

JOURNAL OF THE MEETING OF THE SHEBOYGAN COUNTY BOARD OF SUPERVISORS

August 18, 2026

Pursuant to Wis. Stat. § 59.11, the August 18, 2026 session of the Sheboygan County Board was called to order by Chairperson Keith Abler at 6:00 p.m. Chairperson Abler noted that the notice of meeting was posted on August 14, 2026 at 3:00 p.m. in compliance with the open meeting law. The meeting opened with the Pledge of Allegiance by all present.

The roll call was taken and recorded with 23 Supervisors present, 2 Supervisors attended remotely: Supervisors Clarke, and Schobert; Absent: 2, Supervisors Smith, and Veldman.

Supervisor Wegner moved for approval of the July 21, 2026 Journal, which was distributed to all supervisors prior to the meeting. The motion was seconded by Supervisor Gruber and carried on unanimous roll call vote of the board.

APPOINTMENTS

The Chairperson announced that the next order of business was the consideration of the following appointments by the County Administrator.

Affirmative Action Commission

Clarissa Roberts, 1011 North 8th Street, Sheboygan

Aging & Disability Advisory Committee

Edward Procek, 1230 South 13th Street, Sheboygan

Rachel Scholler, 1004 Ollie Lane, Plymouth

Supervisor Koch moved to concur with the appointments by the County Administrator. The motion was seconded by Supervisor Ellis and carried on unanimous roll call vote of the board.

PRESENTATIONS

Bryan Olson, Transportation Director – Overview of Highway Division Work

Supervisor Schobert left the meeting at 6:15 p.m.

PUBLIC ADDRESS - NONE

LETTERS AND COMMUNICATIONS

The Clerk presented a resolution from the Waushara County Board of Supervisors urging our State Legislature and Governor to expand the definition of "Forfeiture Expenses" to include drug-related treatment, diversion, and law enforcement program costs. By Chairperson referred to the Law Committee.

The Clerk presented resolutions from the Clark, Green, Monroe, and Wood County Boards of Supervisors encouraging and supporting an increase in general purpose revenue funding to support local health departments. By Chairperson received for information.

COUNTY ADMINISTRATOR'S REPORT

County Administrator Alayne Krause thanked Bryan Olson for his presentation. Ms. Krause gave a power point presentation overview of the following items that were in the packet for consideration at the meeting: Resolution No. 06-Approving Standard Intergovernmental Agreement for 2027 County Sales Tax Revenue-Sharing along with the annual report on sales tax revenue received, Resolution No. 09-Adopting the 2026 Sheboygan County Broughton Marsh Management Plan, Resolution No. 07-Renewing Corporation Counsel Contract, and Ordinance No. 01-Repealing and Recreating Chapter 45 – Meal and Mileage Reimbursement Rates.

COMMITTEE REPORTS

The Clerk read the report of the Executive Committee regarding **Resolution No. 06 (2026/27) Approving Standard Intergovernmental Agreement for 2027 County Sales Tax Revenue-Sharing** recommending adoption.

Supervisor Wegner moved to adopt the resolution. The motion was seconded by Supervisor Vander Weele and carried on unanimous roll call vote of the board.

The Clerk read the report of the Executive Committee regarding **Resolution No. 08 (2026/27) Adoption of 401(a) Retirement Plan** recommending additional time be granted until the September 15, 2026 County Board meeting to consider the matter.

Chairperson Abler granted additional time to the Executive Committee to consider the matter.

The Clerk read the report of the Executive Committee regarding **Resolution No. 09 (2026/27) Adopting the 2026 Sheboygan County Broughton Marsh Management Plan** recommending adoption.

Supervisor J. Nelson moved to adopt the resolution. Supervisor Kuhlow seconded the motion which carried on unanimous roll call vote of the board.

The Clerk read the report of the Finance Committee regarding **Resolution No. 07 (2026/27) Renewing Corporation Counsel Contract** recommending adoption.

