

NOTICE OF MEETING
SHEBOYGAN COUNTY BOARD OF SUPERVISORS

Sheboygan County Courthouse
615 North 6th Street, 5th Floor
Sheboygan WI

To Observe the Meeting Remotely Dial:
(312) 626-6799
Enter Meeting ID: 886 3132 7521
Passcode: 911640

Join Zoom Meeting

<https://us06web.zoom.us/j/88631327521?pwd=uE7e9wrP4QiKjsNXD7zgfSWaYoGj8s.1>

WSCS 24/7 live stream: (Subject to WSCS Availability)

<https://videoplayer.telvue.com/player/Q88UIDYmxPJcLEwBkva9uJNWQzIzRD2W/categories/1222/stream/441?autostart=false&showtabssearch=true&fullscreen=false>.

TUESDAY, January 20, 2026 at 6:00 P.M.

In compliance with Rule V under the Rules of Order of the Sheboygan County Board of Supervisors, as County Clerk of Sheboygan County, I herewith submit the following AGENDA.

AGENDA

CALL TO ORDER – Chairperson Keith Abler

CERTIFICATION OF COMPLIANCE WITH OPEN MEETING LAW

PLEDGE OF ALLEGIANCE

ROLL CALL

APPROVAL OF DECEMBER 16, 2025 JOURNAL

CONSIDERATION OF APPOINTMENTS BY EXECUTIVE COMMITTEE

Finance Committee

Gerald Jorgensen, 1606 Golf View Drive West, Sheboygan
(To fill the unexpired term of Kathleen Donovan through April 20, 2026)

Property Committee

Kurt Jensen, 627 Saint Clair Avenue, Sheboygan
(To fill the unexpired term of Gerald Jorgensen through April 20, 2026)

PRESENTATIONS - NONE

Posted 01/16/2026 @ 3:00 PM

PUBLIC ADDRESSES

As of the preparation of this Agenda no one has requested to speak. County Board rules allow interested persons to register to speak until 5:00 pm on the Monday before the County Board Meeting.

LETTERS, COMMUNICATIONS AND ANNOUNCEMENTS

Items introduced under this heading are either referred to a Committee for action, or received for information. No action is taken at this meeting.

COUNTY ADMINISTRATOR'S REPORT

The County Administrator's Report is a monthly report by the Administrator in which noteworthy activities of County government are highlighted. In addition, the Administrator's Report presents the Administrator's perspective on the Resolutions and Ordinances being considered or introduced at this meeting. The Administrator's Report is not an action item, and no debate or deliberation arises from the Report.

CONSIDERATION OF COMMITTEE REPORTS - EXECUTIVE COMMITTEE

Resolution No. 16 (2025/26) Re: Approving 2026-2035 Sheboygan County Land and Water Resource Management Plan Update

Committee Recommendation: Adopt
Signed in Opposition: None

Resolution No. 18 (2025/26) Re: Approving Revisions to Farmland Preservation Plan

Committee Recommendation: Adopt
Signed in Opposition: None

CONSIDERATION OF COMMITTEE REPORTS - FINANCE COMMITTEE

Resolution No. 17 (2025/26) Re: Authorizing Application for Department of Natural Resources Surface Water Grant

Committee Recommendation: Adopt
Signed in Opposition: None

RESOLUTIONS INTRODUCED

Items introduced under this heading are referred to a Committee for recommendation. No formal action is taken at this meeting unless noted.

Resolution No. 19 (2025/26) (From Executive Committee)

Re: Authorizing Purchase of 1.014 Acres (Northerly Part of Parcel 59281111390) from St. Clement's Congregation

RESOLUTIONS INTRODUCED - Continued

Resolution No. 20 (2025/26) (From Executive Committee)

Re: Authorizing the Engagement of Outside Counsel on a Contingency Fee Basis to Initiate Lawsuit(s) against Companies that Designed, Manufactured, Marketed, Distributed, and/or sold Fluorosurfactant Products that Contaminated the Soil, Groundwater and Surface Water of Sheboygan County with Highly Toxic Compounds

Resolution No. 21 (2025/26) (From Finance Committee)

Re: Carryover of Unexpended 2025 Appropriations to 2026

ORDINANCES INTRODUCED

Items introduced under this heading are referred to a Committee for recommendation. No formal action is taken at this meeting unless noted.

Ordinance No. 14 (2025/26) (From Planning, Resources, Agriculture, and Extension Committee)

Re: Amending Shoreland Ordinance in Section 17, Town of Holland (0.0186 Acres of Property - Construction of a New Residential Building)

ADJOURNMENT

Respectfully submitted this 16th day of January, 2026.



JON DOLSON, COUNTY CLERK

* * * * *

NOTES:

Reminder: Expense sheets for the period ending January 15, 2026 are due in the County Clerk's Office no later than Tuesday, January 20, 2026. You may bring them to the meeting.

Persons with disabilities needing assistance to attend or participate are asked to notify the County Clerk's Office at 920.459.3003 prior to the meeting so that accommodations may be arranged.

