

NOTICE OF MEETING

**SHEBOYGAN COUNTY BOARD OF SUPERVISORS**

Administration Building  
508 New York Avenue  
Conference Room 302  
Sheboygan WI

**Remote Access:** [meet.google.com/awd-txmd-kmp](https://meet.google.com/awd-txmd-kmp)

**Join by phone:** +1 432-955-6355

**PIN:** 625413607#

**TUESDAY, July 21, 2026 at 6:00 P.M.**

In compliance with Rule V under the Rules of Order of the Sheboygan County Board of Supervisors, as County Clerk of Sheboygan County, I herewith submit the following AGENDA.

**AGENDA**

**CALL TO ORDER** – Chairperson Keith Abler

**CERTIFICATION OF COMPLIANCE WITH OPEN MEETING LAW**

**PLEDGE OF ALLEGIANCE**

**ROLL CALL**

**APPROVAL OF JUNE 16, 2026 JOURNAL**

**CONSIDERATION OF RE-APPOINTMENT BY COUNTY ADMINISTRATOR**

**Aging and Disability Advisory Committee**

Gerald DuMonthier, 2807 South 12<sup>th</sup> Street, Sheboygan

**PRESENTATIONS – NONE**

**PUBLIC ADDRESSES**

*As of the preparation of this Agenda no one has requested to speak. County Board rules allow interested persons to register to speak until 5:00 pm on the Monday before the County Board Meeting.*

**LETTERS, COMMUNICATIONS AND ANNOUNCEMENTS**

*Items introduced under this heading are either referred to a Committee for action, or received for information. No action is taken at this meeting.*

**Posted 07/17/2026 @ 3:30 PM**

## COUNTY ADMINISTRATOR'S REPORT

*The County Administrator's Report is a monthly report by the Administrator in which noteworthy activities of County government are highlighted. In addition, the Administrator's Report presents the Administrator's perspective on the Resolutions and Ordinances being considered or introduced at this meeting. The Administrator's Report is not an action item, and no debate or deliberation arises from the Report.*

## CONSIDERATION OF COMMITTEE REPORTS - EXECUTIVE COMMITTEE

**Resolution No. 05** (2026/27)      Re: Authorizing Land Swap for Redevelopment Project Adjacent to Shoreland 400 Rail Trail  
**Committee Recommendation: Adopt**  
**Signed in Opposition: None**

## CONSIDERATION OF COMMITTEE REPORTS - FINANCE COMMITTEE

**Ordinance No. 01** (2026/27)      Re: Repealing and Recreating Chapter 45 – Meal and Mileage Reimbursement Rates  
**Committee Recommendation: Additional time be granted to consider the matter**  
**Signed in Opposition: None**

**Ordinance No. 02** (2026/27)      Re: Amending Chapter 50 – Increasing Public Bidding Threshold  
**Committee Recommendation: Enact**  
**Signed in Opposition: None**

## RESOLUTIONS INTRODUCED

*Items introduced under this heading are referred to a Committee for recommendation. No formal action is taken at this meeting unless noted.*

**Resolution No. 06** (2026/27)      (From Finance Committee)  
Re: Approving Standard Intergovernmental Agreement for 2027 County Sales Tax Revenue Sharing

**Resolution No. 07** (2026/27)      (From Human Resources Committee)  
Re: Renewing Corporation Counsel Contract

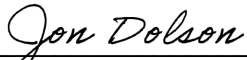
**Resolution No. 08** (2026/27)      (From Human Resources Committee)  
Re: Adoption of 401(a) Retirement Plan

**Resolution No. 09** (2026/27)      (From Planning, Resources, Agriculture, and Extension Committee)  
Re: Adopting the 2026 Sheboygan County Broughton Marsh Management Plan

**ORDINANCES INTRODUCED – NONE**

**ADJOURNMENT**

Respectfully submitted this 17<sup>th</sup> day of July, 2026.

  
\_\_\_\_\_  
JON DOLSON, COUNTY CLERK

\* \* \* \* \*

**NOTES:**

**Reminder:** Expense sheets for the period ending July 15, 2026 are due in the County Clerk's Office no later than Tuesday, July 21, 2026.

Persons with disabilities needing assistance to attend or participate are asked to notify the County Clerk's Office at 920.459.3003 prior to the meeting so that accommodations may be arranged.

# **JOURNAL OF THE MEETING OF THE SHEBOYGAN COUNTY BOARD OF SUPERVISORS**

**June 16, 2026**

Pursuant to Wis. Stat. § 59.11, the June 16, 2026 session of the Sheboygan County Board was called to order by Chairperson Keith Abler at 6:00 p.m. Chairperson Abler noted that the notice of meeting was posted on June 12, 2026 at 3:30 p.m. in compliance with the open meeting law. The meeting opened with the Pledge of Allegiance by all present.

The roll call was taken and recorded with 23 Supervisors present, 2 Supervisors attended remotely: Supervisors Liebau and Phillips; Absent: 2, Supervisors Clarke, and Schobert.

**Supervisor Wegner moved for approval of the May 19, 2026 Journal, which was distributed to all supervisors prior to the meeting.** The motion was seconded by Supervisor H. Nelson and carried on unanimous roll call vote of the board.

## **APPOINTMENTS**

The Chairperson announced that the next order of business was the consideration of the following re-appointments by the County Administrator.

### **Local Emergency Planning Committee**

Jason Liermann, 312 Main St., Sheboygan Falls-*Local Law Enforcement*

Charles Butler, 1326 North 25<sup>th</sup> Street, Sheboygan-*Sheboygan Fire Department*

Joe Sheehan, Room 20 North, State Capitol, PO Box 8953, Madison-*Elected State Official*

Steve Steinhardt, 525 North 6<sup>th</sup> Street, Sheboygan-*Emergency Management*

Starrlene Grossman, 1011 North 8<sup>th</sup> Street, Sheboygan-*Health*

Daniel Althaus, N92 W7040 Evergreen Ct., Cedarburg-*First Aid*

Jennifer Vorpapel, 503 South Hills Drive, Plymouth-*Local Media*

**Supervisor Koch moved to concur with the re-appointments by the County Administrator.** The motion was seconded by Supervisor Goehring and carried on unanimous roll call vote of the board.