Supervisor Goehring moved to adopt the resolution. The motion was seconded by Supervisor Koch and carried on unanimous roll call vote of the board.

The Clerk read the report of the Finance Committee regarding **Ordinance No. 01 (2026/27) Repealing and Recreating Chapter 45 – Meal and Mileage Reimbursement Rates** recommending amending per the committee report and enact as amended.

Supervisor Wegner moved to amend per the committee report and enact as amended. Supervisor Koch seconded the motion which carried on unanimous roll call vote of the board.

(Vice-Chairperson Brauer presiding)

Pursuant to Rule IV of the Rules of Order, the following resolutions were introduced by the Clerk and referred by the Vice-Chairperson as indicated:

Resolution No. 10 (2026/27) Re: 2027 Five-Year Capital Plan referred to the Executive Committee.

Resolution No. 11 (2026/27) Re: Approval of Lease Agreement with Sheboygan County Conservation Association to Operate a Pheasant-rearing Facility on Sheboygan County Owned Land referred to the Property Committee.

Resolution No. 12 (2026/27) Re: Approving Temporary Limited Easement (TLE) and Permanent Limited Easement (PLE) to City of Sheboygan for Southside Sewer Project referred to the Executive Committee.

Resolution No. 13 (2026/27) Re: Authorizing Purchase of 503 Wisconsin Avenue (Parcel 59281111395) from Catholic Social Services Archdiocese of Milwaukee, Inc. referred to the Finance Committee.

Resolution No. 14 (2026/27) Re: Authorizing County Aid for Culvert and Bridge Replacements in the Towns of Holland, Plymouth and Sheboygan referred to the Finance Committee.

ADJOURNMENT

Supervisor Goehring moved to adjourn. Supervisor Otte seconded the motion which carried on unanimous roll call vote of the board. The meeting was adjourned at 6:42 p.m. **The next scheduled meeting is Tuesday, September 15, 2026 at 6:00 p.m.**

RESOLUTION NO. 16-06-26
RESOLUTION URGING THE WISCONSIN COUNTIES ASSOCIATION AND THE
WISCONSIN LEGISLATURE TO EXPAND THE DEFINITION OF
"FORFEITURE EXPENSES" UNDER WIS. STAT. § 961.55
TO INCLUDE DRUG-RELATED TREATMENT, DIVERSION, AND
LAW ENFORCEMENT PROGRAM COSTS

WHEREAS, Wisconsin Statute § 961.55 permits law enforcement agencies to retain up to 50 percent of drug-related forfeiture proceeds to pay "forfeiture expenses," which are currently defined narrowly as the proper expenses of the proceedings for forfeiture and sale, including expenses of seizure, maintenance of custody, advertising, court costs, and the costs of investigation and prosecution reasonably incurred; and

WHEREAS, the remaining proceeds from drug-related forfeitures under state law are deposited into the Wisconsin Common School Fund pursuant to Article X, Section 2 of the Wisconsin Constitution, leaving no mechanism for counties to direct forfeiture proceeds toward programs that directly address the causes and consequences of drug-related criminal activity; and

WHEREAS, Wisconsin counties bear significant financial responsibility for operating treatment courts, funding treatment court probation officers and human services workers assigned to drug-related cases, and providing continuing education for Health and Human Services employees involved in substance abuse diversion and treatment programs—all of which are direct operational costs of processing, adjudicating, and resolving drug-related offenses; and

WHEREAS, treatment courts are a proven, cost-effective alternative to incarceration for non-violent, drug-involved individuals, reducing recidivism and long-term criminal justice costs, and their continued operation depends on stable, adequate funding for program administration, case management, and judicial oversight; and

WHEREAS, county law enforcement agencies incur substantial costs for undercover surveillance equipment, electronic tracking equipment, Drug Recognition Expert (DRE) training, and Advanced Roadside Impaired Driving Enforcement (ARIDE) training—all of which are essential tools and competencies for the investigation and prosecution of drug-related offenses; and

