

NOTICE OF MEETING

**SHEBOYGAN COUNTY BOARD OF SUPERVISORS**

Sheboygan County Courthouse  
615 North 6<sup>th</sup> Street, 5<sup>th</sup> Floor  
Sheboygan WI

To Observe the Meeting Remotely Dial:  
(312) 626-6799  
Enter Meeting ID: 893 6580 7293  
Passcode: 732795

**Join Zoom Meeting**

<https://us06web.zoom.us/j/89365807293?pwd=EYBEE0JcuZJfBxPke7lhXlbXYwIGQz.1>

**WSCS 24/7 live stream: (Subject to WSCS Availability)**

<https://videoplayer.telvue.com/player/Q88UIDYmxPJcLEwBkva9uJNWQzIzRD2W/categories/1222/stream/441?autostart=false&showtabssearch=true&fullscreen=false>.

**TUESDAY, September 16, 2025 at 6:00 P.M.**

In compliance with Rule V under the Rules of Order of the Sheboygan County Board of Supervisors, as County Clerk of Sheboygan County, I herewith submit the following AGENDA.

**AGENDA**

**CALL TO ORDER** – Chairperson Keith Abler

**CERTIFICATION OF COMPLIANCE WITH OPEN MEETING LAW**

**PLEDGE OF ALLEGIANCE**

**ROLL CALL**

**APPROVAL OF AUGUST 19, 2025 JOURNAL**

**CONSIDERATION OF APPOINTMENT BY CHAIRPERSON**

**County Board**

David Otte, 601 Ramaker Avenue, Cedar Grove  
(To fill the unexpired term of District #25 through April 2026)

**ADMINISTRATION OF OATH OF OFFICE - County Clerk, Jon Dolson**

**CONSIDERATION OF APPOINTMENT BY COUNTY ADMINISTRATOR**

**Recreational Facilities Management Advisory Committee**

Brett Edgerle, 1120D Aspen Court, Kohler

***Posted 09/12/2025 @ 1:00 PM***

## **PRESENTATIONS**

Bryan Grunewald, Clifton Larson Allen (CLA) – Presentation of the 2024 Comprehensive Annual Financial Report

## **PUBLIC ADDRESSES**

*As of the preparation of this Agenda no one has requested to speak. County Board rules allow interested persons to register to speak until 5:00 pm on the Monday before the County Board Meeting.*

## **LETTERS, COMMUNICATIONS AND ANNOUNCEMENTS**

*Items introduced under this heading are either referred to a Committee for action, or received for information. No action is taken at this meeting.*

## **COUNTY ADMINISTRATOR'S REPORT**

*The County Administrator's Report is a monthly report by the Administrator in which noteworthy activities of County government are highlighted. In addition, the Administrator's Report presents the Administrator's perspective on the Resolutions and Ordinances being considered or introduced at this meeting. The Administrator's Report is not an action item, and no debate or deliberation arises from the Report.*

## **CONSIDERATION OF COMMITTEE REPORTS - EXECUTIVE COMMITTEE**

- |                                    |  |
|------------------------------------|--|
| <b>Resolution No. 08</b> (2025/26) | Re: Delegating the Authority to Enter into Settlement Agreements with Opioid Defendants to the Sheboygan County Administrator and Corporation Counsel<br><br><b>Committee Recommendation: Adopt</b><br><b>Signed in Opposition: None</b> |
| <b>Resolution No. 09</b> (2025/26) | Re: 2026 Five-Year Capital Plan<br><br><b>Committee Recommendation: Adopt</b><br><b>Signed in Opposition: None</b>   |
| <b>Resolution No. 10</b> (2025/26) | Re: Supporting the Establishment of an Agricultural Enterprise Area (AEA) within the Town of Plymouth<br><br><b>Committee Recommendation: Adopt</b><br><b>Signed in Opposition: None</b>   |
| <b>Ordinance No. 09</b> (2025/26)  | Re: Amending Section 1.17 of the Sheboygan County Code-Updating Sheboygan County's Mission, Vision, and Core Values<br><br><b>Committee Recommendation: Enact</b><br><b>Signed in Opposition: None</b>                                   |

**RESOLUTIONS INTRODUCED - NONE**

**ORDINANCES INTRODUCED**

*Items introduced under this heading are referred to a Committee for recommendation. No formal action is taken at this meeting unless noted.*

**Ordinance No. 10** (2025/26) (From Executive Committee)

Re: Amending Chapter 1 – County Organization and County Board of Supervisors

**ADJOURNMENT**

Respectfully submitted this 12<sup>th</sup> day of September, 2025.

  
\_\_\_\_\_  
JON DOLSON, COUNTY CLERK

\* \* \* \* \*

**NOTES:**

**Reminder:** Expense sheets for the period ending September 15, 2025 are due in the County Clerk's Office no later than Tuesday, September 16, 2025. You may bring them to the meeting.

Persons with disabilities needing assistance to attend or participate are asked to notify the County Clerk's Office at 920.459.3003 prior to the meeting so that accommodations may be arranged.

## **SHEBOYGAN COUNTY BOARD OF SUPERVISORS**

**August 19, 2025**

Pursuant to Wis. Stat. § 59.11, the August 19, 2025 session of the Sheboygan County Board was called to order by Chairperson Keith Abler at 6:00 p.m. Chairperson Abler noted that the notice of meeting was posted on August 15, 2025 at 2:30 p.m. in compliance with the open meeting law. The meeting opened with the Pledge of Allegiance by all present.

The roll call was taken and recorded with 21 Supervisors present; Absent: 3, Supervisors Ellis, Gruber, and Wegner; Vacant: 1, District #25.

Resolution No. 07 (2025/26) Re: Honoring the Life of County Board Supervisor Stanley R. Lammers.

**Pursuant to County Board Rule 2.13, this Resolution was on the floor for immediate action and was unanimously adopted by the Board on a rising vote and a pause in its deliberations.**

County Administrator Krause, Chairperson Abler and Vice Chairperson Brauer presented a signed copy of the resolution to Wendy Lammers, Heather Boden, and Sabrina Lammers.

**Supervisor Koch moved for approval of the July 15, 2025 Journal, which was distributed to all supervisors prior to the meeting.** The motion was seconded by Supervisor Procek and carried on unanimous roll call vote of the board.

