

NOTICE OF MEETING

**SHEBOYGAN COUNTY BOARD OF SUPERVISORS**

Sheboygan County Courthouse  
615 North 6<sup>th</sup> Street, 5<sup>th</sup> Floor  
Sheboygan WI

To Observe the Meeting Remotely Dial:  
(312) 626-6799  
Enter Meeting ID: 818 7637 6687  
Passcode: 498319

**Join Zoom Meeting**

<https://us06web.zoom.us/j/81876376687?pwd=D8JnimwEJW3accOwGHobxBYko9bIT.1>

**WSCS 24/7 live stream: (Subject to WSCS Availability)**

<https://videoplayer.telvue.com/player/Q88UIDYmxPJcLEwBkva9uJNWQzIzRD2W/categories/1222/stream/441?autostart=false&showtabssearch=true&fullscreen=false>.

**TUESDAY, August 19, 2025 at 6:00 P.M.**

In compliance with Rule V under the Rules of Order of the Sheboygan County Board of Supervisors, as County Clerk of Sheboygan County, I herewith submit the following AGENDA.

**AGENDA**

**CALL TO ORDER** – Chairperson Keith Abler

**CERTIFICATION OF COMPLIANCE WITH OPEN MEETING LAW**

**PLEDGE OF ALLEGIANCE**

**ROLL CALL**

**CONSIDERATION OF MEMORIAL RESOLUTION**

**Resolution No. 07 (2025/26)**     Re: Honoring the Life of County Board Supervisor Stanley R. Lammers

**CONTEMPLATED ACTION:**     Pursuant to County Board Rule 2.13, this Resolution will be on the floor for immediate action.

**APPROVAL OF JULY 15, 2025 JOURNAL**

**CONSIDERATION OF APPOINTMENT BY COUNTY ADMINISTRATOR**

**Aging & Disability Advisory Committee**  
Ann Kraft, 1333 Martin Avenue, Sheboygan

***Posted 08/15/2025 @ 2:30 PM***

## **PRESENTATIONS - NONE**

## **PUBLIC ADDRESSES**

*As of the preparation of this Agenda no one has requested to speak. County Board rules allow interested persons to register to speak until 5:00 pm on the Monday before the County Board Meeting.*

## **LETTERS, COMMUNICATIONS AND ANNOUNCEMENTS**

*Items introduced under this heading are either referred to a Committee for action, or received for information. No action is taken at this meeting.*

## **COUNTY ADMINISTRATOR'S REPORT**

*The County Administrator's Report is a monthly report by the Administrator in which noteworthy activities of County government are highlighted. In addition, the Administrator's Report presents the Administrator's perspective on the Resolutions and Ordinances being considered or introduced at this meeting. The Administrator's Report is not an action item, and no debate or deliberation arises from the Report.*

## **CONSIDERATION OF COMMITTEE REPORTS - EXECUTIVE COMMITTEE**

**Resolution No. 05** (2025/26)      Re: Approving Standard Intergovernmental Agreement for 2026 County Sales Tax Revenue-Sharing  
**Committee Recommendation: Adopt**  
**Signed in Opposition: None**

## **CONSIDERATION OF COMMITTEE REPORTS - FINANCE COMMITTEE**

**Resolution No. 06** (2025/26)      Re: Authorizing County Aid for Culvert and Bridge Replacements in the Towns of Holland, Lima, Russell, Sherman and Sheboygan  
**Committee Recommendation: Adopt**  
**Signed in Opposition: None**

**Ordinance No. 07** (2025/26)      Re: Amending Chapter 96 – Medical Examiner Fees  
**Committee Recommendation: Enact**  
**Signed in Opposition: None**

## **CONSIDERATION OF COMMITTEE REPORTS – LAW COMMITTEE**

**Ordinance No. 08** (2025/26)      Re: Establishing Speed Zone on: County Road "Y" (Town of Sheboygan)  
**Committee Recommendation: Enact**  
**Signed in Opposition: None**

**RESOLUTIONS INTRODUCED**

*Items introduced under this heading are referred to a Committee for recommendation. No formal action is taken at this meeting unless noted.*

**Resolution No. 08** (2025/26) (From Finance Committee)

Re: Delegating the Authority to Enter into Settlement Agreements with Opioid Defendants to the Sheboygan County Administrator and Corporation Counsel

**Resolution No. 09** (2025/26) (From Finance Committee)

Re: 2026 Five-Year Capital Plan

**Resolution No. 10** (2025/26) (From Planning, Resources, Agriculture and Extension Committee)

Re: Supporting the Establishment of an Agricultural Enterprise Area (AEA) within the Town of Plymouth

**ORDINANCES INTRODUCED**

*Items introduced under this heading are referred to a Committee for recommendation. No formal action is taken at this meeting unless noted.*

**Ordinance No. 09** (2025/26) (From Human Resources Committee)

Re: Amending Section 1.17 of the Sheboygan County Code-Updating Sheboygan County's Mission, Vision, and Core Values

**ADJOURNMENT**

Respectfully submitted this 15<sup>th</sup> day of August, 2025.

  
\_\_\_\_\_  
JON DOLSON, COUNTY CLERK

\* \* \* \* \*

**NOTES:**

**Reminder:** Expense sheets for the period ending August 15, 2025 are due in the County Clerk's Office no later than Tuesday, August 19, 2025. You may bring them to the meeting.

Persons with disabilities needing assistance to attend or participate are asked to notify the County Clerk's Office at 920.459.3003 prior to the meeting so that accommodations may be arranged.

SHEBOYGAN COUNTY RESOLUTION NO. 07 (2025/26)

Re: **Honoring the Life of County Board Supervisor Stanley R. Lammers**

**WHEREAS**, County Board Supervisor Stanley R. Lammers passed away on June 16, 2025;  
and

**WHEREAS**, Mr. Lammers served as County Board Supervisor on the Planning, Resources, Agriculture and Extension Committee since April of 2024 and prior to that as a citizen member on the Committee as the Agricultural Representative since 2016, as well as serving on the County's Amsterdam Dunes Advisory Committee; and

**WHEREAS**, along with his service to Sheboygan County, Mr. Lammers was active on the Town of Holland Board, Adell Coop Board, Farm Service Agency Board, Theresa Insurance Board, Wisconsin Towns Association, and the Oostburg School Board; and

**WHEREAS**, Mr. Lammers also previously served his community as the Town Constable and Town of Holland Highway Supervisor; and

**WHEREAS**, Mr. Lammers will be remembered for his caring soul, strong work ethic and his everlasting commitment to the people within the community.

**NOW, THEREFORE, BE IT RESOLVED** that by passage of this Resolution, the County Board herewith makes public its recognition of Mr. Lammers' dedicated service to the citizens of the County and expresses its heartfelt sympathy to his family and friends and especially his wife, Wendy, and daughters Heather and Sabrina.

**BE IT FURTHER RESOLVED** that the Clerk be directed to forward a copy of this Resolution to Wendy Lammers, Heather Boden and Sabrina Lammers.

Respectfully submitted this 19th day of August, 2025.

[illegible]

## **SHEBOYGAN COUNTY BOARD OF SUPERVISORS**

**July 15, 2025**

Pursuant to Wis. Stat. § 59.11, the July 15, 2025 session of the Sheboygan County Board was called to order by Chairperson Keith Abler at 6:00 p.m. Chairperson Abler noted that the notice of meeting was posted on July 11, 2025 at 1:30 p.m. in compliance with the open meeting law. The meeting opened with the Pledge of Allegiance by all present.

The roll call was taken and recorded with 23 Supervisors present; 3 Supervisors attended remotely: Supervisors Ellis, J. Nelson, and Schobert; Absent: 2, Supervisors Koch, and H. Nelson.

**Supervisor Wegner moved for approval of the June 17, 2025 Journal, which was distributed to all supervisors prior to the meeting.** The motion was seconded by Supervisor Montemayor and carried on unanimous roll call vote of the board.

### **APPOINTMENTS**

The Chairperson announced that the next order of business was the consideration of the following appointments by the County Administrator.