## **PRESENTATIONS-NONE**

## **LETTERS AND COMMUNICATIONS - NONE**

## **COUNTY ADMINISTRATOR'S REPORT**

County Administrator Alayne Krause thanked everyone for their patience with the new procedures for the next three months while the elevator is being replaced in the Courthouse. Ms. Krause briefly touched on Resolution No. 03 – Authorizing the Finance Committee and Finance Director to Balance Over Budget Departmental Accounts, the 2025-2026 Per Diem Report, and Resolution No. 04 – Authorizing Application for Fiscal Year 2026 Justice Assistance Grant Program Award (Local Solicitation) and Entering into Memorandum of Understanding with City of Sheboygan which were being voted on at the meeting.

## **COMMITTEE REPORTS**

The Clerk read the report of the Executive Committee regarding **Resolution No. 03 (2026/27) Authorizing the Finance Committee and Finance Director to Balance Over Budget Departmental Accounts** recommending adoption.

**Supervisor Wegner moved to adopt the resolution.** The motion was seconded by Supervisor Vander Weele and carried on unanimous roll call vote of the board.



The Clerk read the report of the Executive Committee regarding the **2025-2026 Per Diem Payments.**

**Supervisor J. Nelson moved to concur with the report.** The motion was seconded by Supervisor H. Nelson and carried on unanimous roll call vote of the board.

The Clerk read the report of the Finance Committee regarding **Resolution No. 04 (2026/27) Authorizing Application for Fiscal Year 2026 Justice Assistance Grant Program Award (Local Solicitation) and Entering into Memorandum of Understanding with City of Sheboygan** recommending adoption.

**Supervisor Otte moved to adopt the resolution.** Supervisor Jorgensen seconded the motion which carried on unanimous roll call vote of the board.

(Vice-Chairperson Brauer presiding)

Pursuant to Rule IV of the Rules of Order, the following resolutions and ordinances were introduced by the Clerk and referred by the Vice-Chairperson as indicated:

**Resolution No. 05 (2026/27)** Re: Authorizing Land Swap for Redevelopment Project Adjacent to Shoreland 400 Rail Trail referred to the Executive Committee.

**Ordinance No. 01 (2026/27)** Re: Repealing and Recreating Chapter 45 – Meal and Mileage Reimbursement referred to the Finance Committee.

**Ordinance No. 02 (2026/27)** Re: Amending Chapter 50 – Increasing Public Bidding Threshold referred to the Finance Committee.

#### **ADJOURNMENT**

**Supervisor Goehring moved to adjourn.** Supervisor Koch seconded the motion which carried on unanimous roll call vote of the board. The meeting was adjourned at 6:14 p.m. **The next scheduled meeting is Tuesday, July 21, 2026 at 6:00 p.m.**



# SHEBOYGAN COUNTY

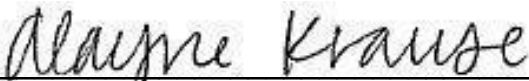
**Alayne Krause**  
*County Administrator*

TO THE HONORABLE MEMBERS OF THE SHEBOYGAN COUNTY BOARD:

I, Alayne Krause, Sheboygan County Administrator, pursuant to Section Chapter 80.03 of the Sheboygan County Code of Ordinances, having conferred with the County Board Chairperson, hereby submit for your confirmation the following reappointment to the Aging and Disability Advisory Committee for a three-year term expiring July 2029:

**Gerald DuMonthier, 2807 South 12th Street, Sheboygan, WI 53081**

Respectfully submitted this 21<sup>st</sup> day of July, 2026.

  
\_\_\_\_\_  
Alayne Krause, County Administrator

SHEBOYGAN COUNTY RESOLUTION NO. 05 (2026/27)

Re: Authorizing Land Swap for Redevelopment Project Adjacent to Shoreland 400 Rail Trail

**WHEREAS**, the Shoreland 400 trail is a 1.67 mile multi-use trail that runs on the Old Union Pacific rail corridor and is owned by Sheboygan County; and

**WHEREAS**, the City of Sheboygan recently vacated a portion of the Commerce Street right-of-way between Wisconsin Avenue and Niagara Avenue adjacent to the Shoreland 400 trail; and

**WHEREAS**, a portion of the vacated right-of-way merged with real estate owned by Jaak Real Estate, LLC (d/b/a Bitter Neumann) and Sheboygan County, respectfully, thereby creating irregularly shaped parcels for each owner; and

**WHEREAS**, swapping portions of the irregularly shaped parcels would benefit both Bitter Neumann and Sheboygan County as it will help facilitate Bitter Neumann's long-range plans to improve the area aesthetics and it will expand the width of the unimproved portion of the Shoreland 400 trail; and

**WHEREAS**, said swap will transfer approximately 0.033 acres to Sheboygan County from Jaak Real Estate, LLC (d/b/a Bitter Neumann) and approximately 0.124 acres to Rabbit Properties, LLC (d/b/a Bitter Neumann) from Sheboygan County as depicted on Exhibit A, on file in the County Clerk's office.

**NOW, THEREFORE, BE IT RESOLVED** the Sheboygan County Board of Supervisors authorizes the Sheboygan County Planning and Conservation Director to sign all necessary documents, except as otherwise provided herein, to effect the proposed land exchange to Bitter Neumann.

**BE IT FURTHER RESOLVED**, the Sheboygan County Board Chairperson and Clerk are authorized to sign the deed conveying 0.124 acres to Rabbit Properties, LLC.

Respectfully submitted this 16<sup>th</sup> day of June, 2026.

**PLANNING, RESOURCES, AGRICULTURE, AND EXTENSION COMMITTEE\***

Rebecca Clarke, Chairperson

Joe Liebau, Jr., Secretary

John Nelson, Vice-Chairperson

David Otte

Brian Smith

Opposed to Introduction:

\*County Board members signing only  
C:8453\471472

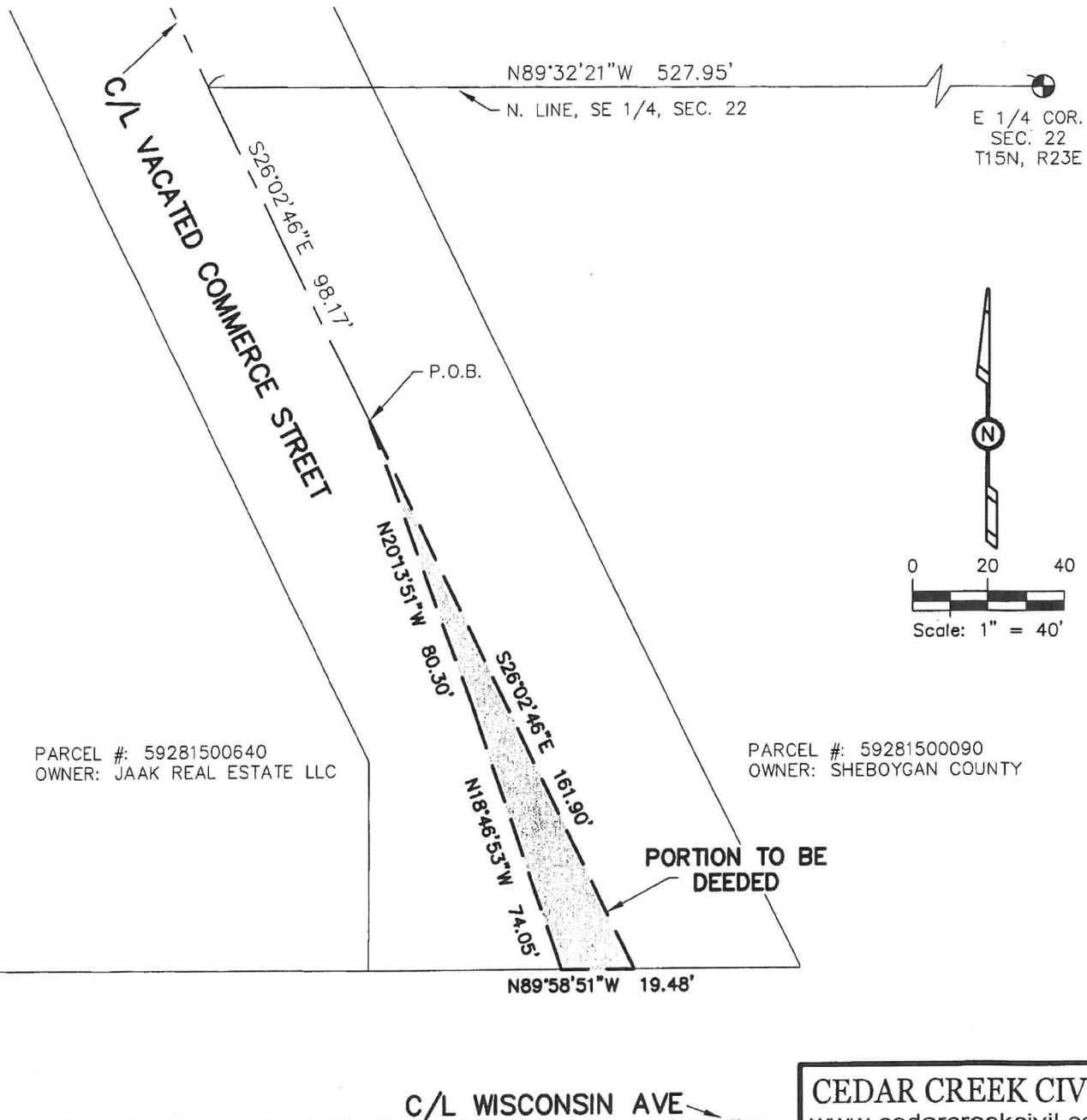
June 10, 2026, draft

## EXHIBIT "A"

### LEGAL DESCRIPTION OF PORTION TO BE DEEDED TO SHEBOYGAN COUNTY:

Part of Vacated North Commerce Street adjacent to Block 122, Original Plat of the City of Sheboygan, located in the Northeast 1/4 of the Southeast 1/4, Section 22, T15N, R23E, City of Sheboygan, Sheboygan County, Wisconsin, described as: Commencing at the East 1/4 of said Section 22; thence N89°32'21"W 527.95 feet along the North line of the Southeast 1/4 of said Section 22; thence S26°02'46"E 98.17 feet along the Centerline of Vacated Commerce Street to the POINT OF BEGINNING of this description; thence S26°02'46"E 161.90 feet along said Centerline; thence N89°58'51"W 19.48 feet along the Northerly Right-of-way of Wisconsin Avenue; thence N18°46'53"W 74.05 feet; thence N20°13'51"W 80.30 feet to the point of beginning of this description.

This described portion contains 1,417 square feet, or 0.033 acres.



CEDAR CREEK CIVIL  
www.cedarcreekcivil.com

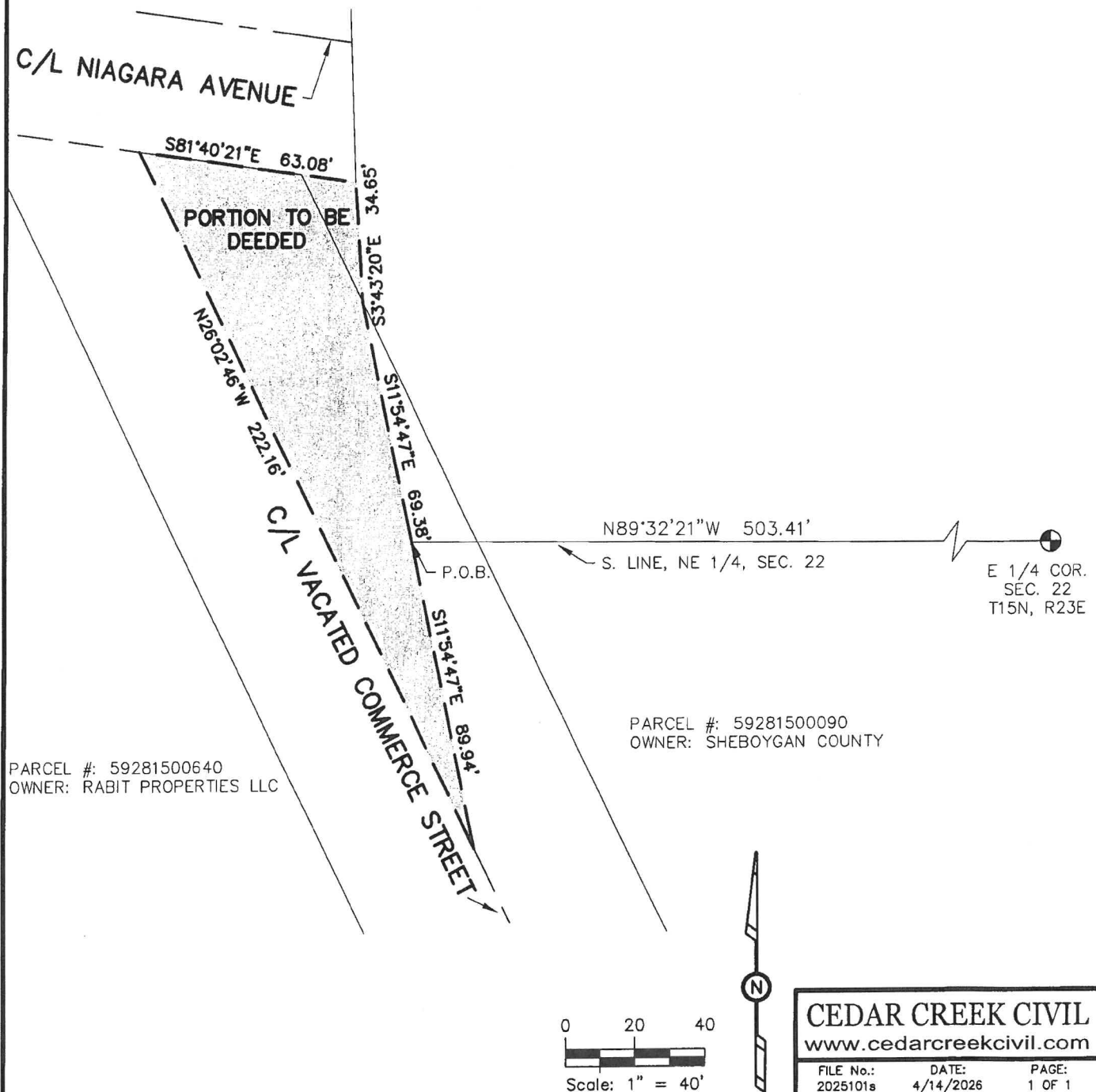
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| FILE No.: | DATE:     | PAGE:  |
| 2025101s  | 4/14/2026 | 1 OF 1 |