Supervisor Gruber joined the meeting remotely at 6:10 p.m.

### **APPOINTMENT**

The Chairperson announced that the next order of business was the consideration of the following appointment by the County Administrator.

#### **Aging & Disability Advisory Committee**

Ann Kraft, 1333 Martin Avenue, Sheboygan

**Supervisor Goehring moved to concur with the appointment by the County Administrator.** The motion was seconded by Supervisor Schobert and carried on unanimous roll call vote of the board.

### **PRESENTATIONS - NONE**

### **LETTERS AND COMMUNICATIONS - NONE**

### **COUNTY ADMINISTRATOR'S REPORT**

County Administrator Alayne Krause gave a powerpoint presentation on two items that were being voted on at the meeting. Ms. Krause gave an overview of Resolution No. 05 - Approving Intergovernmental Agreement for 2026 County Sales Tax Revenue-Sharing and corresponding information related to annual sales tax revenue received, and also reviewed Ordinance No. 07 - Amending Chapter 96 - Medical Examiner Fees.

### **COMMITTEE REPORTS**

The Clerk read the report of the Executive Committee regarding **Resolution No. 05 (2025/26) Approving Standard Intergovernmental Agreement for 2026 County Sales Tax Revenue-Sharing** recommending adoption.

**Supervisor Goehring moved to adopt the resolution.** The motion was seconded by Supervisor Clarke and carried on unanimous roll call vote of the board.

The Clerk read the report of the Finance Committee regarding **Resolution No. 06 (2025/26) Authorizing County Aid for Culvert and Bridge Replacements in the Towns of Holland, Lima, Russell, Sherman and Sheboygan** recommending adoption.

**Supervisor Goehring moved to adopt the resolution.** Supervisor Koch seconded the motion which carried on unanimous roll call vote of the board.

The Clerk read the report of the Finance Committee regarding **Ordinance No. 07 (2025/26) Amending Chapter 96 - Medical Examiner Fees** recommending enactment.

**Supervisor Goehring moved to enact the ordinance.** The motion was seconded by Supervisor Koch and carried on unanimous roll call vote of the board.

The Clerk read the report of the Law Committee regarding **Ordinance No. 08 (2025/26) Establishing Speed Zone on: County Road "Y" (Town of Sheboygan)** recommending enactment.

**Supervisor Jorgensen moved to enact the ordinance.** Supervisor Kuhlowl seconded the motion which carried on roll call vote of the board of Ayes: 21; Abstain: 1, Supervisor Smith; Absent: 2; Vacant: 1.

(Vice-Chairperson Brauer presiding)

Pursuant to Rule IV of the Rules of Order, the following resolutions and ordinances were introduced by the Clerk and referred by the Vice-Chairperson as indicated:

**Resolution No. 08 (2025/26)** Re: Delegating the Authority to Enter into Settlement Agreements with Opioid Defendants to the Sheboygan County Administrator and Corporation Counsel referred to the Executive Committee.

**Resolution No. 09 (2025/26)** Re: 2026 Five-Year Capital Plan referred to the Executive Committee.

**Resolution No. 10 (2025/26)** Re: Supporting the Establishment of an Agricultural Enterprise Area (AEA) within the Town of Plymouth referred to the Executive Committee.

**Ordinance No. 09 (2025/26)** Re: Amending Section 1.17 of the Sheboygan County Code-Updating Sheboygan County's Mission, Vision, and Core Values referred to the Executive Committee.

#### **ADJOURNMENT**

**Supervisor Goehring moved to adjourn.** Supervisor Gruber seconded the motion which carried on unanimous roll call vote of the board. The meeting was adjourned at 6:21 p.m. **The next scheduled meeting is Tuesday, September 16, 2025 at 6:00 p.m.**



WISCONSIN

# SHEBOYGAN COUNTY

**Keith Abler**

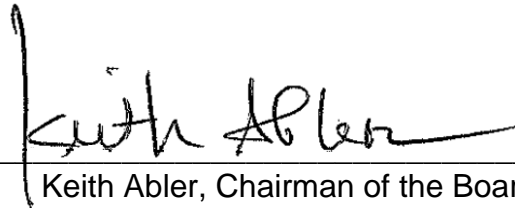
*County Board Chairman*

TO THE HONORABLE MEMBERS OF THE SHEBOYGAN COUNTY BOARD:

I, Keith Abler, Chairman of the Sheboygan County Board of Supervisors, submit for your confirmation the following appointment for County Board Supervisor of the 25th Supervisory District to serve the remainder of the 2-year term expiring April 2026 as the result of the passing of Stanley Lammers.

**David Otte, 601 Ramaker Avenue, Cedar Grove, WI 53013**

Respectfully submitted this 16th day of September, 2025.



Keith Abler, Chairman of the Board



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On Fri, Aug 15, 2025 at 1:50 PM David Otte <2dro56@gmail.com> wrote:

David Otte  
601 Ramaker Ave  
Cedar Grove, WI 53013

August 15, 2025

Dear Mr. Abler

I am interested in the position available for the Sheboygan County Board. Here's a little about myself.

I was born and raised in the Town of Holland. Attended Cedar Grove High School, then attended Northwestern College (Orange City, IA). I worked at Krier Foods and The Larsen Co during my college years. Drove Semi for Formost Foods, Adell, then Otte Bus Service and now, in retirement have my own semi. I, along with my wife Carol, owned and operated Otte Bus Service after purchasing the company from my parents. I sold Otte Bus Service to my grandson (and give him a hand now and then). I was raised on a farm and continue to raise corn, beans and wheat.

Besides living in Cedar Grove I have farms in Cedar Grove and the Town of Holland.

I am a life member and past president of Sauk Trail Conservation Club, active member of the First Reformed Church, past president of the Calumet County Racing Association, past board member of the Village of Cedar Grove, past president of North Central Railcars, past vice-president of Holland Mutual Fire Insurance Company.

I was on the board at the Insurance Company with Stan Lamers and Roger Te Stroete. My uncles Clifford Otte, Jack and Adrian Van Dixhorn were County Board members.

