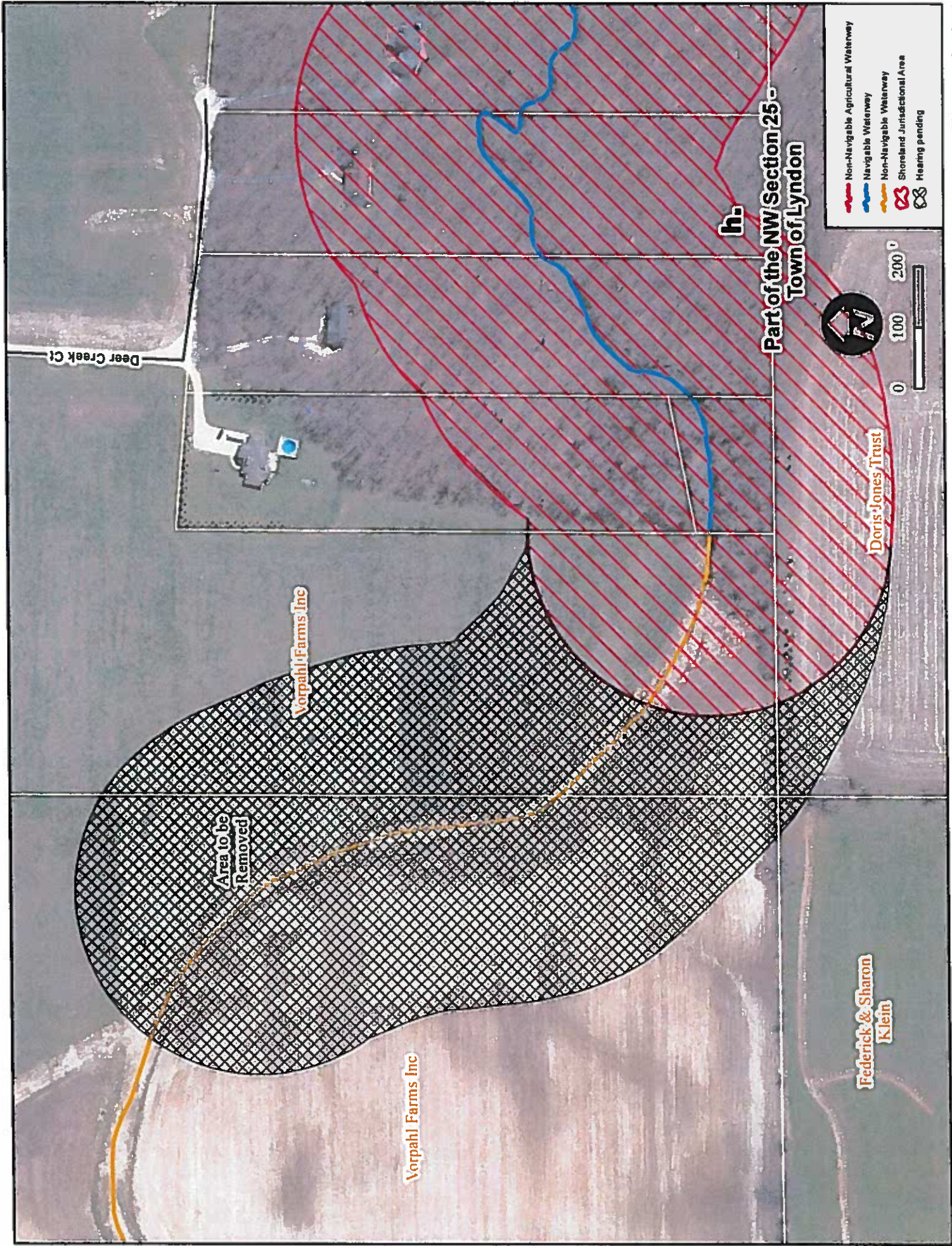




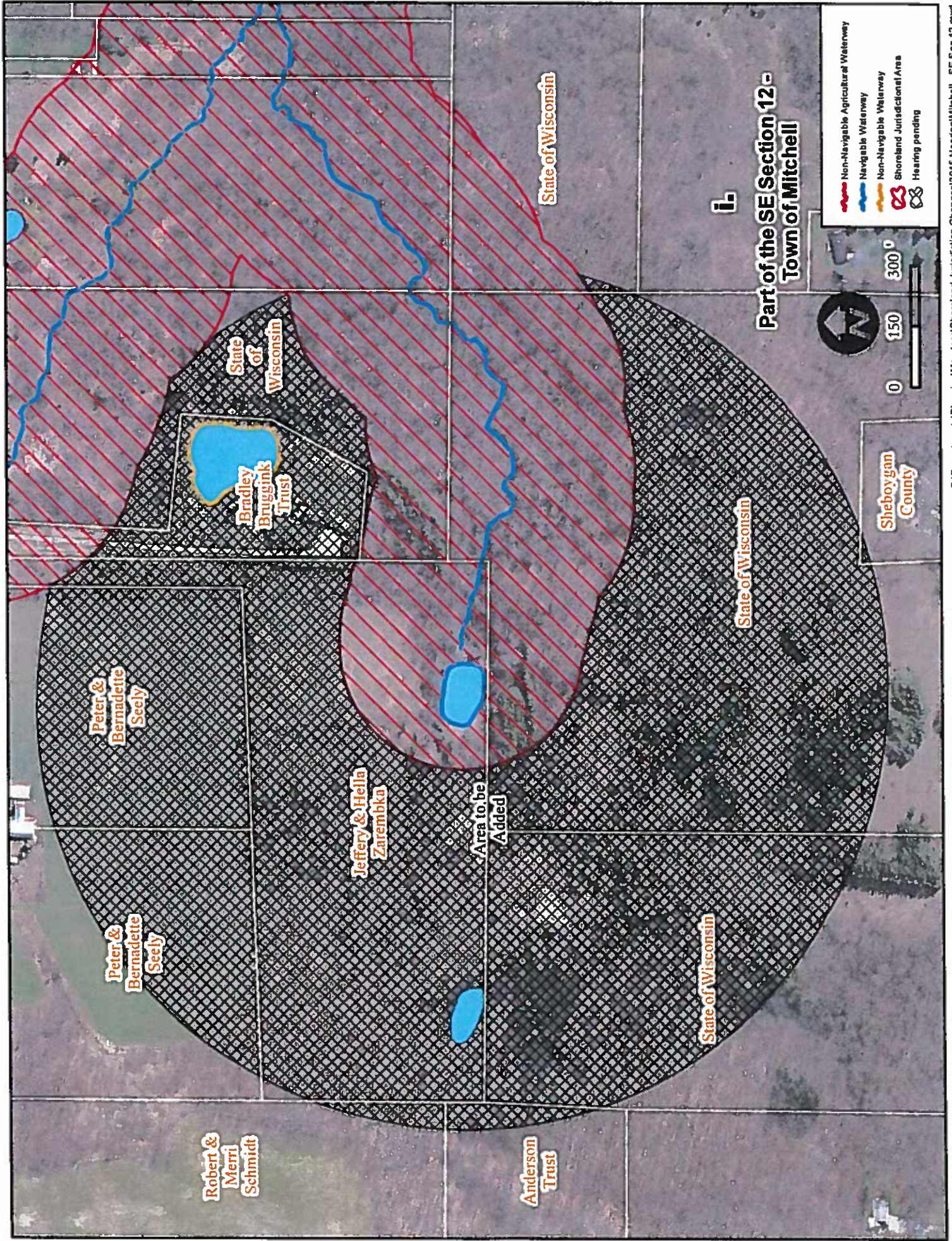




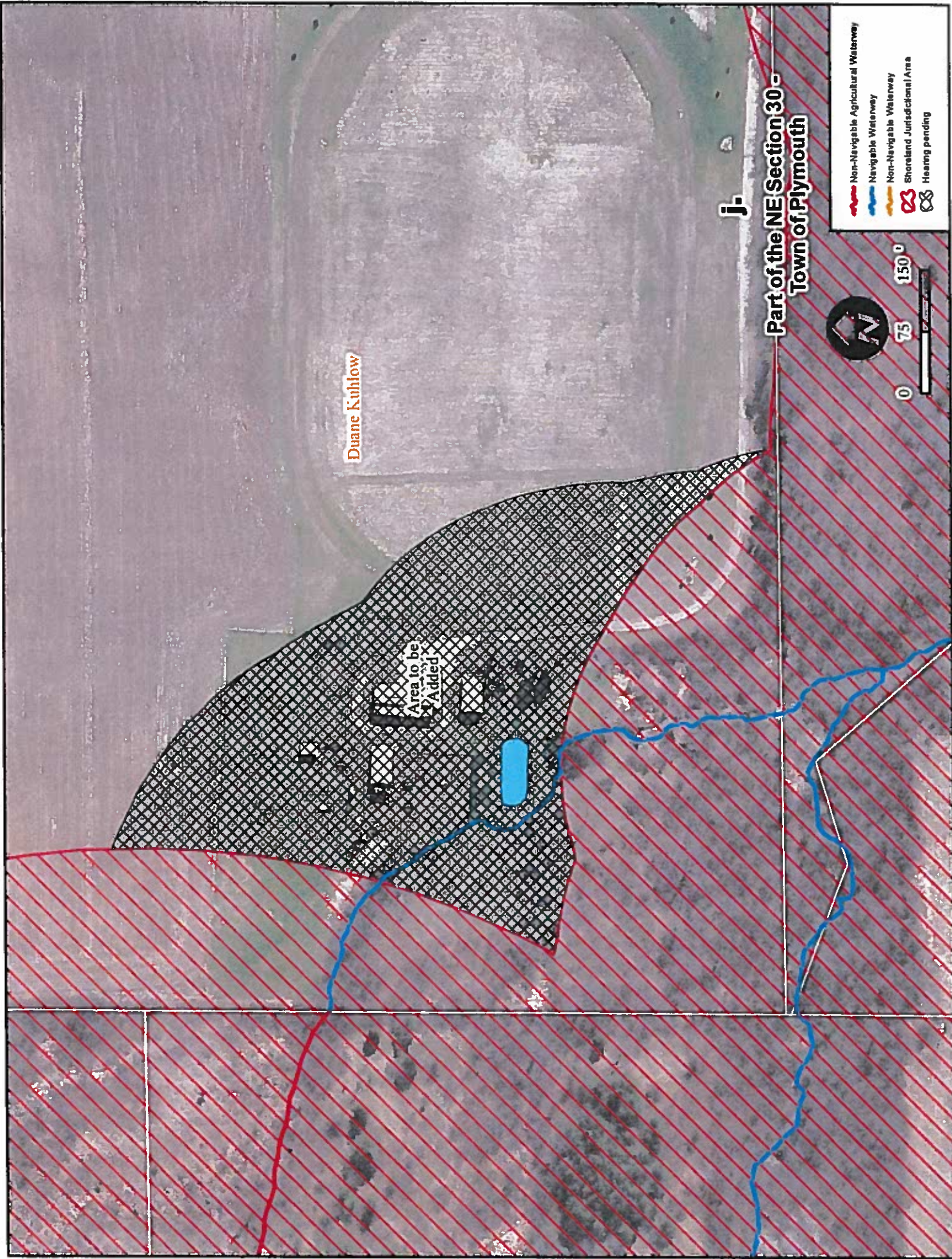