#### **Affirmative Action Commission (Re-appointment)**

Matthew Spence, 525 North 6<sup>th</sup> Street, Sheboygan (*Representing County Employee Representing the Sheriff's Department*)

#### **Aging & Disability Advisory Committee (Re-appointments)**

Jane Brill, 1500 Douglas Dr., Plymouth

Derek Muench, 608 Commerce Street, Sheboygan

Terese Gessler, 1925 North 12<sup>th</sup> Street, Sheboygan

#### **Board of Adjustment**

##### Appointment

Sarah DeZwarte, N9278 State Road 67, Elkhart Lake (*Regular Member – Town of Rhine*)

##### Re-Appointments

Kenneth Sonntag, W7442 County Road F, Cascade (*Member – Town of Mitchell*)

BJ Reenders, 941 Center Avenue, Oostburg (*Member – Town of Holland*)

Marjean Pountain, N8761 Willow Road, Elkhart Lake (*Alternate – Town of Herman*)

#### **Communications Council (Re-appointments)**

Jeffrey Salzman, 1326 North 25<sup>th</sup> Street, Sheboygan (*Representing City Government*)

Jason Liermann, 525 North 6<sup>th</sup> Street, Sheboygan (*Representing County Law Enforcement*)

Levi Melius Jr., N3120 Ellen View Road, Cascade (*Representing Rescue Service*)

Daniel Althaus, N92 W7040 Evergreen Ct., Cedarburg (*Representing Private Ambulance Service*)

Steve Steinhardt, 525 North 6<sup>th</sup> Street, Sheboygan (*Representing Emergency Management*)

Chris Lewinski, 615 North 6<sup>th</sup> Street, Sheboygan (*Representing County Information Technology*)

Todd Stange, N518 State Highway 28, Random Lake (*Representing County Fire Chiefs*)

#### **Emergency Medical Services (EMS) Council**

Travis Feaker, 5485 County Road V, Sheboygan Falls (*Industry*)

#### **Local Emergency Planning Committee (LEPC)**

Travis Feaker, 5485 County Road V, Sheboygan Falls (*Facility Operator*)

## **Traffic Safety Commission**

### Appointments

Desarae Rohde, 615 North 6<sup>th</sup> Street, Sheboygan *(Representing the Discipline of Medicine)*

Corey Norlander, 525 North 6<sup>th</sup> Street, Sheboygan *(Representing the Sheriff's Department)*

Alicia Kegler, 1315 North 23<sup>rd</sup> Street, Sheboygan *(Representing the Sheboygan Police Department)*

### Re-Appointments

Joel Urmanski, 615 North 6<sup>th</sup> Street, Sheboygan *(Representing the Discipline of Law)*

Chief Jason Liermann, 301 First Street, Cascade *(Representing the Cascade Police Department)*

Chief Aaron Wigen, 375 Buffalo Street, Sheboygan Falls *(Representing the Sheboygan Falls Police Department)*

Terry Martin, 2510 South 12<sup>th</sup> Street, Sheboygan *(Representing the Association of Auto Dealerships)*

**Supervisor Goehring moved to concur with the appointments by the County Administrator.** The motion was seconded by Supervisor Gruber and carried on unanimous roll call vote of the board.

## **PRESENTATIONS - NONE**

## **LETTERS AND COMMUNICATIONS - NONE**

## **COUNTY ADMINISTRATOR'S REPORT**

County Administrator Alayne Krause gave an overview of the following resolution and ordinances that were being voted on at the meeting. Resolution No. 04-Authorizing Financing of Little Elkhart Lake Rehabilitation District Portion of Maintenance and Repairs for the Rocky Knoll Sewage Conveyance System, Ordinance No. 05-Amending Chapter 56 Relating to Office Hours and Ordinance No. 06-Modifying Minimum Standards for Airport Services and asked for the boards support on these items.

## **COMMITTEE REPORTS**

The Clerk read the report of the Executive Committee regarding **Resolution No. 04 (2025/26) Authorizing Financing of Little Elkhart Lake Rehabilitation District Portion of Maintenance and Repairs for the Rocky Knoll Sewage Conveyance System** recommending adoption.

**Supervisor Goehring moved to adopt the resolution.** The motion was seconded by Supervisor Wegner and carried on unanimous roll call vote of the board.

The Clerk read the report of the Executive Committee regarding **Ordinance No. 06 (2025/26) Modifying Minimum Standards for Airport Services** recommending enactment.

**Supervisor Wegner moved to enact the ordinance.** Supervisor Goehring seconded the motion which carried on roll call vote of the board of Ayes: 22; Noes:0; Abstain: 1, Supervisor Smith; Absent: 2, Supervisors Koch and H. Nelson.

The Clerk read the report of the Human Resources Committee regarding **Ordinance No. 05 (2025/26) Amending Chapter 56 Relating to Office Hours** recommending enactment.

**Supervisor Clarke moved to enact the ordinance.** The motion was seconded by Supervisor Procek and carried on unanimous roll call vote of the board.

(Vice-Chairperson Brauer presiding)

Pursuant to Rule IV of the Rules of Order, the following resolutions and ordinances were introduced by the Clerk and referred by the Vice-Chairperson as indicated:

**Resolution No. 05 (2025/26)** Re: Approving Standard Intergovernmental Agreement for 2026 County Sales Tax Revenue-Sharing referred to the Executive Committee.

**Resolution No. 06 (2025/26)** Re: Authorizing County Aid for Culvert and Bridge Replacements in the Towns of Holland, Lima, Russell, Sherman, and Sheboygan referred to the Finance Committee.

**Ordinance No. 07 (2025/26)** Re: Amending Chapter 96-Medical Examiner Fees referred to the Finance Committee.

**Ordinance No. 08 (2025/26)** Re: Establishing Speed Zone on: County Road "Y" (Town of Sheboygan) referred to the Law Committee.

#### **ADJOURNMENT**

**Supervisor Goehring moved to adjourn.** Supervisor Clarke seconded the motion which carried on unanimous roll call vote of the board. The meeting was adjourned at 6:17 p.m. **The next scheduled meeting is Tuesday, August 19, 2025 at 6:00 p.m.**



# SHEBOYGAN COUNTY

**Alayne Krause**  
*County Administrator*

TO THE HONORABLE MEMBERS OF THE SHEBOYGAN COUNTY BOARD:

I, Alayne Krause, Sheboygan County Administrator, pursuant to Section Chapter 80.03 of the Sheboygan County Code of Ordinances, having conferred with the County Board Chairperson, hereby submit for your confirmation the following appointment to the Aging and Disability Advisory Committee for the remainder of a three-year term expiring July 2027:

**Ann Kraft, 1333 Martin Avenue, Sheboygan, WI 53083**

Respectfully submitted this 19<sup>th</sup> day of August, 2025.

  
\_\_\_\_\_  
Alayne Krause, County Administrator

ADRC

Ann Kraft

1333 Martin Ave

Sheboygan WI

920-457-7163

annkraft@sbcglobal.net

I would like to do me share to help Sheboygan County.

My experience goes back just under fifty years.

I started with the Pantzer family as a home health care worker.

After Mrs. Pantzer's passing, I went to Windway in Kohler to work for the Vollrath Co. taking care of Mrs. Walter Kohler, and the Windway house.

After retiring from Windway in 2005 I started working as a volunteer with the Sheboygan Senior Center, now Uptown Social, helping regularly with many programs.

A handwritten signature in blue ink that reads "Ann Kraft". The signature is written in a cursive style with a large initial "A" and a stylized "K".

1                                    **SHEBOYGAN COUNTY    RESOLUTION NO. 05 (2025/26)**

2  
3                    **Re:    Approving Standard Intergovernmental Agreement for 2026 County**  
4                    **Sales Tax Revenue-Sharing**

5  
6  
7                    **WHEREAS**, when Sheboygan County enacted Ordinance No. 2 (2016/17), *Enacting*  
8                    *One-half Percent County Sales Tax to Maintain Sheboygan County's Transportation*  
9                    *Infrastructure*, a unique feature of the Ordinance was that it provided that a portion of the  
10                  revenue received from the Ordinance would be made available to local units of government  
11                  within Sheboygan County to assist those municipalities in addressing their own transportation  
12                  needs, and

13  
14                  **WHEREAS**, Section 7.07 of the Sales Tax Ordinance provided that the distribution to  
15                  local units of government would be premised upon the municipalities agreeing to be bound by  
16                  the terms of a standard intergovernmental cooperative agreement, and

17  
18                  **WHEREAS**, Section 7.07(1) of the Code provided that the terms of the  
19                  intergovernmental agreement were to be reviewed and approved annually by the County Board,  
20                  and

21  
22                  **WHEREAS**, by the adoption of Resolution No. 19 (2016/17), the County Board approved  
23                  the form of a standard intergovernmental agreement; and

24  
25                  **WHEREAS**, in the inaugural year of the sales tax revenue sharing, the agreement was  
26                  accepted by all municipalities and the revenue-sharing has been working satisfactorily under the  
27                  terms of the standard form that was adopted; and

28  
29                  **WHEREAS**, the proposed Sheboygan County Sales Tax Revenue-Sharing for  
30                  Transportation Infrastructure Maintenance 2026 Intergovernmental Cooperative Agreement, a  
31                  copy of which is on file with the County Clerk, contains terms and provisions consistent with the  
32                  goals of the County Sales Tax Ordinance;

33  
34                  **NOW, THEREFORE, BE IT RESOLVED** that the Sheboygan County Board approves  
35                  the form of the *Sheboygan County Sales Tax Revenue-Sharing for Transportation Infrastructure*  
36                  *Maintenance 2026 Intergovernmental Cooperative Agreement*, a copy of which is on file with the  
37                  County Clerk, and authorizes and directs the County Administrator and County Board  
38                  Chairperson to execute such agreements with each Sheboygan County municipality willing to  
39                  be bound by the terms of the Agreement.

