

NOTICE OF MEETING

SHEBOYGAN COUNTY BOARD OF SUPERVISORS

Sheboygan County Courthouse
615 North 6th Street, 5th Floor
Sheboygan WI

TUESDAY, November 3, 2020 at 6:00 P.M.

If you would like remote access to the meeting, please call the County Clerk's Office at (920) 459-3006 at least 2 hours prior to the meeting, if possible. Please note that masks are required for in-person attendance and space is limited to allow for adequate social distancing. Any individual unable to wear a mask is encouraged to remotely access the meeting or will be provided an alternate meeting location to ensure the safety of other attendees.

In compliance with Rule V under the Rules of Order of the Sheboygan County Board of Supervisors, as County Clerk of Sheboygan County, I herewith submit the following AGENDA.

AGENDA

CALL TO ORDER – Chairperson Vern Koch

CERTIFICATION OF COMPLIANCE WITH OPEN MEETING LAW

PLEDGE OF ALLEGIANCE

ROLL CALL

APPROVAL OF OCTOBER 20, 2020 AND OCTOBER 27, 2020 JOURNALS

PRESENTATIONS-NONE

PUBLIC ADDRESSES

As of the preparation of this Agenda the following person has requested to speak. County Board rules allow interested persons to register to speak until 5:00 pm on the Monday before the County Board Meeting.

David Huenink, Town of Holland Plan Commission Chairman – Proposed Solar Energy Project within the Town of Holland.

LETTERS, COMMUNICATIONS AND ANNOUNCEMENTS

Items introduced under this heading are either referred to a Committee for action, or received for information. No action is taken at this meeting.

Posted 10/30/2020 @ 10:30 AM

COUNTY ADMINISTRATOR'S REPORT

The County Administrator's Report is a monthly report by the Administrator in which noteworthy activities of County government are highlighted. In addition, the Administrator's Report presents the Administrator's perspective on the Resolutions and Ordinances being considered or introduced at this meeting. The Administrator's Report is not an action item, and no debate or deliberation arises from the Report.

CONSIDERATION OF COMMITTEE REPORTS - FINANCE COMMITTEE

Ordinance No. 04 (2020/21) Re: Increasing Compensation and Pay Ranges for Non-bargaining Unit Personnel and Implementing Across-the-Board Wage Increases for 2021

Committee Recommendation: Enact
Signed in Opposition: None

Ordinance No. 05 (2020/21) Re: Modifying Fee Schedule of Medical Examiner in Chapter 96

Committee Recommendation: Enact
Signed in Opposition: None

Committee Report Re: 2020 Dog Listing Claims Payment
In lieu of report, please see attached correspondence

CONSIDERATION OF COMMITTEE REPORTS – HUMAN RESOURCES COMMITTEE

Committee Report Re: Annual Report on Health Insurance
In lieu of report, please see attached correspondence

CONSIDERATION OF COMMITTEE REPORTS – TRANSPORTATION COMMITTEE

Resolution No. 16 (2020/21) Re: Approving Joint Development Agreement with Onion River Solar LLC for Utility Revenue-Sharing

Committee Recommendation: Adopt
Signed in Opposition: None

RESOLUTIONS INTRODUCED

Items introduced under this heading are referred to a Committee for recommendation. No formal action is taken at this meeting unless noted.

Resolution No. 17 (2020/21) (From Finance Committee)
Re: Approving 2021 Budget

CONTEMPLATED ACTION: Pursuant to Sheboygan County Code of Ordinances Section 5.06(a)(6) and (9) Resolution No. 17 will be considered for immediate action.

RESOLUTIONS INTRODUCED – (Continued)

Resolution No. 18 (2020/21) (From Finance Committee)

Re: Levying and Apportioning the Tax

CONTEMPLATED ACTION: Pursuant to Sheboygan County Code of Ordinances Section 5.06(a)(6) and (9) Resolution No. 18 will be considered for immediate action.

Resolution No. 19 2020/21) (From Finance Committee)

Re: Declaration of Official Intent to Reimburse Expenditures from Proceeds of Borrowing

ORDINANCES INTRODUCED

Items introduced under this heading are referred to a Committee for recommendation. No formal action is taken at this meeting unless noted.

Ordinance No. 06 (2020/21) (From Transportation Committee)

Re: Establishing Speed Zone on:
County Roads "A" and "J" (Town of Rhine)
County Road "S" (Town of Scott)
County Road "TT" (Town of Sheboygan Falls)

ADJOURNMENT

Respectfully submitted this 30th day of October, 2020.



JON BOLSON, COUNTY CLERK

NOTES:

Reminder: Expense sheets for the period ending November 15, 2020 are due in the County Clerk's Office no later than **Friday, November 20, 2020.**

Persons with disabilities needing assistance to attend or participate are asked to notify the County Clerk's Office at 920.459.3003 prior to the meeting so that accommodations may be arranged.

JOURNAL OF THE MEETING OF THE SHEBOYGAN COUNTY BOARD OF SUPERVISORS

October 20, 2020

Pursuant to Wis. Stat. § 59.11, the October 20, 2020 session of the Sheboygan County Board was called to order by Chairperson Vern Koch at 6:00 p.m. Chairperson Koch noted that the notice of meeting was posted on October 23, 2020 at 2:30 p.m. in compliance with the open meeting law. The meeting opened with the Pledge of Allegiance by all present.

The roll call was taken and recorded with 23 Supervisors present; Absent: 2, Supervisors Clarke, and Hilbelink.

Supervisor Procek moved for approval of the September 15, 2020 Journal, which was distributed to all supervisors prior to the meeting. The motion was seconded by Supervisor Abler and carried on unanimous roll call vote of the board.

APPOINTMENTS

The Chairperson announced that the next order of business was the consideration of the following appointments by the Chairperson.

Bay-Lake Regional Planning Commission

Rebecca Clarke, 735 Fairway Drive, Sheboygan – (Appointment)
(Alternate Member)

Edward Procek, 1230 South 13th Street, Sheboygan – (Re-appointment)
(Regular Member)

Supervisor Goehring moved to concur with the appointments from the Chairperson. The motion was seconded by Supervisor Hoffmann and carried on unanimous roll call vote of the board.

PRESENTATIONS

Bryan Grunewald, CliftonLarsonAllen – 2019 Comprehensive Annual Financial Report
Jon Dolson, County Clerk – Update on Upcoming Election

LETTERS AND COMMUNICATIONS

The Clerk presented a resolution from the Brown County Board of Supervisors requesting the State Senate reconvene to address 13 water bills passed by the Assembly. By Chairperson received for information.

The Clerk presented a resolution from the Winnebago County Board of Supervisors supporting pending legislation to amend hearing timelines for juveniles taken into custody. By Chairperson referred to the Health & Human Services Committee.

COUNTY ADMINISTRATOR'S REPORT

County Administrator Adam Payne briefly touched on the proposed 2021 Sheboygan County Budget and thanked the Department Heads, Finance Committee and all involved for their effective teamwork. The proposed budget maintains core programs and services, and makes key investments in Health and Human Services, Public Safety, and Transportation. The 2021 budget reflects the 5th consecutive year the property tax rate will go down. Mr. Payne encouraged everyone to review the budget and if anyone has questions to contact either himself or Finance Director Wendy Channon. Mr. Payne also provided an update on the impact of COVID, and emphasized if there is a common goal that we all should share, it is that we don't want to see the hospitals overwhelmed. He asked that everyone take some personal responsibility to help slow the spread of COVID and be part of the solution. Mr. Payne invited Starr Grossman, Public Health Officer to give an update on where Sheboygan County stands with the pandemic and impact on our hospital bed capacity.