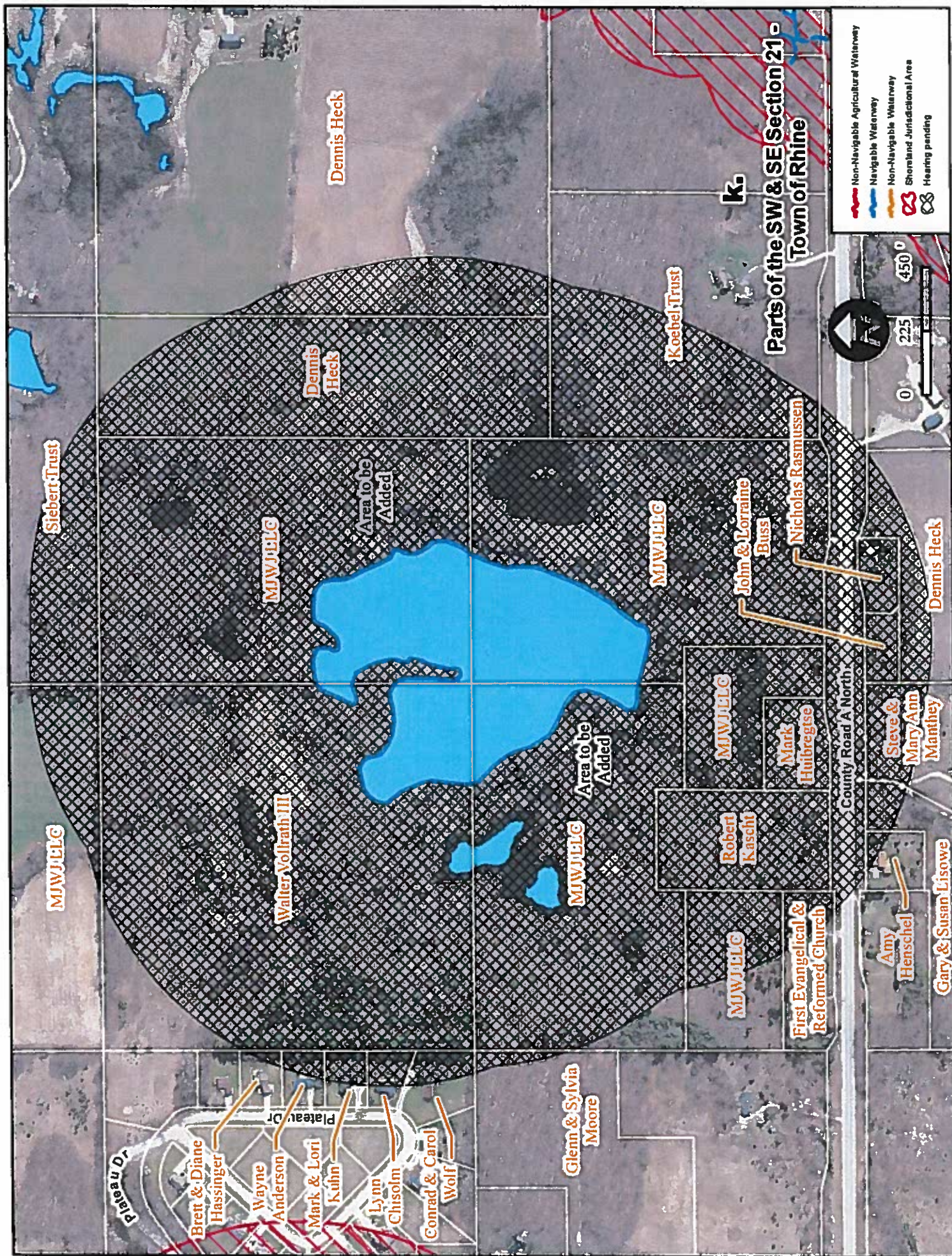




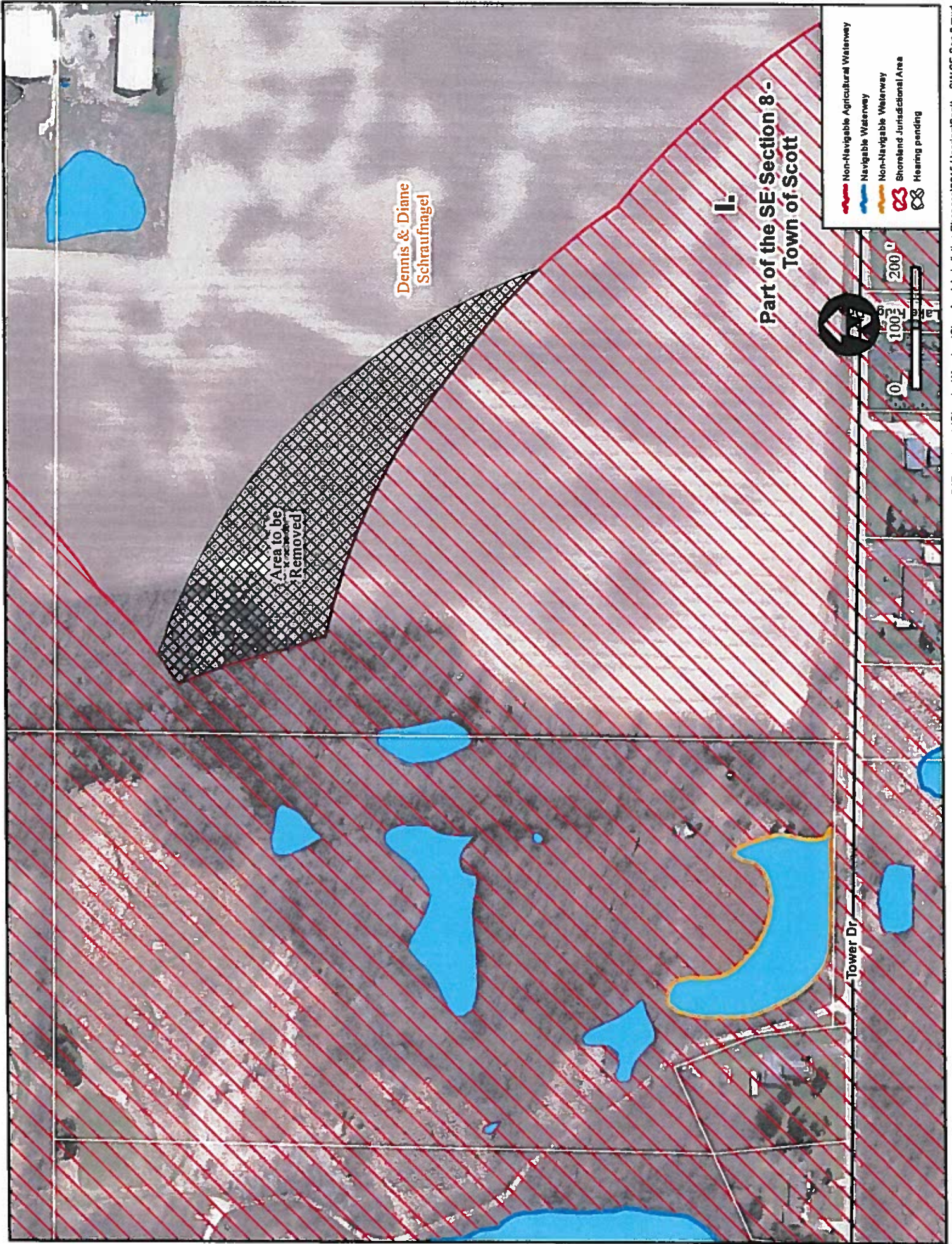




