

NOTICE OF MEETING

LAW COMMITTEE

July 14, 2026 - 4:15 PM

Law Enforcement Center
525 North 6th Street
Sheboygan, WI 53081
LEC-West Conference Room

Remote Access: meet.google.com/agq-jspa-ary

Phone: +1 502-430-2839

PIN: 257 392 099#

Members of the Committee may be appearing remotely. Persons wanting to observe the meeting may come to the Law Enforcement Center or listen remotely.

Agenda

- Call to order
- Pledge of Allegiance
- Certification of Compliance with Open Meeting Law
- Approval of Minutes
- Correspondences/Communications

Sheriff

- Sheriff's Report
(The Sheriff's Report is a summary of key activities. No action will be taken by the Law Committee resulting from the report, unless it is a specific item on the agenda.)
- Consideration of Headcount Exception Request
- Consideration of Five Year Capital Plan
- Consideration of entering into an agreement with the Educational Communications Board
- Consideration of approving vouchers
- Consideration of attendance of members at other meetings or functions
- Tour of Jail
- Adjourn

Prepared by:
Jodi LeMahieu
Recording Secretary

Charlette Nennig
Committee Chairperson

Note: persons with disabilities needing assistance to attend or participate are asked to call 459-3895 prior to the meeting so that accommodations may be arranged.

A majority of the members of the County Board of Supervisors or of any of its committees may be present at this meeting to listen, observe and participate. If a majority of any such body is present, their presence constitutes a "meeting" under the Open Meeting Law as interpreted in *State ex rel. Badke v. Greendale Village Board*, 173 Wis. 2d 553 (1993), even though the visiting body will take no action at this meeting.

SHEBOYGAN COUNTY LAW COMMITTEE MINUTES

Law Enforcement Center
525 North 6th Street
Sheboygan, WI 53081
LEC-West Conference Room

June 9, 2026

Called to Order: 4:15 PM

Adjourned: 4:37 PM

MEMBERS PRESENT: **In Person:** Charlette Nennig, Suzanne Speltz, Carl Nonhof, David Otte

MEMBERS ABSENT: Gerald Jorgensen

ALSO PRESENT: Matt Spence, Natascha Rowell, Brad Robinson, Steve Steinhardt, Jodi LeMahieu

Call to Order

Chairperson Nennig called the meeting to order.

Pledge of Allegiance

All in attendance recited the Pledge of Allegiance.

Certification of Compliance with Open Meeting Law

The meeting notice was posted on June 8, 2026 at 11:35 a.m. in compliance with the open meeting law.

Approval of Minutes

Motion by Otte, second by Nonhof, to approve the minutes from the previous meeting. Motion carried.

Correspondences/Communications

There were no correspondences/communications.

Sheriff

Motion by Speltz, second by Nonhof, to approve the recommendation of the appointment of Nicholas Noster to the Local Emergency Planning Committee replacing Jeff Salzman (retired). Motion carried.

Sheriff Spence provided an update on hiring processes. He also reported on the Detention Center/Jail Annual Inspection as well as the inmate population.

The Committee reviewed the Variance Report.

Vouchers

Motion by Speltz, second by Nonhof, to approve the vouchers. Motion carried.

Approval of Attendance at Other Meetings or Functions

There were no requests for approval of attendance at other meetings or functions.

Adjournment

Motion by Speltz, second by Nonhof, to adjourn. Motion carried.

Jodi LeMahieu
Recording Secretary

Suzanne Speltz
Committee Secretary

Sheboygan County Capital Project Funding Request

Project Name:	Radio Equipment Upgrades
Department:	Sheriff
Project Manager(s):	Sheriff Matt Spence & Inspector Corey Nolander
Committee:	Law Committee
Project Number	1954

1 Project Case

1.1 Project Overview

The Sheriff's Office was notified by a private vendor that many of our public safety radios will be reaching their end-of-support life at the end of 2023. We were also informed that future repairs may not be possible as the replacement parts potentially needed are no longer manufactured. These radios include both portable and mobile (vehicle) radios within the Sheriff's Office (including the Corrections Division) and all of the radios utilized by our volunteer Fire Departments in the County.