JOURNAL OF THE MEETING OF THE SHEBOYGAN COUNTY BOARD OF SUPERVISORS

December 16, 2025

Pursuant to Wis. Stat. § 59.11, the December 16, 2025 session of the Sheboygan County Board was called to order by Chairperson Keith Abler at 6:00 p.m. Chairperson Abler noted that the notice of meeting was posted on December 12, 2025 at 3:00 p.m. in compliance with the open meeting law. The meeting opened with the Pledge of Allegiance by all present.

The roll call was taken and recorded with 21 Supervisors present; 1 Supervisor attended remotely: Supervisor Kuhlow, Absent: 3, Supervisors Jorgensen, Liebau, and Smith; Vacant: 1, District #3

Supervisor Wegner moved for approval of the November 4, 2025 Journal, which was distributed to all supervisors prior to the meeting. The motion was seconded by Supervisor Goehring and carried on unanimous roll call vote of the board.

Supervisor Jorgensen joined the meeting in person at 6:03 p.m.

APPOINTMENTS

The Chairperson announced that the next order of business was the consideration of the appointment by the Chairperson.

County Board

Kurt Jensen, 627 Saint Clair Avenue, Sheboygan

(To fill the unexpired term of District #3 through April 2026)

Supervisor Clarke moved to concur with the appointment by the Chairperson. The motion was seconded by Supervisor Goehring and carried on unanimous roll call vote of the board.

OATH OF OFFICE

County Clerk, Jon Dolson, administered the oath of office to County Board Supervisor Kurt Jensen.

Supervisor Jensen took his seat in the chambers and joined the meeting at 6:05 p.m.

The Chairperson announced that the next order of business was the consideration of the following reappointments by the Chairperson.

Monarch Library System Board

Tom Doane, W6320 HWY 144, Random Lake

(Representing - Participating Library Board)

Daniel Lamb, 2212 North 25th Street, Sheboygan

(Representing - Member at Large)

Veterans Service Commission

Allen Nohl, 797 Ethan Allen Drive, Howards Grove

Supervisor Goehring moved to concur with the reappointments by the Chairperson. The motion was seconded by Supervisor Schobert and carried on unanimous roll call vote of the board.

PRESENTATIONS

Dr. Zils, Medical Director - Sheboygan County Emergency Communications Center Recognized as Accredited Center of Excellence.

LETTERS AND COMMUNICATIONS

The Clerk presented a resolution from the Winnebago County Board of Supervisors in support of Wisconsin establishing a membership with the Multi-State Information Sharing and Analysis Center (MS-ISAC) to cover the cost of membership for all State, Local, Tribal and Territorial (SLTT) Organizations. By Chairperson received for information.

COUNTY ADMINISTRATOR'S REPORT

County Administrator Alayne Krause thanked Dr. Zils for his presentation to the Sheboygan County Emergency Communications Center and all of the dispatchers for this prestigious award. Ms. Krause welcomed new County Board Supervisor Kurt Jensen and Finance Director James Webb. Ms. Krause gave a brief overview of some of the items being voted on: Ordinance No. 12-Creating Section 64.19 Regarding a Permit Process for Certain Vendors at the Sheboygan County Memorial International Airport, Ordinance No. 13-Changing Supervisors District Boundaries to Reflect Annexation Supervisor Districts 1, 5, 10, 17 and 21 which were all vacant land, and also reviewed the Joint County Library Service Plan 2026-2030 and stated that Ozaukee County adopted their plan on December 3, 2025.

COMMITTEE REPORTS

The Clerk read the report of the Executive Committee regarding **Ordinance No. 13 (2025/26) Changing Supervisory District Boundaries to Reflect Annexation Supervisory Districts 1, 5, 10, 17, and 21** recommending enactment.

Supervisor Goehring moved to enact the ordinance. The motion was seconded by Supervisor Wegner and carried on unanimous roll call vote of the board.

The Clerk read the report of the Executive & Finance Committees regarding Joint County Library Service Plan 2026-2030 concurring with the report.

Supervisor Goehring moved to concur with the report. Supervisor Schobert seconded the motion which carried on unanimous roll call vote of the board.

The Clerk read the report of the Finance Committee regarding **Resolution No. 15 (2025/26) Approving Intention to Join the Statewide Public Safety Interoperable Communications System for Sheboygan County** recommending adoption.

Supervisor Koch moved to adopt the resolution. The motion was seconded by Supervisor Ellis and carried on unanimous roll call vote of the board.

The Clerk read the report of the Transportation Committee regarding **Ordinance No. 12 (2025/26) Creating Section 64.19 Regarding a Permit Process for Certain Vendors at the Sheboygan County Memorial International Airport** recommending enactment.

Supervisor Wegner moved to enact the ordinance. Supervisor Clarke seconded the motion which carried on unanimous roll call vote of the board.

(Vice-Chairperson Brauer presiding)

Pursuant to Rule IV of the Rules of Order, the following resolutions were introduced by the Clerk and referred by the Vice-Chairperson as indicated:

Resolution No. 16 (2025/26) Re: Approving 2026-2035 Sheboygan County Land and Water Resource Management Plan Update referred to the Executive Committee.

Resolution No. 17 (2025/26) Re: Authorizing Application for Department of Natural Resources Surface Water Grant referred to the Finance Committee.

Resolution No. 18 (2025/26) Re: Approving Revisions to Farmland Preservation Plan referred to the Executive Committee.