COMMITTEE REPORTS

The Clerk read the report of the Executive Committee regarding **Resolution No. 15 (2020/21) Authorizing the Issuance and Sale of \$4,166,000 Taxable (Convertible to Tax-Exempt) General Obligation Refunding Bonds** recommending adoption.

Supervisor Wegner moved to adopt the resolution. The motion was seconded by Supervisor Abler.

Supervisor Te Stroete moved to amend the resolution by replacing the original resolution with the new revised version emailed by the County Clerk's office on October 16, 2020. Supervisor Goehring seconded the motion which carried on unanimous roll call vote of the board.

Resolution No. 15 was adopted as amended on unanimous roll call vote of the board.

The Clerk read the report of the Human Resources Committee regarding **Resolution No. 14 (2020/21) Reaffirming Membership in Wisconsin Bay Workforce Development Area Consortium and Approval of Amended Consortium Agreement** recommending adoption.

Supervisor Damp moved to adopt the resolution. Supervisor Nelson seconded the motion which carried on unanimous roll call vote of the board.

(Vice-Chairperson Ziegelbauer presiding)

Pursuant to Rule IV of the Rules of Order, the following resolutions and ordinances were introduced by the Clerk and referred by the Vice-Chairperson as indicated:

Resolution No. 16 (2020/21) Re: Approving Joint Development Agreement with Onion River Solar LLC for Utility Revenue-Sharing referred to the Transportation Committee.

Ordinance No. 04 (2020/21) Re: Increasing Compensation and Pay Ranges for Non-bargaining Unit Personnel and Implementing Across-the-Board Wage Increases for 2021 referred to the Finance Committee.

Ordinance No. 05 (2020/21) Re: Modifying Fee Schedule of Medical Examiner in Chapter 96 referred to the Finance Committee.

ADJOURNMENT

Supervisor Te Stroete moved to adjourn. Supervisor Hoffmann seconded the motion which carried on unanimous roll call vote of the board. The meeting was adjourned at 7:05 p.m. **The next scheduled meeting is Tuesday, October 27, 2020 at 6:00 p.m.**

2 **RESOLUTION: Support Pending Legislation to Amend Hearing Timelines for Juveniles**
3 **Taken into Custody (Chapter 938, Wis. Stats.) to Coincide with Hearing**
4 **Timelines for Children in Need of Protection or Services (CHIPS) Taken**
5 **into Custody (Chapter 48, Wis. Stats.) so that a Day in Which the Clerk of**
6 **Circuit Court's Office is Closed Does Not Count Toward the Computation**
7 **of the Chapter 938 Detention Hearing Timeline**
8

9 **TO THE WINNEBAGO COUNTY BOARD OF SUPERVISORS:**

10 **WHEREAS**, in Children in Need of Protection or Services (CHIPS) proceedings pursuant to Chapter 48, Wis.
11 Stats. (The Children's Code), when a child is taken into custody and not immediately released to a parent, guardian,
12 or legal custodian, the judge or circuit court commissioner in the county where the child is being held must hold a
13 detention hearing within 48 hours of the time in which the decision to hold the child was made (excluding Saturdays,
14 Sundays, and legal holidays); and

15 **WHEREAS**, in similar actions involving Juvenile Justice proceedings pursuant to Chapter 938, Wis. Stats.
16 (The Juvenile Justice Code), when a juvenile is taken into custody and held by a county, the circuit court must hold a
17 detention hearing within 24 hours after the end of the day on which the decision to hold the juvenile was made
18 (excluding Saturdays, Sundays, and legal holidays); and

19 **WHEREAS**, as a result of the discrepancy in the timelines between the Chapter 48 and Chapter 938
20 proceedings, in Chapter 938 cases county circuit court judges, commissioners, juvenile intake workers, and other
21 courthouse staff need to be prepared to conduct hearings in circumstances in which the county courthouse may
22 otherwise be closed, such as the Friday after Thanksgiving, extreme weather days, etc. Failing to meet the statutory
23 deadlines places the county at risk of losing jurisdiction over the pending matter. Additionally, concerns may arise
24 regarding transportation of juveniles and children on non-work days in order to accommodate hearings.

25 **NOW, THEREFORE, BE IT RESOLVED** by the Winnebago County Board of Supervisors that it hereby
26 supports legislation that would align the statutes that compute the detention hearing timelines for Children in Need of
27 Protection or Services (CHIPS) proceedings under Chapter 48 and juvenile delinquency proceedings under Chapter
28 938 by specifying that a day in which the Clerk of Circuit Courts Office is closed does not count toward the
29 computation of the detention hearing timeline under Chapter 938. This will ensure county governments are in a
30 better position to save limited resources and protect the safety of their employees and the public.

31 **BE IT FURTHER RESOLVED** by the Winnebago County Board of Supervisors that it hereby directs the
32 Winnebago County Clerk to forward a copy of this Resolution to all Wisconsin Counties, the Wisconsin Counties
33 Association, and all state senators and assembly members representing Winnebago County constituents.

34
35 Respectfully submitted by:
36 **LEGISLATIVE COMMITTEE**

37 Committee Vote: **12-0**

38 Vote Required for Passage: **Three-Fourths of Those Members Present**

39 Approved by the Winnebago County Executive this ____ day of _____, 2020.

40
41 _____
42 Mark L Harris
Winnebago County Executive

**JOURNAL OF THE MEETING OF THE
SHEBOYGAN COUNTY BOARD OF SUPERVISORS**

October 27, 2020

Pursuant to Section 59.11 of the Wisconsin Statutes, the October 27, 2020 session of the Sheboygan County Board was called to order by Chairperson Vern Koch at 6:00 p.m. Chairperson Koch noted that the notice of meeting was posted on October 23, 2020 at 9:00 a.m. in compliance with the open meeting law. The meeting opened with the Pledge of Allegiance by all present.

The roll call was taken and recorded with 22 Supervisors present; Absent: 3, Supervisors Brauer, Nennig, and Schneider.

**COUNTY ADMINISTRATORS REPORT AND INITIAL PRESENTATION OF THE 2019
PROPOSED BUDGET**

County Administrator Adam Payne presented the 2021 Proposed Sheboygan County Budget and a slide presentation on the 2021 budget development process. The proposed 2021 budget includes a modest property tax levy increase of 1.56% or \$788,533. The tax rate will decrease from \$5.22 to \$4.96, or a 4.98% reduction. The 2021 budget reflects the 5th consecutive year the property tax rate has gone down. The annual \$150 million budget supports 19 departments and 850 employees implementing over 200 programs and services. Mr. Payne also reviewed key components and cost containment initiatives included in the budget. Mr. Payne stated Sheboygan County has a long track record of success, has healthy fiscal reserves, an excellent bond rating, and hardworking, caring staff providing high quality services. Mr. Payne shared that Sheboygan County was awarded the Certificate of Achievement for Excellence in Financial Reporting for the 6th consecutive year, and the key to our success is a strong team working in collaboration.

PUBLIC HEARING ON PROPOSED BUDGET

Chairperson Koch noted that the Notice of Public Hearing was published on October 9, 2020 and declared the public hearing on the proposed 2021 budget open for anyone wishing to be heard. The following person addressed the board:

Hans Kuhn, N8894 Snake Road, Elkhart Lake

There being no other persons wishing to be heard, Chairperson Koch declared the public hearing closed at 6:48 p.m.