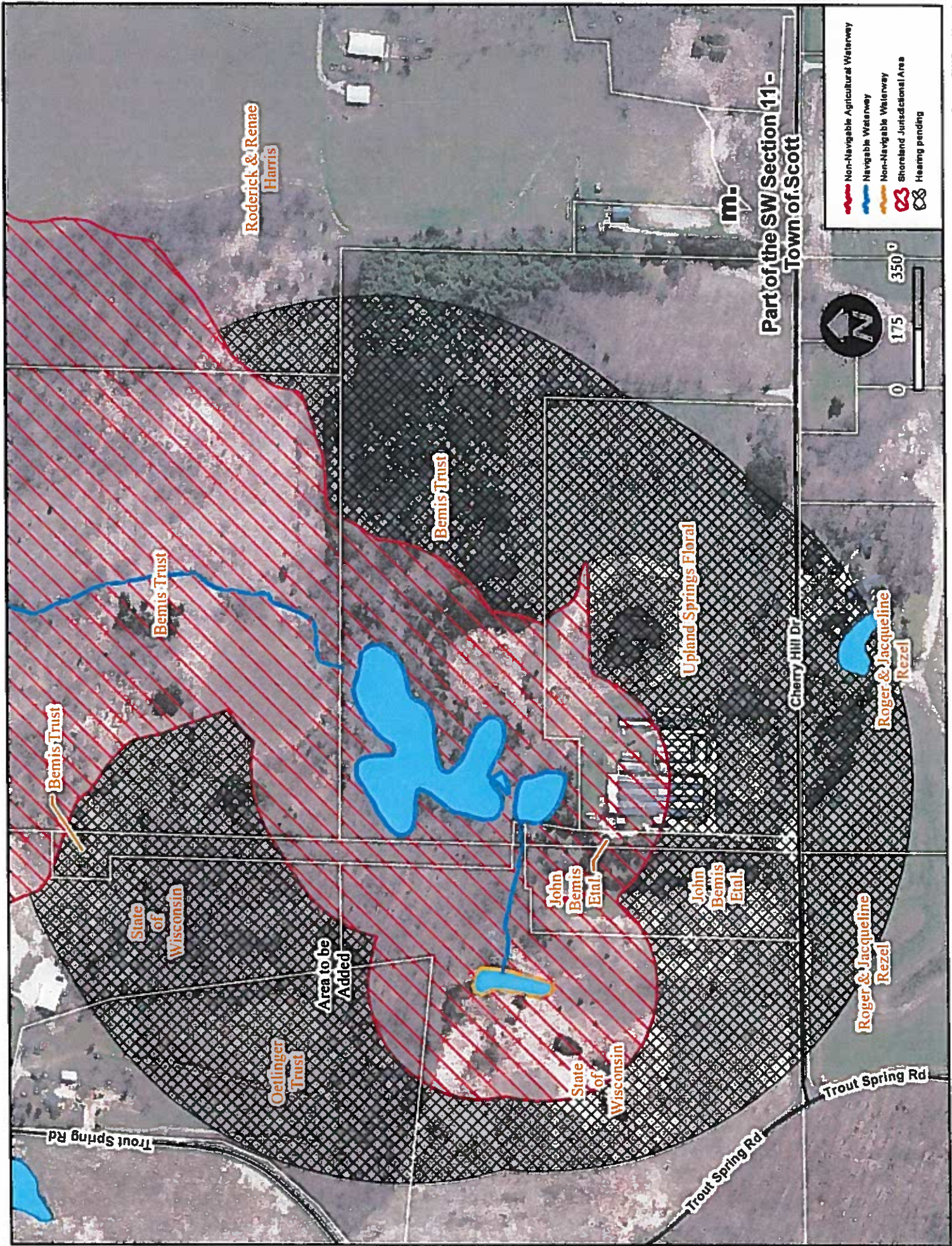








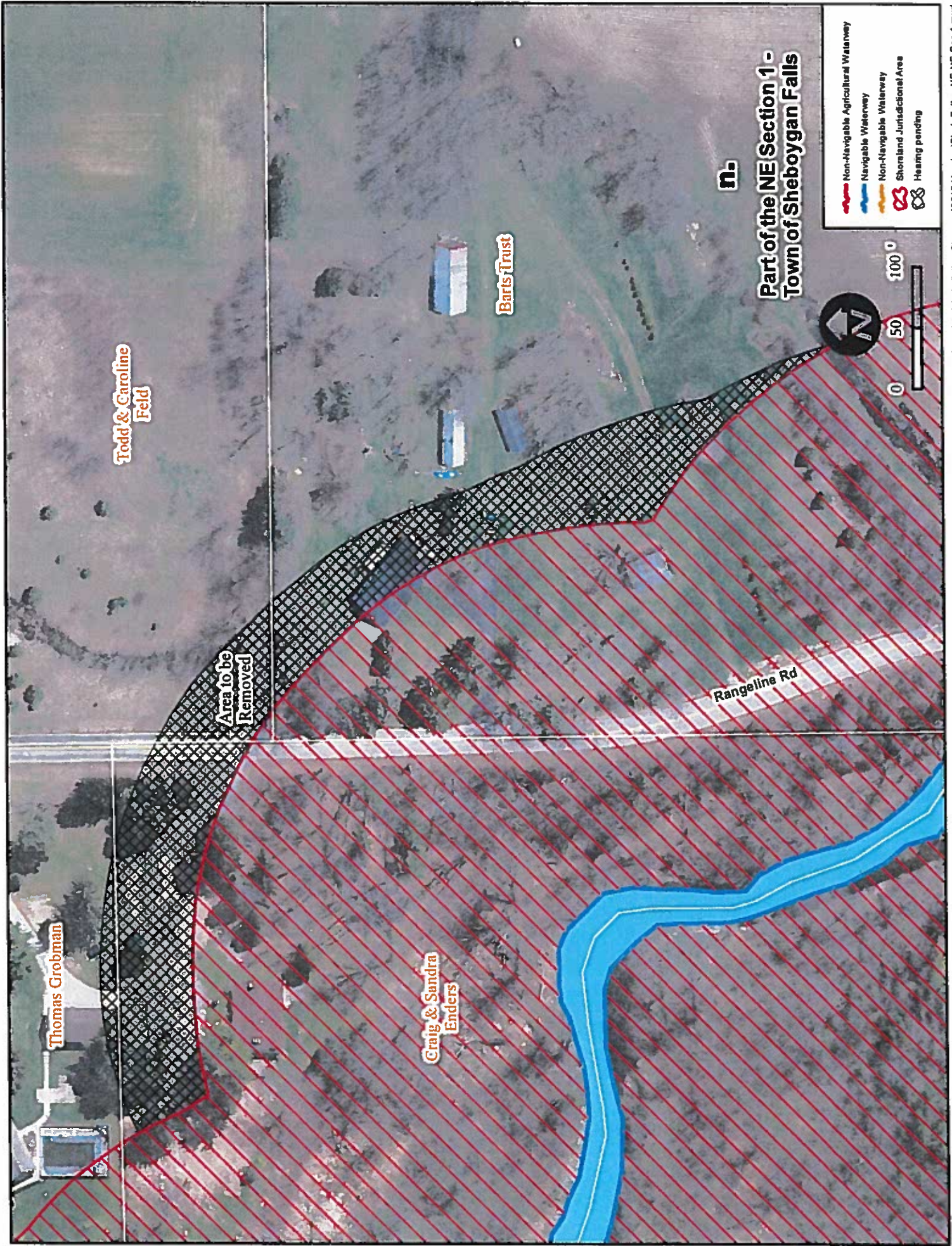