ADJOURNMENT

Supervisor Goehring moved to adjourn. Supervisor Wegner seconded the motion which carried on unanimous roll call vote of the board. The meeting was adjourned at 6:21 p.m. **The next scheduled meeting is Tuesday, January 20, 2026 at 6:00 p.m.**

0194-112025

RESOLUTION Support Wisconsin establishing a Membership with the Multi-State Information Sharing and Analysis Center (MS-ISAC) to Cover the Cost of Membership for all State, Local, Tribal and Territorial (SLTT) Organizations.

TO THE WINNEBAGO COUNTY BOARD OF SUPERVISORS:

WHEREAS, the Multi-State Information Sharing and Analysis Center (MS-ISAC) provides vital cybersecurity services, including 24/7 threat monitoring and incident response, to more than 18,000 state, local, tribal, and territorial (SLTT) government organizations supporting our nation's critical infrastructure including public hospitals, public utilities, K-12 school, and law enforcement; and

WHEREAS, local governments, especially in rural and under-resourced areas, have relied heavily on MS-ISAC's services; and

WHEREAS, without MS-ISAC services, government organizations are increasingly vulnerable to cyber attacks by foreign adversaries; and

WHEREAS, recent federal funding cuts to MS-ISAC, have significantly weakened the nation's defense against cyber threats; and

WHEREAS, Winnebago County joined MS-ISAC under the Single Organization Membership option on September 1, 2025, when funding ended, to continue the services Winnebago County needed to protect its infrastructure and data; and

WHEREAS, MS-ISAC has said the fees paid by Winnebago County will be refunded or applied to other add-on services should Wisconsin obtain membership with MS-ISAC in the future.

NOW, THEREFORE, BE IT RESOLVED by the Winnebago County Board of Supervisors that it supports Wisconsin establishing a Membership with the Multi-State Information Sharing and Analysis Center (MS-ISAC) to Cover the Cost of Membership for all State, Local, Tribal and Territorial (SLTT) Organizations.

BE IT FURTHER RESOLVED that the Winnebago County Clerk is hereby authorized to send a copy of this Resolution to the Governor of the State of Wisconsin, all Wisconsin counties, and the Wisconsin Counties Association for consideration.

Respectfully submitted by:
LEGISLATIVE COMMITTEE
Committee Vote: 12-0

Fiscal Note:

Vote Required for Passage: THREE-FOURTHS OF MEMBERS PRESENT

Approved by the Winnebago County Executive on

November 21, 2025



WISCONSIN

SHEBOYGAN COUNTY

Keith Abler
County Board Chairman

TO THE HONORABLE MEMBERS OF THE SHEBOYGAN COUNTY BOARD:

We, the Executive Committee, do hereby submit for your confirmation the following appointments as a result of the resignation of Supervisor Kathleen Donovan:

Finance Committee

Gerald Jorgensen, 1606 Golf View Drive West, Sheboygan, WI 53083
(to fill the unexpired term of Kathleen Donovan through April 20, 2026)

Property Committee

Kurt Jensen, 627 Saint Clair Avenue, Sheboygan, WI 53081
(to fill the unexpired term of Gerald Jorgensen through April 20, 2026)

Respectfully submitted this 20th day of January, 2026.

EXECUTIVE COMMITTEE




Keith Abler, Chairman



William Goehring, Secretary

Curt Brauer, Vice-Chairman



Edward Procek, Member

Vacant

SHEBOYGAN COUNTY RESOLUTION NO. 16 (2025/26)

Re: **Approving 2026-2035 Sheboygan County Land and Water Resource Management Plan Update**

WHEREAS, as required by Wis. Stat. § 92.10, the Planning & Conservation Department developed a Land and Water Resource Management Plan (the "Plan") which was adopted by the County Board by Resolution No. 26 (2004/05); and

WHEREAS, the Planning & Conservation Department has reviewed, revised, and updated the Plan, with input from the Planning, Resources, Agriculture, and Extension Committee and a citizens' advisory committee; and

WHEREAS, the Plan inventories the current water quality and soil erosion conditions and identifies objectives, strategies, enforcement mechanisms, and practices and procedures to address the current conditions; and

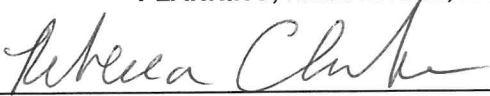
WHEREAS, the Plan was the subject of a public hearing on October 14, 2025, and was approved on December 2, 2025, by the Wisconsin Land and Water Conservation Board; and


WHEREAS, the adoption of the revised Plan would make Sheboygan County eligible to receive state funding for water quality improvement and soil erosion abatement grants.

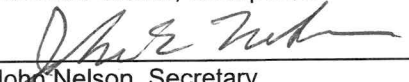
NOW, THEREFORE, BE IT RESOLVED by the Sheboygan County Board of Supervisors that the Sheboygan County Land and Water Resources Management Plan dated October 2025 on file with the Sheboygan County Clerk is hereby approved.

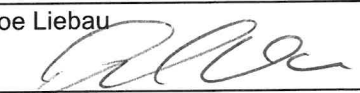
Respectfully submitted this 16th day of December, 2025.

