

JOURNAL OF THE MEETING OF THE SHEBOYGAN COUNTY BOARD OF SUPERVISORS

July 21, 2015

Pursuant to Wis. Stat. § 59.11, the July 21, 2015 session of the Sheboygan County Board was called to order by Chairperson Roger L. Te Stroete at 6:00 p.m. Chairperson Te Stroete noted that the notice of meeting was posted on July 16, 2015 at 10:30 a.m. in compliance with the open meeting law. The meeting opened with the Pledge of Allegiance by all present.

The roll call was taken and recorded with 22 Supervisors present; Absent: 2, Supervisors Hoffmann, and Ziegelbauer; Vacant: 1, District #6.

Supervisor Winkel moved for approval of the June 16, 2015 Journal, which was distributed to all supervisors prior to the meeting. The motion was seconded by Supervisor Glavan and carried on unanimous roll call vote of the board.

APPOINTMENTS

The Chairperson announced that the next order of business was the consideration of the following appointments by the County Administrator:

Airport Advisory Committee

Brandon Molina, 1609 Maplewood Drive, Little Chute
(Representing-Lakeshore Technical College)

Local Emergency Planning Committee

Gregory Bierman, 1026 Logan Avenue, Sheboygan
(Environmental Representative)

Sheboygan County Recreational Facilities Management Advisory Committee

(Re-appointments)

David Smith, 724 Mayflower Avenue, Sheboygan

David Derus, 3714 South 10th Street, Sheboygan

(Appointment)

Mike Heidt, N6583 Meadowbrook Lane, Sheboygan

Supervisor Uraynar noted that Brandon Molina represents Lakeland College, not Lakeshore Technical College as noted.

Supervisor Winkel moved to concur with the appointments from the County Administrator. The motion was seconded by Supervisor Uraynar and carried on unanimous roll call vote of the board.

PRESENTATIONS

Sheriff Todd Priebe – Combined Dispatch Update.

PUBLIC ADDRESS

Jay Hoogstra, N6133 Resource Drive, Sheboygan Falls – Sheboygan County Airport.

LETTERS AND COMMUNICATIONS

The Clerk, Jon Dolson, presented a resolution from the Oconto County Board of Supervisors supporting increased funding in the 2015-17 state budget bill for battling communicable disease. By Chairperson received for information.

The Clerk presented resolutions from the Door and St. Croix County Boards of Supervisors supporting the removal of significant regulatory changes to county shoreland zoning from the 2015-17 state budget bill. By Chairperson received for information.

The Clerk presented a letter of resignation from County Supervisor Wheeler effective July 14, 2015. By Chairperson received for information.

COUNTY ADMINISTRATOR'S REPORT

County Administrator Adam Payne thanked Sheriff Priebe, Inspector Risseuw, Sargent DeBlaey and their team for the work on the Combined Dispatch and Emergency Radio System project. Mr. Payne also thanked and acknowledged the City of Sheboygan for its collaboration and teamwork during the transition. Mr. Payne discussed the opportunity to purchase property in order to consolidate two Highway Sheds, and ultimately the main Headquarters, and thanked Transportation Director Schnell and the Transportation Committee for their leadership and support. Mr. Payne also highlighted a couple of newspaper articles about the Highway Department and recent acquisition of Amsterdam Dunes, and thanked Plymouth Review Editor Emmitt Feldner for his well-written articles and coverage. Finally, Mr. Payne provided a brief overview of the annual budget development process that has begun.

COMMITTEE REPORTS

The Clerk read the report of the Executive Committee regarding **Ordinance No. 05 (2015/16) Redesignation of Navigable Waterways in Shoreland-Floodplain Ordinance** recommending enactment.

Supervisor Baumgart moved to enact the ordinance. The motion was seconded by Supervisor Goehring and carried on roll call vote of the board of Ayes: 18; Noes: 4, Supervisors Bemis, Marthenze, Weggeman, and Winkel; Absent: 2, Supervisors Hoffman, and Ziegelbauer; Vacant: 1, District #6.

The Clerk read the report of the Health & Human Services Committee regarding **Ordinance No. 04 (2015/16) Amending Peace and Good Order Ordinance** recommending additional time be granted until the August 18, 2015 County Board meeting to consider the matter.

Per Rule 13 of the Board rules, the Chair has authorized one additional month to consider the matter until the August 18, 2015 County Board meeting.