40  
41                  **BE IT FURTHER RESOLVED** that the County Administrator and County Board  
42                  Chairperson are empowered to agree to any minor modifications to the Standard Agreement  
43                  that may be requested by a particular municipality that may be necessary to accommodate the  
44                  municipality's individual circumstances, provided the modifications do not, in the opinion of the  
45                  County Administrator and County Board Chairperson, contain terms and provisions that are

46  
47  
48                                    (The rest of this page intentionally left blank.)

inconsistent with the goals of Chapter 7 of the Sheboygan County Code, the County Sales and Use Tax Ordinance No. 2 (2016/17), *Enacting One-half Percent County Sales Tax to Maintain Sheboygan County's Transportation Infrastructure*.

Respectfully submitted this 15th day of July, 2025.

**FINANCE COMMITTEE**

\_\_\_\_\_  
Vern Koch, Chairperson

\_\_\_\_\_  
*Kathleen Donovan*  
Kathleen Donovan, Vice-Chairperson

\_\_\_\_\_  
*William Goehring*  
William Goehring, Secretary

\_\_\_\_\_  
*Curt Brauer*  
Curt Brauer

\_\_\_\_\_  
*Thomas Wegner*  
Thomas Wegner

Opposed to Introduction:

\_\_\_\_\_  
\_\_\_\_\_

**SHEBOYGAN COUNTY SALES TAX REVENUE-SHARING  
FOR TRANSPORTATION INFRASTRUCTURE MAINTENANCE  
2026 INTERGOVERNMENTAL COOPERATIVE AGREEMENT**

1. **PARTIES.** The parties to the Agreement are the \_\_\_\_\_  
\_\_\_\_\_ (Municipality), a municipal corporation with offices at \_\_\_\_\_, and  
**SHEBOYGAN COUNTY** (County), a Wisconsin governmental body corporate, organized pursuant to Wis. Stat. § 59.01, having its principal offices at 508 New York Avenue, Sheboygan, Wisconsin 53081.

2. **PURPOSE.** Sheboygan County enacted Ordinance No. 2 (2016/17) establishing a one-half percent (.5%) County sales tax for the purpose of raising revenues to address the challenges of maintaining Sheboygan County's roads and bridges. In enacting the Ordinance, the County Board recognized that the municipalities within Sheboygan County have similar financing challenges for the transportation infrastructures within those municipalities. The Ordinance requires that \$1.5 Million of anticipated revenues (adjusted annually) from the sales tax be distributed to municipalities within County based on an equalized value formula provided that the municipalities agree to be bound by the terms of an Intergovernmental Cooperative Agreement as approved by the County Board. This Agreement, having been approved by the County Board, and agreed to by Municipality, assures that the revenue being distributed herein will be spent to maintain Municipality's road and bridge infrastructure.

3. **EFFECTIVE DATE; TERM; TERMINATION.**

A. **Effective Date.** This Agreement shall become effective on the last date of the required signatures at the end of this document.

B. **Term.** The term of this Agreement is for calendar year 2026.

C. **Termination – By County.** During the term, this Agreement may be terminated by County, if County determines that Municipality is not honoring the terms and conditions of this Agreement and County shall have no further obligations to make any payments or perform any other requirements herein.

D. **Termination – By Municipality.** During the term, this Agreement may be terminated by Municipality if Municipality determines that it no longer wishes to be bound by the terms and conditions of this Agreement and County shall be relieved of any further obligations to make any payments or perform any other requirements herein.

4. **AUTHORITY.** This Agreement is entered into between the parties pursuant to Wis. Stat. § 66.0301, authorizing intergovernmental cooperation and by Wis. Stat. § 77.76(3) which allows counties to distribute sales tax proceeds to municipalities within Sheboygan County. Both parties represent that their respective governing bodies have authorized entry into this Agreement.

**5. RESPONSIBILITIES OF COUNTY.**

A. County shall, over the course of calendar year 2026, pay to Municipality as a distribution of sales tax revenue, the sum of \$\_\_\_\_\_.

B. County shall determine at its option whether the payment will be distributed in one lump sum or whether it will be in periodic payments. County shall determine at its option the timing and method of the payments.

C. County shall provide reasonable advance notice to Municipality as to its payment distribution method so that Municipality may budget accordingly.

**6. RESPONSIBILITIES OF MUNICIPALITY.**

A. Municipality agrees to use the payment for road and bridge maintenance purposes.

B. Municipality agrees not to reduce its road and bridge maintenance budget as a result of receiving the payment. It is the intent that the payment shall enhance Municipality's ability to address its road and bridge maintenance needs over the amount that Municipality would otherwise be budgeting for this purpose.

C. Municipality may, as part of its budgeting and planning process, hold over spending all or part of the payment into a different calendar year or otherwise bundle the payment in a manner that is acceptable in advance with the County provided the County is satisfied that Municipality's spending of the payment is consistent with the intent that the payment shall enhance Municipality's ability to address its road and bridge maintenance needs over the amount that Municipality would otherwise be budgeting for this purpose

D. Municipality agrees to cooperate with County's Finance Department to allow County to review Municipality's budget, resulting financial reports, and supporting detail to assure County that Municipality is complying as provided herein.

E. Municipality must provide a Resolution supporting the County Sales Tax Revenue-Sharing Cooperative Agreement.

**7. RESOLUTION OF DISPUTES.** County, through its County Administrator, shall determine as to whether Municipality has fulfilled its responsibilities under this Agreement. This Agreement will be renewed annually upon similar terms.

**8. HOLD HARMLESS; INDEMNIFICATION.** Each party shall defend, hold harmless, and indemnify the other against any and all claims, liabilities, damages, judgments, causes of action, costs, loss, and expense including reasonable attorneys' fees imposed upon or incurred by the other party arising from or related to the negligent or intentionally tortious acts or omissions of the indemnifying party's officers, employees, or agents in performing the services pursuant to the Agreement. Each party shall promptly notify the other of any claim arising under this provision, and each party shall fully

cooperate with the other in the investigation, resolution, and defense of such claim. This Agreement does not waive any governmental or sovereign immunity. Both parties retain all applicable governmental immunities, defenses, and statutory limitations available, including Wis. Stat. § 893.80, 895.52, and 345.05.

**9. SEVERABILITY.** If any provision in this Agreement is determined to be void and unenforceable for any reason, the remaining provisions shall remain in full force and effect unless the removal of the severed provision would substantially impair the ability of either party to perform the essential purpose of this Agreement.

**10. ENTIRE AGREEMENT.** This Agreement constitutes the entire understanding between the parties relating to their relationship and supersedes all prior understandings, oral agreements, negotiations, representations, and agreements relating to the same subject matter.

Approved by the parties by the following authorized representatives:

\_\_\_\_\_  
[Municipality]

By: \_\_\_\_\_  
Authorized Representative

\_\_\_\_\_  
Date Signed

By: \_\_\_\_\_  
Authorized Representative

\_\_\_\_\_  
Date Signed

**SHEBOYGAN COUNTY**

By: \_\_\_\_\_  
Alayne Krause  
Sheboygan County Administrator

\_\_\_\_\_  
Date Signed

By: \_\_\_\_\_  
Keith Abler  
County Board Chair

\_\_\_\_\_  
Date Signed

C:8447\335545

**FISCAL NOTE**  
**July 2025**

**Resolution No. 05 (2025/26) RE: Approving Standard Intergovernmental Agreement  
for 2026 County Sales Tax Revenue Sharing**

As part of County Ordinance Chapter 7 – County Sales Tax and Use Tax Ordinance, this agreement outlines the Revenue Sharing Program with the municipalities of the County. Since the inception of the Half Cent Sales tax in 2017, the County will have distributed \$14.57 million to municipalities within the County to support their local transportation needs by the end of 2025.

**Funding:**

No additional funding is required at this time. The 2026 amount for the Revenue Sharing Program will be part of the 2026 Transportation Fund Budget process.

Respectfully Submitted,

A handwritten signature in blue ink, appearing to read 'J. Fetterer', is written over a horizontal line.