PLANNING, RESOURCES, AGRICULTURE, AND EXTENSION COMMITTEE*


Rebecca Clarke, Chairperson


Henry Nelson, Vice-Chairperson


John Nelson, Secretary


Joe Liebau


David Otte

Opposed to Introduction:

*County Board members signing only

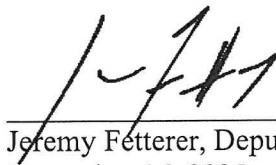
FISCAL NOTE
December 2025

**Resolution No. 16 (2025/26) RE: Land & Water Resource Management Plan Update
(2026–2035)**

Funding:

Adoption of the Plan does not by itself appropriate additional County funds or increase the tax levy.

Respectfully Submitted,

A handwritten signature in black ink, appearing to read 'J. Fetterer', is written over a horizontal line.

Jeremy Fetterer, Deputy Finance Director
December 16, 2025

SHEBOYGAN COUNTY RESOLUTION NO. 18 (2025/26)

Re: **Approving Revisions to Farmland Preservation Plan**

WHEREAS, a County Farmland Preservation Agreement is a component part of the County's development plan under Wis. Stat. § 59.89(3); and

WHEREAS, one of the requirements necessary to enable farmland owners to enter into farmland preservation agreements is that the County adopt a Farmland Preservation Plan which is certified by the State as being compliant with Chapter 91 of the Wisconsin Statutes; and

WHEREAS, the Sheboygan County Planning & Conservation Department has developed a Farmland Preservation Plan for Sheboygan County which was last adopted by the Sheboygan County Board of Supervisors on January 16, 2024 as Resolution No. 21 (2023/24), which Plan was certified and certified by the Wisconsin Department of Agriculture; and

WHEREAS, the Planning, Resources, Agriculture, and Extension Committee (PRAECom) has determined that the Plan requires revision of certain provisions in light of changes that were made to the Town of Herman's Zoning Ordinance and/or Comprehensive Plan in order to remain consistent with the County's development plan and remain eligible for state certification; and

WHEREAS, the Planning, Resources, Agriculture, and Extension Committee (PRAECom) has determined that the Plan requires revision of certain provisions in light of changes that were made to the Town of Plymouth's Zoning Ordinance with the creation of the Town of Plymouth Agricultural Enterprise Area (AEA) and the County Boards' subsequent action on September 16, 2025 approving such AEA through Resolution No. 10 (2025/2026).

NOW, THEREFORE, BE IT RESOLVED that the Sheboygan County Board hereby approves the revisions to the Sheboygan County Farmland Preservation Plan, in the manner reflected in the copy on file in the County Clerk's Office and made a part hereof by reference hereto and makes it a part of Sheboygan County's Development Plan.

BE IT FURTHER RESOLVED that the Planning & Conservation Director and Corporation Counsel be directed to undertake such further action as necessary to confirm the certification of the Plan.

Respectfully submitted this 16th day of December, 2025


PLANNING, RESOURCES, AGRICULTURE, AND EXTENSION COMMITTEE*



Rebecca Clarke, Chairperson




John Nelson, Secretary



Henry Nelson, Vice Chairperson

Joe Liebau



David Otte

Opposed to Introduction:

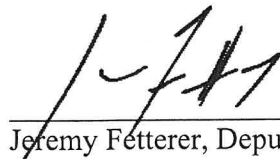
FISCAL NOTE
December 2025

Resolution No. 18 (2025/26) RE: Farmland Preservation Plan – Revisions (Herman & Plymouth)

Funding:

The revisions do not require additional County appropriations or increase the tax levy.

Respectfully Submitted,

A handwritten signature in black ink, appearing to read 'J. Fetterer', is written over a horizontal line.

Jeremy Fetterer, Deputy Finance Director
December 16, 2025

SHEBOYGAN COUNTY RESOLUTION NO. 17 (2025/26)

Re: **Authorizing Application for Department of Natural Resources Surface Water Grant**

WHEREAS, the Sheboygan County Planning & Conservation Department is interested in obtaining a grant from the Wisconsin Department of Natural Resources (WDNR) for the purpose of the annual Clean Boats Clean Waters Program and/or Lake Monitoring and Protection Network Grants; and

WHEREAS, the applicant attests to the validity and veracity of the statements and representations contained in the grant application; and

WHEREAS, a grant agreement is requested to carry out the project.

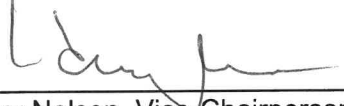
NOW, THEREFORE, BE IT RESOLVED that the Sheboygan County Planning & Conservation Department will meet the obligations necessary to fully and satisfactorily complete the project and hereby authorizes and empowers the Planning & Conservation Director to submit and sign the grant application, enter into a grant agreement with the WDNR, submit necessary reports, and submit appropriate reimbursement requests to the WDNR, and to sign and submit other required documentation.


BE IT FURTHER RESOLVED that the Sheboygan County Planning & Conservation Department will comply with all local, state, and federal rules, regulations and ordinances relating to this project and the agreement.


Respectfully submitted this 16th day of December, 2025.