2 Primary Project Purpose/Objectives

We would like to start replacing a portion of our public safety radios in 2024. If they are not able to be repaired we need to have the ability to purchase radios in future years as they become unserviceable and/or inoperable. 'Replace all public safety radios as mentioned above with the allocated funds in each of the next 5 plus years. Obtain fair market trade-in value for all of our old radios.

3 Project Identification and Alternatives

4 Project Issues

5 Project Cost Worksheet

Funding	Expenditure	Other Funding	Bonding	Funding
Prior years	\$ 950,000	\$ 250,000	\$ 700,000	
2027 - 1st quarter	\$ 125,000			
2027 - 2nd quarter	\$ 125,000			
2027 - 3rd quarter	\$ 125,000			
2027 - 4th Quarter	\$ 25,000			
2027 Total	\$ 400,000	\$ -	\$ 400,000	
2028 - 1st quarter	\$ 125,000			
2028 - 2nd quarter	\$ 125,000			
2028 - 3rd quarter	\$ 125,000			
2028 - 4th Quarter	\$ 125,000			
2028 Total	\$ 500,000	\$ -	\$ 500,000	
2029 - 1st quarter	\$ 125,000			
2029 - 2nd quarter	\$ 125,000			
2029 - 3rd quarter	\$ 125,000			
2029 - 4th Quarter	\$ 125,000			
2029 Total	\$ 500,000	\$ -	\$ 500,000	
2030 - 1st quarter	\$ 125,000			
2030 - 2nd quarter	\$ 125,000			
2030 - 3rd quarter	\$ 125,000			
2030 - 4th Quarter	\$ 125,000			
2030 Total	\$ 500,000	\$ -	\$ 500,000	
2031 - 1st quarter	\$ 125,000			
2031 - 2nd quarter	\$ 125,000			
2031 - 3rd quarter	\$ 125,000			
2031 - 4th Quarter	\$ 125,000			
2031 Total	\$ 500,000	\$ -	\$ 500,000	
SUB TOTAL 2027-2031	\$ 2,400,000	\$ -	\$ 2,400,000	
Later Years	\$ 1,500,000		\$ 1,500,000	
TOTAL	\$ 4,850,000	\$ 250,000	\$ 4,600,000	
Check	\$ - \$ - \$ -			
Additional details Other Funding				

5 Project Cost Worksheet (continued)

Departmental cost	0	DEPARTMENT	DEPARTMENT	ASSET LIFE
	TOTAL	Sheriff		YEARS
Land	\$ -			
Buildings	\$ -			
Infrastructure	\$ -			
Improvements	\$ -	\$ -		
Equipment	\$ 4,850,000	\$ 4,850,000		
Computer Hardware	\$ -			
Computer Software	\$ -			
Consulting	\$ -			
Other	\$ -	\$ -		
TOTAL	\$ 4,850,000	\$ 4,850,000	\$ -	

Check

\$ -

5 Project Cost Summary

Year	Total Cost	Other Funding	Bonding
Prior Years	\$ 950,000	\$ 250,000	\$ 700,000
2027	\$ 400,000	\$ -	\$ 400,000
2028	\$ 500,000	\$ -	\$ 500,000
2029	\$ 500,000	\$ -	\$ 500,000
2030	\$ 500,000	\$ -	\$ 500,000
2031	\$ 500,000	\$ -	\$ 500,000
SUB Total	\$ 2,400,000	\$ -	\$ 2,400,000
Later Years	\$ 1,500,000	\$ -	\$ 1,500,000
TOTAL	\$ 4,850,000	\$ 250,000	\$ 4,600,000