Jeremy Fetterer, Deputy Finance Director  
July 15, 2025

SHEBOYGAN COUNTY RESOLUTION NO. 06 (2025/26)

Re: **Authorizing County Aid for Culvert and Bridge Replacements in the Towns of Holland, Lima, Russell, Sherman and Sheboygan**

**WHEREAS**, state law requires that when Town Boards petition the County Board for bridge or culvert construction aid, the County is required to provide County aid in the amount provided by the statutes [Wis. Stat. § 82.08], and

**WHEREAS**, each township for which Bridge Aid is being requested has provided for the payment of such costs of replacement of said culvert as required by Wis. Stat. § 82.08(3), and

**WHEREAS**, the following towns have filed petitions for aid in the replacement of culverts, each of which has a span greater than thirty-six (36) inches:

Township	Culvert or Bridge	Funds Provided by Town	County Aid Required
Holland	Stokdyk Ingelse Road - Culvert # 4210	\$6,112.66	\$6,112.66
Holland	Wynveen Road - Culvert #4494	\$5,047.45	\$5,047.45
Lima	Van Treek Trail - Culvert #7124	\$7,317.71	\$7,317.71
Lima	Huibregtse Road - Culvert #7351	\$6,517.14	\$6,517.14
Russell	Sheboygan Road - Culvert #8502	\$6,443.93	\$6,443.93
Sherman	Bates Road - Culvert #8428	\$3,990.06	\$3,990.06
Sherman	Silver Creek Cascade - Culvert #8458	\$4,693.18	\$4,693.18
Sherman	Lynn Road - Culvert #8444	\$3,295.29	\$3,295.29
Sheboygan	Hawthorn Road - Culvert #5378	\$10,474.85	\$10,474.85
<b>Total County Bridge Aid Requested</b>			<b>\$53,892.27</b>

**NOW, THEREFORE, BE IT RESOLVED**, that the Sheboygan County Board does hereby appropriate the sum of fifty-three thousand eight hundred ninety-two dollars and twenty-seven cents (\$53,892.27) to defray Sheboygan County's share of the above projects.

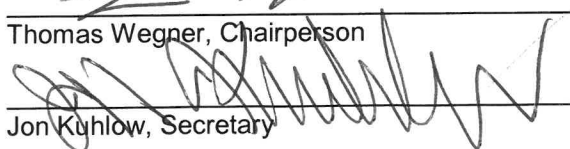
**BE IT FURTHER RESOLVED** that a tax be levied as part of the 2026 County tax levy, but only upon such property in the County as authorized by law.

Respectfully submitted this 15<sup>th</sup> day of July, 2025.

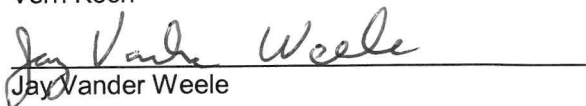
**TRANSPORTATION COMMITTEE**

  
Thomas Wegner, Chairperson

  
Jacqueline Veldman, Vice-Chairperson

  
Jon Kuhlow, Secretary

  
Vern Koch

  
Jay Vander Weele

Opposed to Introduction:

**FISCAL NOTE**  
**July 2025**

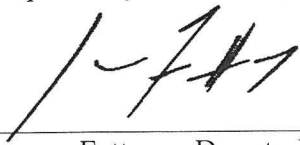
**Resolution No. 06 (2025/26) RE: Authorizing County Aid for Culvert and Bridge Replacements in the Towns of Holland, Lima, Russell, Sherman, and Sheboygan**

This resolution is authorizing appropriation of aid for bridge or culvert construction required by Wis. Stat. §82.08 for Towns filing such petitions. In this instance, the Towns of Holland, Lima, Russell, Sherman, and Sheboygan requested aid and are each providing half of their respective project costs.

**Funding:**

When approved, the requested County Aid match of \$53,892.27 will be added to the 2026 County tax levy, as required by Wis. Stat. §82.08.

Respectfully Submitted,

A handwritten signature in black ink, appearing to read 'J. Fetterer', is written over a horizontal line.

Jeremy Fetterer, Deputy Finance Director  
July 15, 2025

SHEBOYGAN COUNTY ORDINANCE NO. 07 (2025/26)

Re: **Amending Chapter 96 – Medical Examiner Fees**

**WHEREAS**, Wis. Stat. § 59.36 provides that the County Board may set fees for all services rendered by the Medical Examiner provided that the fees do not exceed the amount reasonably related to the actual and necessary cost of providing the service, and

**WHEREAS**, the Law Committee has reviewed County Code Chapter 96 regarding Medical Examiner fees and has determined an update to the code language is appropriate to incorporate the procedure for requesting reimbursement of indigent funeral expenses;

**NOW, THEREFORE**, the County Board of Supervisors of the County of Sheboygan does ordain as follows:

Section 1. **Amending Code**. Chapter 96 of the Sheboygan County Code of Ordinances is hereby amended as follows (only those Sections or portions of Sections affected appear-additions indicated by shading, deletions by strike out):

96.10 CERTIFICATIONS OF DEATH. Pursuant to Wis. Stat. §§ 59.36 and 69.18(2)(d)3, except for a medical certification for the cause of death of an indigent and as provided under Section 96.15 of this Code, the fee charged by the Medical Examiner for providing a medical certification of death shall be as established and amended by the Law Committee.


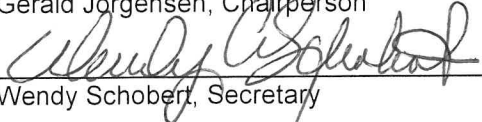
96.11 CREMATION PERMITS. Pursuant to Wis. Stat. §§ 59.36, and 979.10, except as provided under Section 96.15 of this Code, the fee charged by the Medical Examiner for each cremation permit issued shall be as established and amended by the Law Committee.


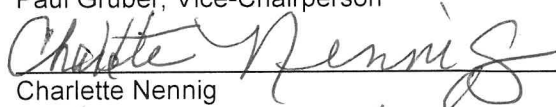

96.15 FUNERAL AND CEMETARY AID. Pursuant to Wis. Stat. §49.785(1r), no fee shall be charged to the recipient of payment under Wis. Stat. §49.785(1). The recipient of such payment shall submit the Notice of Decision approving payment to the Medical Examiner no later than six (6) months from the date of decision.

Section 2. **Effective Date**. The herein Ordinance shall take effect upon enactment.

Respectfully submitted this 15th day of July, 2025.

**LAW COMMITTEE**

  
\_\_\_\_\_  
Gerald Jorgensen, Chairperson  
  
\_\_\_\_\_  
Wendy Schobert, Secretary

  
\_\_\_\_\_  
Paul Gruber, Vice-Chairperson  
  
\_\_\_\_\_  
Charlette Nennig  
  
\_\_\_\_\_  
Suzanne Speltz

Opposed to Introduction:

Countersigned by:

\_\_\_\_\_  
Keith Abler, Chairperson  
C:8456\329855

**FISCAL NOTE**  
**July 2025**

**Ordinance No. 7 (2025/26) RE: Amending Chapter 96 Medical Examiner Fees**

**Funding:**

No additional funding is required.

Respectfully Submitted,

A handwritten signature in black ink, appearing to read 'J. Fetterer', is written over a horizontal line.

Jeremy Fetterer, Deputy Finance Director  
July 15, 2025

SHEBOYGAN COUNTY ORDINANCE NO. 08 (2025/26)

Re: **Establishing Speed Zone on: County Road "Y" (Town of Sheboygan)**

**WHEREAS**, pursuant to Wis. Stat. § 349.11, in the interest of safety, the Transportation Committee recommends that to maintain a reasonable and safe speed zone, the present speed zone on a portion of certain County Roads be amended and/or created as hereinafter specified;

**NOW, THEREFORE**, the County Board of Supervisors of the County of Sheboygan does ordain as follows:

Section 1. **Changing Speed Zone**. The provisions of Section 20.03 of the County Code of Ordinances are hereby amended to read as follows (shading indicates additions, strikeouts indicate deletions; only those portions affected appear):

20.03(10) TOWN OF SHEBOYGAN

(f) County Road "Y"

1. ~~Forty-five~~ **Thirty-five** miles per hour from ~~it's~~ **a point 1,700 feet south of** the intersection with County Road "O" southerly to the north corporate limits of the Village of Kohler.
2. Forty-five miles per hour for all vehicles from County Road "O" northerly to State Highway "42."

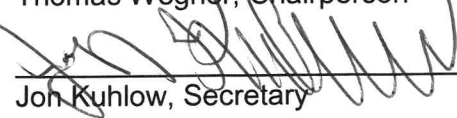
Section 2. **Effective Date**. The herein Ordinance shall take effect upon adoption by the County Board, approval of the Department of Transportation if required, publication of this Ordinance, and installation of appropriate signage.