PLANNING, RESOURCES, AGRICULTURE, AND EXTENSION COMMITTEE*


Rebecca Clarke, Chairperson


Henry Nelson, Vice Chairperson


John Nelson, Secretary


Joe Liebau


David Otte

Opposed to Introduction:

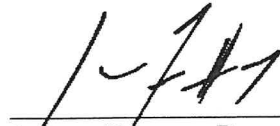
FISCAL NOTE
December 2025

Resolution No. 17 (2025/26) RE: DNR Surface Water Grant (Clean Boats / Lake Monitoring)

Funding:

No additional County levy is required by this action.

Respectfully Submitted,

A handwritten signature in black ink, appearing to read 'J. Fetterer', is written over a horizontal line.

Jeremy Fetterer, Deputy Finance Director
December 16, 2025

SHEBOYGAN COUNTY RESOLUTION NO. 19 (2025/26)

Re: **Authorizing Purchase of 1.014 Acres (Northerly Part of Parcel 59281111390)
from St. Clement's Congregation**

WHEREAS, St. Clement's Congregation, a Wisconsin religious corporation ("St. Clement"), owns real estate located adjacent to the Sheboygan County Administration Building; and

WHEREAS, St. Clement wishes to sell 1.014 acres of such real estate (the "Property") and Sheboygan County wishes to purchase such real estate for a purchase price of four hundred twenty-five thousand dollars (\$425,000.00); and

WHEREAS, as a condition of the sale St. Clement has requested a ten-year right of first refusal to repurchase the property (the "Right of First Refusal") and a license to use the property for parking and access to the church hall/basement (the "License Agreement"), and in exchange St. Clement will provide the County with an easement to access the Property from New York Avenue (the "Easement"); and

WHEREAS, the acquisition of the Property will serve the public interest as well as potential future needs of County operations in close proximity to existing county structures.

NOW, THEREFORE, BE IT RESOLVED, Sheboygan County Board approves the Offer to Purchase, Right of First Refusal, License Agreement, and Easement related to the Property, on file in the County Clerk's Office;

BE IT FURTHER RESOLVED, the Sheboygan County Chairperson and County Clerk are authorized to sign the Right of First Refusal, License Agreement and Easement on behalf of the County and the County Administrator is authorized to sign any other documents necessary to complete the terms of the purchase.

BE IT FURTHER RESOLVED, the 2026 Budget, as adopted by the Sheboygan County Board on November 4, 2025, is hereby amended to provide for payment of the purchase price and related transactional costs, as well as the costs of razing the existing building and associated site restoration on the Property at an estimated cost of \$350,000, to come from General Fund Unassigned Fund Balance.

Respectfully submitted this 20th day of January, 2026

EXECUTIVE COMMITTEE

Keith Abler, Chairperson

Curt Brauer, Vice-Chairperson

William Goehring, Secretary

Vacant

Edward Procek

Opposed to Introduction:

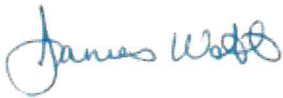
FISCAL NOTE
January 2026

Resolution No. 19 (2025/26) RE: Authorizing Purchase of 1.014 Acres (Northerly Part of Parcel 5981111390) from St. Clements's Congregation)

Funding:

This resolution amends the 2026 Budget to authorize a purchase price of \$425,000 and related transactional, demolition, and site restoration costs estimated at \$350,000, to be funded from General Fund Unassigned Fund Balance..

Respectfully Submitted,

A handwritten signature in blue ink, appearing to read "James Webb", is written above a horizontal line.

James Webb, Finance Director
January 20, 2026

1 **SHEBOYGAN COUNTY RESOLUTION NO. 20 (2025/26)**

2
3 **Re: Authorizing the Engagement of Outside Counsel on a Contingency**
4 **Fee Basis to Initiate Lawsuit(s) against Companies that Designed,**
5 **Manufactured, Marketed, Distributed, and/or sold Fluorosurfactant**
6 **Products that Contaminated the Soil, Groundwater and Surface**
7 **Water of Sheboygan County with Highly Toxic Compounds**
8

9
10 **WHEREAS**, Sheboygan County ("the County") is believed to be presently contaminated
11 with highly toxic compounds identified as per- and polyfluoroalkyl substances ("PFAS"),
12 including perfluorooctanoic acid ("PFOA") and perfluorooctane sulfonate ("PFOS"); and
13

14 **WHEREAS**, PFOA and PFOS have long been manufactured as components for
15 aqueous film-forming foam ("AFFF"), which is a product used to control and extinguish aviation,
16 marine, fuel, and other shallow spill fires by coating the ignited fuel source, preventing its
17 contact with oxygen and thereby suppressing combustion; and
18

19 **WHEREAS**, AFFF was stored, handled and used on Sheboygan County Memorial
20 International Airport property, allowing PFAS compounds to migrate into the environment,
21 contaminating soil, groundwater and surface water; and
22

23 **WHEREAS**, throughout the 1960s to the present time, certain companies designed,
24 manufactured, formulated, marketed, promoted, distributed Fluorosurfactant Products (i.e.
25 PFOA, PFOS, the chemical precursors of PFOA and/or PFOS, and/or AFFF containing PFOA,
26 PFOS, and/or their chemical precursors) throughout the United States; and
27

28 **WHEREAS**, the subject companies knew or reasonably should have known the risks
29 and dangers associated with the use of Fluorosurfactant Products, including the fact that PFAS
30 compounds contained in Fluorosurfactant Products are mobile in water, not easily
31 biodegradable, highly persistent in the environment and present significant and unreasonable
32 risks to human health and the environment; and
33