WHEREAS, the current narrow definition of "forfeiture expenses" fails to reflect the full range of costs directly incurred by counties in investigating, prosecuting, and providing court-ordered dispositions for drug-related offenses, leaving counties unable to use seized drug proceeds for programs that are integral to the drug case continuum from arrest through successful treatment completion; and

WHEREAS, an expanded definition of "forfeiture expenses" would remain within the existing 50 percent cap established under Wis. Stat. § 961.55(5)(b), ensuring the Common School Fund continues to receive a meaningful share of forfeiture proceeds consistent with the Wisconsin Supreme Court's 1973 ruling regarding Article X, Section 2 of the Wisconsin Constitution; and

WHEREAS, allowing counties to reinvest drug forfeiture proceeds into the treatment, diversion, and enforcement programs that directly arise from drug-related criminal activity reflects sound public policy, promotes fiscal responsibility, and advances the goals of public safety and community wellbeing; and

WHEREAS, the Wisconsin Counties Association (WCA) serves as the foremost voice of county officials representing all 72 counties in Wisconsin and is well-positioned to advocate before the Wisconsin Legislature and the Governor for statutory changes that reduce unfunded burdens on county governments; and

NOW, THEREFORE, BE IT RESOLVED by the Waushara County Board of Supervisors that Waushara County urges the Wisconsin Legislature to amend Wis. Stat. § 961.55 to expand the definition of "forfeiture expenses" to expressly include the following costs when directly incurred in connection with the prosecution or court-ordered disposition of drug-related offenses:

1. Costs of operating treatment court programs, including program administration and judicial oversight;
2. Salaries and associated costs for treatment court probation officers assigned to drug-related cases;
3. Salaries and associated costs for human services workers assigned to drug-related cases and treatment court participants;
4. Continuing education and training expenses for Health and Human Services employees involved in substance abuse diversion and treatment programs;
5. Purchase and maintenance of undercover surveillance equipment used in drug-related investigations;
6. Purchase and maintenance of electronic tracking equipment used in drug-related investigations; and
7. Drug Recognition Expert (DRE) training and Advanced Roadside Impaired Driving Enforcement (ARIDE) training for law enforcement officers.

BE IT FURTHER RESOLVED that the Waushara County Board of Supervisors respectfully requests that the Wisconsin Counties Association advocate before the Wisconsin Legislature and the Governor for passage of legislation amending Wis. Stat. § 961.55 consistent with the foregoing, and that WCA request the nonpartisan Wisconsin Legislative Council analyze the constitutional parameters of such an expansion to ensure that the Common School Fund continues to receive a meaningful share of forfeiture proceeds consistent with Article X, Section 2 of the Wisconsin Constitution and applicable Wisconsin Supreme Court precedent.

BE IT FURTHER RESOLVED that this Resolution shall be effective upon its passage and publication and that a copy be forwarded to the Wisconsin Counties Association, the Governor, all local and state legislators who represent the citizens of Waushara County, and all county boards in the State of Wisconsin for their consideration, support, and action.

Resolution No. 16-06 -26

Ayes 11 Nays 0 Abstain 0 Absent 0 [] Voice Vote

☒ Approved and adopted this 16th day of May, 2026.

☐ Denied this 16th day of May, 2026.

Clark County, WI  Founded in 1853	Type/Number	Resolution 21-7-26			
	Title	Supporting Sustainable Funding for Local Public Health Departments			
	Overview/Synopsis	Encouraging and supporting an increase in general purpose revenue funding to support local health departments			
	Submitted By	Board of Health			
	Fiscal Impact	None			
	Review (Initial & Date)	Legal	Amj 7/17/26	Finance	LJR 7/20/2026

WHEREAS, in Wisconsin, local health departments (LHDs) are legally required to provide a core set of public health services under Wisconsin Statutes Chapter 251, Wisconsin Administrative Code Chapter DHS 140, and other applicable statutes; and

WHEREAS, responsibilities of LHDs have expanded significantly in recent years due to emerging public health threats, workforce shortages, and increasing community health needs; and