Respectfully submitted this 15<sup>th</sup> day of July, 2025.

**TRANSPORTATION COMMITTEE**

  
\_\_\_\_\_  
Thomas Wegner, Chairperson

  
\_\_\_\_\_  
Jacqueline Veldman, Vice-Chairperson

  
\_\_\_\_\_  
Jon Kuhlow, Secretary

\_\_\_\_\_  
Vern Koch

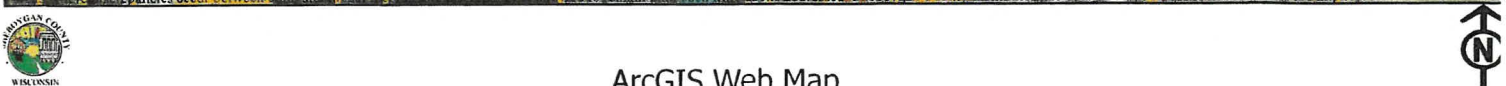
  
\_\_\_\_\_  
Jay Vander Weele

Opposed to Introduction:

\_\_\_\_\_  
Countersigned by:

\_\_\_\_\_  
Keith Abler, Chairperson

(See attached for location maps.)



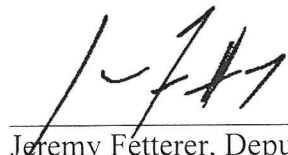
**FISCAL NOTE**  
**July 2025**

**Ordinance No. 8 (2025/26)**    **RE:** Establish Speed Zone on County Road 'Y' (Town of Sheboygan)

**Funding:**

No additional funding is required.

Respectfully Submitted,

A handwritten signature in black ink, appearing to read 'J. Fetterer', is written over a horizontal line.

Jeremy Fetterer, Deputy Finance Director  
July 15, 2025

1 SHEBOYGAN COUNTY RESOLUTION NO. 08 (2025/26)

2  
3 Re: **Delegating the Authority to Enter into Settlement Agreements with**  
4 **Opioid Defendants to the Sheboygan County Administrator and**  
5 **Corporation Counsel**  
6

7  
8 **WHEREAS**, the County Board of Supervisors previously authorized the County  
9 to enter into an engagement agreement with von Briesen & Roper, s.c., Crueger Dickinson LLC  
10 and Simmons Hanly Conroy LLP (the "Law Firms") to pursue litigation against certain  
11 manufacturers, distributors, and retailers of opioid pharmaceuticals (the "Opioid Defendants") in  
12 an effort to hold the Opioid Defendants financially responsible for the County's vast expenditure  
13 of money and resources to combat the opioid epidemic;  
14

15 **WHEREAS**, on behalf of the County, the Law Firms filed a lawsuit against the Opioid  
16 Defendants;  
17

18 **WHEREAS**, the Law Firms filed similar lawsuits on behalf of 66 other Wisconsin  
19 counties and all Wisconsin cases were coordinated with thousands of other lawsuits filed  
20 against the same or substantially similar parties as the Opioid Defendants in the Northern  
21 District of Ohio, captioned *In re: Opioid Litigation*, MDL 2804 (the "Litigation");  
22

23 **WHEREAS**, four (4) additional Wisconsin counties (Milwaukee, Dane, Waukesha, and  
24 Walworth) hired separate counsel and joined the Litigation;  
25

26 **WHEREAS**, since the inception of the Litigation, the Law Firms have coordinated with  
27 counsel from around the country (including counsel for Milwaukee, Dane, Waukesha, and  
28 Walworth Counties) to prepare the County's case for trial and engage in extensive settlement  
29 discussions with the Opioid Defendants;  
30

31 **WHEREAS**, 2021 Wisconsin Act 57 created Section 165.12 of the Wisconsin Statutes  
32 relating to the settlement of all or part of the Litigation;  
33

34 **WHEREAS**, pursuant to Wis. Stat. § 165.12(2), the Legislature's Joint Committee on  
35 Finance is required to approve settlement agreement between the County and Opioid  
36 Defendants;  
37

38 **WHEREAS**, pursuant to Wis. Stat. § 165.12(2), the proceeds from any settlement of all  
39 or part of the Litigation are distributed 70% to local governments in Wisconsin that are parties to  
40 the Litigation and 30% to the State;  
41

42 **WHEREAS**, Wis. Stat. § 165.12(7) bars claims from any Wisconsin local government  
43 against the Opioid Defendants filed after June 1, 2021;  
44

45 **WHEREAS**, several of the Opioid Defendants previously agreed to settlement terms with  
46 the Plaintiffs' Executive Committee ("PEC"), which is comprised of attorneys representative of  
47 all litigating local governments around the country, subject to individual approval of the litigating  
48 local governments including Sheboygan County;  
49

50       **WHEREAS**, representatives of the Law Firms serve on the PEC and, therefore, are  
51 intimately familiar with the terms of the previous settlements and will be familiar with the terms  
52 of any settlement with any other Opioid Defendant recommended for approval by the PEC;  
53

54       **WHEREAS**, it is anticipated that several additional settlements will be proposed by  
55 various Opioid Defendants and recommended for approval by the PEC;  
56

57       **WHEREAS**, Sheboygan County's process for approving settlement with an Opioid  
58 Defendant is typically a process requiring weeks for committee review and approval as well as  
59 approval by the full Sheboygan County Board;  
60

61       **WHEREAS**, given concerns surrounding timing for participation in future settlements  
62 combined with the number of anticipated settlements, it would be prudent to provide an  
63 opportunity for Sheboygan County to create a process whereby the authority to enter into  
64 settlement agreements is delegated to a responsible County officer or officers provided that any  
65 such settlement agreement is recommended by the PEC and the Law Firms; and  
66

67       **WHEREAS**, the intent of this Resolution is to delegate to the specified County officer or  
68 officers the authority to enter into settlement agreements with any Opioid Defendant from the  
69 date of this Resolution forward provided (a) the settlement is recommended for approval by the  
70 PEC and the Law Firms; and (b) the Sheboygan County share of proceeds from any such  
71 settlement is consistent with the shares established in Exhibit A to Addendum Two, a copy of  
72 which is attached to this Resolution and which is consistent with the allocations established in  
73 previous settlements with Opioid Defendants.  
74

75       **NOW, THEREFORE, BE IT RESOLVED:** the County Board of Supervisors hereby  
76 makes the following resolutions:  
77

- 78       1.     The County Board hereby delegates authority to the County Administrator or  
79 Corporation Counsel to enter into a settlement agreement, including without  
80 limitation the execution of any and all ancillary documents and agreements  
81 necessary to effectuate a settlement, with any Opioid Defendant provided (a) the  
82 PEC and the Law Firms shall have recommended the settlement; and (b) the  
83 Sheboygan County share of proceeds from any such settlement is consistent  
84 with the shares established in Exhibit A to Addendum Two, a copy of which is  
85 attached to this Resolution and which is consistent with the allocations  
86 established in previous settlements with Opioid Defendants.
- 87       2.     Prior to executing any settlement agreement, or any document related thereto,  
88 the Corporation Counsel shall provide notice to the County Administrator of the  
89 proposed settlement and the terms related thereto.
- 90       3.     The County Administrator is authorized and directed to take any and all such  
91 other and further action necessary to effectuate the intent of this Resolution.  
92

93       **BE IT FURTHER RESOLVED:** all proceeds from any settlement agreement not  
94 otherwise directed to the Attorney Fees Account shall be deposited in the County's Opioid  
95 Abatement Account. The Opioid Abatement Account shall be administered consistent with the  
96 terms of this Resolution, Wis. Stat. § 165.12(4), and the applicable settlement agreement.  
97

**BE IT FURTHER RESOLVED:** the County hereby authorizes the establishment of an account separate and distinct from any account containing funds allocated or allocable to the County which shall be referred to by the County as the "Attorney Fees Account." An escrow agent shall deposit a sum equal to up to, but in no event exceeding, an amount equal to 20% of the County's proceeds from a settlement agreement into the Attorney Fees Account unless such other amount is established by the applicable settlement agreement. If the payments to the County are not enough to fully fund the Attorney Fees Account as provided herein because such payments are made over time, the Attorney Fees Account shall be funded by placing up to, but in no event exceeding, an amount equal to 20% of the proceeds from a settlement agreement attributable to Local Governments (as that term is defined in the MOU) into the Attorney Fees Account for each payment. Funds in the Attorney Fees Account shall be utilized to pay the fees, costs, and disbursements owed to the Law Firms pursuant to the engagement agreement between the County and the Law Firms provided, however, the Law Firms shall receive no more than that to which they are entitled under their fee contract when considering the amounts paid the Law Firms from any fee fund established in a settlement agreement and allocable to the County. The Law Firms may make application for payment from the Attorney Fees Account at any time and the County shall cooperate with the Law Firms in executing any documents necessary for the escrow agent to make payments out of the Attorney Fees Account.