34 **WHEREAS**, the subject companies knowingly placed Fluorosurfactant Products like
35 AFFF into the United States stream of commerce for decades, while concealing their knowledge
36 of the toxic nature and harmful effects associated with these products; and
37

38 **WHEREAS**, the use of AFFF for fire protection, training and response activities,
39 released PFAS compounds into the environment, even when used as directed by the
40 manufacturer; and
41

42 **WHEREAS**, by the 1970s, the subject companies knew or reasonably should have
43 known that PFOA and PFOS were highly toxic compounds that resisted natural degradation,
44 and that would migrate through the subsurface when sprayed, easily mixing with the
45 groundwater; and
46

47 **WHEREAS**, the subject companies continued to manufacture, distribute and sell AFFF
48 with the knowledge that AFFF could be made without PFOA or PFOS, and that such
49 fluorine-free foams would not release harmful PFOA or PFOS into the environment; and

50
51 **WHEREAS**, PFOA and PFOS are known carcinogens that can be absorbed into the
52 lungs and gastrointestinal tract, potentially causing severe damage to the liver, kidneys and
53 central nervous system, as well as genetic damage; and

54
55 **WHEREAS**, by the early 1980s the industry noticed a correlation between PFOA
56 exposure and human health, including birth defects in children; and

57
58 **WHEREAS**, despite knowing the dangers and risks, the subject companies designed,
59 manufactured, marketed and sold AFFF with instructions on how to dispose of AFFF by
60 washing the foam into the soil and wastewater system; and

61
62 **WHEREAS**, the subject companies failed to warn users of AFFF of the dangers inherent
63 in its use, and failed to issue warnings or recalls of AFFF despite knowing the identity of its
64 purchasers; and

65
66 **WHEREAS**, the County is the owner, operator, and actual possessor of real property
67 and improvements – including the Sheboygan County Memorial International Airport and
68 adjacent property; and

69
70 **WHEREAS**, the invasion of the County with PFOA and PFOS is continuous and
71 recurring as new contamination flows into the soil and water daily; and

72
73 **WHEREAS**, the County seeks to recover damages arising from the continuous and
74 ongoing contamination of its property by Fluorosurfactant Products, including the past and
75 future costs associated with the investigation, monitoring, remediation and restoration of the
76 County; and

77
78 **WHEREAS**, the County provides a multitude of programs and services to its citizens,
79 taxpayers, residents and visitors, and the resources that the County directs toward PFAS
80 remediation cannot be used for other essential programs and services; and

81
82 **WHEREAS**, the County is aware that other counties and local governments have filed
83 lawsuits against the responsible companies to force those companies to assume financial
84 responsibility for the costs that otherwise must be borne by the governments and their citizens;
85 and

86
87 **WHEREAS**, it is prudent for the County to explore every option available to recover
88 damages and avoid the necessary expenditure of potentially millions of dollars in unexpected
89 and unbudgeted resources related to PFAS remediation; and

90
91 **NOW, THEREFORE, BE IT RESOLVED** the Sheboygan County Board of Supervisors
92 ("County Board") hereby makes the following resolutions:

- 93
94 1. The County engages the outside counsel according to the terms and conditions
95 set forth in the proposed engagement letter, a copy of which is on file in the County
96 Clerk's Office, and authorizes the County Board Chair to execute the engagement letter
97 on behalf of the County.
98

2. As set forth in the engagement letter, (a) outside counsel will not be compensated unless the County receives a financial benefit as a result of the proposed claims; and (b) outside counsel is authorized to conduct contaminant testing and to file a lawsuit on behalf of the County against any company that designed, manufactured, marketed, distributed, and/or sold Fluorosurfactant Products that contributed to the PFAS contamination within the County whether now known or discovered after the date of this resolution.

3. Outside counsel shall proceed with the litigation effort under direction of the Corporation Counsel and shall keep the County reasonably apprised as to the status of the litigation.

BE IT FURTHER RESOLVED: County officials and employees are hereby directed to provide support to outside counsel in the litigation effort.

BE IT FURTHER RESOLVED: that all actions heretofore taken by the Board of Supervisors and other appropriate public officers and agents of the County with respect to the matters contemplated under this Resolution are hereby ratified, confirmed and approved.

Respectfully submitted this January 20, 2026.

EXECUTIVE COMMITTEE

Keith Abler, Chairperson

Curt Brauer, Vice-Chairperson

William Goehring, Secretary

Vacant

Edward Procek

Opposed to Introduction:

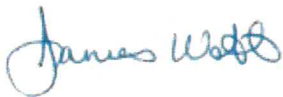
FISCAL NOTE
January 2026

Resolution No. 20 (2025/26) RE: Authorizing the Engagement of Outside Counsel on a Contingency Fee Basis to Initiate Lawsuit(s) against Companies that Designed, Manufactured, Marketed, Distributed, and/or sold Fluorosurfactant Products that Contaminated the oil, Groundwater and Surface Water of Sheboygan County with Highly Toxic Compounds

Funding:

No additional County levy is required by this action.

Respectfully Submitted,

A handwritten signature in blue ink, appearing to read "James Webb", is written above a horizontal line.