(Vice-Chairperson Wegner presiding)

Pursuant to Rule IV of the Rules of Order, the following resolutions and ordinances were introduced by the Clerk and referred by the Vice-Chairperson as indicated:

Resolution No. 05 (2015/16) Re: Authorizing Intergovernmental Cooperative Agreement to Build and Operate a "Ring of Fiber" System referred to the Executive Committee.

Resolution No. 06 (2015/16) Re: Authorizing Purchase of Vacant Land for Highway Shed Consolidation referred to the Finance Committee.

Ordinance No. 06 (2015/16) Re: Establishing Speed Zone on County Road "FF" (Town of Rhine) and County Road "D" (Town of Sherman) referred to the Law Committee.

ADJOURNMENT

Supervisor Bemis moved to adjourn to 6:00 p.m. on Tuesday, August 18, 2015. Supervisor Winkel seconded the motion which carried on unanimous roll call vote of the board. The meeting was adjourned at 6:34 p.m.

RESOLUTION # 605 - 2015

TO: The Honorable Chairperson and Members of the Oconto County Board of Supervisors

RE: Communicable Disease Funding Support

WHEREAS, according to Trust For America's Health, Wisconsin ranks 46th in the nation for state public health funding for local health departments. The median nationally is \$27.49 per capita but Wisconsin invests only \$13.10 per capita; and

WHEREAS, supporting a strong public health infrastructure is paramount with the continuing occurrences of natural disasters, terrorist attacks and infectious diseases, such as tuberculosis, pertussis (whooping cough), measles, H1N1 influenza and Ebola; and

WHEREAS, infectious disease control is one of the ten essential functions of public health, and with adequate funding, local health departments across Wisconsin will be equipped with the necessary resources and expertise to protect individuals, communities and the entire state from infectious diseases; and

WHEREAS, Wisconsin currently has no dedicated, stable funding source for communicable disease control and prevention; and as a result, local health departments are challenged to have sufficient resources, including adequate staff and expertise to support effective communicable disease efforts.

THEREFORE BE IT RESOLVED that the Oconto County Board of Supervisors supports an increase in communicable disease funding in the 2015-2017 state budget bill to assure a more robust public health infrastructure in Wisconsin and to help prevent the spread of communicable disease.

BE IT FURTHER RESOLVED that the County Clerk is directed to send a copy of this resolution to Governor Walker, the Joint Finance Committee of the Wisconsin Legislature, the legislators of Oconto County and all County Clerks in Wisconsin.

Submitted this 18th day of June, 2015

By: Health and Human Services Board

Guy Gooding, Chairperson
Diane Nichols
Carolyn Barke
Kathy Gohr
Jim Lacourciere
Mary Lemmen
Loretta Shellman
Al Sleeter
Joyce Stoegbauer

Reviewed by Corporation Counsel:

CAM
Initials of
Corp. Counsel

05.08.15
Date
Reviewed

Adopted by Vote:

Ayes: 28 Nays: 1 Absent: 2

STATE OF WISCONSIN } I, Kim Pytieski
County Oconto } do hereby certify
that the above is a true and correct copy of the
original now on file in the office of the County Clerk and
that it was adopted by the Oconto County Board of
Supervisors on this date.
Date: 6/18/15 Kim Pytieski
(Seal) O County Clerk



DOOR COUNTY

REGARDING REQUESTED REMOVAL OF
SHORELAND ZONING POLICY ITEM
FROM THE 2015-2017 WISCONSIN STATE BUDGET BILL

1 TO THE DOOR COUNTY BOARD OF SUPERVISORS:

2
3 WHEREAS, Door County has more miles of Lake Michigan shoreline (roughly 300) than any
4 other county in the state as well as roughly 300 miles of navigable stream and inland lake shorelines,
5 all of which shoreline is economically invaluable to the County – but only to the extent that the
6 shoreline beauty and water quality are protected – due to the millions of tourists it attracts.

7
8 WHEREAS, in 1968, county shoreland zoning was established in Wisconsin, codified in Sec.
9 59.692, Wis. Stats., with rules promulgated in Ch. NR 115 Wis. Adm. Code ["NR 115"].

10
11 WHEREAS, Sec. 59.692 (1m), Wis. Stats. directs counties to zone by ordinance all shorelands
12 in unincorporated areas in order "...to effect the purposes of s. 281.31 and to promote the public
13 health, safety and general welfare..", with the rules set forth in NR 115 intended to be minimum
14 standards and not maximums.