The Chairperson announced that the next order of business would be the review of the 2021 Proposed Budget and directed the County Clerk to go through the budget on a department by department basis. As each department was identified, the Chairperson requested that any amendments be offered.

When no further motions were offered, Chairperson Koch declared the Budget Review Session concluded.

Pursuant to Sec. 5.06(a)(8), the 2021 Proposed Budget was referred back to the Finance Committee which will submit its final recommendation on the Budget at the November 3, 2020 County Board meeting.

ADJOURNMENT

Supervisor Te Stroete moved to adjourn. Supervisor Hoffmann seconded the motion which carried on unanimous roll call vote of the board. The meeting was adjourned at 7:07 p.m. **The next scheduled meeting is Tuesday, November 3, 2020 at 6:00 p.m.**

1 SHEBOYGAN COUNTY ORDINANCE NO. 04 (2020/21)
2

3 Re: **Increasing Compensation and Pay Ranges for Non-bargaining Unit**
4 **Personnel and Implementing Across-the-Board Wage Increases for**
5 **2021**
6

7
8 **WHEREAS**, pursuant to Sections 2.12(5) and 47.03(8) of the County Code of
9 Ordinances as currently in effect, it is the responsibility of the Human Resources
10 Committee to recommend to the County Board adjustments in compensation for
11 non-elected non-bargaining unit employees, and
12

13 **WHEREAS**, Sections 47.03(1) of the County Code of Ordinances direct that pay
14 ranges be updated periodically including by means of the Consumer Price Index-U as
15 determined by the Wisconsin Department of Revenue and posted by the Wisconsin
16 Employment Relations Commission pursuant to Wis. Stat. §§ 111.70(1)(cm) and 66.0506,
17 and
18

19 **WHEREAS**, an across-the-board revision to provide an appropriate salary
20 structure which will permit the County to recruit and retain competent employees, to
21 provide incentive for job performance, and to provide an effective means of controlling
22 salary expenditures, and
23

24 **WHEREAS**, the Wisconsin Employment Relations Commission issued its
25 Consumer Price Index – Urban cost of living calculations for the maximum base salary
26 increases for collective bargaining agreements commencing January 1, 2021, in the
27 amount of 1.56%, and
28

29 **WHEREAS**, the 2021 Budget as proposed to the County Board includes funding
30 which would accommodate a 1.5% across-the-board increase, and
31

32 **WHEREAS**, notwithstanding Sections 47.03(4) and (5) of the County Code, all
33 employees eligible for an annual increase shall receive a wage increase of 1.5% for 2021,
34 and employees remain eligible for such 1.5% increases at the completion of their initial
35 period, at 12 months, and annually, and
36

37 **WHEREAS**, after study of relevant factors including cost of living increases and
38 labor market conditions and the budget limits, it is the recommendation of the Human
39 Resources Committee that the annual pay-for-performance increases be placed on hiatus
40 and a one and one-half percent (1.5%) across-the-board pay increase be granted for
41 calendar year 2021 effective January 1, 2021;
42

43 **NOW, THEREFORE**, the County Board of Supervisors of the County of
44 Sheboygan does ordain as follows:
45

46 Section 1. **Amending Salary Schedule for 2021**. The salary schedule
47 provisions of Section 47.03(1) of the County Code of Ordinances are hereby
48 rescinded and re-created effective January 1, 2021, to read as follows:
49

DBM RATING	MINIMUM		MIDPOINT		MAXIMUM	
A11	\$23,633	\$11.36	\$29,070	\$13.98	\$34,507	\$16.59
A12	\$26,698	\$12.84	\$32,839	\$15.79	\$38,981	\$18.74
A13	\$29,761	\$14.31	\$36,607	\$17.60	\$43,453	\$20.89
B21	\$32,834	\$15.79	\$40,388	\$19.42	\$47,941	\$23.05
B22	\$35,900	\$17.26	\$44,158	\$21.23	\$52,417	\$25.20
B23	\$38,964	\$18.73	\$47,927	\$23.04	\$56,890	\$27.35
B24/B31	\$42,801	\$20.58	\$52,647	\$25.31	\$62,494	\$30.04
B25/B32	\$47,402	\$22.79	\$58,306	\$28.03	\$69,211	\$33.27
C41	\$49,189	\$23.65	\$63,070	\$30.32	\$76,951	\$37.00
C42	\$52,130	\$25.06	\$66,842	\$32.14	\$81,553	\$39.21
C43	\$55,073	\$26.48	\$70,615	\$33.95	\$86,157	\$41.42
C44/C51	\$58,755	\$28.25	\$75,337	\$36.22	\$91,919	\$44.19
C45/C52	\$63,172	\$30.37	\$81,001	\$38.94	\$98,830	\$47.51
D61	\$66,857	\$32.14	\$85,724	\$41.21	\$104,592	\$50.28
D62	\$69,799	\$33.56	\$89,496	\$43.03	\$109,194	\$52.50
D63	\$72,740	\$34.97	\$93,267	\$44.84	\$113,795	\$54.71
D64/D71	\$76,423	\$36.74	\$97,992	\$47.11	\$119,561	\$57.48
D65/D72	\$80,842	\$38.87	\$103,656	\$49.83	\$126,470	\$60.80
E81	\$81,274	\$39.07	\$108,449	\$52.14	\$135,624	\$65.20
E82	\$84,103	\$40.43	\$112,223	\$53.95	\$140,343	\$67.47
E83	\$86,930	\$41.79	\$115,996	\$55.77	\$145,063	\$69.74
E91	\$90,474	\$43.50	\$120,725	\$58.04	\$150,975	\$72.58
E92	\$94,721	\$45.54	\$126,391	\$60.76	\$158,061	\$75.99
F101	\$98,262	\$47.24	\$131,118	\$63.04	\$163,973	\$78.83

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Section 2. **Amending Section 47.03(5)**. Section 47.03(5) of the County Code is amended as follows (addition indicated by shading):

- (5) No pay-for-performance increase may be granted except at the completion of the initial period, at twelve (12) months, and annually thereafter. To receive a pay-for-performance increase, the employee must receive a performance evaluation rating of at least 5.0. The following ratings shall be used in determining the amount of the employee's pay-for-performance increase:

Rating	Pay-for-Performance Increase
5.0	1.00%
5.5	1.25%
6.0	1.50%
6.5	1.75%
7.0	2.00%
7.5	2.25%

8.0	2.50%
8.5	2.75%
9.0	3.00%
9.5	3.25%
10.0	3.50%

Notwithstanding the above, all employees eligible for an annual increase shall receive a wage increase of 1.5% for 2021. Employees remain eligible for such 1.5% increases at the completion of the initial period, at 12 months, and annually.


Section 3. **Effective Date.** The herein Ordinance shall take effect upon enactment.

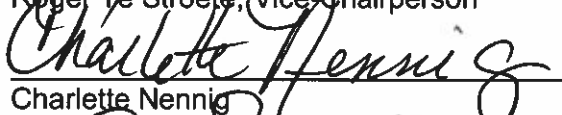
Respectfully submitted this 20th day of October, 2020.

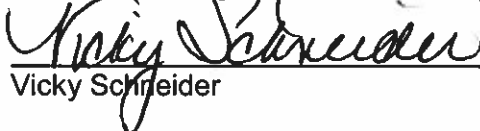
HUMAN RESOURCES COMMITTEE


 Fran Damp, Chairperson


 Roger Te Stroete, Vice-Chairperson


 Edward J. Procek, Secretary


 Charlette Nennig


 Vicky Schneider

Opposed to Introduction:

Countersigned by:

 Vernon Koch, Chairperson

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FISCAL NOTE
October 2020

Ordinance No. 04 (2020/21) RE: Increasing Compensation and Pay Ranges for Non-bargaining Unit Personnel and Implementing Across-the-Board Wage Increases for 2021

This amendment is adjusting the Salary Tables by 1.5% and establishing an across-the-board increase methodology for the 2021 fiscal year.