- Non-Navigable Agricultural Waterway
- Navigable Waterway
- Non-Navigable Waterway
- Shoreland Jurisdictional Area
- Hearing pending











0.

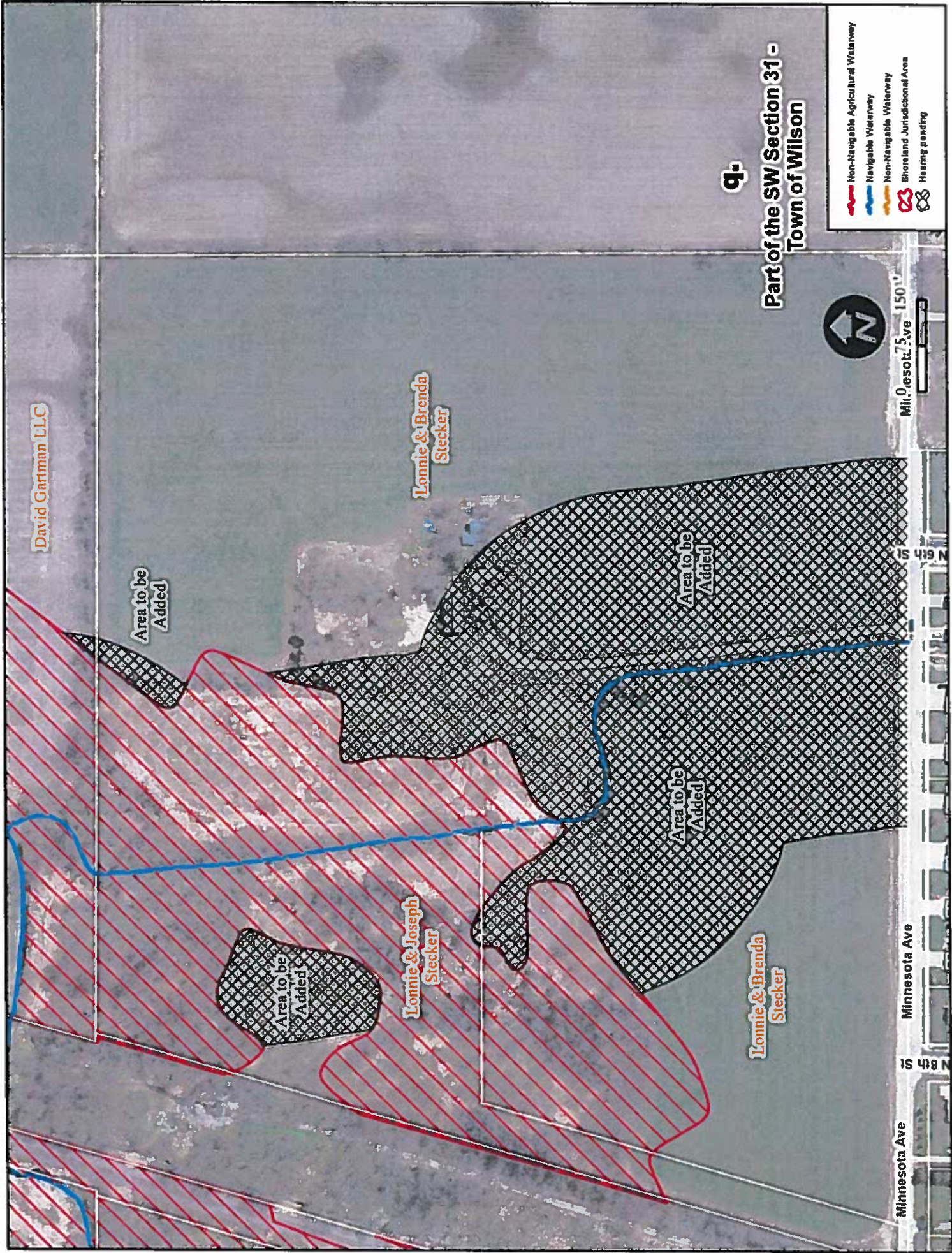
Part of the NE Section 22  
Town of Sherman