6 Project Priority	Check all that	Enter minimum amount required in
1 Legally binding contract full sum payment in 1st year?		
2 A statutory or other requirement to spend all of Year 1 money?		
3 Legally binding contract but flexibility in 1st year payments?		\$
4 A statutory or other requirement with flexibility in 1st year payments?		\$
5 Operationally viewed essential-give reason:		
6 Other Priority reason:		
7 Project desirable, either improving service or efficiency:		\$

7 Project Duration Estimates

Project Milestone		Date Estimate
Project Start Date		
Project Bids Solicited		
Project Contracts Signed		
Project Construction to begin		
Project Construction to end		
Final Payments for Project completion		

8 Project Users	Impacts and Interface
External	
Business/Residences on route	
Internal Staff	

Sheboygan County Capital Project Funding Request

Project Name:	Public Safety Radio Tower Site Erection
Department:	Sheriff
Project Manager(s):	Sheriff Matt Spence & Inspector Corey Norlander
Committee:	Law
Project Number	1955

1 Project Case

1.1 Project Overview

This tower supports our Public Safety radio communications throughout Sheboygan County. This network supports the Sheriff's Office, fire departments, and public works departments while creating interconnectivity with neighboring agencies when responding through mutual aid. The tower allows all of the aforementioned entities to communicate during emergencies and maintain daily operations in the southwest portion of Sheboygan County. The tower also supports our microwave network which allows for communication between all of our tower sites in Sheboygan County. This communication network is vital to our public safety radio infrastructure as it provides redundancy of operations within the radio network. If this microwave "ring" is interrupted, we lose all redundancy within the radio system which could compromise our communication ability during an emergency.

2 Primary Project Purpose/Objectives

Due to TC Energy (formally ANR Pipeline) notifying the County that they no longer have an interest in leasing radio tower space to us, we have no choice other than to erect a new radio tower to support radio communications in the Southwest part of the County. 'Construct new radio tower or support communications in the Southwest portion of the County.

3 Project Identification and Alternatives

4 Project Issues

5 Project Cost Worksheet

Funding	Expenditure	Other Funding	Bonding	Funding
Prior years	\$ 850,000	\$ -	\$ 850,000	
2027 - 1st quarter	\$ 250,000			
2027 - 2nd quarter	\$ 250,000			
2027 - 3rd quarter	\$ 250,000			
2027 - 4th Quarter				
2027 Total	\$ 750,000	\$ -	\$ 750,000	
2028 - 1st quarter				
2028 - 2nd quarter				
2028 - 3rd quarter				
2028 - 4th Quarter				
2028 Total	\$ -	\$ -	\$ -	
2029 - 1st quarter				
2029 - 2nd quarter				
2029 - 3rd quarter				
2029 - 4th Quarter				
2029 Total	\$ -	\$ -	\$ -	
2030 - 1st quarter				
2030 - 2nd quarter				
2030 - 3rd quarter				
2030 - 4th Quarter				
2030 Total	\$ -	\$ -	\$ -	
2031 - 1st quarter				
2031 - 2nd quarter				
2031 - 3rd quarter				
2031 - 4th Quarter				
2031 Total	\$ -	\$ -	\$ -	
SUB TOTAL 2027-2031	\$ 750,000	\$ -	\$ 750,000	
Later Years			\$ -	
TOTAL	\$ 1,600,000	\$ -	\$ 1,600,000	
Check	\$ -	\$ -	\$ -	
Additional details Other Funding				

5 Project Cost Worksheet (continued)

Departmental cost		DEPARTMENT	DEPARTMENT	ASSET LIFE
	TOTAL			YEARS
Land	\$ 15,000			
Buildings	\$ 50,000			
Infrastructure	\$ 1,000,000			
Improvements	\$ -			
Equipment	\$ 300,000			
Computer Hardware	\$ 100,000			
Computer Software	\$ -			
Consulting	\$ -			
Other	\$ 135,000			
TOTAL	\$ 1,600,000	\$ -	\$ -	