Funding:

No funding is required for this ordinance amendment. The wage increase of 1.5% is part of the proposed 2021 budget.

Respectfully Submitted,

A handwritten signature in black ink, reading "Wendy A. Chamon". The signature is written in a cursive style with a long horizontal flourish at the end.

Wendy A. Chamon, Finance Director
October 20, 2020

1 **SHEBOYGAN COUNTY ORDINANCE NO. 05 (2020/21)**

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3 **Re: Modifying Fee Schedule of Medical Examiner in Chapter 96**

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5
6 **WHEREAS**, Wis. Stat. § 59.36 provides that the County Board may set fees for all services
7 rendered by the Medical Examiner provided that the fees do not exceed the amount reasonably
8 related to the actual and necessary cost of providing the service, and
9

10 **WHEREAS**, Chapter 96 of the Code currently provides for a fee of \$100.00 for death
11 certificates and \$150.00 for cremation permits with the last adjustments having been made on
12 October 24, 2017, when it enacted Ordinance No. 7 (2013/14), and
13

14 **WHEREAS**, the Law Committee has determined that the continuing expenses related to
15 coroner services require an adjustment be made to the coroner fees charged in Sheboygan
16 County to amounts more reasonably related to the actual and necessary cost of providing the
17 services, and
18

19 **WHEREAS**, the estimated increase in revenues anticipated from the adjustment of the
20 fees will allow for an equal reduction in the Coroner's 2020 budget from property tax sources;
21

22 **NOW, THEREFORE**, the County Board of Supervisors of the County of Sheboygan does
23 ordain as follows:
24

25 Section 1. **Increasing Medical Examiner's Fees.** Sections 96.10 through
26 96.13 of the Sheboygan County Code of Ordinances are hereby amended as follows
27 (additions indicated by shading; deletions by strikeouts):
28

29 96.10 **CERTIFICATIONS OF DEATH.** Pursuant to Wis. Stat. §§ 59.36 and 69.18(2)(d)3, except
30 for a medical certification for the cause of death of an indigent, the fee charged by the
31 Medical Examiner for providing a medical certification of death shall be ~~One Hundred~~
32 ~~Dollars~~ ~~(\$100.00)~~ **One Hundred Two and 30/100 (\$102.30).**
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96.11 CREMATION PERMITS. Pursuant to Wis. Stat. §§ 59.36, and 979.10, the fee charged by the Medical Examiner for each cremation permit issued shall be ~~One Hundred Fifty Dollars (\$150.00)~~ One Hundred Fifty-three and 45/100 Dollars (\$153.45).

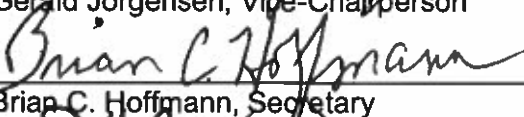
Section 3. **Effective Date.** The herein Ordinance shall take effect upon enactment.

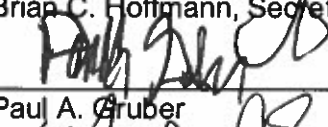
Respectfully submitted this 20th day of October, 2020.

LAW COMMITTEE


Charlette Nennig, Chairperson


Gerald Jorgensen, Vice-Chairperson


Brian C. Hoffmann, Secretary


Paul A. Gruber


Wendy Schobert

Opposed to Introduction:

Countersigned by:

Vernon Koch, Chairperson

FISCAL NOTE
October 2020

Ordinance No. 05 (2020/21) RE: Modifying Fee Schedule of Medical Examiner in Chapter 96

Funding:

Additional revenue from the proposed increases for Medical Examiner fees would be approximately \$3,000 annually.

Respectfully Submitted,

A handwritten signature in black ink that reads "Wendy A. Charmon". The signature is written in a cursive style with a long horizontal flourish at the end.

Wendy A. Charmon, Finance Director
October 20, 2020

COMMITTEE REPORT TO THE COUNTY BOARD

ANNUAL REPORT OF DOG LISTING CLAIMS

Pursuant to Section 174.06 of the Wisconsin Statutes, Municipal Clerks or Town Board Designees are entitled to receive compensation in the amount of **Fifty Cents** for each dog listed by him/her or other designee to be audited and allowed by the County Board out of the Dog License Fund.

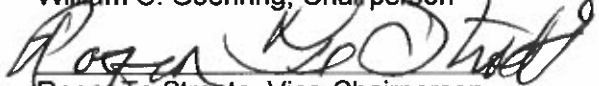
Consequently, the Finance Committee, having checked the attached claims for Listing of Dogs, recommends the payment of **\$4179.50** to the municipalities as indicated.

Respectfully submitted this 29th day of October, 2020

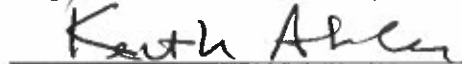
FINANCE COMMITTEE




William C. Goehring, Chairperson




Roger Te Stroete, Vice-Chairperson



Keith Abler, Secretary



Thomas Wegner



Robert Ziegelbauer

2020 DOG LISTINGS COMPENSATION

<u>TOWNS</u>	<u>PAYEE</u>	<u>DOGS</u>	<u>AMOUNT</u>
Greenbush	Town of Greenbush	321	\$ 160.50
Herman	Town of Herman	231	\$ 115.50
Holland	Town of Holland	152	\$ 76.00
Lima	Town of Lima	417	\$ 208.50
Lyndon	Town of Lyndon	223	\$ 111.50
Mitchell	Town of Mitchell	276	\$ 138.00
Mosel	Town of Mosel	109	\$ 54.50
Plymouth	Town of Plymouth	228	\$ 114.00
Rhine	Town of Rhine	114	\$ 57.00
Russell	Town of Russell	94	\$ 47.00
Scott	Town of Scott	280	\$ 140.00
Sheboygan	Town of Sheboygan	364	\$ 182.00
Sheboygan Falls	Town of Sheboygan Falls	153	\$ 76.50
Sherman	Town of Sherman	128	\$ 64.00
Wilson	Town of Wilson	444	\$ 222.00

<u>VILLAGES</u>	<u>PAYEE</u>	<u>DOGS</u>	<u>AMOUNT</u>
Adell	Village of Adell	53	\$ 26.50
Cascade	Village of Cascade	143	\$ 71.50
Cedar Grove	Village of Cedar Grove	96	\$ 48.00
Elkhart Lake	Village of Elkhart Lake	116	\$ 58.00
Glenbeulah	Village of Glenbeulah	99	\$ 49.50
Howards Grove	Village of Howards Grove	414	\$ 207.00
Kohler	Village of Kohler	91	\$ 45.50
Oostburg	Village of Oostburg	227	\$ 113.50
Random Lake	Village of Random Lake	137	\$ 68.50
Waldo	Village of Waldo	104	\$ 52.00

<u>CITIES</u>	<u>PAYEE</u>	<u>DOGS</u>	<u>AMOUNT</u>
Plymouth	City of Plymouth	884	\$ 442.00
Sheboygan	City of Sheboygan	2,027	\$ 1,013.50
Sheboygan Falls	City of Sheboygan Falls	434	\$ 217.00

TOTALS: 8,359 \$ 4,179.50



ANNUAL REPORT ON HEALTH INSURANCE

Section 2.12(5) of the County Code requires the Human Resources Committee to prepare an annual report in advance of each October County Board meeting summarizing the actual cost of employee health insurance, computing the cost into a monthly rate into various category groups, and recommending rates into the future for single and family groups.