I look forward to an interview,  
David Otte



# SHEBOYGAN COUNTY

**Alayne Krause**  
*County Administrator*

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TO THE HONORABLE MEMBERS OF THE SHEBOYGAN COUNTY BOARD:

I, Alayne Krause, Sheboygan County Administrator, pursuant to Section 43.05 and Ordinance No. 6 (2006/07) of the Sheboygan County Code, having conferred with the County Board Chairperson and the appropriate standing Committee of the County Board, hereby submit for confirmation the following appointment to the Sheboygan County Recreational Facilities Management Advisory Committee for the remainder of a two-year term expiring April, 2027:

**Brett Edgerle, 1120D Aspen Court, Kohler, WI 53044**

Respectfully submitted this 16th day of September, 2025.

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Alayne Krause, County Administrator



Greetings Alayne,

I recently learned of and would be interested in a volunteer opportunity within Sheboygan County on the Recreational Facilities Management Advisory Committee. First a little about me. I am a 64 year old civil engineer living in Kohler. I worked at Kohler Co. for 33 years supporting the Plumbing, Power Systems and Hospitality businesses. Then I spent 7 years at the Village of Kohler as the Director of Public Works and most recently I work at the WDNR renovating or constructing new facilities. Additionally, I am a Village of Kohler Trustee, a 35 year member on the Kohler Volunteer Fire Department, and a contract employee with USA Triathlon.

My recreation background is varied and extensive. I was the charter President of the Fat KATS, the first cycling organization in Sheboygan County. In addition, I have competed in 100's of skiing, biking, running, paddling, and triathlons events throughout the world.

If chosen for the advisory role, I would hope to apply my business and governmental background, while leveraging my personal recreational experiences, for the betterment of Sheboygan County.

Thank you - Brett

Brett Edgerle  
1120D Aspen Court  
Kohler, WI 53044

1                   SHEBOYGAN COUNTY   RESOLUTION NO. 08 (2025/26)

2  
3           Re:    **Delegating the Authority to Enter into Settlement Agreements with**  
4                   **Opioid Defendants to the Sheboygan County Administrator and**  
5                   **Corporation Counsel**  
6

7  
8                   **WHEREAS**, the County Board of Supervisors previously authorized the County  
9 to enter into an engagement agreement with von Briesen & Roper, s.c., Crueger Dickinson LLC  
10 and Simmons Hanly Conroy LLP (the "Law Firms") to pursue litigation against certain  
11 manufacturers, distributors, and retailers of opioid pharmaceuticals (the "Opioid Defendants") in  
12 an effort to hold the Opioid Defendants financially responsible for the County's vast expenditure  
13 of money and resources to combat the opioid epidemic;  
14

15                   **WHEREAS**, on behalf of the County, the Law Firms filed a lawsuit against the Opioid  
16 Defendants;  
17

18                   **WHEREAS**, the Law Firms filed similar lawsuits on behalf of 66 other Wisconsin  
19 counties and all Wisconsin cases were coordinated with thousands of other lawsuits filed  
20 against the same or substantially similar parties as the Opioid Defendants in the Northern  
21 District of Ohio, captioned *In re: Opioid Litigation*, MDL 2804 (the "Litigation");  
22

23                   **WHEREAS**, four (4) additional Wisconsin counties (Milwaukee, Dane, Waukesha, and  
24 Walworth) hired separate counsel and joined the Litigation;  
25

26                   **WHEREAS**, since the inception of the Litigation, the Law Firms have coordinated with  
27 counsel from around the country (including counsel for Milwaukee, Dane, Waukesha, and  
28 Walworth Counties) to prepare the County's case for trial and engage in extensive settlement  
29 discussions with the Opioid Defendants;  
30

31                   **WHEREAS**, 2021 Wisconsin Act 57 created Section 165.12 of the Wisconsin Statutes  
32 relating to the settlement of all or part of the Litigation;  
33

34                   **WHEREAS**, pursuant to Wis. Stat. § 165.12(2), the Legislature's Joint Committee on  
35 Finance is required to approve settlement agreement between the County and Opioid  
36 Defendants;  
37

38                   **WHEREAS**, pursuant to Wis. Stat. § 165.12(2), the proceeds from any settlement of all  
39 or part of the Litigation are distributed 70% to local governments in Wisconsin that are parties to  
40 the Litigation and 30% to the State;  
41

42                   **WHEREAS**, Wis. Stat. § 165.12(7) bars claims from any Wisconsin local government  
43 against the Opioid Defendants filed after June 1, 2021;  
44

45                   **WHEREAS**, several of the Opioid Defendants previously agreed to settlement terms with  
46 the Plaintiffs' Executive Committee ("PEC"), which is comprised of attorneys representative of  
47 all litigating local governments around the country, subject to individual approval of the litigating  
48 local governments including Sheboygan County;  
49

50       **WHEREAS**, representatives of the Law Firms serve on the PEC and, therefore, are  
51 intimately familiar with the terms of the previous settlements and will be familiar with the terms  
52 of any settlement with any other Opioid Defendant recommended for approval by the PEC;  
53

54       **WHEREAS**, it is anticipated that several additional settlements will be proposed by  
55 various Opioid Defendants and recommended for approval by the PEC;  
56

57       **WHEREAS**, Sheboygan County's process for approving settlement with an Opioid  
58 Defendant is typically a process requiring weeks for committee review and approval as well as  
59 approval by the full Sheboygan County Board;  
60

61       **WHEREAS**, given concerns surrounding timing for participation in future settlements  
62 combined with the number of anticipated settlements, it would be prudent to provide an  
63 opportunity for Sheboygan County to create a process whereby the authority to enter into  
64 settlement agreements is delegated to a responsible County officer or officers provided that any  
65 such settlement agreement is recommended by the PEC and the Law Firms; and  
66

67       **WHEREAS**, the intent of this Resolution is to delegate to the specified County officer or  
68 officers the authority to enter into settlement agreements with any Opioid Defendant from the  
69 date of this Resolution forward provided (a) the settlement is recommended for approval by the  
70 PEC and the Law Firms; and (b) the Sheboygan County share of proceeds from any such  
71 settlement is consistent with the shares established in Exhibit A to Addendum Two, a copy of  
72 which is attached to this Resolution and which is consistent with the allocations established in  
73 previous settlements with Opioid Defendants.  
74