Check \$ -

5 Project Cost Summary

Year	Total Cost	Other Funding	Bonding
Prior Years	\$ 850,000	\$ -	\$ 850,000
2027	\$ 750,000	\$ -	\$ 750,000
2028	\$ -	\$ -	\$ -
2029	\$ -	\$ -	\$ -
2030	\$ -	\$ -	\$ -
2031	\$ -	\$ -	\$ -
SUB Total	\$ 750,000	\$ -	\$ 750,000
Later Years	\$ -	\$ -	\$ -
TOTAL	\$ 1,600,000	\$ -	\$ 1,600,000

6 Project Priority	Check all that	Enter minimum amount required in
1 Legally binding contract full sum payment in 1st year?		
2 A statutory or other requirement to spend all of Year 1 money?		
3 Legally binding contract but flexibility in 1st year payments?		\$
4 A statutory or other requirement with flexibility in 1st year payments?		\$
5 Operationally viewed essential-give reason:		
6 Other Priority reason: Appearances		
7 Project desirable, either improving service or efficiency:		\$

7 Project Duration Estimates

Project Milestone		Date Estimate
Project Start Date		10/1/2025
Project Bids Solicited		N/A
Project Contracts Signed		9/1/2025
Project Construction to begin		10/1/2026
Project Construction to end		7/1/2026
Final Payments for Project completion		

8 Project Users	Impacts and Interface
External	
Business/Residences on route	
Internal Staff	

Sheboygan County Capital Project Funding Request

Project Name:	Expansion of Sheboygan County Detention Center
Department:	Sheriff
Project Manager(s):	Kevin Dulmes, Corey Norlander
Committee:	Law Committee
Project Number	1951

1 Project Case

1.1 Project Overview

Expand current detention facility by adding one additional phase. The Sally Port and kitchen area would also be expanded to accommodate the increased occupancy.

2028 - Design

2029 - Construct enclosure

2030/31 - Construct interiors and install equipment

2 Primary Project Purpose/Objectives

Expand the capacity of our detention facility to accommodate some current inmates and accommodate future growth in our inmate population which has grown by approximately 30% (100 inmates) since 2014. Complete expansion of the facility in time to avoid boarding inmates at other county jails which results in boarding and transportation costs.

3 Project Identification and Alternatives

An expansion of our facility by two phases or one phase at a time to meet our need for boarding space. Alternative is to board at other counties facilities at a significant cost in boarding fees and transportation to and from those outside facilities.

4 Project Issues

Land needed for staging deliveries, equipment, job traveler and possibly future parking.

Construction above existing building could cause leaks and delays to access ceilings above inmate cells.

Construction likely extended over two-year period with elevation access challenges, continued operational requirement and circular design.

5 Project Cost Worksheet

Funding	Expenditure	Other Funding	Bonding	Funding
Prior years	\$0	\$ -	\$ -	
2027 - 1st quarter				
2027 - 2nd quarter				
2027 - 3rd quarter				
2027 - 4th Quarter				
2027 Total	\$ -	\$ -	\$ -	
2028 - 1st quarter				
2028 - 2nd quarter				
2028 - 3rd quarter				
2028 - 4th Quarter				
2028 Total	\$ -	\$ -	\$ -	
2029 - 1st quarter	\$ 141,750			
2029 - 2nd quarter				
2029 - 3rd quarter				
2029 - 4th Quarter				
2029 Total	\$ 141,750	\$ -	\$ 141,750	
2030 - 1st quarter	\$ 590,625			
2030 - 2nd quarter	\$ 590,625			
2030 - 3rd quarter	\$ 590,625			
2030 - 4th Quarter	\$ 590,100			
2030 Total	\$ 2,361,975	\$ -	\$ 2,361,975	
2031 - 1st quarter	\$ 9,266,250			
2031 - 2nd quarter	\$ 9,266,250			
2031 - 3rd quarter	\$ 9,266,250			
2031 - 4th Quarter	\$ 9,266,250			
2031 Total	\$ 37,065,000	\$ -	\$ 37,065,000	
SUB TOTAL 2027-2031	\$ 39,568,725	\$ -	\$ 39,568,725	
Later Years			\$ -	
TOTAL	\$ 39,568,725	\$ -	\$ 39,568,725	
Check	\$ -	\$ -	\$ -	