This report and the recommendations were required as part of the necessary administration of the County's self-insurance program. Through the adoption of Resolution No. 21 (2015/16), the County Board determined that it was in the County's best interests to pool its self-insurance program with other counties through the Wisconsin Counties Association Group Health Trust. As a result, Group Health Trust now assists the County with establishing annual cost of health insurance.


Sheboygan County is nearing the fifth full year of participation in the Group Health Trust, and whereas the Group Health Trust has proven to provide excellent services. Although the Group Health Trusts renewal increase for 2021 is expected to be 2%, the Committee supports the recommendation of Finance for a budget increase of 8.5% based on the previous year increase.

Respectfully submitted this 22nd day of October, 2020.

SHEBOYGAN COUNTY HUMAN RESOURCES COMMITTEE



Fran Damp, Chairperson



Roger YeStroete, Vice-Chairperson



Edward Procek, Secretary



Charlette Nennig, Member



Vicky Schneider, Member

ADDENDUM A

Recommended monthly premium rates for calendar year 2021 are as follows:

Medical and Dental Monthly Premium Rates

		<u>2020</u>	<u>2021</u>	<u>Dollar</u> <u>Increase/Month</u>	<u>%</u> <u>Increase</u>
Employee Health	Family	\$2,109.36	\$2,288.65	\$179.29	8.50%
	Single	\$850.33	\$922.61	\$ 72.28	8.50%
Employee Dental	Family	\$135.38	\$135.38	\$ 0.00	0.00%
	Single	\$54.05	\$54.05	\$ 0.00	0.00%
COBRA Health	Family	\$2,151.55	\$2,334.41	\$182.87	8.50%
	Single	\$867.35	\$941.06	\$ 73.71	8.50%
COBRA/Retiree Dental	Family	\$138.09	\$138.09	\$ 0.00	0.00%
	Single	\$55.13	\$55.13	\$ 0.00	0.00%

SHEBOYGAN COUNTY RESOLUTION NO. 116 (2020/21)

Re: **Approving Joint Development Agreement with Onion River Solar LLC for Utility Revenue-Sharing**

WHEREAS, Onion River Solar LLC (Onion River) desires to develop, construct, and operate a 150 megawatt solar photovoltaic electrical generating facility (the project) in the Town of Holland, and

WHEREAS, Onion River is subject to taxation under Wis. Stat. ch. 76 which requires payment of a generator license fee, and

WHEREAS, the Utility Shared Revenue Program is a program by which the Wisconsin Department of Revenue (DOR) distributes portions of the revenues collected under the generator license fee to counties and municipalities, and

WHEREAS, based on the Wisconsin Utility Shared Revenue Program, Sheboygan County and Onion River estimate the project will generate an estimated \$600,000 annually over its useful life in general, unrestricted aid that may be used for any activity approved by the local governing body, and

WHEREAS, under current statutes and DOR regulations and guidelines, such amounts distributed by the State of Wisconsin to Sheboygan County could potentially total \$350,000 annually, and

WHEREAS, the proposed Joint Development Agreement provides some local control where none would otherwise exist as the ultimate approving authority for a public utility project as this is the State Public Service Commission (PSC);

NOW, THEREFORE, BE IT RESOLVED that the Sheboygan County Board authorizes and directs the County Administrator to execute the Joint Development Agreement with Onion River Solar LLC consistent with the understandings previously agreed to with Onion River.

Respectfully submitted this 20th day of October, 2020.

PLANNING, RESOURCES, AGRICULTURE, AND EXTENSION COMMITTEE*

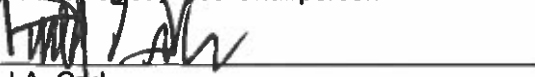


Keith Abler, Chairperson

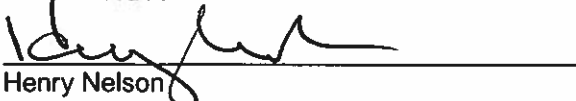


Michael S. Ogea, Vice-Chairperson

Rebecca Clarke, Secretary



Paul A. Gruber



Henry Nelson

Opposed to Introduction:

*County Board members signing only

FISCAL NOTE
October 2020

Resolution No. 16 (2020/21) RE: Approving Joint Development Agreement with Onion River Solar LLC for Utility Revenue-Sharing

The referenced development agreement provides provisions for expected communications to local governments regarding the project and provisions for use and repairs of county and town roads. Also outlined in the agreement are the provisions regarding drainage repairs, Utility Shared Revenue, a Decommissioning Plan and local government assurances. The project is under the Public Service Commission jurisdiction for approval and the utility shared revenue payments are made under state law.

Funding:

No funding is required for passage of this resolution.

Respectfully Submitted,



Wendy A. Charnon, Finance Director
October 20, 2020

SHEBOYGAN COUNTY RESOLUTION NO. 17 (2020/21)

Re: Approving 2021 Budget

WHEREAS, the County Executive Committee, the County Finance Committee, the County Administrator, and the County Finance Director have formulated a County budget for 2021 using the process required by Chapter 5 of the County Code and Wis. Stat. § 65.90, and

WHEREAS, Section 5.06(a)(6) requires the Finance Committee to submit the proposed full budget in Resolution form to the full County Board for approval, and

WHEREAS, the Finance Committee prepared the proposed 2021 County budget as submitted to the Board on October 27, 2020, a copy of which is on file with the County Clerk, and;

WHEREAS, the proposed budget was subject to potential preliminary amendments adopted by the County Board on October 27, 2020, and further potential Finance Committee amendments, any of which are reflected on the Committee report attached to the proposed 2021 budget, and

WHEREAS, the Finance Committee believes that the proposed 2021 County Budget as may be amended pursuant to the Committee Report is in the best interests of Sheboygan County and its taxpayers;

NOW, THEREFORE, BE IT RESOLVED that the Sheboygan County Board adopts the proposed 2021 budget as submitted to the Board on October 27, 2020, as may be amended pursuant to the Finance Committee report, both of which are on file with the County Clerk.

Respectfully submitted this 3rd day of November, 2020.