- Non-Navigable Agricultural Waterway
- Navigable Waterway
- Non-Navigable Waterway
- Shoreland Jurisdictional Area
- Hearing pending









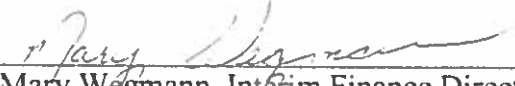
**FISCAL NOTE**  
**June 2015**

**Ordinance No. 04 (2015/16) RE: Amending Peace and Good Order Ordinance**

**Ordinance No. 05 (2015/16) Re: Redesignation of Navigable Waterways in Shoreland-Floodplain Ordinance**

**Funding:**

No additional funding is required.

  
\_\_\_\_\_  
Mary Wegmann, Interim Finance Director  
June 10, 2015

SHEBOYGAN COUNTY ORDINANCE NO. 04 (2015/16)

Re: Amending Peace and Good Order Ordinance

WHEREAS, with increased population mobility, Sheboygan County has begun experiencing episodes of human sex trafficking and similar misconduct, and

WHEREAS, in order to broaden the tools available to law enforcement to combat this social issue, it has been suggested to add violations of state prostitution, patronizing, and pandering offenses to the list of offenses that should, in some circumstances, be prosecuted as County Ordinance violations;

NOW, THEREFORE, the County Board of Supervisors of the County of Sheboygan does ordain as follows:

Section 1. **Amending Peace and Good Order.** Section 38.03 of the Sheboygan County Code of Ordinances is hereby amended to add the following subsections:

- (dd) 944.30 Prostitution
- (ee) 944.31 Patronizing prostitutes
- (ff) 944.33(1) Pandering

Section 2. **Effective Date.** The herein Ordinance shall take effect upon publication and enactment.

Respectfully submitted this 16th day of June, 2015.

LAW COMMITTEE

  
Thomas V. Epping, Chairperson

  
Mark S. Winkel, Secretary

  
Vernon Koch, Vice-Chairperson

  
Steven Bauer

  
Fay Urayner

Opposed to Introduction:

Countersigned by:

  
Roger Te Stroete, Chairperson



SHEBOYGAN COUNTY RESOLUTION NO. 05 (2015/16)

Re: Authorizing Intergovernmental Cooperative Agreement to Build and Operate a "Ring of Fiber" System

**WHEREAS**, the Sheboygan County Finance and Information Technology Department has been working with its departmental counterparts in the City of Sheboygan (City) and the Sheboygan Area School District (District) to establish a protocol under which the parties would construct, operate, and maintain a coordinated regional communications infrastructure in the form of a fiber optic cable backbone ("Ring of Fiber") in order to increase efficiencies and to enhance services for the respective parties, and

**WHEREAS**, the protocol has been reduced to an Intergovernmental Cooperative Agreement to implement the protocol, together with a certain Request for Bid Documents released on behalf of the parties on April 3, 2015, copies of which documents are on file with the County Clerk, and

**WHEREAS**, the Finance Committee believes that it is in the best interests of Sheboygan County to enter such Agreement with City and District and to award a construction contract consistent with the Request to Bid Document;

**NOW, THEREFORE, BE IT RESOLVED** that the County Administrator is authorized and directed to sign on behalf of Sheboygan County the proposed Intergovernmental Cooperative Agreement with City and District and to take such actions as may be necessary to implement the terms of the Agreement, to award the contract, and to build and operate the Ring of Fiber;

Respectfully submitted this 21st day of July, 2015.

**FINANCE COMMITTEE**

\_\_\_\_\_  
Gregory Weggeman, Chairperson

\_\_\_\_\_  
George Marthenze, Vice-Chairperson

\_\_\_\_\_  
Thomas Wegner, Secretary

\_\_\_\_\_  
Al Bosman

\_\_\_\_\_  
William C. Goehring

Opposed to Introduction:

\_\_\_\_\_

\_\_\_\_\_



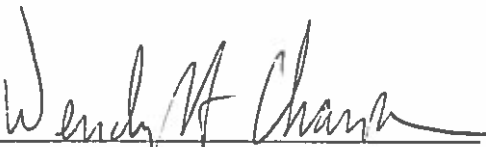
## FISCAL NOTE

**Re: Authorizing Intergovernmental Cooperative Agreement to Build and Operate a  
"Ring of Fiber" System**

This resolution authorizes the County Administrator to sign on behalf of Sheboygan County an Intergovernmental Cooperative Agreement with the City of Sheboygan and the Sheboygan School District to contract, build and operate the Ring of Fiber.