75       **NOW, THEREFORE, BE IT RESOLVED:** the County Board of Supervisors hereby  
76 makes the following resolutions:  
77

- 78       1. The County Board hereby delegates authority to the County Administrator or  
79 Corporation Counsel to enter into a settlement agreement, including without  
80 limitation the execution of any and all ancillary documents and agreements  
81 necessary to effectuate a settlement, with any Opioid Defendant provided (a) the  
82 PEC and the Law Firms shall have recommended the settlement; and (b) the  
83 Sheboygan County share of proceeds from any such settlement is consistent  
84 with the shares established in Exhibit A to Addendum Two, a copy of which is  
85 attached to this Resolution and which is consistent with the allocations  
86 established in previous settlements with Opioid Defendants.
- 87       2. Prior to executing any settlement agreement, or any document related thereto,  
88 the Corporation Counsel shall provide notice to the County Administrator of the  
89 proposed settlement and the terms related thereto.
- 90       3. The County Administrator is authorized and directed to take any and all such  
91 other and further action necessary to effectuate the intent of this Resolution.  
92

93       **BE IT FURTHER RESOLVED:** all proceeds from any settlement agreement not  
94 otherwise directed to the Attorney Fees Account shall be deposited in the County's Opioid  
95 Abatement Account. The Opioid Abatement Account shall be administered consistent with the  
96 terms of this Resolution, Wis. Stat. § 165.12(4), and the applicable settlement agreement.  
97

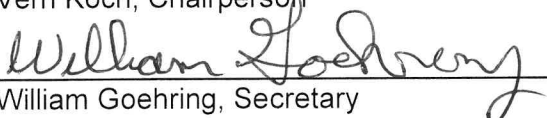
98 **BE IT FURTHER RESOLVED:** the County hereby authorizes the establishment of an  
99 account separate and distinct from any account containing funds allocated or allocable to the  
100 County which shall be referred to by the County as the "Attorney Fees Account." An escrow  
101 agent shall deposit a sum equal to up to, but in no event exceeding, an amount equal to 20% of  
102 the County's proceeds from a settlement agreement into the Attorney Fees Account unless such  
103 other amount is established by the applicable settlement agreement. If the payments to the  
104 County are not enough to fully fund the Attorney Fees Account as provided herein because  
105 such payments are made over time, the Attorney Fees Account shall be funded by placing up  
106 to, but in no event exceeding, an amount equal to 20% of the proceeds from a settlement  
107 agreement attributable to Local Governments (as that term is defined in the MOU) into the  
108 Attorney Fees Account for each payment. Funds in the Attorney Fees Account shall be utilized  
109 to pay the fees, costs, and disbursements owed to the Law Firms pursuant to the engagement  
110 agreement between the County and the Law Firms provided, however, the Law Firms shall  
111 receive no more than that to which they are entitled under their fee contract when considering  
112 the amounts paid the Law Firms from any fee fund established in a settlement agreement and  
113 allocable to the County. The Law Firms may make application for payment from the Attorney  
114 Fees Account at any time and the County shall cooperate with the Law Firms in executing any  
115 documents necessary for the escrow agent to make payments out of the Attorney Fees  
116 Account.

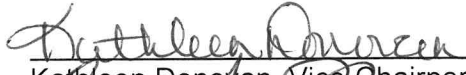
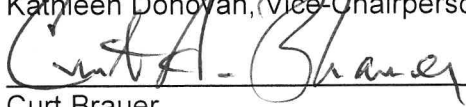
117  
118 **BE IT FURTHER RESOLVED:** that all actions heretofore taken by the Board of  
119 Supervisors and other appropriate public officers and agents of the County with respect to the  
120 matters contemplated under this Resolution are hereby ratified, confirmed and approved.  
121

122 Respectfully submitted this 19th day of August, 2025.  
123  
124

125 **FINANCE COMMITTEE**

126  
127   
128 \_\_\_\_\_  
129 Vern Koch, Chairperson

130   
131 \_\_\_\_\_  
132 William Goehring, Secretary  
133

134   
135 \_\_\_\_\_  
136 Kathleen Donovan, Vice Chairperson  
137   
138 \_\_\_\_\_  
139 Curt Brauer  
140

141 \_\_\_\_\_  
142 Thomas Wegner

Opposed to Introduction:

\_\_\_\_\_

\_\_\_\_\_

# EXHIBIT A

## Allocation of Proceeds Among the Local Governments

The following chart is agreed upon by and between the Local Governments identified below as representing the allocation of proceeds from the Settlement Agreements following (a) allocation to the Local Governments; and (b) allocation to the Attorney Fee Fund. The Local Governments shall cooperate with one another and the State in the negotiation and execution of an Escrow Agreement to effectuate the terms of the State-Local Government MOU, the Local Government MOU and the allocation set forth below. **The monetary value associated with the percentages below will be calculated consistent with the Settlement Agreements.**

Local Government Type	Wisconsin Litigating Local Government	Allocation Percentage
County	Adams County	0.327%
County	Ashland County	0.225%
County	Barron County	0.478%
County	Bayfield County	0.124%
County	Brown County	2.900%
County	Buffalo County	0.126%
County	Burnett County	0.224%
County	Calumet County	0.386%
County	Chippewa County	0.696%
County	Clark County	0.261%
County	Columbia County	1.076%
County	Crawford County	0.195%
County	Dane County	8.248%
County	Dodge County	1.302%
County	Door County	0.282%
County	Douglas County	0.554%
City	Superior	0.089%
County	Dunn County	0.442%
County	Eau Claire County	1.177%
County	Florence County	0.053%
County	Fond Du Lac County	1.196%
County	Forest County	0.127%
County	Grant County	0.498%
County	Green County	0.466%
County	Green Lake County	0.280%