FINANCE COMMITTEE

William C. Goehring, Chairperson

Roger Te Stroete, Vice-Chairperson

Keith Abler, Secretary

Thomas Wegner

Robert Ziegelbauer

Opposed to Introduction:

1 SHEBOYGAN COUNTY RESOLUTION NO. 18 (2020/21)

2
3 Re: Levying and Apportioning the Tax
4
5

6 WHEREAS, each year, the County Board of Supervisors is required to determine the
7 amount of taxes to be levied in Sheboygan County against all taxable property for the year, and
8

9 WHEREAS, this year there are four (4) components of the tax amount that must be
10 included, and
11

12 WHEREAS, the first component is the State Special Charge pursuant to Wis. Stat.
13 §§ 51.20(18) and 70.60 to reimburse other counties for expenses related to mental
14 commitments of Sheboygan County residents in their counties charged against all taxable
15 properties in Sheboygan County in the amount of \$1,699.50 (Equalized Rate: .000000164), and
16

17 WHEREAS, the second component is the County Aid to Bridges or Culverts required by
18 Wis. Stat. § 82.08 and approved by the County Board by Resolution No. 13 (2020/21) charged
19 against all taxable property in the townships in Sheboygan County in the amount of \$52,939.00
20 (Equalized Rate – Town only: .000012760), and
21

22 WHEREAS, the third component is the Sheboygan County portion of the Monarch
23 Library System approved for the budget and an apportionment adjustment for the Monarch
24 Library System and required by Wis. Stat. § 43.64 to be charged against all taxable property in
25 all townships except the Towns of Scott and Sherman and all villages except the Villages of
26 Adell, Cedar Grove, Elkhart Lake, Kohler, Oostburg, and Random Lake in the amount of
27 \$1,550,860.00 (Equalized Rate: .000369223, applied to non-excluded Towns and Villages only),
28 and
29

30 WHEREAS, the fourth and largest component is the general County property tax
31 pursuant to Wis. Stat. § 70.62 to finance the County government budget, and
32

33 WHEREAS, the Sheboygan County Board, after public hearing, study, and revision has
34 finalized and adopted the 2021 budget on this 3rd day of November, 2020, which requires a levy
35 of \$49,782,886.00 against all taxable property in the County of Sheboygan (Equalized Rate:
36 .004809384), and
37

38 NOW, THEREFORE, BE IT RESOLVED, that there be and hereby is levied on all
39 taxable property in the County of Sheboygan the following taxes:
40

41	State Special Charges	
42	Wis. Stat. § 51.20(18) (Equalized Rate: .000000164)	\$1,699.50
43		
44	General County Taxes	\$49,782,886.00
45	Wis. Stat. § 70.62, (Equalized County Rate: .004809384)	
46		

47 BE IT FURTHER RESOLVED that the sum of \$1,550,860.00, which is the amount
48 approved for the budget of the Monarch Library System, pursuant to Wis. Stat. § 43.64, be and
49 hereby is levied against all taxable property in the townships, excluding the Towns of Scott and

50 Sherman, and all villages, excluding the Villages of Adell, Cedar Grove, Elkhart Lake, Kohler,
51 Oostburg, and Random Lake.

52
53 (Equalized Rate: .000369223)

54
55 **BE IT FURTHER RESOLVED** that the sum of \$52,939.00 County Aid to Bridges or
56 Culverts as approved by Resolution No. 13 (2020/21) be and hereby is levied against all taxable
57 property in the townships in Sheboygan County.

58
59 (Equalized Rate: .000012760)

60
61 **BE IT FURTHER RESOLVED** that the County Clerk and the County Finance Director
62 shall, pursuant to Wis. Stat. § 70.63 determine and apportion within ten (10) days of this date,
63 the tax levy set forth for the respective municipalities, according and in proportion to the
64 valuations for the towns, villages, and cities as submitted by the Wisconsin Department of
65 Revenue.

66
67
68 Respectfully submitted this 3rd day of November, 2020.

69
70
71 **FINANCE COMMITTEE**

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73
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75 _____
76 William C. Goehring, Chairperson

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78 Keith Abler, Secretary

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80 Roger L. Te Stroete, Vice-Chairperson

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82 Thomas Wegner

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84 Robert J. Ziegelbauer

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Opposed to Introduction:

1 **SHEBOYGAN COUNTY RESOLUTION NO. 19 (2020/21)**

2
3 **Re: Declaration of Official Intent to Reimburse Expenditures from**
4 **Proceeds of Borrowing**

5
6
7 **WHEREAS**, Sheboygan County plans to undertake the 2021 Capital Projects Plan (the
8 "Project"), and

9
10 **WHEREAS**, Sheboygan County may finance the project on a long-term basis by issuing
11 the tax-exempt bonds or promissory notes (the "Bonds"), and

12
13 **WHEREAS**, because the bonds will not be issued prior to January 1, 2022, Sheboygan
14 County must provide interim financing to cover the cost of the Project incurred prior to receipt of
15 the proceeds of the Bonds, and

16
17 **WHEREAS**, it is necessary, desirable, and in the best interest of Sheboygan County to
18 advance monies from its funds on hand on an interim basis to pay the costs of the Project until
19 the Bonds are issued;

20
21 **NOW, THEREFORE, BE IT RESOLVED**, that:

22
23 1. **Expenditure of Funds**. Sheboygan County shall make expenditures as
24 needed from its funds on hand to pay the costs of the Project until Bond proceeds become
25 available.

26
27 2. **Declaration of Official Intent**. Sheboygan County hereby officially
28 declares its intent under Treas. Regs. Section 1.150-2 to reimburse said expenditures with
29 proceeds of the Bonds, the principal amount of which is not expected to exceed
30 \$1,856,577.00.

31
32 3. **Unavailability of Long-term Funds**. No funds for payment of the Project
33 from sources other than the Bonds are, or are reasonably expected to be, reserved,
34 allocated on a long-term basis, or otherwise set aside by Sheboygan County pursuant to
35 its budget or financial policies.

36
37 4. **Public Availability of Official Intent Resolution**. This Resolution shall
38 be made available for public inspection at the County Clerk's office within thirty (30) days
39 after its approval in compliance with applicable State law governing the availability of
40 records or official acts, including Subchapter II of Chapter 19, and shall remain available
41 for public inspection until the Bonds are issued.

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5. **Effective Date.** This Resolution shall be effective upon its adoption.

Respectfully submitted this 3rd day of November, 2020.

FINANCE COMMITTEE

William C. Goehring, Chairperson

Roger L. Te Stroete, Vice-Chairperson

Keith Abler, Secretary

Thomas Wegner

Robert J. Ziegelbauer

Opposed to Introduction:

(Signature page to
Declaration of Official Intent to
Reimburse Expenditures from
Proceeds of Borrowing)

FISCAL NOTE
November 2020

Resolution No. 19 (2020/21) RE: Declaration of Official Intent to Reimburse Expenditures from Proceeds of Borrowing

This resolution is required when bonding for projects that will start prior to the issuing of the bonds. The 2021 Capital Projects and the 2022 Capital Projects will be bonded together in fiscal year 2022.

Funding:

No additional funding is required.

Respectfully Submitted,

A handwritten signature in black ink that reads "Wendy A. Charnon". The signature is written in a cursive style with a long, sweeping underline.

Wendy A. Charnon, Finance Director
November 3, 2020

1 SHEBOYGAN COUNTY ORDINANCE NO. 06 (2020/21)

2
3 Re: Establishing Speed Zone on: County Roads "A" and "J" (Town of Rhine)
4 County Road "S" (Town of Scott)
5 County Road "TT" (Town of Sheboygan Falls)
6
7

8 WHEREAS, pursuant to Wis. Stat. § 349.11, in the interest of safety, the Transportation Committee
9 recommends that to maintain a reasonable and safe speed zone, the present speed zone on a portion of
10 certain County Roads be amended and/or created as hereinafter specified;
11

12 NOW, THEREFORE, the County Board of Supervisors of the County of Sheboygan does ordain
13 as follows:
14

15 Section 1. Changing Speed Zone. The provisions of Section 20.03 of the County
16 Code of Ordinances are hereby amended to read as follows (shading indicates additions, strikeouts
17 indicate deletions; only those portions affected appear):
18

19 20.03(7) TOWN OF RHINE

20 (a) County Road "A" – Thirty-five miles per hour from its intersection with
21 Royal and Ancient Drive northerly and easterly to its intersection with State
22 Highway "67."