**Funding:**

Expenditure of funds as authorized in the adopted 5-year Capital Plan for 2015 and proposed plan for 2016.

  
\_\_\_\_\_  
Wendy A Chamon  
July 15, 2015

SHEBOYGAN COUNTY RESOLUTION NO. 06 (2015/16)

Re: **Authorizing Purchase of Vacant Land for Highway Shed Consolidation**

**WHEREAS**, Sheboygan County currently operates two highway sheds located outside of Elkhart Lake and outside of Plymouth that are only about seven miles from each other, and

**WHEREAS**, the Elkhart Lake shed is on only 11.88 acres of land, which limits expansion and has antiquated, divided buildings which are increasingly in need of repair and which are becoming increasingly inadequate for the future needs of the highway division, and

**WHEREAS**, similarly, the Plymouth shed is on only 7.8 acres of land, has limited opportunities for expansion, and has a building which is becoming increasingly inadequate for the future needs of the highway division, and

**WHEREAS**, consolidation of the two sheds into one comprehensive facility located in between the current facilities on a site suitable for expansion would provide long-term efficiencies and improve operations, all to the benefit of the citizens of Sheboygan County, and

**WHEREAS**, the County has located a 36.4-acre site in between the current sheds in the Town of Plymouth which would be suitable for the development of a comprehensive new highway facility, and

**WHEREAS**, the County Administrator and Transportation Director, with the approval of the Transportation Committee has made a written Offer to Purchase the site on behalf of the County, a copy of which is on file with the Clerk which has been accepted by the sellers, subject to the approval of the Sheboygan County Board;

**NOW, THEREFORE, BE IT RESOLVED** that the Sheboygan County Board approves the purchase of the said site to be developed into a comprehensive highway facility on the terms and conditions contained in the accepted Offer to Purchase on file with the Clerk and directs the County Board Chairperson and County Clerk to sign any documents on behalf of the County necessary to close the transaction.

**BE IT FURTHER RESOLVED** that upon acquisition of the property, the County Administrator and Transportation Director shall initiate such steps as may be necessary to construct a new facility and to dispose of the site of the current sheds on terms beneficial to the County, subject to the further approval of the Board.

**BE IT FURTHER RESOLVED** that the sum of Five Hundred Forty-eight Thousand Six Hundred Dollars (\$548,600.00) be used from the Transportation Department Unrestricted Net Position Account for the purchase of the site.

(The rest of this page intentionally left blank.)

**BE IT FURTHER RESOLVED** that the Finance Department is authorized and directed to publish any Class I Notice which may be required pursuant to Wis. Stat. § 65.90(5) as a result of this Resolution.

Respectfully submitted this 21st day of July, 2015.

## TRANSPORTATION COMMITTEE

**Richard C. Bemis, Chairperson**

**Mark S. Winkel, Vice-Chairperson**

**Charles W. Conrardy, Secretary**

James P. Glavan

**Jacob Van Dixhorn**

**Opposed to Introduction:**

## FISCAL NOTE

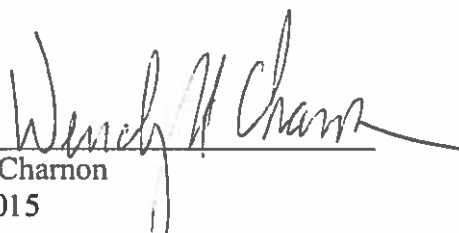
**Re: Authorizing Purchase of Vacant Land for Highway Shed Consolidation**

This resolution authorizes the County Board Chairperson and County Clerk to sign documents on behalf of the County to purchase vacant land located in the Town of Plymouth for development of a comprehensive highway facility.

**Funding:**

Transportation Department Unrestricted Net Position will be utilized in the amount of \$548,600 to purchase the land.

Balance, 12/31/2014	\$2,128,419
Less purchase of vacant land	<u>548,600</u>
Balance, remaining	\$1,579,819

  
\_\_\_\_\_  
Wendy A Charnon  
July 15, 2015

1                   SHEBOYGAN COUNTY   ORDINANCE NO. 066 (2015/16)

2  
3       Re:    **Establishing Speed Zone on County Road "FF" (Town of Rhine) and**  
4           **County Road "D" (Town of Sherman)**  
5

6  
7       **WHEREAS**, pursuant to Wis. Stat. § 349.11, in the interest of safety, the Transportation  
8       Committee recommends that to maintain a reasonable and safe speed zone, the present speed  
9       zones on a portion of County Roads "FF" and "D" be reduced as hereinafter specified.  
10

11       **NOW, THEREFORE**, the County Board of Supervisors of the County of Sheboygan  
12       does ordain as follows:  
13

14               Section 1.    **Reducing Speed Zone – Town of Rhine.** The provisions of  
15       Section 20.03(7) of the County Code of Ordinances are hereby amended to add a new  
16       Subsection (c) as follows and re-lettering all subsequent Subsections:  
17

18               (c)    Forty-five miles per hour from County Road "FF" east to  
19               County Road "FF" west.  
20

21               Section 2.    **Reducing Speed Zone – Town of Sherman.** The provisions of  
22       Section 20.03(12) of the County Code of Ordinances are hereby amended to add a new  
23       Subsection (b) as follows:  
24

25               (b)    Forty-five miles per hour from State Highway 57 easterly to  
26               the intersection with County Road "CC."  
27

28  
29                               (The rest of this page intentionally left blank.)  
30

31           Section 3.    Effective Date. The herein Ordinance shall take effect upon  
32 adoption by the County Board, approval of the Department of Transportation,  
33 publication, and installation of appropriate signage.  
34

35  
36       Respectfully submitted this 21st day of July, 2015.  
37

38  
39                                   **TRANSPORTATION COMMITTEE**  
40

41  
42                                   \_\_\_\_\_  
43       Richard C. Bemis, Chairperson  
44