WHEREAS, local health departments rely heavily on a combination of limited state aids, categorical grants, and local property tax levy to fund these mandated services; and

WHEREAS, current state funding mechanisms for public health are largely outdated, not indexed to inflation, and do not reflect the true cost of delivering foundational public health services; and

WHEREAS, the State of Wisconsin currently ranks 49th lowest in state dollars dedicated to public health per person (https://www.americashealthrankings.org/explore/measures/PH_funding); and

WHEREAS, Public health initiatives consistently deliver high returns on investment (ROI), with recent data showing a median ROI of 14.3 to 1, often saving \$14 in medical and societal costs for every \$1 spent (<https://www.pew.org/en/research-and-analysis/articles/2025/07/08/public-health-initiatives-deliver-big-returns-on-investment>); and

WHEREAS, reliance on short-term, restricted, or competitive grant funding creates instability and limits long-term planning for LHDs; and

WHEREAS, counties bear a disproportionate share of the financial burden for providing foundational public health services to Wisconsin residents, placing additional pressure on local property taxpayers; and

WHEREAS, a strong and adequately funded public health system is essential to protect the health, safety, and economic stability of Wisconsin residents and communities;

NOW, THEREFORE, BE IT RESOLVED that the Clark County Board of Supervisors supports continuing to build and retain public health infrastructure in Wisconsin through increased and flexible funding dedicated to local county health departments; and

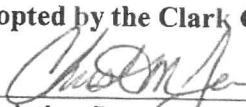
29 **BE IT FURTHER RESOLVED** that such a funding model should:

- 30 • Provide increased General Purpose Revenue (GPR) support for local health
31 departments
32 • Include automatic inflationary adjustments
33 • Allow for flexible use of funds to meet local needs
34 • Reduce reliance on short-term, restricted, and/or competitive grants
35

36 **BE IT FURTHER RESOLVED** that the Clark County Board of Supervisors recognizes public
37 health as a core governmental function and supports sustained investment in public health
38 services to ensure consistent service delivery across all jurisdictions throughout Wisconsin;
39 and

40 **BE IT FURTHER RESOLVED** Clark County Board of Supervisors supports the Wisconsin
41 Counties Association in advocating for policies that reduce the reliance on local property tax
42 levy to fund foundational local public health services; and

43 **BE IT FURTHER RESOLVED** that a copy of this resolution be forwarded to the Governor of
44 Wisconsin, members of the Wisconsin State Legislature, the Wisconsin Department of Health
45 Services, and all Wisconsin counties.

Committee/Board/Supervisor Action	
Committee/Board/Supervisor Name:	Board of Health
Result/Date:	Approved 6/19/2026
Mover:	Supervisor Doris Bakker
Second:	Susan Backaus
Ayes:	Supervisors Smagacz, Stoecker, Bakker and Hasz. Kelsey Halopka, Susan Backaus, Jean Ketterhagen & Kristin Weiler-Nytes
Nayes:	Supervisor Horvath
Absent:	None
Clark County Board of Supervisors Action	
Vote Required:	Majority
Result/Date:	Adopted 07/16/2026
Type of Vote:	Roll Call: 17 yes, 6 no, 6 absent
Mover:	Supervisor Tyznik
Second:	Supervisor Kodl
Ayes:	Brodhagen, Kallberg, Klabon, Waichulis, Hoff, Kodl, Kolzow, Jalling, Tyznik, Bower, Krempasky, Stoecker, Bobrofsky, Smagacz, Trunkel, Gerhardt & Sebesta
Nayes:	Supervisors Martin, Schindler, Johnson, Horvath, Boon & Garbisch
Absent:	Supervisors Thielman, Ryan & Riley Ashbeck, Hasz, Bakker & Pralle
I, Christina M. Jensen, Clerk for Clark County, hereby certify that Resolution 21-7-26 was adopted by the Clark County Board of Supervisors at the meeting held on July 16, 2026.	
 Christina Jensen Clark County Clerk Neillsville, Wisconsin 54456	
SEAL	