15
16 WHEREAS, Wisconsin's shoreland zoning regulations have only been sparingly and thoughtfully
17 revised over the 47 years they have been in existence, the most recent significant revisions being
18 made to NR115 by the Natural Resources Board in 2010 via the rule-making process, said changes
19 occurring only following many years of meetings, hearings, public input, and deliberation.

20
21 WHEREAS, on May 29, 2015, the Joint Committee on Finance ("Joint Finance") approved the
22 inclusion of Item #23 of Motion #520 regarding county shoreland zoning standards in the budget bill,
23 with no public input. In fact, only members of Joint Finance have had a chance to weigh in so far.

24
25 WHEREAS, Item #23, which consists of two type-written pages and fourteen paragraphs
26 (attached hereto), represents significant policy shifts from existing, effective, county shoreland zoning
27 regulations, among other things:

- 28
29 ▪ Pre-empting local control, effective immediately, by eliminating provisions in state law that
30 have allowed counties to adopt stricter regulations to protect shorelands, instead adopting an
31 ill-advised one-size-fits-all approach, which restricts counties' ability to tailor shoreland zoning
32 laws to fit local conditions;
33 ▪ Significantly and negatively changing how counties may regulate nonconforming structures,
34 potentially thwarting the purposes of NR115 and affecting neighboring property owners' views
35 and property values;
36 ▪ Effectively barring counties' regulation of impervious surfaces in shorelands, unless property
37 owners design and install potentially expensive storm water runoff control systems;
38 ▪ Restraining counties' ability to require permits and impose fees to recoup the reasonable and
39 actual costs for administering these new shoreland zoning regulations, with the inability to
40 require permits potentially leading to property owners' unknowing noncompliance with other
41 regulations (floodplain, sanitary, etc.); and
42 ▪ Doing nothing to "...further the maintenance of safe and healthful conditions; prevent and
43 control water pollution; protect spawning grounds, fish and aquatic life; control building sites,
44 placement of structure and land uses and preserve shore cover and natural beauty...", as
45 envisioned by Sec. 281.31, Wis. Stats.

46
47 Significant policy items, such as Item #23, must be addressed in stand-alone legislation, rather than
48 as part of the budget process.



DOOR COUNTY

Resolution No. 2015-58

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REGARDING REQUESTED REMOVAL OF
SHORELAND ZONING POLICY ITEM
FROM THE 2015-2017 WISCONSIN STATE BUDGET BILL

ROLL CALL Board Members	Aye	Nay	Exc.
AUSTAD	X		
BRANN	X		
BUR		X	
ENGLEBERT	X		
ENIGL	X		
FISHER	X		
GUNNLAUGSSON	X		
HAINES	X		
HALSTEAD	X		
KOCH	X		
KOHOUT	X		
KOK	X		
LIENAU	X		
MEYER	X		
MOELLER	X		
NEINAS	X		
RUNQUIST			X
SCHULTZ	X		
SITTE	X		
VIRLEE	X		
ZIPPERER	X		

BOARD ACTION

Vote Required: Majority Vote of a Quorum

Motion to Approve Adopted ☒ Defeated ☐
1st Fisher
2nd Sitte
Yes: 19 No: 1 Exc: 1

Reviewed by:

[Signature], Corp. Counsel

Reviewed by: 06-12-2015
[Signature], Administrator

FISCAL IMPACT: Approval of this resolution will have no fiscal impact. MEJ

Certification:

I, Jill M. Lau, Clerk of Door County, hereby certify that the above is a true and correct copy of a resolution that was adopted on the 23rd day of June, 2015 by the Door County Board of Supervisors.

[Signature]
Jill M. Lau
County Clerk, Door County

1 NOW, THEREFORE, BE IT RESOLVED, that the Door County Board
2 of Supervisors respectfully requests that the Joint Committee on Finance
3 Motion #520, Item #23, containing significant regulatory changes
4 pertaining to county shoreland zoning, be removed from the 2015-2017
5 budget bill.

6
7 BE IT FURTHER RESOLVED, that, if it is deemed necessary to
8 amend shoreland zoning regulations, such be done by way of stand-alone
9 legislation in regular legislative session with meetings, hearings, public
10 input, and deliberation, rather than as part of the budget process.