45                                   \_\_\_\_\_  
46       Mark S. Winkel, Vice-Chairperson  
47

48                                   \_\_\_\_\_  
49       Charles W. Conrardy, Secretary  
50

51                                   \_\_\_\_\_  
52       James P. Glavan  
53

54                                   \_\_\_\_\_  
55       Jacob Van Dixhorn  
56

57                                   Opposed to Introduction:  
58  
59                                   \_\_\_\_\_  
60  
61                                   \_\_\_\_\_  
62

63  
64  
65       Countersigned by:  
66

67  
68                                   \_\_\_\_\_  
69       Roger L. Te Stroete, Chairperson  
70

71  
72  
73                                   (See reverse side for location maps.)  
74  
75  
76  
77  
78

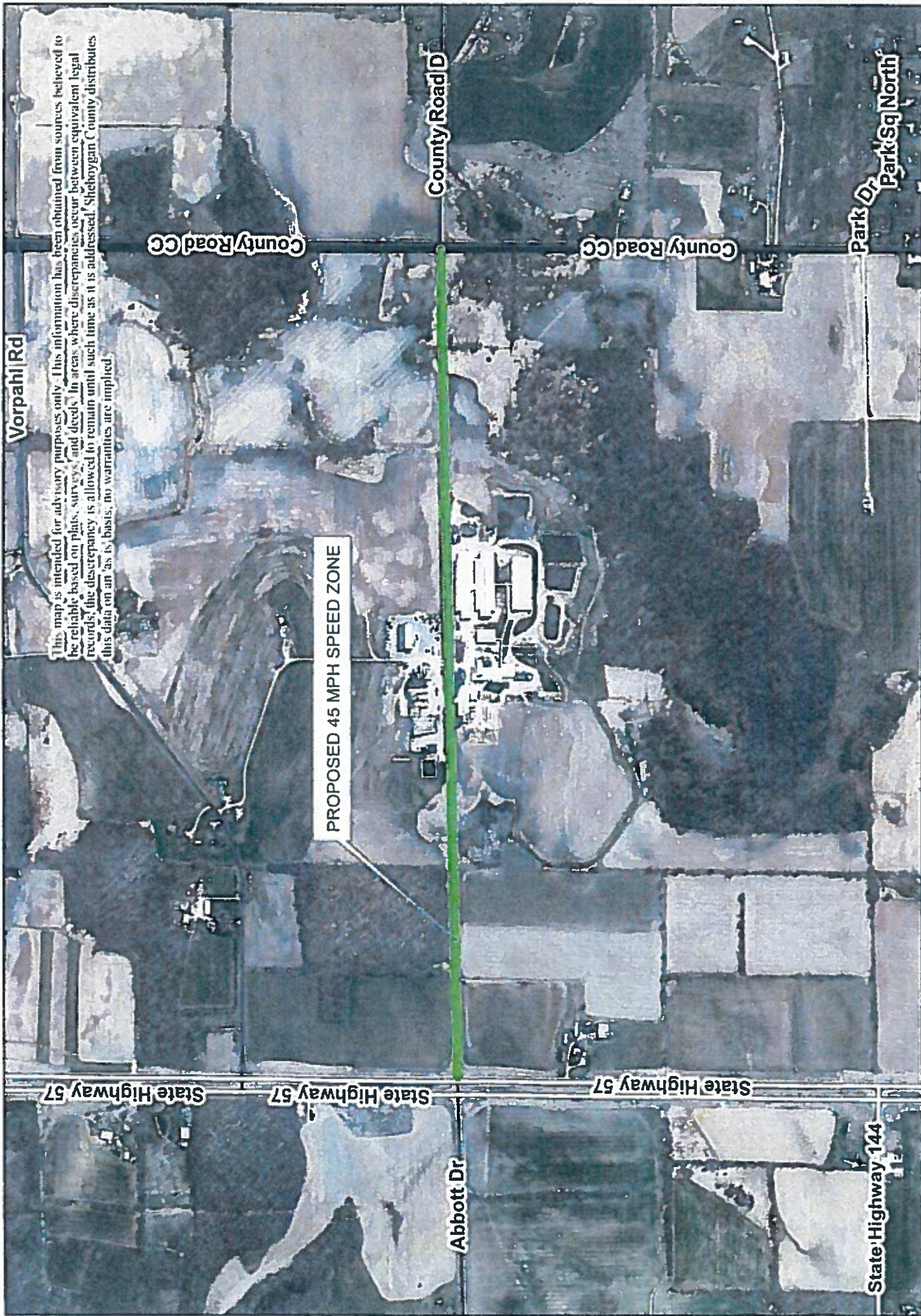




## PROPOSED CTH "FF" SPEED ZONE







This map is intended for advisory purposes only. This information has been obtained from sources believed to be reliable based on plats, surveys, and deeds. In areas where discrepancies occur between equivalent legal records, the discrepancy is allowed to remain until such time as it is addressed. Sheboygan County distributes this data on an "as is" basis; no warranties are implied.

# PROPOSED CTH "D" SPEED ZONE



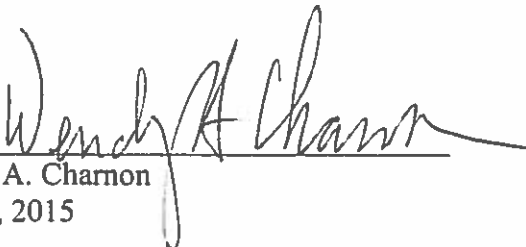


**FISCAL NOTE**  
**July 2015**

**Ordinance No. 06 (2016/16) Re: Establishing Speed Zone on County Road "FF"**  
**(Town of Rhine and County Road "D" (Town of Sherman))**

**Funding:**

No additional funding is required.

  
\_\_\_\_\_  
Wendy A. Chamon  
July 15, 2015