## EXHIBIT "A"

### LEGAL DESCRIPTION OF PORTION TO BE DEEDED TO BITTER NEUMANN:

Part of Vacated North Commerce Street adjacent to Block 122, Original Plat of the City of Sheboygan, located in the Southeast 1/4 of the Northeast 1/4 and the Northeast 1/4 of the Southeast 1/4, Section 22, T15N, R23E, City of Sheboygan, Sheboygan County, Wisconsin, described as: Commencing at the East 1/4 of said Section 22; thence N89°32'21"W 503.41 feet along the South line of the Northeast 1/4 of said Section 22 to the POINT OF BEGINNING of this description; thence S11°54'47"E 89.94 feet; thence N26°02'46"W 222.16 feet along the Centerline of Vacated Commerce Street; thence S81°40'21"E 63.08 feet along the Southerly Right-of-way of Niagara Avenue; thence S03°43'20"E 34.65 feet; thence S11°54'47"E 69.38 feet to the point of beginning of this description.

This described portion contains 5,390 square feet, or 0.124 acres.



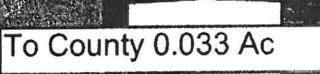


Exhibit A

**FISCAL NOTE**  
**May 2026**

**Resolution No. 05 (2026/27) RE: Authorizing Land Swap for Redevelopment Project  
Adjacent to Shoreland 400 Rail Trail**

**Funding:**

This resolution authorizes a land exchange between Sheboygan County and Rabbit Properties, LLC (d/b/a Bitter Neumann). This action does not appropriate County funds or increase the tax levy.

Respectfully Submitted,

A handwritten signature in blue ink, appearing to read "James Webb", is written over a horizontal line.

James Webb, Finance Director  
June 12, 2026



WE, THE FINANCE COMMITTEE  
TO WHOM WAS REFERRED ORDINANCE NO: 01

X ADDITIONAL TIME BE GRANTED TO CONSIDER THE MATTER  
 \_\_\_\_\_ THE ORDINANCE BE ENACTED  
 \_\_\_\_\_ FILING WITH THE CLERK  
 \_\_\_\_\_ AMENDING THE ORDINANCE AS FOLLOWS:

GERALD JORGENSEN



SHEBOYGAN COUNTY ORDINANCE NO. 01 (2026/27)

Re: **Repealing and Recreating Chapter 45 – Meal and Mileage Reimbursement Rates**

**WHEREAS**, Sheboygan County's Reimbursement of Expenses Policy (Chapter 45) was originally enacted in 1998 to ensure employees and County Board Supervisors are reimbursed for necessary expenses incurred during the performance of their duties; and

**WHEREAS**, the current meal reimbursement rates have not been updated since their inception, despite a 145.6% increase in food prices and significant declines in purchasing power; and

**WHEREAS**, the current total daily meal cap is significantly lower than the US General Services Administration (GSA) daily per diem for Wisconsin and rates set by other Wisconsin municipalities; and

**WHEREAS**, internal analysis suggests that a 50% increase in total meal reimbursement rates aligns more closely with market rates; and

**WHEREAS**, the current mileage reimbursement rate no longer aligns with the actual costs of operating a personal vehicle or market averages; and

**WHEREAS**, a staggered increase to mileage reimbursement will allow for proactive budgeting while remaining competitive as an organization; and

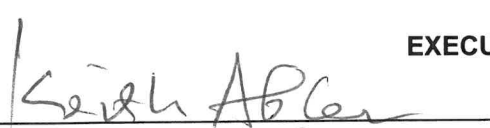
**NOW, THEREFORE**, the County Board of Supervisors of the County of Sheboygan does ordain as follows:

Section 1. **Repealing and Recreating Code.** Chapter 45 of the Sheboygan County Code of Ordinances is hereby repealed and recreated as attached.

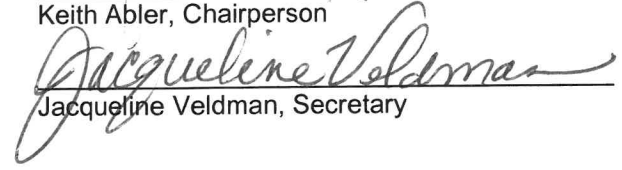
Section 2. **Effective Date.** The herein Ordinance shall take effect upon enactment.

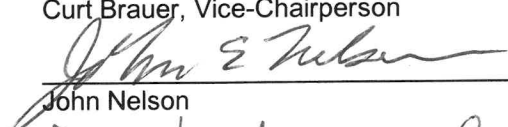
Respectfully submitted this 16<sup>th</sup> day of June, 2026.