County	Iowa County	0.279%
County	Iron County	0.061%
County	Jackson County	0.236%
County	Jefferson County	1.051%
County	Juneau County	0.438%
County	Kenosha County	3.712%
City	Kenosha	0.484%
City	Pleasant Prairie	0.059%
County	Kewaunee County	0.156%
County	La Crosse County	1.649%
County	Lafayette County	0.134%
County	Langlade County	0.312%
County	Lincoln County	0.350%
County	Manitowoc County	1.403%
County	Marathon County	1.259%
County	Marinette County	0.503%
City	Marinette	0.032%
County	Marquette County	0.246%
County	Menominee County	0.080%
County	Milwaukee County	25.220%
City	Cudahy	0.087%
City	Franklin	0.155%
City	Greenfield	0.163%
City	Milwaukee	7.815%
City	Oak Creek	0.166%
City	South Milwaukee	0.096%
City	Wauwatosa	0.309%
City	West Allis	0.378%
County	Monroe County	0.655%
County	Oconto County	0.336%
County	Oneida County	0.526%
County	Outagamie County	1.836%
County	Ozaukee County	1.036%
County	Pepin County	0.055%
County	Pierce County	0.387%
County	Portage County	0.729%
County	Price County	0.149%
County	Racine County	3.208%
City	Mount Pleasant	0.117%

City	Sturtevant	0.018%
City	Union Grove	0.007%
City	Yorkville Town	0.002%
County	Richland County	0.218%
County	Rock County	2.947%
County	Rusk County	0.159%
County	Sauk County	1.226%
County	Sawyer County	0.258%
County	Shawano County	0.418%
County	Sheboygan County	1.410%
County	St Croix County	0.829%
County	Taylor County	0.159%
County	Trempealeau County	0.320%
County	Vernon County	0.322%
County	Vilas County	0.468%
County	Walworth County	1.573%
County	Washburn County	0.185%
County	Washington County	1.991%
County	Waukesha County	6.035%
County	Waupaca County	0.606%
County	Waushara County	0.231%
County	Winnebago County	2.176%
County	Wood County	0.842%



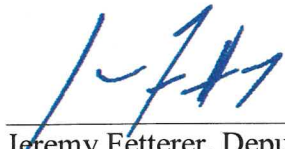
**FISCAL NOTE**  
**August 2025**

**Resolution No. 8 (2025/26)**    **RE:** Delegating the Authority to Enter into Settlement Agreements with Opioid Defendants to the Sheboygan County Administrator and Corporation Counsel

**Funding:**

No additional funding is required.

Respectfully Submitted,

A handwritten signature in blue ink, appearing to read 'J. Fetterer', is written over a horizontal line.

Jeremy Fetterer, Deputy Finance Director  
August 19, 2025



SHEBOYGAN COUNTY RESOLUTION NO. 09 (2025/26)

Re: 2026 Five-Year Capital Plan

**WHEREAS**, Section 5.06(9)(b) of the County Code requires the Finance Committee to propose a Five-Year Capital Plan for submission to the County Board at its August monthly meeting, and

**WHEREAS**, the Finance Committee has considered the capital projects of \$100,000.00 or more included in the budget requests of the Liaison Committees and has placed each project which it endorses into the upcoming budget year or into any budget year for the following four (4) years of the Five-Year Capital Plan, and

**WHEREAS**, pursuant to County Code Section 7.08, in consideration of receiving the sales and use tax revenues, no annual budget of the Transportation Department shall include bonding capital projects or capital equipment related to road and bridge repairs, maintenance, or road and bridge reconstruction unless authorized by the County Board, and

**WHEREAS**, the attached Exhibit A is the proposed Five-Year Capital Plan of the Finance Committee, which includes bonding capital projects for the Transportation Department at the Courthouse and Rocky Knoll related to the Parking Lot reconstruction;

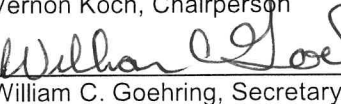
**NOW, THEREFORE, BE IT RESOLVED**, that the attached Exhibit A be adopted as the Five-Year Capital Plan for Sheboygan County and that pursuant to Section 5.06(9)(b)(6) of the County Code of Ordinances, that portion of the Five-Year Capital Plan as adopted by the Board at its September meeting which identifies the capital projects approved for the upcoming budget year shall constitute the capital projects portion of the full budget for 2026.

**BE IT FURTHER RESOLVED**, that the County Board specifically authorizes the Finance Department to include in the 2026 Five-year Capital Plan bonding for the Transportation Department related to the Parking Lot reconstruction of the Courthouse and Rocky Knoll.

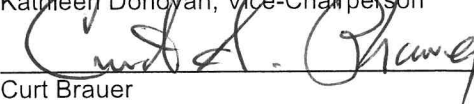
Respectfully submitted this 19th day of August, 2025.

**FINANCE COMMITTEE**

  
Vernon Koch, Chairperson

  
William C. Goehring, Secretary

  
Kathleen Donovan, Vice-Chairperson

  
Curt Brauer

\_\_\_\_\_  
Thomas Wegner

Opposed to Introduction:



# SHEBOYGAN COUNTY

**Jeremy J. Fetterer**  
*Deputy Finance Director*

---

TO: Members of the Sheboygan County Board of Supervisors

FROM: Alayne Krause, County Administrator  
Jeremy Fetterer, Deputy Finance Director

DATE: August 19, 2025

RE: 2026 Five Year Capital Plan

Attached are Resolution No. 9 (2025/26) and the summary for the 2026 Five Year Capital Plan. This plan, after careful consideration, was approved for introduction by the Finance Committee on August 13, 2025.

The 2026 projects under consideration include the Marsh Storage Building for Planning and Conservation. Projects for Building Services include Jail and Detention Center equipment replacement and remodeling, County-wide door access control replacement, elevator upgrades, office LED light replacement, Law Enforcement Center squad garage and sally port floor replacement, Law Enforcement Center Evidence Room remodel, and remodeling at Health & Human Services. Radio equipment upgrades and public safety radio tower site erection for the Sheriff's department. At Rocky Knoll, Pneumatic control replacement and door access controls. Replace immutable backup storage target and network access layer refresh for Information Technology. For Transportation, replace and repair perimeter fencing, runway 4-22 reconstruction, above ground fuel farm compliance updates, maintenance and terminal building generators, Lake Breeze Aviation backup generators and South Side Highway shed building improvements.

For 2026, capital projects total \$11,905,000, and the offsetting reimbursements total \$7,426,200. The total proposed bonding is \$4,478,800. Reimbursements include Information Technology net position, Highway net position, Rocky Knoll net position, Lake Breeze Aviation net position, and American Rescue Plan Act (ARPA) approved projects.