James Webb, Finance Director
January 20, 2026

SHEBOYGAN COUNTY RESOLUTION NO. 21 (2025/26)

Re: Carryover of Unexpended 2025 Appropriations to 2026

WHEREAS, the 2025 County Budget included appropriations for certain items which were expected to be completed in 2025 but for a variety of reasons were not, and

WHEREAS, the Finance Committee has asked each Department having a surplus and with unexpended 2025 appropriations supported by levy to justify carryover of the appropriation to 2026, and the Committee has carefully reviewed each such request and recommends that the items on the attached list be carried over to and authorized for expenditure in 2026, in the total amount of \$684,495.00; and

WHEREAS, while the exact amount of the carryover cannot be determined until the books for 2025 have been closed, the amount requested for carryover will be adjusted to actual available balances,

NOW, THEREFORE, BE IT RESOLVED that the aforementioned expenditures be and hereby are approved for carryover to and expenditure in 2026.

Respectfully submitted this 20th day of January, 2026.

FINANCE COMMITTEE

Vernon Koch, Chairperson

Vacant, Vice-Chairperson

William C. Goehring, Secretary

Curt Brauer, Supervisor

Thomas Wegner, Supervisor

Opposed to Introduction:

Carryover Requests 2025 to 2026

ACCOUNT NUMBERS	AMOUNT APPROVED	SUBTOTAL BY DEPT.	ACCOUNT DESCRIPTION	PROJECT/JUSTIFICATION	Reason Unexpended in 2025	Verified approval in min
116.565000	\$ 58,577		Machinery & Equipment	Broom Truck - Bill for truck has not been received from BOA	Bill for Truck has not been received from BOA	Transportation 12/1/2025
Dept. Total		\$ 58,577		Airport		
101.532145	\$15,259		Structural	Administration - Annual roof maintenance (PO# 279623) & Carpet for Room 302 conference room and Administration office (PO# 282517), 5-year hydrostatic test of dry standpipe (PO# 282027)	Second roof inspection will be Spring 2026. Carpet to be installed end of 2025 and billed in 2026. Hydrostatic test of dry standpipe.	Property 12/09/25
102.532130	\$568		Plumbing	Aging & Disability Resource Center - Gate valve replacement (PO# 282688)	Work to be scheduled with vendor	Property 12/09/25
102.532145	\$3,306		Structural	Aging & Disability Resource Center - Annual roof maintenance (PO# 279623)	Second roof inspection will be Spring 2026.	Property 12/09/25
102.533926	\$3,627		Non Cap Equipment over \$500	Aging & Disability Resource Center - New water bottle filler station (PO# 282687)	Work to be scheduled with vendor	Property 12/09/25
103.531105	\$3,500		Consulting	Courthouse - Traditional carryover of unused amounts	Partial project requests needing architect/engineering plans.	Property 12/09/25
103.531235	\$21,084		DP - Software	Courthouse - Fire alarm/ sprinkler monitoring system (PO# 281000), Work order software	Invoices not yet received from vendors.	Property 12/09/25
103.532145	\$74,443		Structural	Courthouse - Annual roof maintenance (PO# 279623) & Migratory Bird Management (PO# 282040) & Countertop installation (PO# 279485)	Second roof inspection will be Spring 2026. Bird management contract. Installation of Countertop not yet scheduled. Carpet for Branch 1 chambers, District Attorney and Victim/Witness offices to be bid early 2026.	Property 12/09/25
103.533245	\$3,015		Training & Seminars	Courthouse - Training/continuing education for staff	Training opportunities for staff.	Property 12/09/25
103.533455	\$118		Licenses and Permits	Courthouse - Fire hydrant inspection (PO# 282038)	Fire hydrant inspection moved to spring 2026.	Property 12/09/25
103.533955	\$214,209		Contingency	Courthouse - Emergency repair funds, typically carryover unused amounts	Remaining funds to provide additional funds for unknown failures.	Property 12/09/25
104.532125	\$2,000		Electrical	Detention Center - Guard lock (PO# 282245)	Invoice not yet received from vendor.	Property 12/09/25
104.532145	\$8,798		Structural	Detention Center - Annual roof maintenance (PO# 279623), Guard lock (PO# 282245)	Second roof inspection will be Spring 2026. Invoice not yet received from vendor	Property 12/09/25
104.533720	\$39		Shipping	Detention Center - Guard lock (PO#282245)	Invoice not yet received from vendor	Property 12/09/25
105.532130	\$6,301		Plumbing	Health & Human Services - Sink replacement (PO# 282689), New drain installation (PO# 282690)	Work to be scheduled with vendor.	Property 12/09/25
105.532145	\$2,854		Structural	Health & Human Services - Annual roof maintenance (PO# 279623)	Second roof inspection will be Spring 2026.	Property 12/09/25
105.532205	\$4,600		Heat	Health & Human Services - Migratory Bird Management (PO# 282040)	Bird management contract	Property 12/09/25
106.532125	\$9,620		Electrical	Law Enforcement Center - Repair insulation to pumps (PO# 281406), New guard lock (PO# 282692), Rebuild guard lock (PO# 282691)	Invoices not received yet.	Property 12/09/25
106.532145	\$875		Structural	Law Enforcement Center - Annual roof maintenance (PO# 279623)	Second roof inspection will be Spring 2026.	Property 12/09/25