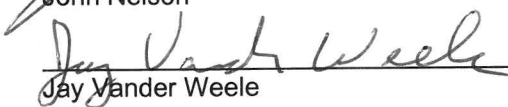
**EXECUTIVE COMMITTEE**

  
Keith Abler, Chairperson

  
Curt Brauer, Vice-Chairperson

  
Jacqueline Veldman, Secretary

  
John Nelson

  
Jay Vander Weele

Opposed to Introduction:

Countersigned by:

  
Keith Abler, Chairperson

CHAPTER 45  
REIMBURSEMENT OF EXPENSES POLICY

- 45.01 REIMBURSEMENT ALLOWED
- 45.02 MEAL REIMBURSEMENT
- 45.03 MILEAGE ALLOWANCE
- 45.04 LODGING
- 45.05 MISCELLANEOUS INCIDENTALS
- 45.06 AUDITS
- 45.07 EMPLOYEE TRAVEL
- 45.08 DISCHARGE
- 45.09 CONSTRUCTION
- 45.10 COUNTY BOARD TRAVEL

45.01 REIMBURSEMENT ALLOWED. Pursuant to the provisions of Wis. Stat. § 59.22(3), employees and elected officials of Sheboygan County shall be reimbursed for all necessary expenses incurred in the performance of their duties subject to the following conditions and limitations. If a bargaining unit contract provides different conditions or limitations, the contract provisions shall apply.

45.02 MEAL REIMBURSEMENT. Reimbursement for meal expenses actually incurred, including tips, shall be made only under the following conditions:

(a) In County. No meal reimbursement shall be permitted for any meals within Sheboygan County.

(b) Out of County. Meal expenses incurred out of Sheboygan County in connection with carrying out an employee or elected official's duties shall be eligible for reimbursement. Meal expenses in excess of Eleven Dollars (\$11.00) for breakfast, Fourteen Dollars (\$14.00) for lunch, or Twenty-three Dollars (\$23.00) for dinner shall not be allowed. If an employee or elected official attends a conference, seminar, or meeting for which one or more meals are provided as part of the registration fee, no reimbursement for such meal shall be allowed, unless the employee or elected official is subject to dietary restrictions that prevent the employee or elected official from accepting the meal provided.

45.03 MILEAGE ALLOWANCE. Mileage shall be reimbursed at a rate of Sixty-one cents (\$0.61) per mile, effective October 1, 2026, and a rate of Seventy-two and a half cents (\$0.725) per mile, effective January 1, 2028, and at the business mileage rate determined by the IRS for tax year 2029 and every calendar year thereafter. The claim for mileage reimbursement shall be made upon forms developed for such purpose by the Finance Department.

Notwithstanding the previous paragraph, reimbursement shall not be paid unless the mileage claimant shall have filed with the Human Resources Department proof that he or she has in effect personal car insurance which provides equal to or greater than \$100,000/\$300,000/\$50,000 liability insurance coverage.

45.04 LODGING. All lodging expenses outside of Sheboygan County shall be reimbursed in full when necessarily incurred in the performance of duties, but must be supported by receipted statements. If spouses occupy a room, the County shall reimburse only at the single room rate and the supporting statements must indicate such single rate.

45.05 MISCELLANEOUS INCIDENTALS. All expenses incurred, such as transportation expenses when traveling by common carrier, parking fees, or registration fees, etc., shall be reimbursed within reasonable limitations as may be set by the Finance Director under any given circumstances, except that air travel shall not be at first class rates.

45.06 AUDITS. No expenses not actually incurred shall be payable and all requested reimbursements shall be by itemized sworn statement which shall have been approved by the employee's supervisor. Reimbursements are subject to audit at any time.

45.07 EMPLOYEE TRAVEL. Out-of-county travel (both in and out of state) by an employee must be approved by the Head of the employee's Department. Department Heads shall consider requiring

employees in their Department to use a County vehicle rather than a personal vehicle when appropriate. Any travel by an employee that is out of state must also have the pre-approval from the Liaison Committee for the Department. In the event funds for such travel have not been provided for in the budget, then such travel shall not be permitted except as allowed through a budget adjustment pursuant to the process set forth in Chapter 5 of the County Code.

45.08 DISCHARGE. Any employee who shall intentionally seek reimbursement for expenses not actually incurred or shall otherwise fraudulently apply for reimbursement of expenses shall be subject to immediate discharge by the Department Head without further notice of any kind.

45.09 CONSTRUCTION. The construction of the hereinabove provisions shall be liberal to carry out the intent of the County Board to provide reimbursement to all employees for expenses they may have incurred in connection with their employment for Sheboygan County.

45.10 COUNTY BOARD TRAVEL. Subject to the provisions of Section 45.07 of this Code, County Board travel to conventions, seminars, and meetings shall be subject to advance approval pursuant to the following procedure:

(a) The members who may attend any out-of-state events at County expense, including the number of members, shall be decided by the Executive Committee unless advance approval therefore has been approved by County Board action, except that the County Board Chairperson shall always be eligible to attend such meetings.

(b) Attendance at County Board Committee meetings when not a member thereof, or attendance at public functions or hearings as a representative of a committee of the Board, will entitle the Supervisor to mileage reimbursement if such attendance is authorized or ratified by majority vote of the Committee being represented or by the Executive Committee.

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History:

**FISCAL NOTE**  
**May 2026**

**Ordinance No. 01 (2026/27) RE: Repealing and Recreating Chapter 45 – Meal and  
Mileage Reimbursement Rates**

**Funding:**

This ordinance increases meal and mileage reimbursement rates for County employees and County Board Supervisors. The fiscal impact for 2026 is expected to be absorbed within existing budgeted appropriations. Future costs will depend on travel and reimbursement activity and will be incorporated into departmental budgets through the annual budget process.

Respectfully Submitted,

A handwritten signature in blue ink, appearing to read "James Webb", is written over a horizontal line.

James Webb, Finance Director  
June 12, 2026

SHEBOYGAN COUNTY ORDINANCE NO. 02 (2026/27)

Re: **Amending Chapter 50 – Increasing Public Bidding Threshold**

**WHEREAS**, the Wisconsin legislature recently passed 2025 WI Act 188 increasing the minimum required bidding threshold; and

**WHEREAS**, Section 59.52(29), Wis. Stats., now requires public bidding for county public construction projects only when the estimated cost exceeds Fifty Thousand Dollars (\$50,000.00); and

**WHEREAS**, the County Board deems it necessary and appropriate to amend Chapter 50 of the Sheboygan County Code of Ordinances to conform the County's purchasing procedures to current Wisconsin law;

**NOW, THEREFORE**, the County Board of Supervisors of the County of Sheboygan does ordain as follows:

Section 1. **Amending Chapter 50.** Section 50.02 (1) of the Sheboygan County Code of Ordinances is hereby amended as follows (additions indicated by shading, deletions by strikeouts):