**BE IT FURTHER RESOLVED:** that all actions heretofore taken by the Board of Supervisors and other appropriate public officers and agents of the County with respect to the matters contemplated under this Resolution are hereby ratified, confirmed and approved.

Respectfully submitted this 19th day of August, 2025.

**FINANCE COMMITTEE**

\_\_\_\_\_  
Vern Koch, Chairperson

\_\_\_\_\_  
Kathleen Donovan, Vice-Chairperson

\_\_\_\_\_  
William Goehring, Secretary

\_\_\_\_\_  
Curt Brauer

\_\_\_\_\_  
Thomas Wegner

Opposed to Introduction:

\_\_\_\_\_

\_\_\_\_\_

# EXHIBIT A

## Allocation of Proceeds Among the Local Governments

The following chart is agreed upon by and between the Local Governments identified below as representing the allocation of proceeds from the Settlement Agreements following (a) allocation to the Local Governments; and (b) allocation to the Attorney Fee Fund. The Local Governments shall cooperate with one another and the State in the negotiation and execution of an Escrow Agreement to effectuate the terms of the State-Local Government MOU, the Local Government MOU and the allocation set forth below. **The monetary value associated with the percentages below will be calculated consistent with the Settlement Agreements.**

Local Government Type	Wisconsin Litigating Local Government	Allocation Percentage
County	Adams County	0.327%
County	Ashland County	0.225%
County	Barron County	0.478%
County	Bayfield County	0.124%
County	Brown County	2.900%
County	Buffalo County	0.126%
County	Burnett County	0.224%
County	Calumet County	0.386%
County	Chippewa County	0.696%
County	Clark County	0.261%
County	Columbia County	1.076%
County	Crawford County	0.195%
County	Dane County	8.248%
County	Dodge County	1.302%
County	Door County	0.282%
County	Douglas County	0.554%
City	Superior	0.089%
County	Dunn County	0.442%
County	Eau Claire County	1.177%
County	Florence County	0.053%
County	Fond Du Lac County	1.196%
County	Forest County	0.127%
County	Grant County	0.498%
County	Green County	0.466%
County	Green Lake County	0.280%

County	Iowa County	0.279%
County	Iron County	0.061%
County	Jackson County	0.236%
County	Jefferson County	1.051%
County	Juneau County	0.438%
County	Kenosha County	3.712%
City	Kenosha	0.484%
City	Pleasant Prairie	0.059%
County	Kewaunee County	0.156%
County	La Crosse County	1.649%
County	Lafayette County	0.134%
County	Langlade County	0.312%
County	Lincoln County	0.350%
County	Manitowoc County	1.403%
County	Marathon County	1.259%
County	Marinette County	0.503%
City	Marinette	0.032%
County	Marquette County	0.246%
County	Menominee County	0.080%
County	Milwaukee County	25.220%
City	Cudahy	0.087%
City	Franklin	0.155%
City	Greenfield	0.163%
City	Milwaukee	7.815%
City	Oak Creek	0.166%
City	South Milwaukee	0.096%
City	Wauwatosa	0.309%
City	West Allis	0.378%
County	Monroe County	0.655%
County	Oconto County	0.336%
County	Oneida County	0.526%
County	Outagamie County	1.836%
County	Ozaukee County	1.036%
County	Pepin County	0.055%
County	Pierce County	0.387%
County	Portage County	0.729%
County	Price County	0.149%
County	Racine County	3.208%
City	Mount Pleasant	0.117%

City	Sturtevant	0.018%
City	Union Grove	0.007%
City	Yorkville Town	0.002%
County	Richland County	0.218%
County	Rock County	2.947%
County	Rusk County	0.159%
County	Sauk County	1.226%
County	Sawyer County	0.258%
County	Shawano County	0.418%
County	Sheboygan County	1.410%
County	St Croix County	0.829%
County	Taylor County	0.159%
County	Trempealeau County	0.320%
County	Vernon County	0.322%
County	Vilas County	0.468%
County	Walworth County	1.573%
County	Washburn County	0.185%
County	Washington County	1.991%
County	Waukesha County	6.035%
County	Waupaca County	0.606%
County	Waushara County	0.231%
County	Winnebago County	2.176%
County	Wood County	0.842%

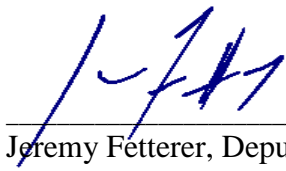
**FISCAL NOTE**  
**August 2025**

**Resolution No. 8 (2025/26)**    **RE:** Delegating the Authority to Enter into Settlement Agreements with Opioid Defendants to the Sheboygan County Administrator and Corporation Counsel

**Funding:**

No additional funding is required.

Respectfully Submitted,

A handwritten signature in blue ink, appearing to read 'J. Fetterer', is written over a horizontal line.

Jeremy Fetterer, Deputy Finance Director  
August 19, 2025



# SHEBOYGAN COUNTY

**Jeremy J. Fetterer**  
*Deputy Finance Director*

---

TO: Members of the Sheboygan County Board of Supervisors

FROM: Alayne Krause, County Administrator  
Jeremy Fetterer, Deputy Finance Director

DATE: August 19, 2025

RE: 2026 Five Year Capital Plan

Attached are Resolution No. 9 (2025/26) and the summary for the 2026 Five Year Capital Plan. This plan, after careful consideration, was approved for introduction by the Finance Committee on August 13, 2025.

The 2026 projects under consideration include the Marsh Storage Building for Planning and Conservation. Projects for Building Services include Jail and Detention Center equipment replacement and remodeling, County-wide door access control replacement, elevator upgrades, office LED light replacement, Law Enforcement Center squad garage and sally port floor replacement, Law Enforcement Center Evidence Room remodel, and remodeling at Health & Human Services. Radio equipment upgrades and public safety radio tower site erection for the Sheriff's department. At Rocky Knoll, Pneumatic control replacement and door access controls. Replace immutable backup storage target and network access layer refresh for Information Technology. For Transportation, replace and repair perimeter fencing, runway 4-22 reconstruction, above ground fuel farm compliance updates, maintenance and terminal building generators, Lake Breeze Aviation backup generators and South Side Highway shed building improvements.

For 2026, capital projects total \$11,905,000, and the offsetting reimbursements total \$7,426,200. The total proposed bonding is \$4,478,800. Reimbursements include Information Technology net position, Highway net position, Rocky Knoll net position, Lake Breeze Aviation net position, and American Rescue Plan Act (ARPA) approved projects.

Our next planned borrowing will be in 2025 or 2026 for the capital projects in 2025 and 2026 with an anticipated aggregate bonding of \$14,787,403. During 2024 our existing general obligation debt was decreased by \$6 million, resulting in an ending general obligation debt at the end of the year of \$23.9 million. Our existing general obligation debt will decrease by \$5.6 million during the fiscal year of 2025.

Thank you for your consideration.

SHEBOYGAN COUNTY RESOLUTION NO. \_\_\_\_\_ (2025/26)

Re: 2026 Five-Year Capital Plan

**WHEREAS**, Section 5.06(9)(b) of the County Code requires the Finance Committee to propose a Five-Year Capital Plan for submission to the County Board at its August monthly meeting, and

**WHEREAS**, the Finance Committee has considered the capital projects of \$100,000.00 or more included in the budget requests of the Liaison Committees and has placed each project which it endorses into the upcoming budget year or into any budget year for the following four (4) years of the Five-Year Capital Plan, and

**WHEREAS**, pursuant to County Code Section 7.08, in consideration of receiving the sales and use tax revenues, no annual budget of the Transportation Department shall include bonding capital projects or capital equipment related to road and bridge repairs, maintenance, or road and bridge reconstruction unless authorized by the County Board, and

**WHEREAS**, the attached Exhibit A is the proposed Five-Year Capital Plan of the Finance Committee, which includes bonding capital projects for the Transportation Department at the Courthouse and Rocky Knoll related to the Parking Lot reconstruction;

**NOW, THEREFORE, BE IT RESOLVED**, that the attached Exhibit A be adopted as the Five-Year Capital Plan for Sheboygan County and that pursuant to Section 5.06(9)(b)(6) of the County Code of Ordinances, that portion of the Five-Year Capital Plan as adopted by the Board at its September meeting which identifies the capital projects approved for the upcoming budget year shall constitute the capital projects portion of the full budget for 2026.