Carryover Requests 2025 to 2026

ACCOUNT NUMBERS	AMOUNT APPROVED	SUBTOTAL BY DEPT.	ACCOUNT DESCRIPTION	PROJECT/JUSTIFICATION	Reason Unexpended in 2025	Verified approval in min
106.532220	\$850		Equipment	Law Enforcement Center - Perform 5-year hydrostatic test of standpipe (PO# 282033)	Hydrostatic test of standpipe contract.	Property 12/09/25
1105.532205	\$84,253		Heat	Museum - Installation of Humidifier (PO# 281181) & Installation of 2 Boilers (PO# 282053)	Delay in shipping of humidifier and boilers	Property 12/09/25
Dept. Total		\$ 459,318		Building Services		
146.531150	25,000.00		Consulting	Employee and Leadership development initiative.	Started in 2025 but will continue throughout 2026	HR 1/12/2026
Dept. Total		\$ 25,000.00		Human Resources		
167.531115	\$500		Appraisal	Market analysis.	Unable to schedule due to staffing.	Finance 1/14/2026
167.531430	\$3,150		Lab Analysis	Environmental analysis.	Unable to schedule due to staffing.	Finance 1/14/2026
167.533105	\$685		Advertising	Newspaper notices.	Postponed until 2026.	Finance 1/14/2026
167.533725	\$365		Postage	Tax bill associated expense.	Waiting for invoice from vendor.	Finance 1/14/2026
168.532225	\$1,317		Office Equipment	Upgrade to time stamp machine.	Vendor has not scheduled work.	Finance 1/14/2026
168.532105	\$40		Disposal	Securely dispose of certain records.	Unable to schedule due to staffing.	Finance 1/14/2026
168.533105	\$630		Advertising	Unclaimed funds and public notices.	Notices postponed until 2026.	Finance 1/14/2026
168.533505	\$3,134		General Supplies	2nd installment notices.	Unable to order due to staffing.	Finance 1/14/2026
168.533705	\$1,117		Office Supplies	Office supplies.	Unable to order due to staffing.	Finance 1/14/2026
168.533905	\$4,182	Taxes	Taxes	Taxes for foreclosure parcels.	In Rem not complete.	Finance 1/14/2026
Dept. Total		\$15,120		Treasurer		
Subtotal		\$ 542,895		General Fund		
440.567000	\$ 141,600		Vehicles	Dump Body Upfit - Casper's is currently working on this truck, but not sure of completion date.	Timing unknow to have truck put together	Transportation 12/1/2025
Dept. Total		\$ 141,600		Highway		
Subtotal		\$141,600		Enterprise Fund		
Grand Total		\$ 684,495	Submitted to County Board 1/20/2026			

SHEBOYGAN COUNTY ORDINANCE NO. 14 (2025/2026)

Re: **Amending Shoreland Ordinance in Section 17, Town of Holland (0.0186 Acres of Property – Construction of a New Residential Building)**

WHEREAS, Sheboygan County wishes to rezone 0.0186 acres of wetlands located in the NE ¼, SW ¼, Section 17, Township 13 North, Range 23 East, Town of Holland from "Shoreland-Wetland District" to "Shoreland District" to allow for the construction of a new residential building on a portion of parcel number 59006075340, and

WHEREAS, in compliance with the Shoreland Ordinance (Chapter 72, Sheboygan County Code), the required procedural steps have been properly completed and the public hearing held, and

WHEREAS, this Committee concludes that the public interest will be served by enactment of this Ordinance in that conservation and environmental protection interests will be carefully honored and monitored;

NOW, THEREFORE, the County Board of Supervisor of the County of Sheboygan does ordain as follows:

Section 1. **Amendment of Shoreland Zoning Map.** The "Shoreland Zoning Map, Sheboygan County, Wisconsin" referred to in Section 72.07 of the Sheboygan County Code of General Ordinances is hereby amended to reflect that the district use classification (boundaries) of the above-described property be changed from the "Shoreland-Wetland District" to the "Shoreland District."

Section 3. **Effective Date.** The herein Ordinance shall take effect upon publication.

Respectfully submitted this 20th day of January, 2026.

PLANNING, RESOURCES, AGRICULTURE, AND EXTENSION COMMITTEE*

Rebecca Clarke, Chairperson

Henry Nelson, Vice-Chairperson

John Nelson, Secretary

Joe Liebau

David Otte

Opposed to Introduction:

*County Board members signing only

Countersigned by:

Keith Abler, Chairperson

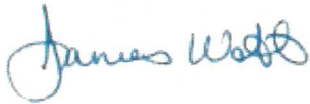
FISCAL NOTE
January 2026

Ordinance No. 14 (2025/26) RE: Amending Shoreland Ordinance in Section 17, Town of Holland (0.0186 Acres of Property - Construction of a New Residential Building)

Funding:

This is a parcel-specific shoreland rezoning with no appropriation, no County-funded improvements, and no operational impact beyond existing staff duties.

Respectfully Submitted,

A handwritten signature in blue ink, appearing to read "James Webb", is written over a horizontal line.

James Webb, Finance Director
January 20, 2026