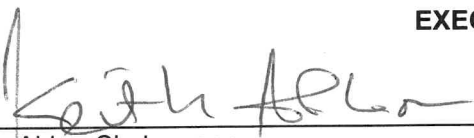
**50.02 WHEN PUBLIC BIDDING REQUIRED**

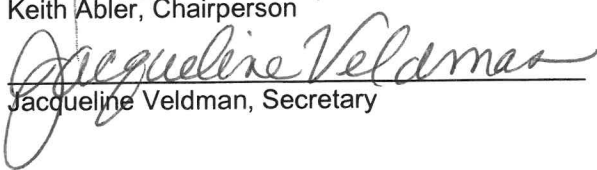
(1) Public construction projects, including construction, repair, remodeling, or improving any structure or road when the estimated cost thereof shall exceed ~~Twenty-five~~ **Fifty** Thousand Dollars (~~\$25,000.00~~) (**\$50,000.00**) and as required by Wis. Stat. §§ 59.52(29) and 66.0901.

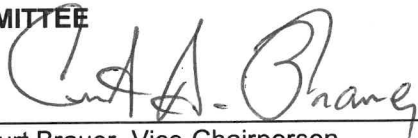
Section 2. **Effective Date.** The herein Ordinance shall take effect upon enactment.

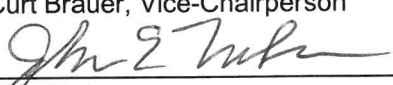
Respectfully submitted this 16<sup>th</sup> day of June, 2026.

**EXECUTIVE COMMITTEE**

  
Keith Abler, Chairperson

  
Jacqueline Veldman, Secretary

  
Curt Brauer, Vice-Chairperson

  
John Nelson

  
Jay Vander Weele

Opposed to Introduction:

Countersigned by:

Keith Abler, Chairperson  
C:8443\486586

June 10, 2026, draft

**FISCAL NOTE**  
**May 2026**

**Ordinance No. 02 (2026/27) RE: Amending Chapter 50 – Increasing Public Bidding Threshold**

**Funding:**

This ordinance amends the County Code to conform public bidding requirements to current Wisconsin law. This action does not appropriate County funds or increase the tax levy.

Respectfully Submitted,



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James Webb, Finance Director  
June 12, 2026

1 SHEBOYGAN COUNTY RESOLUTION NO. 060 (2026/27)

2  
3 Re: **Approving Standard Intergovernmental Agreement for 2027 County**  
4 **Sales Tax Revenue-Sharing**  
5

6  
7 **WHEREAS**, when Sheboygan County enacted Ordinance No. 2 (2016/17), *Enacting*  
8 *One-half Percent County Sales Tax to Maintain Sheboygan County's Transportation*  
9 *Infrastructure*, a unique feature of the Ordinance was that it provided that a portion of the  
10 revenue received from the Ordinance would be made available to local units of government  
11 within Sheboygan County to assist those municipalities in addressing their own transportation  
12 needs, and  
13

14 **WHEREAS**, Section 7.07 of the Sales Tax Ordinance provided that the distribution to  
15 local units of government would be premised upon the municipalities agreeing to be bound by  
16 the terms of a standard intergovernmental cooperative agreement, and  
17

18 **WHEREAS**, Section 7.07(1) of the Code provided that the terms of the  
19 intergovernmental agreement were to be reviewed and approved annually by the County Board,  
20 and  
21

22 **WHEREAS**, by the adoption of Resolution No. 19 (2016/17), the County Board approved  
23 the form of a standard intergovernmental agreement; and  
24

25 **WHEREAS**, in the inaugural year of the sales tax revenue sharing, the agreement was  
26 accepted by all municipalities and the revenue-sharing has been working satisfactorily under the  
27 terms of the standard form that was adopted; and  
28

29 **WHEREAS**, the proposed Sheboygan County Sales Tax Revenue-Sharing for  
30 Transportation Infrastructure Maintenance 2027 Intergovernmental Cooperative Agreement, a  
31 copy of which is on file with the County Clerk, contains terms and provisions consistent with the  
32 goals of the County Sales Tax Ordinance;  
33

34 **NOW, THEREFORE, BE IT RESOLVED** that the Sheboygan County Board approves  
35 the form of the *Sheboygan County Sales Tax Revenue-Sharing for Transportation Infrastructure*  
36 *Maintenance 2027 Intergovernmental Cooperative Agreement*, a copy of which is on file with the  
37 County Clerk, and authorizes and directs the County Administrator and County Board  
38 Chairperson to execute such agreements with each Sheboygan County municipality willing to  
39 be bound by the terms of the Agreement.  
40

41 **BE IT FURTHER RESOLVED** that the County Administrator and County Board  
42 Chairperson are empowered to agree to any minor modifications to the Standard Agreement  
43 that may be requested by a particular municipality that may be necessary to accommodate the  
44 municipality's individual circumstances, provided the modifications do not, in the opinion of the  
45 County Administrator and County Board Chairperson, contain terms and provisions that are  
46

47  
48 (The rest of this page intentionally left blank.)

inconsistent with the goals of Chapter 7 of the Sheboygan County Code, the County Sales and Use Tax Ordinance No. 2 (2016/17), *Enacting One-half Percent County Sales Tax to Maintain Sheboygan County's Transportation Infrastructure*.

Respectfully submitted this 21st day of July, 2026.

**FINANCE COMMITTEE**

\_\_\_\_\_  
Vernon Koch, Chairperson

\_\_\_\_\_  
Thomas Wegner, Vice-Chairperson

\_\_\_\_\_  
William Goehring, Secretary

\_\_\_\_\_  
Curt Brauer

\_\_\_\_\_  
Gerald Jorgensen

Opposed to Introduction:

\_\_\_\_\_  
\_\_\_\_\_



**SHEBOYGAN COUNTY SALES TAX REVENUE-SHARING  
FOR TRANSPORTATION INFRASTRUCTURE MAINTENANCE  
2027 INTERGOVERNMENTAL COOPERATIVE AGREEMENT**

1. **PARTIES.** The parties to the Agreement are the \_\_\_\_\_  
\_\_\_\_\_ (Municipality), a municipal corporation with offices at \_\_\_\_\_, and  
**SHEBOYGAN COUNTY** (County), a Wisconsin governmental body corporate, organized  
pursuant to Wis. Stat. § 59.01, having its principal offices at 508 New York Avenue,  
Sheboygan, Wisconsin 53081.