**BE IT FURTHER RESOLVED**, that the County Board specifically authorizes the Finance Department to include in the 2026 Five-year Capital Plan bonding for the Transportation Department related to the Parking Lot reconstruction of the Courthouse and Rocky Knoll.

Respectfully submitted this 19th day of August, 2025.

**FINANCE COMMITTEE**

\_\_\_\_\_  
Vernon Koch, Chairperson

\_\_\_\_\_  
Kathleen Donovan, Vice-Chairperson

\_\_\_\_\_  
William C. Goehring, Secretary

\_\_\_\_\_  
Curt Brauer

\_\_\_\_\_  
Thomas Wegner

Opposed to Introduction:

**County of Sheboygan, Wisconsin  
Five Year Capital Plan  
Years 2026 through 2030**

Project Name			Status	Prior Years		2026		2027		2028		2029		2030		2026-2030
				Budget	Reimbursement	Budget	Reimbursement	Budget	Reimbursement	Budget	Reimbursement	Budget	Reimbursement	County Bonded Cost		
Planning & Conservation	1	Marsh Storage Building	918	C	\$ 20,000	\$ -	\$ 200,000	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ 200,000
	2	Interurban Trail Maintenance		N	\$ -	\$ -	\$ -	\$ -	\$ 150,000	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ 150,000
	3	Sheboygan Marsh Boardwalk	921	P	\$ -	\$ -	\$ -	\$ -	\$ 1,300,000	\$ (1,000,000)	\$ -	\$ -	\$ -	\$ -	\$ -	\$ 300,000
	4	Old Plank Road Trail Maintenance (Sheboygan to Plymouth)	916	C/N	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ 225,000	\$ -	\$ -	\$ -	\$ -	\$ 225,000
	5	Shoreland 400 Trail/Southside Utility Corridor Trail Maintenance		N	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ 100,000	\$ (50,000)
BUILDING SERVICES	1	County Wide Door Access Control Replacement	1023	C	\$ 490,000	\$ (490,000)	\$ 510,000	\$ (410,000)	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ 100,000
	2	Jail/Detention Center Equipment Replacement and Remodel	1065	C	\$ 2,122,000	\$ (445,695)	\$ 500,000	\$ -	\$ 333,500	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ 833,500
	3	Elevator Upgrades	1028	P	\$ -	\$ -	\$ 453,000	\$ (366,200)	\$ 425,000	\$ -	\$ 300,000	\$ -	\$ -	\$ -	\$ -	\$ 811,800
	4	Office LED Lights	1070	C	\$ 176,850	\$ (10,000)	\$ 350,000	\$ -	\$ 236,000	\$ -	\$ 418,000	\$ -	\$ -	\$ -	\$ -	\$ 1,004,000
	5	HHS Remodel Updates	1069	C	\$ 465,000	\$ (37,456)	\$ 359,000	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ 359,000
	6	LEC Evidence Room Remodel	1071	P	\$ -	\$ -	\$ 45,000	\$ -	\$ 382,000	\$ (27,500)	\$ -	\$ -	\$ -	\$ -	\$ -	\$ 399,500
	7	Courthouse Parking Lot Replacement	1067	P	\$ 38,150	\$ -	\$ -	\$ -	\$ 450,000	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ 450,000
	8	LEC Squad Garage and Sally Port Floor Replacement	1072	C	\$ 100,000	\$ -	\$ 200,000	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ 200,000
	9	Law Enforcement Center Exterior Renovation		N	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ 250,000	\$ -	\$ -	\$ -	\$ -	\$ 250,000
Sheriff	1	Radio Equipment upgrades	1954	C	\$ 750,000	\$ (250,000)	\$ 200,000	\$ -	\$ 400,000	\$ -	\$ 500,000	\$ -	\$ 500,000	\$ -	\$ 500,000	\$ 2,100,000
	2	Public Safety Radio Tower Site Erection		N	\$ -	\$ -	\$ 850,000	\$ -	\$ 750,000	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ 1,600,000
	3	Expansion of Sheboygan County Detention Center	1951	P	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ 135,000	\$ -	\$ 2,249,500	\$ -	\$ 35,300,000	\$ -
Judy Road Health Care Facility	1	RK Parking Lots	2777	C	\$ 389,178	\$ -	\$ -	\$ -	\$ 308,500	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ 308,500
	2	Pneumatic control replacement	2774	P	\$ -	\$ -	\$ 788,000	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ 788,000
	3	Door Access Controls		N	\$ -	\$ -	\$ 250,000	\$ (250,000)	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
	4	A and B building office area renovations	2776	P	\$ -	\$ -	\$ -	\$ -	\$ 374,000	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ 374,000
	5	A building resident room renovations	2775	P	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ 872,000	\$ -	\$ -	\$ -	\$ -	\$ 872,000
	6	Handrail and door replacement		N	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ 163,000	\$ -	\$ -	\$ 163,000
	7	Resident protection systems		N	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ 313,000	\$ -	\$ -	\$ 313,000
	8	Transitional Housing Facility		N	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ 200,000	\$ -	\$ 3,900,000	\$ -
IT	1	Replace Immutable Backup Storage Target		N	\$ -	\$ -	\$ 100,000	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ 100,000
	2	Network Access Layer Refresh		N	\$ -	\$ -	\$ 80,000	\$ (80,000)	\$ 110,000	\$ -	\$ 124,500	\$ -	\$ -	\$ -	\$ 345,500	\$ 580,000
	3	Replace VOIP Phone System	3016	P	\$ -	\$ -	\$ -	\$ -	\$ 500,000	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ 500,000
	4	Replace Enterprise Firewalls		N	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ 200,000	\$ -	\$ -	\$ 200,000
Airport	1	Replace/repair Perimeter Fencing	294	C	\$ 240,000	\$ (180,000)	\$ 400,000	\$ (400,000)	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
	4	Runway 4-22 Reconstruction	296	C	\$ 2,000,000	\$ (2,000,000)	\$ 3,000,000	\$ (3,000,000)	\$ 4,000,000	\$ (4,000,000)	\$ 3,000,000	\$ (3,000,000)	\$ -	\$ -	\$ -	\$ -
	3	Above Ground Fuel Farm Compliance Updates		N	\$ -	\$ -	\$ 320,000	\$ (320,000)	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
	1	Maintenance and Terminal Building Generators		N	\$ -	\$ -	\$ 200,000	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ 200,000
	2	Lake Breeze Aviation backup generators		N	\$ -	\$ -	\$ 100,000	\$ (100,000)	\$ 80,000	\$ (80,000)	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
	6	Reconstruct TWY A	297	P	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ 1,000,000	\$ (1,000,000)	\$ 1,000,000	\$ (1,000,000)	\$ -	\$ -
	7	Airport Snow Removal/Maintenance Equipment Building	292	P	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ 4,000,000	\$ (1,250,000)	\$ -	\$ 2,750,000
Highway	1	Outlying Highway Sheds Building Improvements and Replacement - South Side	2962a	P	\$ 4,100,000	\$ -	\$ 3,000,000	\$ (2,500,000)	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ 500,000
	2	Outlying Highway Sheds Building Improvements and Replacement - Cascade Shed	2962b	P	\$ -	\$ -	\$ -	\$ -	\$ 250,000	\$ -	\$ 9,500,000	\$ -	\$ 2,250,000	\$ -	\$ -	\$ 12,000,000
					\$ 10,891,178	\$ (3,413,151)	\$ 11,905,000	\$ (7,426,200)	\$ 10,049,000	\$ (5,107,500)	\$ 16,324,500	\$ (4,000,000)	\$ 10,875,500	\$ (2,250,000)	\$ 40,145,500	\$ (50,000)
NET COUNTY BONDED COST					\$ 7,478,027	\$ (3,413,151)	\$ 4,478,800	\$ (2,500,000)	\$ 4,941,500	\$ (5,107,500)	\$ 12,324,500	\$ (4,000,000)	\$ 8,625,500	\$ (2,250,000)	\$ 40,095,500	\$ 70,465,800

NET COUNTY BONDED COST

Bond Issue

\$14,787,403

\$17,266,000

\$48,721,000

Priority: Established by Department Head and Liaison Committee

Project Status Key:

N - New project  
C - Continuation of a funded project  
P - Previously included in last year's plan (2025 - 2029)

2025

15,622,834  
\$10,308,603.00

Fund Balance & Net Position Usage 2026

Am't Fund  
\$ 776,200 LFRF  
80,000 IT Net Position  
2,500,000 Highway Net Position  
100,000 Lake Breeze Aviation Net Position  
250,000 RK Net Position  
\$ 3,706,200

1                   SHEBOYGAN COUNTY   RESOLUTION NO. 10 (2025/26)

2  
3           Re:   **Supporting the Establishment of an Agricultural Enterprise**  
4               **Area (AEA) within the Town of Plymouth**  
5