23 1. ~~Thirty five miles per hour from the east corporate limits of the~~
24 ~~Village of Elkhart Lake easterly for a distance of 0.20 of a mile.~~

25 2. ~~Forty five miles per hour from its intersection with Golf Course~~
26 ~~Road easterly to its intersection with State Highway "67."~~
27

28 (e) County Road "J"

29 1. Twenty-five miles per hour from its intersection with County Road
30 "C" northwesterly to a point 0.25 of a mile northeast of its
31 intersection with County Road "CJ."

32 2. Forty-five miles per hour for all vehicles from the Elkhart Lake
33 Village limits, northerly to its intersection with County Road "MM"
34 for a distance of 1.9 miles.

35 3. ~~Forty five miles per hour for all vehicles from a point 0.25 miles~~
36 ~~northeast of its intersection with County Road "CJ" northerly 0.57~~
37 ~~miles to the south Village limits of Elkhart Lake.~~

38 43. Thirty-five miles per hour from the intersection of County Road
39 "A" a point 0.25 of a mile northeast of its intersection with County
40 Road "CJ" northerly 1,100 feet to the south Village limits of the
41 Village of Elkhart Lake to its intersection with County Road "A"
42 (also known as the intersection of Royal and Ancient Drive).
43

44 20.03(9) TOWN OF SCOTT

45 (b) ~~County Road "S" – Twenty five miles per hour from a point 0.21 of a mile~~
46 ~~east of its intersection with County Road "A" in the unincorporated place~~
47 ~~known as Beechwood westerly for a distance of 0.32 of a mile.~~

48 (b) County Road "S"

49 1. Twenty-five miles per hour from a point 0.29 of a mile east of its
50 intersection with County Road "A" in the unincorporated place
51 known as Beechwood, westerly for a distance of 0.4 of a mile.

52 2. Forty-five miles per hour from a point 0.29 of a mile east of its
53 intersection with County Road "A" easterly for a distance of 0.39
54 of a mile.

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20.03(11) TOWN OF SHEBOYGAN FALLS
(f) County Road "TT" – Forty-five miles per hour from its intersection with
County Road "PP," northerly for a distance of 0.97 of a mile to its
intersection with County Road "C."

Section 2. **Effective Date.** The herein Ordinance shall take effect upon adoption by
the County Board, approval of the Department of Transportation if required, publication of this
Ordinance, and installation of appropriate signage.

Respectfully submitted this 3rd day of November, 2020.