2. **PURPOSE.** Sheboygan County enacted Ordinance No. 2 (2016/17) establishing a one-half percent (.5%) County sales tax for the purpose of raising revenues to address the challenges of maintaining Sheboygan County's roads and bridges. In enacting the Ordinance, the County Board recognized that the municipalities within Sheboygan County have similar financing challenges for the transportation infrastructures within those municipalities. The Ordinance requires that \$1.5 Million of anticipated revenues (adjusted annually) from the sales tax be distributed to municipalities within County based on an equalized value formula provided that the municipalities agree to be bound by the terms of an Intergovernmental Cooperative Agreement as approved by the County Board. This Agreement, having been approved by the County Board, and agreed to by Municipality, assures that the revenue being distributed herein will be spent to maintain Municipality's road and bridge infrastructure.

3. **EFFECTIVE DATE; TERM; TERMINATION.**

A. **Effective Date.** This Agreement shall become effective on the last date of the required signatures at the end of this document.

B. **Term.** The term of this Agreement is for calendar year 2027.

C. **Termination – By County.** During the term, this Agreement may be terminated by County, if County determines that Municipality is not honoring the terms and conditions of this Agreement and County shall have no further obligations to make any payments or perform any other requirements herein.

D. **Termination – By Municipality.** During the term, this Agreement may be terminated by Municipality if Municipality determines that it no longer wishes to be bound by the terms and conditions of this Agreement and County shall be relieved of any further obligations to make any payments or perform any other requirements herein.

4. **AUTHORITY.** This Agreement is entered into between the parties pursuant to Wis. Stat. § 66.0301, authorizing intergovernmental cooperation and by Wis. Stat. § 77.76(3) which allows counties to distribute sales tax proceeds to municipalities within Sheboygan County. Both parties represent that their respective governing bodies have authorized entry into this Agreement.

**5. RESPONSIBILITIES OF COUNTY.**

A. County shall, over the course of calendar year 2027, pay to Municipality as a distribution of sales tax revenue, the sum of \$\_\_\_\_\_.

B. County shall determine at its option whether the payment will be distributed in one lump sum or whether it will be in periodic payments. County shall determine at its option the timing and method of the payments.

C. County shall provide reasonable advance notice to Municipality as to its payment distribution method so that Municipality may budget accordingly.

**6. RESPONSIBILITIES OF MUNICIPALITY.**

A. Municipality agrees to use the payment for road and bridge maintenance purposes.

B. Municipality agrees not to reduce its road and bridge maintenance budget as a result of receiving the payment. It is the intent that the payment shall enhance Municipality's ability to address its road and bridge maintenance needs over the amount that Municipality would otherwise be budgeting for this purpose.

C. Municipality may, as part of its budgeting and planning process, hold over spending all or part of the payment into a different calendar year or otherwise bundle the payment in a manner that is acceptable in advance with the County provided the County is satisfied that Municipality's spending of the payment is consistent with the intent that the payment shall enhance Municipality's ability to address its road and bridge maintenance needs over the amount that Municipality would otherwise be budgeting for this purpose.

D. Municipality agrees to cooperate with County's Finance Department to allow County to review Municipality's budget, resulting financial reports, and supporting detail to assure County that Municipality is complying as provided herein.

E. Municipality must provide a Resolution supporting the County Sales Tax Revenue-Sharing Cooperative Agreement.

**7. RESOLUTION OF DISPUTES.** County, through its County Administrator, shall determine as to whether Municipality has fulfilled its responsibilities under this Agreement. This Agreement will be renewed annually upon similar terms.

**8. HOLD HARMLESS; INDEMNIFICATION.** Each party shall defend, hold harmless, and indemnify the other against any and all claims, liabilities, damages, judgments, causes of action, costs, loss, and expense including reasonable attorneys' fees imposed upon or incurred by the other party arising from or related to the negligent or intentionally tortious acts or omissions of the indemnifying party's officers, employees, or agents in performing the services pursuant to the Agreement. Each party shall promptly notify the other of any claim arising under this provision, and each party shall fully

cooperate with the other in the investigation, resolution, and defense of such claim. This Agreement does not waive any governmental or sovereign immunity. Both parties retain all applicable governmental immunities, defenses, and statutory limitations available, including Wis. Stat. § 893.80, 895.52, and 345.05.

**9. SEVERABILITY.** If any provision in this Agreement is determined to be void and unenforceable for any reason, the remaining provisions shall remain in full force and effect unless the removal of the severed provision would substantially impair the ability of either party to perform the essential purpose of this Agreement.

**10. ENTIRE AGREEMENT.** This Agreement constitutes the entire understanding between the parties relating to their relationship and supersedes all prior understandings, oral agreements, negotiations, representations, and agreements relating to the same subject matter.

Approved by the parties by the following authorized representatives:

\_\_\_\_\_  
[Municipality]

By: \_\_\_\_\_  
Authorized Representative

\_\_\_\_\_  
Date Signed

By: \_\_\_\_\_  
Authorized Representative

\_\_\_\_\_  
Date Signed

**SHEBOYGAN COUNTY**

By: \_\_\_\_\_  
Alayne Krause  
Sheboygan County Administrator

\_\_\_\_\_  
Date Signed

By: \_\_\_\_\_  
Keith Abler  
County Board Chair

\_\_\_\_\_  
Date Signed

C:8447\335545

## **FISCAL NOTE**

July 2026

**Resolution No. 06 (2026/27)     RE: Approving Standard Intergovernmental Agreement for 2027 County Sales Tax Revenue-Sharing**

**Funding:**

This resolution approves the standard intergovernmental agreement governing the distribution of 2027 County sales tax revenue-sharing for transportation infrastructure maintenance. Funding for the 2027 revenue-sharing program is included within the County's adopted sales tax revenue-sharing framework and does not increase the County tax levy.

Respectfully Submitted,

A handwritten signature in cursive script, appearing to read "James Webb".