Our next planned borrowing will be in 2025 or 2026 for the capital projects in 2025 and 2026 with an anticipated aggregate bonding of \$14,787,403. During 2024 our existing general obligation debt was decreased by \$6 million, resulting in an ending general obligation debt at the end of the year of \$23.9 million. Our existing general obligation debt will decrease by \$5.6 million during the fiscal year of 2025.

Thank you for your consideration.

County of Sheboygan, Wisconsin  
Five Year Capital Plan  
Years 2026 through 2030

Project Plan	Five Year Capital Plan	Project Title	Proj #	Status	Prior Years		2026		2027		2028		2029		2030		2026-2030 County Bonded Cost
					Budget	Reimbursement	Budget	Reimbursement	Budget	Reimbursement	Budget	Reimbursement	Budget	Reimbursement	Budget	Reimbursement	
Planning & Construction	1	Marsh Storage Building	918	C	\$ 20,000	\$ -	\$ 200,000	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ 200,000
	2	Interurban Trail Maintenance		N	\$ -	\$ -	\$ -	\$ -	\$ 150,000	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ 150,000
	3	Sheboygan Marsh Boardwalk	921	P	\$ -	\$ -	\$ -	\$ -	\$ 1,300,000	\$ (1,000,000)	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ 300,000
	4	Old Plank Road Trail Maintenance (Sheboygan to Plymouth)															
	5	Shoreland 400 Trail/Southside Utility Corridor Trail Maintenance	916	C/N	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ 225,000	\$ -	\$ -	\$ -	\$ -	\$ -	\$ 225,000
BUILDING SERVICES	6	County Wide Door Access Control Replacement	1023	C	\$ 490,000	\$ (490,000)	\$ 510,000	\$ (410,000)	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ 100,000
	7	Jail/Detention Center Equipment Replacement and Remodel	1065	C	\$ 2,122,000	\$ (445,695)	\$ 500,000	\$ -	\$ 333,500	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ 833,500
	8	Elevator Upgrades	1028	P	\$ -	\$ -	\$ 453,000	\$ (366,200)	\$ 425,000	\$ -	\$ 300,000	\$ -	\$ -	\$ -	\$ -	\$ -	\$ 811,800
	9	Office LED Lights	1070	C	\$ 176,850	\$ (10,000)	\$ 350,000	\$ -	\$ 236,000	\$ -	\$ 418,000	\$ -	\$ -	\$ -	\$ -	\$ -	\$ 1,004,000
	10	HHS Remodel Updates	1069	C	\$ 465,000	\$ (37,456)	\$ 359,000	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ 359,000
	11	LEC Evidence Room Remodel	1071	P	\$ -	\$ -	\$ 45,000	\$ -	\$ 382,000	\$ (27,500)	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ 399,500
	12	Courthouse Parking Lot Replacement	1067	P	\$ 38,150	\$ -	\$ -	\$ -	\$ 450,000	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ 450,000
	13	LEC Squad Garage and Sally Port Floor Replacement	1072	C	\$ 100,000	\$ -	\$ 200,000	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ 200,000
	14	Law Enforcement Center Exterior Renovation		N	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ 250,000	\$ -	\$ -	\$ -	\$ -	\$ -	\$ 250,000
	15																
Shawnee	16	Radio Equipment upgrades	1954	C	\$ 750,000	\$ (250,000)	\$ 200,000	\$ -	\$ 400,000	\$ -	\$ 500,000	\$ -	\$ 500,000	\$ -	\$ 500,000	\$ -	\$ 2,100,000
	17	Public Safety Radio Tower Site Erection		N	\$ -	\$ -	\$ 850,000	\$ -	\$ 750,000	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ 1,600,000
	18	Expansion of Sheboygan County Detention Center	1951	P	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ 135,000	\$ -	\$ 2,249,500	\$ -	\$ 35,300,000	\$ -	\$ 37,684,500
Rock Road Health Care Facility	19	RK Parking Lots	2777	C	\$ 389,178	\$ -	\$ -	\$ -	\$ 308,500	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ 308,500
	20	Pneumatic control replacement	2774	P	\$ -	\$ -	\$ 788,000	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ 788,000
	21	Door Access Controls		N	\$ -	\$ -	\$ 250,000	\$ (250,000)	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
	22	A and B building office area renovations	2776	P	\$ -	\$ -	\$ -	\$ -	\$ 374,000	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ 374,000
	23	A building resident room renovations	2775	P	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ 872,000	\$ -	\$ -	\$ -	\$ -	\$ -	\$ 872,000
	24	Handrail and door replacement		N	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ 163,000	\$ -	\$ -	\$ -	\$ 163,000
	25	Resident protection systems		N	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ 313,000	\$ -	\$ -	\$ -	\$ 313,000
	26	Transitional Housing Facility		N	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ 200,000	\$ -	\$ 3,900,000	\$ -	\$ 4,100,000
IT	27	Replace Immutible Backup Storage Target		N	\$ -	\$ -	\$ 100,000	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ 100,000
	28	Network Access Layer Refresh		N	\$ -	\$ -	\$ 80,000	\$ (80,000)	\$ 110,000	\$ -	\$ 124,500	\$ -	\$ -	\$ -	\$ 345,500	\$ -	\$ 580,000
	29	Replace VOIP Phone System	3016	P	\$ -	\$ -	\$ -	\$ -	\$ 500,000	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ 500,000
	30	Replace Enterprise Firewalls		N	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ 200,000	\$ -	\$ -	\$ -	\$ 200,000
Airport	31	Replace/repair Perimeter Fencing	294	C	\$ 240,000	\$ (180,000)	\$ 400,000	\$ (400,000)	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
	32	Runway 4-22 Reconstruction	296	C	\$ 2,000,000	\$ (2,000,000)	\$ 3,000,000	\$ (3,000,000)	\$ 4,000,000	\$ (4,000,000)	\$ 3,000,000	\$ (3,000,000)	\$ -	\$ -	\$ -	\$ -	\$ -
	33	Above Ground Fuel Farm Compliance Updates		N	\$ -	\$ -	\$ 320,000	\$ (320,000)	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
	34	Maintenance and Terminal Building Generators		N	\$ -	\$ -	\$ 200,000	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ 200,000
	35	Lake Breeze Aviation backup generators		N	\$ -	\$ -	\$ 100,000	\$ (100,000)	\$ 80,000	\$ (80,000)	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
	36	Reconstruct TWY A	297	P	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ 1,000,000	\$ (1,000,000)	\$ 1,000,000	\$ (1,000,000)	\$ -	\$ -	\$ -
	37	Airport Snow Removal/Maintenance Equipment Building	292	P	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ 4,000,000	\$ (1,250,000)	\$ -	\$ -	\$ 2,750,000
Highway	38	Outlying Highway Sheds Building Improvements and Replacement - South Side	2962a	P	\$ 4,100,000	\$ -	\$ 3,000,000	\$ (2,500,000)	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ 500,000
	39	Outlying Highway Sheds Building Improvements and Replacement - Cascade Shed	2962b	P	\$ -	\$ -	\$ -	\$ -	\$ 250,000	\$ -	\$ 9,500,000	\$ -	\$ 2,250,000	\$ -	\$ -	\$ -	\$ 12,000,000
					\$ 10,891,178	\$ (3,413,151)	\$ 11,905,000	\$ (7,426,200)	\$ 10,049,000	\$ (5,107,500)	\$ 16,324,500	\$ (4,000,000)	\$ 10,875,500	\$ (2,250,000)	\$ 40,145,500	\$ (50,000)	\$ 70,465,800
NET COUNTY BONDED COST					\$7,478,027		\$4,478,800		\$4,941,500		\$12,324,500		\$8,625,500		\$40,095,500		\$70,465,800