6  
7           **WHEREAS**, the Department of Agriculture Trade and Consumer Protection is  
8 accepting applications for the designation of Agricultural Enterprise Areas throughout  
9 the State of Wisconsin; and  
10

11           **WHEREAS**, an Agricultural Enterprise Area is a designated area of productive  
12 agriculture that strives to support local farmland protection goals and provides a way for  
13 landowners to participate in the Farmland Preservation Program through Farmland  
14 Preservation Agreements; and  
15

16           **WHEREAS**, agriculture is an important component of the Sheboygan County  
17 economy, landscape, and rural character; and  
18

19           **WHEREAS**, the County supports and encourages agriculture; and  
20

21           **WHEREAS**, the County identified preservation of agriculture in its Smart Growth  
22 Comprehensive Plan adopted in 2019, and also in its Farmland Preservation  
23 Plan adopted in 2023; and  
24

25           **WHEREAS**, Sheboygan County believes that establishment of an Agricultural  
26 Enterprise Area will protect the local agricultural economy and rural heritage; and  
27

28           **WHEREAS**, the farmers petitioning the State of Wisconsin, along with support  
29 from their respective Town Board, have demonstrated that there is public support for the  
30 Agricultural Enterprise Area; and  
31

32           **WHEREAS**, the proposed boundaries of the Agricultural Enterprise Area are  
33 depicted on Exhibit A attached hereto; and  
34

35           **WHEREAS**, the choice to participate in activities and programs related  
36 to the Agricultural Enterprise Area will be at the sole discretion of the individual property  
37 owner; and  
38

39           **WHEREAS**, the continued preservation of land in agricultural use will help  
40 support jobs in the agricultural industry, attract new agri-businesses, and  
41 control sprawl; and  
42

43           **WHEREAS**, agriculture is an important area land use and worthy of preservation  
44 and support.  
45

**NOW, THEREFORE, BE IT RESOLVED** that the Sheboygan County Board of Supervisors hereby support the designation of an Agricultural Enterprise Area entitled "Town of Plymouth AEA" within the Town of Plymouth in Sheboygan County Wisconsin.

Respectfully submitted this 19<sup>th</sup> day of August, 2025.

## PLANNING, RESOURCES, AGRICULTURE, AND EXTENSION COMMITTEE\*

Rebecca Clarke, Chairperson

Henry Nelson, Vice-Chairperson

John Nelson, Secretary

Joe Liebau

Vacant

Opposed to Introduction:

\*County Board members signing only

8453

August 8, 2025, draft


**FISCAL NOTE**  
**August 2025**

**Resolution No. 10 (2025/26) RE:** Supporting the Establishment of an Agricultural Enterprise Area (AEA) within the Town of Plymouth

**Funding:**

No additional funding is required.

Respectfully Submitted,

A handwritten signature in blue ink, appearing to read 'J. Fetterer', is written over a horizontal line.

Jeremy Fetterer, Deputy Finance Director  
August 19, 2025

1                   SHEBOYGAN COUNTY    ORDINANCE NO. 09 (2025/26)

2  
3           Re:    **Amending Section 1.17 of the Sheboygan County Code-**  
4                   **Updating Sheboygan County's Mission, Vision, and Core**  
5                   **Values**

6  
7  
8           **WHEREAS**, Sheboygan County's current Mission Statement, Vision  
9   Statement, and Guiding Principles were adopted many years ago and do not fully  
10 reflect the County's current organizational priorities; and

11  
12           **WHEREAS**, as part of a broad strategic effort to renew and align  
13   organizational direction, Sheboygan County engaged employees from a cross-section  
14   of departments in a series of Mission, Vision, and Values workshops; and

15  
16           **WHEREAS**, these workshops provided an opportunity to gather input from  
17   employees at all levels and from a variety of operational backgrounds, resulting in  
18   shared language that reflects both who we are today and who we aspire to become;  
19   and

20  
21           **WHEREAS**, the newly proposed Mission, Vision, and Core Values emphasize  
22   resilience, collaboration, integrity, continuous learning, and fiscal and environmental  
23   stewardship—principles that align with Sheboygan County's goal of providing  
24   responsive, compassionate, and effective services; and

25  
26           **WHEREAS**, it is in the best interest of the County Board, its departments,  
27   employees, and the public to formally update Section 1.17 of the County Code to  
28   reflect the County's refreshed mission, vision and values.

29  
30           **NOW, THEREFORE**, the County Board of Supervisors of the County of  
31   Sheboygan does ordain as follows:

32  
33                   Section 1.    **Amending Code**.   Sections 1.17 of the Sheboygan  
34   County Code of Ordinances are hereby amended as follows (only those  
35   Sections or portions of Sections affected appear – deletions indicated by  
36   strikeouts; additions by shading):

37  
38   1.17   MISSION STATEMENT, VISION STATEMENT, AND ~~GUIDING PRINCIPLES~~  
39           ~~CORE VALUES~~. This Section shall be applicable to all full-time and part-time  
40           elected and appointed County officials and employees.

41  
42           (1)   ~~The mission of Sheboygan County is to provide courteous, responsive,~~  
43                   ~~efficient, and effective services to those we serve.~~ MISSION: We  
44                   provide essential services to create a safe and thriving County by  
45                   fostering strong partnerships, supporting rural and urban communities,  
46                   and eliminating barriers.

(2) ~~The vision of Sheboygan County is to be recognized as a leader of responsive and cost-effective local government.~~ VISION: Sheboygan County empowers employees to thrive through resilience, collaboration, and a solutions-focused mindset, building a stronger future together.

(3) The guiding principles of Sheboygan County are:

- ~~(a) to provide leadership,~~
- ~~(b) to be dedicated to the concept of democratic local government,~~
- ~~(c) to maintain a constructive, objective, and creative attitude,~~
- ~~(d) to maintain a deep sense of social responsibility as a trusted public servant,~~
- ~~(e) to be dedicated to the highest ideals of honor and integrity in all public and personal relationships,~~
- ~~(f) to recognize that the chief function of local government is to serve the best interests of all citizens,~~
- ~~(g) to improve the quality and image of public service, to encourage regular communication between citizens and County officials,~~
- ~~(h) to emphasize friendly and courteous service to the public,~~
- ~~(i) to treat your colleagues and staff with respect and courtesy,~~
- ~~(j) to foster problem-solving and continuous learning in the work environment,~~
- ~~(k) to train and empower staff to attain high standards of professionalism, and~~
- ~~(l) to actively seek shared services opportunities with local, state, and federal agencies.~~

(3) CORE VALUES:

- (a) Integrity: We uphold honesty, transparency, and accountability in all actions. We cultivate an inclusive environment by treating all individuals with dignity and respect.
- (b) Forward Thinking: We foster a culture of continuous learning, open-mindedness and adaptability, empowering individuals to grow, solve problems, and lead with purpose and confidence.
- (c) Stewardship: We protect fiscal responsibility and resource sustainability, building safe, clean, and vibrant communities for current and future generations.
- (d) Collaboration: We demonstrate collaboration and teamwork by working across departments and with the community to deliver effective services.
- (e) Excellence: We are professional and responsive, delivering high-quality services with a commitment to excellence in everything we do.

93  
94                   Section 2.    Effective Date.   The herein Ordinance shall take effect  
95 upon enactment.  
96

97  
98                   Respectfully submitted this 19<sup>th</sup> day of August 2025.  
99

100  
101                                   **HUMAN RESOURCES COMMITTEE**  
102

103  
104                   \_\_\_\_\_  
105 Edward J. Procek, Chairperson

\_\_\_\_\_  
Christian Ellis, Vice-Chairperson

106  
107                   \_\_\_\_\_  
108 Charlette Nennig, Secretary

\_\_\_\_\_  
Carl Nonhof

109  
110                                   \_\_\_\_\_  
111 Thomas Wegner

112  
113                                   Opposed to Introduction:  
114

115                   \_\_\_\_\_  
116  
117 Countersigned by:

118  
119  
120                   \_\_\_\_\_  
121 Keith Abler, Chairperson

122  
123  
124 C:8443\346379

August 12, 2025, draft

**FISCAL NOTE**  
**August 2025**

**Ordinance No. 9 (2025/26)**    **RE:** Amending Section 1.17 of the Sheboygan County Code-Updating Sheboygan County's Mission, Vision, and Core Values

**Funding:**

No additional funding is required.

Respectfully Submitted,

A handwritten signature in blue ink, appearing to read 'J. Fetterer', is written over a horizontal line.

Jeremy Fetterer, Deputy Finance Director  
August 19, 2025