11
12 BE IT FURTHER RESOLVED, that Door County would welcome the
13 opportunity to participate in collaborative discussions, public listening
14 sessions, and hearings regarding shoreland zoning regulations to discuss
15 manners in which they could be improved.

16
17 BE IT FURTHER RESOLVED, that the County Clerk will forward
18 copies of this resolution to all members of the Wisconsin Joint Committee
19 on Finance, Senator Frank Lasee, Representative Joel Kitchens, Senator
20 Robert L. Cowles, Governor Scott Walker, and each county in the State of
21 Wisconsin.

SUBMITTED BY:
Resource Planning Committee

[Signature]
Kenneth Fisher, Chair

[Signature]
David Lienau

[Signature]
Susan Kohout

[Signature]
David Enigl

[Signature]
Don Sitte

JOINT FINANCE COMMITTEE
2015-2017 WI STATE BUDGET

Representative Loudenbeck
Senator Tiffany

MAY 27 & 29, 2015 REVIEW/APPROVALS
NATURAL RESOURCES -- DEPARTMENTWIDE

Motion:

Move to do the following:

1. *Position Reductions* [LFB Paper #450]. Adopt Alternatives A1, B1, and C2 (Governor's recommendation):

Stewardship Program [LFB Paper #451]

2. *Bonding Levels.* Delete the Governor's recommendation that beginning with fiscal year 2015-16, DNR may not obligate moneys from the land acquisition subprogram of the reauthorized stewardship program if the annual general fund debt service on amounts obligated under the reauthorized stewardship program exceeds \$54,305,700. Instead, specify that DNR may not obligate more than \$33,250,000 in each year from fiscal year 2015-16 through 2019-20 under the reauthorized stewardship program as shown in the following table. Reduce the amount of total bonding authority for the stewardship program by \$88,250,000 from the currently authorized \$1,365,500,000 (\$1,277,250,000 would be authorized for the program) and provide \$50,000 GPR in 2015-16 and \$980,000 GPR in 2016-17 for estimated debt service payments.

Posted By:
Wheeler Reports, Inc.

f. Provide if current-law provisions for board dissolution are not satisfied, or if court approval is not granted, or if the board finds the public welfare will be promoted by reinstating the drainage district board, the board shall order the district reinstated.

g. Specify the provision first applies to a petition for suspension of operation issued under current law for which no final order has been issued as of the effective date of the bill.

* 23. *Shoreland Zoning Standards.* Move to generally incorporate the provisions of 2015 LRB 4919/1 that would amend Chapters 59 (counties), 61 (villages), 62 (cities) and 281 (water and sewage) as follows:

a. Provide a definition for "structure" under s. 59.692 of the statutes (county shoreland zoning) to mean a principal structure or any accessory structure including a garage, shed, boathouse, sidewalk, stairway, walkway, patio, deck, retaining wall, porch or fire pit. Delete a reference to "buildings" in the definition of "shoreland setback area," and provide the term "structure" applies to consideration of whether construction or placement of objects occurs in a shoreland setback area, which is an area within a set distance of a high-water mark in which building activity is prohibited or limited.

b. Specify a shoreland zoning standard promulgated by DNR, or a county shoreland zoning ordinance, may not impair the interest of a landowner in shoreland property with regard to several aspects of land use as described in the following paragraphs.

(1) Specify DNR standards or a county ordinance may not: (a) require approval to install or maintain outdoor lighting in shorelands; (b) impose any fee or mitigation requirement to install or maintain outdoor lighting in shorelands; or (c) otherwise prohibit or regulate outdoor lighting in shorelands if the lighting is designed or intended for residential use.

(2) Modify current-law provisions regarding restoration of nonconforming structures to specify DNR standards or a county ordinance may not require approval for, or impose a fee or mitigation requirement for, or otherwise prohibit or regulate, the maintenance, repair, replacement, restoration, rebuilding or remodeling of all or any part of a nonconforming structure if the activity does not expand the footprint of the nonconforming structure. Provide a county shoreland zoning ordinance shall allow a footprint expansion of a nonconforming structure if the expansion is necessary for the structure to comply with applicable state or federal requirements.

(3) Specify DNR standards or a county ordinance may not require any approval for, or impose any fee or mitigation requirement for, or otherwise prohibit or regulate, the vertical expansion of a nonconforming structure unless the vertical expansion would extend for more than 35 feet above grade level. Provide DNR may establish a shoreland zoning standard that allows vertical or lateral expansion of a nonconforming structure, consistent with the provisions of the motion, and provide a county may enact a shoreland zoning ordinance that allows the vertical or lateral expansion of a nonconforming structure if the ordinance does not conflict with DNR shoreland zoning standards.