Bond Issue \$14,787,403

\$17,266,000

\$48,721,000

Priority: Established by Department Head and Union Committee

Project Status Key:

N - New project  
C - Continuation of a funded project  
P - Previously included in last year's plan (2025 - 2029)

2025

15,622,634

(5,314,031)

Fund Balance & Net Position Usage 2026

Amnt

\$ 776,200

\$ 80,000

\$ 2,500,000

\$ 100,000

\$ 250,000

\$ 3,706,200

LFRE

IT Net Position

Highway Net Position

Lake Breeze Aviation Net Position

250,000

RK Net Position

1                   SHEBOYGAN COUNTY   RESOLUTION NO. 10 (2025/26)

2  
3           Re:   **Supporting the Establishment of an Agricultural Enterprise**  
4               **Area (AEA) within the Town of Plymouth**  
5

6  
7           **WHEREAS**, the Department of Agriculture Trade and Consumer Protection is  
8 accepting applications for the designation of Agricultural Enterprise Areas throughout  
9 the State of Wisconsin; and  
10

11           **WHEREAS**, an Agricultural Enterprise Area is a designated area of productive  
12 agriculture that strives to support local farmland protection goals and provides a way for  
13 landowners to participate in the Farmland Preservation Program through Farmland  
14 Preservation Agreements; and  
15

16           **WHEREAS**, agriculture is an important component of the Sheboygan County  
17 economy, landscape, and rural character; and  
18

19           **WHEREAS**, the County supports and encourages agriculture; and  
20

21           **WHEREAS**, the County identified preservation of agriculture in its Smart Growth  
22 Comprehensive Plan adopted in 2019, and also in its Farmland Preservation  
23 Plan adopted in 2023; and  
24

25           **WHEREAS**, Sheboygan County believes that establishment of an Agricultural  
26 Enterprise Area will protect the local agricultural economy and rural heritage; and  
27

28           **WHEREAS**, the farmers petitioning the State of Wisconsin, along with support  
29 from their respective Town Board, have demonstrated that there is public support for the  
30 Agricultural Enterprise Area; and  
31

32           **WHEREAS**, the proposed boundaries of the Agricultural Enterprise Area are  
33 depicted on Exhibit A attached hereto; and  
34

35           **WHEREAS**, the choice to participate in activities and programs related  
36 to the Agricultural Enterprise Area will be at the sole discretion of the individual property  
37 owner; and  
38

39           **WHEREAS**, the continued preservation of land in agricultural use will help  
40 support jobs in the agricultural industry, attract new agri-businesses, and  
41 control sprawl; and  
42


43           **WHEREAS**, agriculture is an important area land use and worthy of preservation  
44 and support.  
45


**NOW, THEREFORE, BE IT RESOLVED** that the Sheboygan County Board of Supervisors hereby support the designation of an Agricultural Enterprise Area entitled "Town of Plymouth AEA" within the Town of Plymouth in Sheboygan County Wisconsin.


Respectfully submitted this 19<sup>th</sup> day of August, 2025.