Additional details Other Funding

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5 Project Cost Worksheet (continued)

Departmental cost		DEPARTMENT	DEPARTMENT	ASSET LIFE
	TOTAL	Sheriff		YEARS
Land	\$ -			
Buildings	\$ 34,542,428	\$34,542,428		50
Infrastructure	\$ -			
Improvements	\$ -			
Equipment	\$ 219,398	\$219,398		15
Computer Hardware	\$ -			
Computer Software	\$ -			
Consulting	\$ 3,153,150	\$3,020,850	\$132,300	
Other	\$ 1,653,750	\$1,653,750		
TOTAL	\$ 39,568,725	\$39,436,425	\$0	
Check	\$ -			

5 Project Cost Summary

Year	Total Cost	Other Funding	Bonding
Prior Years	\$ -	\$ -	\$ -
2027	\$ -	\$ -	\$ -
2028	\$ -	\$ -	\$ -
2029	\$ 141,750	\$ -	\$ 141,750
2030	\$ 2,361,975	\$ -	\$ 2,361,975
2031	\$ 37,065,000	\$ -	\$ 37,065,000
SUB Total	\$ 39,568,725	\$ -	\$ 39,568,725
Later Years	\$ -	\$ -	\$ -
TOTAL	\$ 39,568,725	\$ -	\$ 39,568,725

6 Project Priority	Check all that	Enter minimum amount required in
1 Legally binding contract full sum payment in 1st year?		
2 A statutory or other requirement to spend all of Year 1 money?		
3 Legally binding contract but flexibility in 1st year payments?		\$
4 A statutory or other requirement with flexibility in 1st year payments?		\$
5 Operationally viewed essential-give reason: There are safety issues with over-crowding. Assessment consultant fee.	X	\$2,008,000
6 Other Priority reason: Please detail		\$
7 Project desirable, either improving service or efficiency		

7 Project Duration Estimates

Project Milestone		Date Estimate
Project Assessment		7/1/2029
Project Start Date		1/2/2030
Project Bids Solicited		2/1/2030
Project Contracts Signed		3/15/2030
Project Construction to begin		4/15/2030
Project Construction to end		10/1/2031
Final Payments for Project completion		12/30/2031

8 Project Users	Impacts and Interface
External	
Road Users	Contractor crew vehicle parking may make 31st Street narrow.
Business/Residences on route	Increased traffic deliveries in industrial park.
Internal	
Staff & Clients	Correctional staff disturbed with noise, odors and need to escort contractors when necessary.

SHEBOYGAN COUNTY COMMUNICATION COUNCIL

Brian P. Umble, Chairperson
Michael J. Brungraber, Vice Chairman
Jason L. Liermann, Recording Secretary

July 8th, 2026

Sheboygan County Law Committee
525 N. 6th Street
Sheboygan, WI 53081

To: Law Committee Members,

Recently the Communications Council had a discussion and voted in favor of allowing the Educational Communications Board (ECB) the ability to place weather radio transmitter on the Taylor Tower and also allowing them some rack space inside the building. It was further explained to the communications council that ECB would pay a monthly rate of \$500 per month for the space that is provided on the tower and in the rack room. ECB would be responsible for any studies that would be needed and/or improvements that would be required to honor this request.

The communication council would ask that the law committee vote in favor of entering into an agreement with Educational Communications Board.

Thank you for your consideration.

Submitted by,

Brian Umble
Chairman

Michael Brungraber
Vice Chairman

Jason Liermann
Recording Secretary