(4) Specify DNR standards or a county ordinance may not require any inspection or upgrade of a structure before the sale or transfer of the structure.

(5) Specify DNR standards or a county ordinance may not establish standards for impervious surfaces, unless the standards provide that a surface is considered pervious if the runoff from the surface is treated by a device or system, or is discharged to an internally drained pervious area, that retains the runoff on or off the parcel to allow infiltration into the soil.

c. Specify a county shoreland zoning ordinance may not regulate a matter more restrictively than the matter is regulated by a shoreland zoning standard promulgated as an administrative rule by the DNR. However, provide the restriction does not prohibit a county from enacting a shoreland zoning ordinance to regulate a matter that is not covered by a DNR-promulgated shoreland zoning standard.

d. Provide any provision in a county ordinance that is in effect on or after the bill's effective date, and that is inconsistent with any of the provisions of s. 59.692 of the statutes (county shoreland zoning) as affected by the motion, does not apply and may not be enforced.

e. Specify any village or city enacting ordinances required by statute to cover annexed or previously unincorporated shorelands must adhere to requirements and limitations on such ordinances, as specified by the motion. Further, delete provisions relating to standards for vegetative buffers in such annexed or previously unincorporated shorelands [ss. 61.353 (3)(c) and (d), and 62.233 (3)(c) and (d) of the statutes].

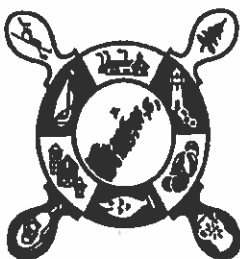
f. Specify a county shoreland zoning ordinance may not require a person to establish a vegetative buffer zone on previously developed land, nor expand an existing vegetative buffer zone. However, specify beginning on the effective date of the bill, a county shoreland zoning ordinance may require a person to maintain a vegetative buffer zone existing on that date if the ordinance: (a) allows the buffer zone to contain a viewing corridor at least 35 feet wide for every 100 feet of shoreline frontage; or (b) allows the viewing corridor to run contiguously for the entire maximum width allowed in the ordinance.

g. Specify a county shoreland zoning ordinance may not regulate the construction of a structure on a substandard lot in a manner more restrictive than DNR standards governing structures on substandard lots.

h. Specify DNR may not appeal to a county board of adjustment a decision by a county to grant or deny a shoreland zoning variance under s. 59.692 of the statutes. Provide the Department may, upon request of a county board of adjustment, issue an opinion on whether a variance should be granted or denied.

i. Specify county shoreland zoning ordinances, construction site erosion control and storm water management zoning ordinances, or wetland zoning ordinances do not apply to lands adjacent to artificially constructed drainage ditches, ponds or storm water retention basins that are not hydrologically connected to a natural navigable body of water. Also, repeal s. 281.31 (2m) (c) of the statutes, providing lands adjacent to farm drainage ditches are exempt from various types of zoning if maintained in nonstructural agricultural use.

Posted By:
Wheeler Reports, Inc.



County of Door PLANNING DEPARTMENT

County Government Center
421 Nebraska Street
Sturgeon Bay, WI 54235

Mariah Goode, Director

Phone: (920) 746-2323

FAX: (920) 746-2387

Website: <http://map.co.door.wi.us/planning>

E-mail: mgoode@co.door.wi.us

MEMORANDUM

June 8, 2015

TO: The Wisconsin Legislature Joint Committee on Finance Members:
Senator Darling, Co-Chair
Representative Kooyenga, Vice-Chair
Senator Harsdorf
Senator Tiffany
Senator L. Taylor
Representative Loudenbeck
Representative Schraa
Representative C. Taylor
Representative Nygren, Co-Chair
Senator Olsen, Vice-Chair
Senator Vukmir
Senator Marklein
Senator Erpenbach
Representative Knudson
Representative Czaja
Representative Hintz

FROM: Mariah Goode, Door County Planning Department Director
Ken Fisher, Door County Resource Planning Committee Chair

RE: Item #23 of Motion #520, related to County Shoreland Zoning

Honorable Members of the Joint Committee on Finance:

We are writing to relay the concerns Door County Planning Department staff and Resource Planning Committee members have regarding item #23 of Joint Committee on Finance Motion #520, pertaining to county shoreland zoning, and to respectfully request the motion item be removed from the 2015-2017 budget bill. Our county board of supervisors will also be looking at adopting a resolution regarding this matter later this month.