TRANSPORTATION COMMITTEE

Roger Te Stroete, Chairperson

Thomas Wegner, Vice-Chairperson

Al Bosman, Secretary

Jacqueline Veldman

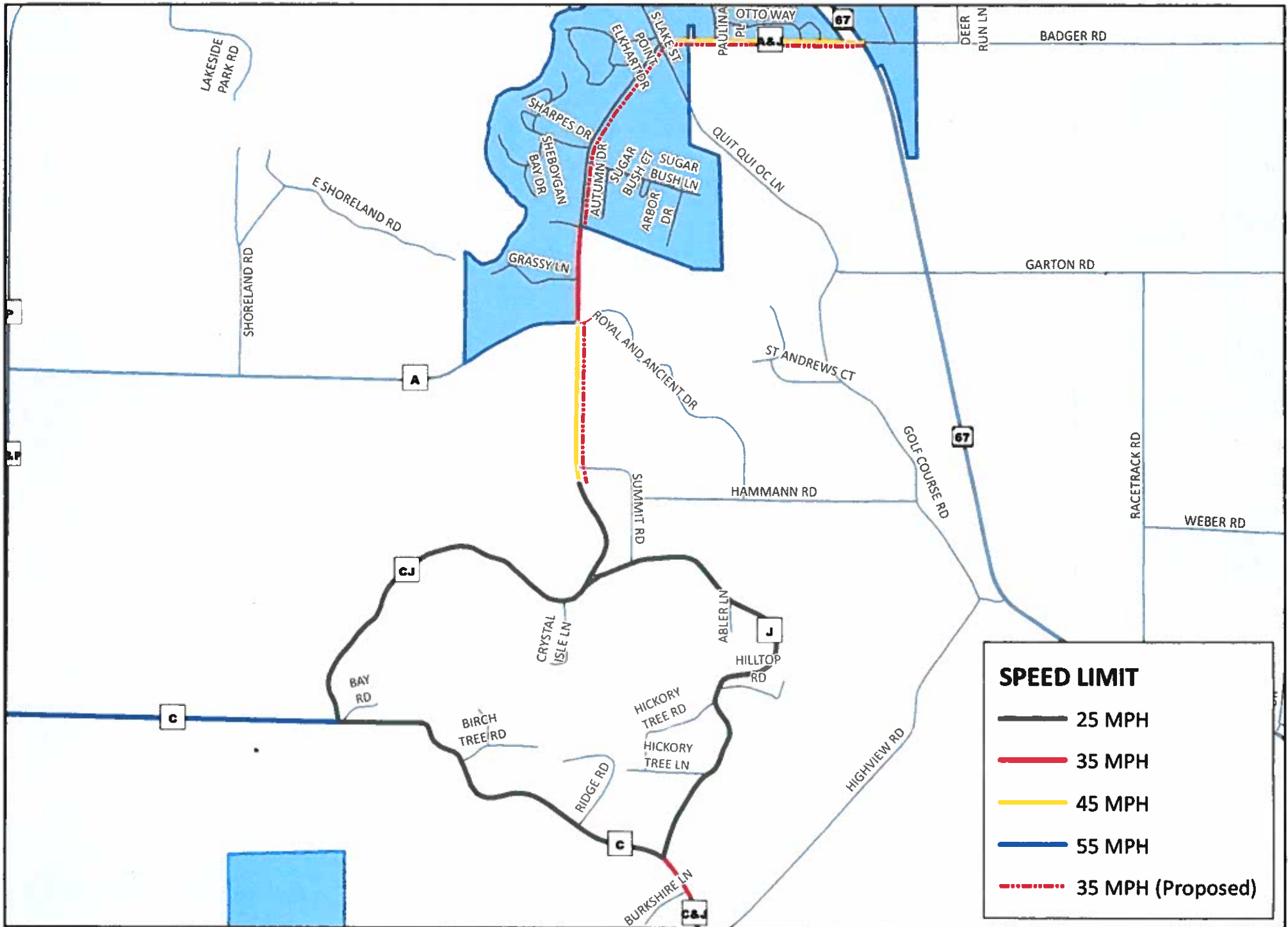
Robert Ziegelbauer

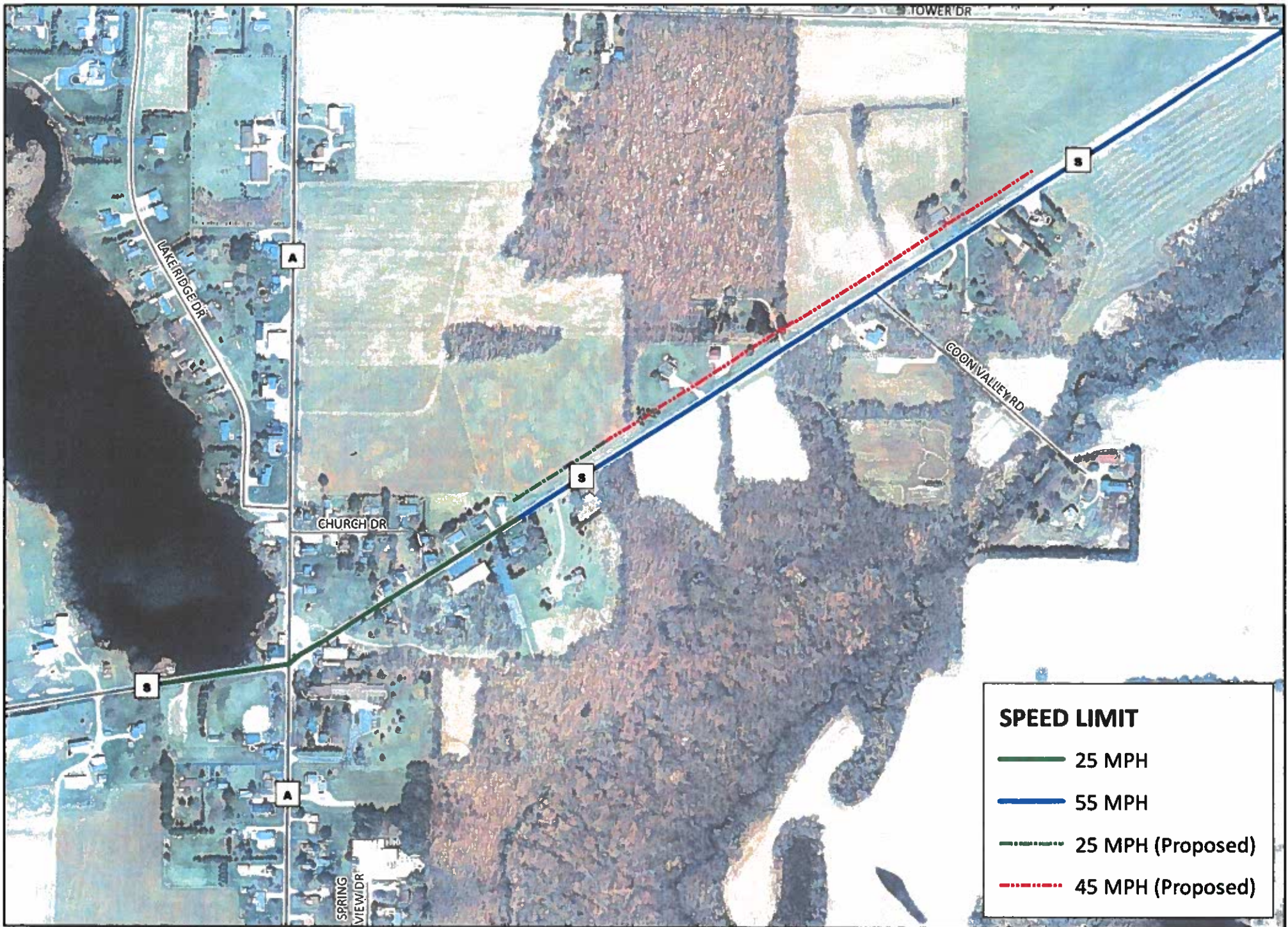
Opposed to Introduction:

Countersigned by:

Vernon C. Koch, Chairperson

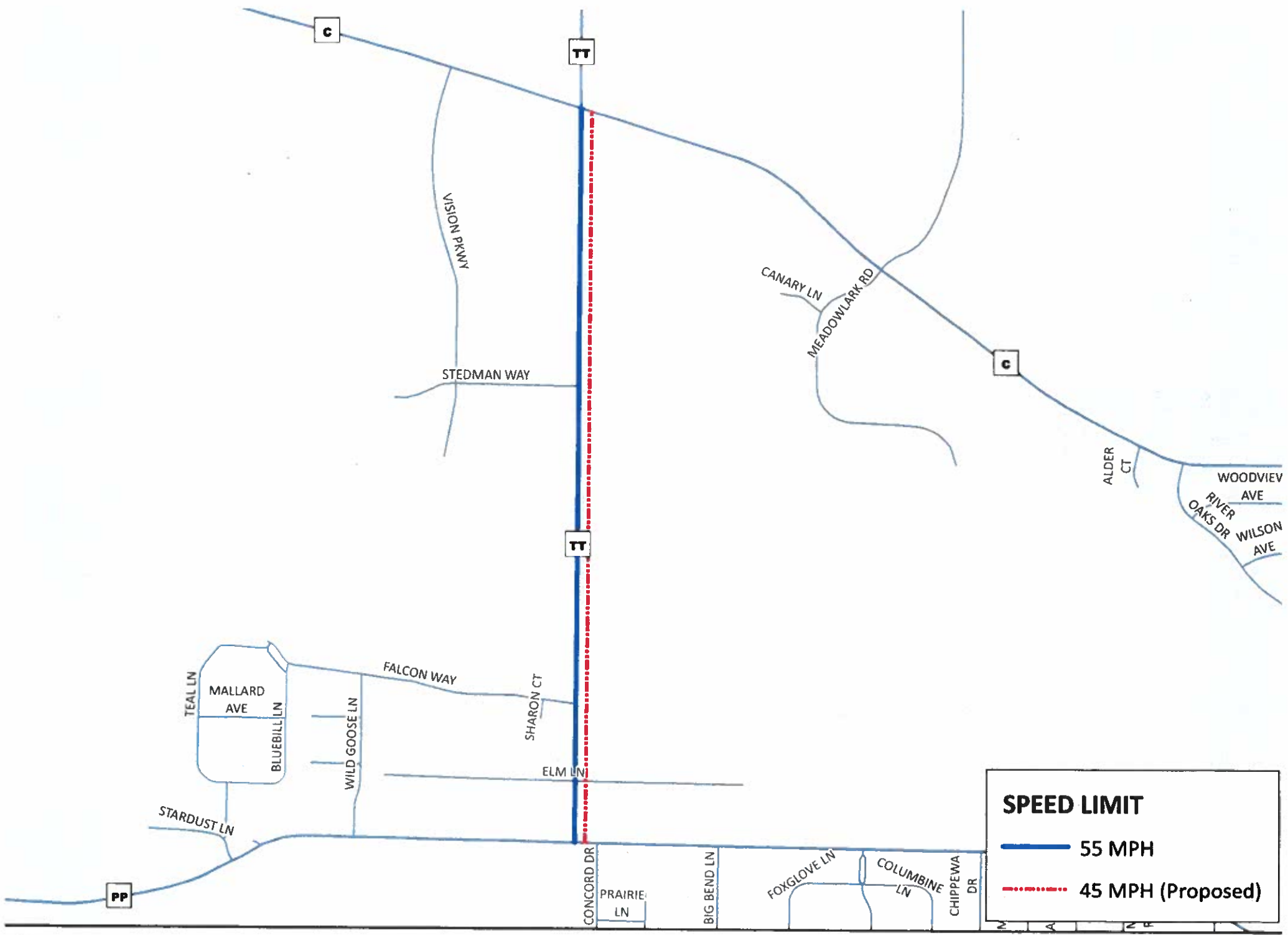
(See attached for location maps.)





SPEED LIMIT

- 25 MPH
- 55 MPH
- - - 25 MPH (Proposed)
- - - 45 MPH (Proposed)



SPEED LIMIT	
	55 MPH
	45 MPH (Proposed)

FISCAL NOTE
November 2020

Ordinance No. 06 (2020/21) RE: Establishing Speed Zone on: County Roads "A" and "J" (Town of Rhine) County Road "S" (Town of Scott) County Road "TT" (Town of Sheboygan Falls)

Funding:

No additional funding is required.

Respectfully Submitted,

A handwritten signature in black ink that reads "Wendy A. Charnon". The signature is written in a cursive style with a long horizontal flourish at the end.

Wendy A. Charnon, Finance Director
November 3, 2020