James Webb, Finance Director

July 21, 2026

1 SHEBOYGAN COUNTY RESOLUTION NO. 07 (2026/27)

2  
3 Re: **Renewing Corporation Counsel Contract**  
4

5  
6 **WHEREAS**, by Resolution No. 014 (2022/23), pursuant to Section 42.02 of the County  
7 Code of Ordinances, the County Board directed the County Administrator to enter into a  
8 four-year contract with Attorney Crystal H. Fieber and the Hopp Neumann Humke LLP law firm  
9 expiring December 31, 2026, and  
10

11 **WHEREAS**, based on the contract by Resolution No. 14 (2022/23), the County Board  
12 designated Attorney Fieber and her law firm to serve as Corporation Counsel for a term expiring  
13 December 31, 2026, and  
14

15 **WHEREAS**, the Human Resources Committee believes that the best interests of  
16 Sheboygan County would be served by redesignating Attorney Fieber and the Hopp Neumann  
17 Humke LLP law firm as Corporation Counsel for a four-year term from January 1, 2027, through  
18 December 31, 2030, as set forth in the proposed contract between Sheboygan County and  
19 Hopp Neumann Humke LLP, a copy of which is on file with the Office of the County Clerk;  
20

21 **NOW, THEREFORE, BE IT RESOLVED** that Attorney Crystal H. Fieber and the law firm  
22 of Hopp Neumann Humke LLP shall continue to be the designated Sheboygan County  
23 Corporation Counsel through December 31, 2030, and that the County Administrator is directed  
24 to enter into the contract with Attorney Fieber and the Hopp Neumann Humke LLP law firm to  
25 continue such services through December 31, 2030.  
26

27  
28 Respectfully submitted this 21<sup>st</sup> day of July, 2026.  
29

30 **HUMAN RESOURCES COMMITTEE**  
31

32  
33  
34  
35 \_\_\_\_\_  
36 Wendy Schobert, Chairperson

37 \_\_\_\_\_  
38 Henry Nelson, Vice-Chairperson

39 \_\_\_\_\_  
40 Christian Ellis, Secretary

41 \_\_\_\_\_  
42 Stephanie Arndt

43 \_\_\_\_\_  
44 Charlette Nennig

45  
46 Opposed to Introduction:  
47  
48 \_\_\_\_\_  
49 \_\_\_\_\_

## FISCAL NOTE

July 2026

**Resolution No. 07 (2026/27)      RE: Renewing Corporation Counsel Contract**

**Funding:**

This resolution renews the contract with Hopp Neumann Humke LLP to continue serving as Sheboygan County Corporation Counsel through December 31, 2030. Funding for Corporation Counsel services will be incorporated into the annual budget process for each respective year.

Respectfully Submitted,

A handwritten signature in dark ink, appearing to read "James Webb", is written over a light blue horizontal line.

James Webb, Finance Director

July 21, 2026

SHEBOYGAN COUNTY RESOLUTION NO. 08 (2026/27)

Re: Adoption of 401(a) Retirement Plan

**WHEREAS**, after review and evaluation, the Human Resources Committee recommends adoption of the Sheboygan County Employees 401(a) Plan ("Plan), a qualified retirement plan, for the benefit of its eligible employee; and

**WHEREAS**, the Employer wishes to appoint Voya Financial, Inc. as Trustee of the Plan.

**NOW, THEREFORE, BE IT RESOLVED** that the Sheboygan County Board of Supervisors hereby adopts the Plan, to be effective on January 1, 2026.

**BE IT FURTHER RESOLVED**, that the County Administrator is authorized to execute the Plan document and authorize the performance of any other actions necessary to implement the adoption of the Plan. The Sheboygan County Human Resources Department will maintain a copy of the approved Plan in its files.

**BE IT FURTHER RESOLVED**, that Voya Financial, Inc. is authorized to act as Trustee of the Plan.

**BE IT FURTHER RESOLVED**, that Plan participants shall be provided with a summary of the Plan provisions within a reasonable period of time following the adoption of the Plan.

Respectfully submitted this 21st day of July, 2026.

## HUMAN RESOURCES COMMITTEE

Wendy Schobert, Chairperson

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Henry Nelson, Vice-Chairperson

Christian Ellis, Secretary

Stephanie Arndt

---

Charlette Nennig

Opposed to Introduction:

\*County Board members signing only

## **FISCAL NOTE**

July 2026

**Resolution No. 08 (2026/27)      RE: Adoption of 401(a) Retirement Plan**

### **Funding:**

This resolution adopts the Sheboygan County Employees 401(a) Retirement Plan and authorizes its implementation effective January 1, 2026. Funding associated with administration of the Plan will be incorporated into the County's annual budget process, as applicable.

Respectfully Submitted,

A handwritten signature in dark ink, appearing to read "James Webb", is written in a cursive style.

James Webb, Finance Director

July 21, 2026



SHEBOYGAN COUNTY RESOLUTION NO. 09 (2026/27)

Re: **Adopting the 2026 Sheboygan County Broughton Marsh Management Plan**

**WHEREAS**, the Planning, Resources, Agriculture and Extension Committee has adopted an update of the Sheboygan County Broughton Marsh (Marsh) Management Plan (Plan) prepared by its Planning & Conservation Department (Department) and reviewed by the Sheboygan County Recreational Facilities Management Advisory Committee (SCRFMAC); and

**WHEREAS**, the Department and SCRFMAC solicited comments through a number of public open houses, public meetings and community surveys; and

**WHEREAS**, the Plan has again been updated after consideration of the above public input, and the current draft (copies of which are on file in the County Clerk's Office, the Department, and the County's website) is suitable for adoption as a broad, long-range management plan to meet the recreation, environmental, and natural resource needs of the County for the Marsh; and

**WHEREAS**, the Planning, Resources, Agriculture and Extension Committee recommends that the County Board adopt the Plan.

**NOW, THEREFORE, BE IT RESOLVED** that the Sheboygan County Board hereby approves the 2026 Sheboygan County Marsh Management Plan, a copy of which is on file with the County Clerk's Office.

Respectfully submitted this 21<sup>st</sup> day of July, 2026.

**PLANNING, RESOURCES, AGRICULTURE, AND EXTENSION COMMITTEE\***

\_\_\_\_\_  
Rebecca Clarke, Chairperson

\_\_\_\_\_  
John Nelson, Vice-Chairperson

\_\_\_\_\_  
Joe Liebau, Jr., Secretary

\_\_\_\_\_  
David Otte

\_\_\_\_\_  
Brian Smith

Opposed to Introduction:

\_\_\_\_\_  
\*County Board members signing only

## **FISCAL NOTE**

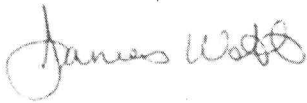
July 2026

**Resolution No. 09 (2026/27)    RE: Adopting the 2026 Sheboygan County  
Broughton Marsh Management Plan**

**Funding:**

Adoption of the Plan does not by itself appropriate additional County funds or increase the tax levy. Future implementation activities will be considered through the annual budget process, as appropriate.

Respectfully Submitted,

A handwritten signature in dark ink, appearing to read "James Webb", with a stylized, cursive script.

James Webb, Finance Director

July 21, 2026