Door County has more miles of shoreline than any other county in the state (roughly 300 miles along Lake Michigan and 300 miles of navigable streams), so we are affected by the proposal more than any other county. Our concerns regarding this motion item are both process- and content-related.

As you are no doubt aware, from 1968 until 2010, the county shoreland zoning regulations in Wisconsin State Administrative Code Natural Resources Chapter 115 (NR115), Wisconsin's Shoreland Protection Program, were relatively unchanged. The significant changes made to NR115 in 2010 were the result of approximately seven years' worth of meetings, hearings, public input, negotiations, etc.

From 1968 until the Wisconsin Legislature's passage of Act 170 in 2013, NR115 set minimum standards for county shoreland zoning programs. Counties were free to be more restrictive if they felt it appropriate/necessary. Act 170 required that counties immediately bring into their ordinances certain portions of the revised (2010) NR115. Counties for the

first time were not allowed to be more restrictive in their county shoreland ordinances for those provisions outlined in Act 170.

Subsections c. and d. of the Joint Committee on Finance Motion 520, item 23 take away the control counties have had since 1968 (except for Act 170) to decide what is best for their counties in terms of shoreland zoning regulations. Those sections of the motion say counties may no longer have any shoreland zoning regulations that are more restrictive than the state standards, and that the new state standards are to be in effect immediately. That loss of local control and decision-making authority is of great concern to Door County.

Subsections b.(2) and (3) of item 23 change long-standing policy regarding nonconforming structures. Rather than allowing just the maintenance and repair of such structures, as has been the practice for many decades, with this motion, nonconforming structures may be completely replaced with new structures within the same footprint. Nonconforming structures may also be extended vertically to up to 35 feet in height. Not only do these provisions concern us with regard to fairness – owners of nonconforming structures will have far greater latitude in what they construct on their properties and where than owners of property with conforming structures or vacant property – but we have concerns with regard to the potential impact on water quality, near-shore wildlife habitat quality, aesthetic beauty, and property values for those neighbors who now may be faced with a 35-foot structure in their waterfront view where before maybe there was a small, one-story building. We are also concerned that this portion of the motion prohibits the county from requiring permits, fees, or mitigation measures to (re)construct nonconforming structures, but monitoring/enforcing these provisions will still require work on the part of county zoning administrators.

Subsection b. (5) states that a county shoreland zoning ordinance may not establish standards (i.e., maximums) for impervious surfaces, unless impervious surfaces are redefined such that they are considered pervious if runoff from the surface is treated by a runoff device or system. This means that if a county is going to regulate impervious surfaces at all in the shoreland area, all property owners will need to develop and install storm water runoff control systems in order to establish any impervious surfaces. As a county that has regulated impervious surface allowances in the shoreland since the 1960s, Door County will likely continue to do so, and we do not wish to require property owners proposing any new impervious surface areas to be burdened with the expense of designing and installing a storm water runoff control system.

In conclusion, we are distressed that these significant policy matters are being inserted into the budget bill rather than being taken up in regular legislative session. We would welcome the opportunity to participate in legislative meetings and hearings to discuss shoreland zoning regulations and manners in which they could be improved; we ask that you remove this item from the budget bill and instead take up the matter in regular legislative processes so that we and others may participate fully in a discussion of these important matters.

Thank you for your consideration of our request. We would be happy to discuss this matter further should any of you wish to contact us.

cc: Senator Robert L. Cowles
Senator Frank Lasee
Representative Joel Kitchens

1 **RESOLUTION TO REPEAL PARAGRAPH 23 OF MOTION NUMBER 520 TO THE**
2 **STATE OF WISCONSIN 2015-2017 BUDGET BILL (SB21 AND AB 21) RELATIVE TO**
3 **SHORELAND ZONING STANDARDS**
4

5 **WHEREAS**, county shoreland zoning was established in Wisconsin in 1968
6 (codified in Wisconsin State Administrative Code Natural Resources Chapter 115
7 (NR115) in order to protect water quality, near-shore wildlife habitats, natural scenic
8 beauty and more; and

9 **WHEREAS**, NR115 has, since 1968, set minimum standards for county
10 shoreland zoning, allowing counties to be more restrictive if they felt it appropriate and
11 necessary; and

12 **WHEREAS**, St. Croix County has adopted and administered the minimum or
13 greater shoreland zoning standards since 1968; and

14 **WHEREAS**, the Joint Finance Committee for the State's 2015-17 biennial budget
15 process has passed Paragraph 23 of Motion Number 520 (attached hereto); and

16 **WHEREAS**, Paragraph 23 represents significant policy shifts from county
17 shoreland zoning regulations which should be addressed collaboratively in the regular
18 legislative session rather than as part of the budget bill; and

19 **WHEREAS**, Paragraph 23 immediately takes away the control counties have had
20 since 1968 to adopt specific more restrictive standards that are appropriate in their
21 counties; and

22 **WHEREAS**, Paragraph 23 changes long-standing standards and policies
23 regarding nonconforming structures; and

24 **WHEREAS**, St. Croix County has a substantial number of nonconforming
25 structures existing in its Shoreland areas that no longer will be subject to limitations,
26 mitigation requirements, and general oversight which will cause development near
27 County waterways to be unchecked relative to compliance with other state and county
28 regulations, such as sanitary regulations, stormwater/erosion control, and
29 floodplain/wetland standards; and

30 **WHEREAS**, with little to no oversight, water bodies, neighboring property owners
31 and the general public may be negatively impacted, specifically as it relates to erosion &
32 runoff from the site, water quality, near shore wildlife habitat quality, scenic beauty,
33 property values, substandard sanitary impacts, increased flooding issues, and overall
34 enjoyment of the County's waterways; and

35 **WHEREAS**, Paragraph 23 also removes the ability of the DNR to appeal any
36 action of a County Board of Adjustment decision which diminishes state support for the
37 Shoreland program and its goals of protecting the waterways of the state; and

38 **WHEREAS**, State organizations including the Wisconsin Counties Association,
39 Wisconsin County Code Administrators, Wisconsin Land and Water Conservation
40 Association, and Wisconsin County Planning and Zoning Directors (attached hereto)
41 have gone on record supporting the repeal of Paragraph 23 of Motion Number 520 of
42 the 2015-17 budget bill, and request that these issues be addressed through the normal
43 legislative process to allow for important input from the general public regarding
44 managing development activity around our state waterways.

45 **THEREFORE be it resolved** by the St. Croix County Community Development
46 Committee that it specifically requests that Wisconsin Joint Committee on Finance
47 Motion #520, Paragraph 23 containing significant regulatory changes pertaining to
48 county shoreland zoning, be removed from the 2015-17 State Budget bill (SB 21 and
49 AB 21).

50 **FURTHER be it resolved** if it has been deemed necessary to further amend
51 shoreland zoning regulations beyond the measures adopted in 2010 and subsequent
52 Act 170, we respectfully request the matter instead be taken up in regular legislative
53 session. St. Croix County would welcome the opportunity to participate in collaborative
54 discussion and hearings to discuss shoreland zoning regulations and the manner in
55 which they could be improved.

56 **FURTHER be it resolved** that copies of this resolution shall be sent to members
57 of the State's Joint Finance Committee, Governor of the State of Wisconsin, State
58 Senators and Representatives serving St. Croix County constituents, the Wisconsin
59 Counties Association, and each County in the State of Wisconsin.

60

RECOMMENDED AND APPROVED by St. Croix County Community
Development Committee on June 17, 2015.

X

Agnes Ring
Supervisor District 2

X

Judith Achterhof
Supervisor District 17

X

Shaela Leibfried

Shaela Leibfried
Supervisor District 18

X

ABSENT

Jill Barthen Berke
Supervisor District 9

X

Daniel Hansen

Daniel Hansen
Supervisor District 12

SHEBOYGAN COUNTY
SHERIFF'S DEPARTMENT

7/14/2015

2015 JUL 14 AM 7:38
Sheriff Todd Priebe,

I am writing to inform you of my decision to resign my position of County Board Supervisor. Having completed school, I now have a new job. Unfortunately, the hours do not allow for the flexibility required of my County Board position. My resignation is effective immediately.

I have truly enjoyed serving the residents of the 6th District. It has been an honor to serve with my fellow supervisors. Sheboygan County is blessed to have a leadership team, management, and staff that is second to none.

Sincerely,

Kris Wheeler