## PLANNING, RESOURCES, AGRICULTURE, AND EXTENSION COMMITTEE\*

  
Rebecca Clarke, Chairperson

  
Henry Nelson, Vice-Chairperson

  
John Nelson, Secretary

  
Joe Liebau

Vacant

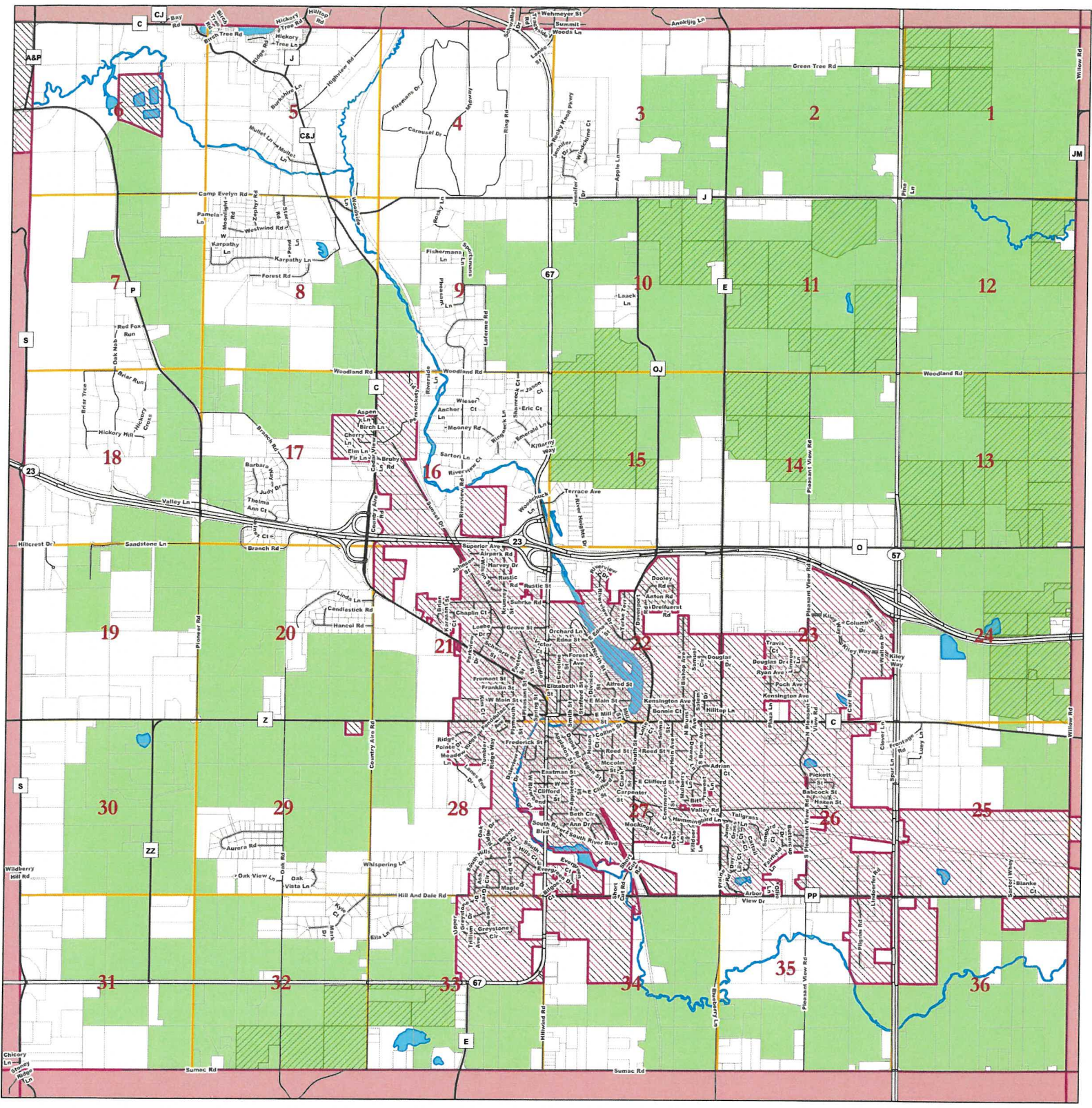
Opposed to Introduction:

\*County Board members signing only

8453

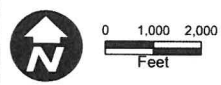
August 8, 2025, draft



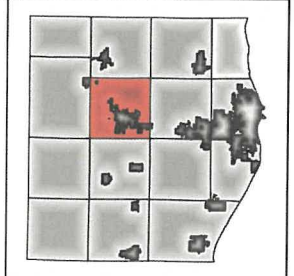


- Parcels Eligible for Farmland Preservation
- Parcels Not Eligible for Farmland Preservation
- Parcels Currently Participating in Farmland Preservation
- State Highway
- County Road
- Local Road
- Township Boundary
- Corporate Limits
- Section Lines
- Major Waterways

## Proposed Agricultural Enterprise Area Map Town of Plymouth, Sheboygan County, WI



**EXHIBIT A**



**Sheboygan  
County,  
Wisconsin**

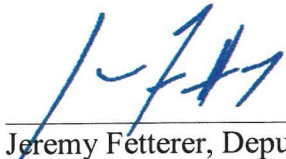
**FISCAL NOTE**  
**August 2025**

**Resolution No. 10 (2025/26) RE:** Supporting the Establishment of an Agricultural Enterprise Area (AEA) within the Town of Plymouth

**Funding:**

No additional funding is required.

Respectfully Submitted,

A handwritten signature in blue ink, appearing to read 'J. Fetterer', is written over a horizontal line.

Jeremy Fetterer, Deputy Finance Director  
August 19, 2025



1                   SHEBOYGAN COUNTY    ORDINANCE NO. 09 (2025/26)

2  
3           Re:    **Amending Section 1.17 of the Sheboygan County Code-**  
4                   **Updating Sheboygan County's Mission, Vision, and Core**  
5                   **Values**

6  
7  
8           **WHEREAS**, Sheboygan County's current Mission Statement, Vision  
9           Statement, and Guiding Principles were adopted many years ago and do not fully  
10          reflect the County's current organizational priorities; and

11  
12          **WHEREAS**, as part of a broad strategic effort to renew and align  
13          organizational direction, Sheboygan County engaged employees from a cross-section  
14          of departments in a series of Mission, Vision, and Values workshops; and

15  
16          **WHEREAS**, these workshops provided an opportunity to gather input from  
17          employees at all levels and from a variety of operational backgrounds, resulting in  
18          shared language that reflects both who we are today and who we aspire to become;  
19          and

20  
21          **WHEREAS**, the newly proposed Mission, Vision, and Core Values emphasize  
22          resilience, collaboration, integrity, continuous learning, and fiscal and environmental  
23          stewardship—principles that align with Sheboygan County's goal of providing  
24          responsive, compassionate, and effective services; and

25  
26          **WHEREAS**, it is in the best interest of the County Board, its departments,  
27          employees, and the public to formally update Section 1.17 of the County Code to  
28          reflect the County's refreshed mission, vision and values.

29  
30          **NOW, THEREFORE**, the County Board of Supervisors of the County of  
31          Sheboygan does ordain as follows:

32  
33               Section 1.    **Amending Code**.    Sections 1.17 of the Sheboygan  
34               County Code of Ordinances are hereby amended as follows (only those  
35               Sections or portions of Sections affected appear – deletions indicated by  
36               strikeouts; additions by shading):

37  
38    1.17    MISSION STATEMENT, VISION STATEMENT, AND ~~GUIDING PRINCIPLES~~  
39            **CORE VALUES**. This Section shall be applicable to all full-time and part-time  
40            elected and appointed County officials and employees.

41  
42            (1)    ~~The mission of Sheboygan County is to provide courteous, responsive,~~  
43                   ~~efficient, and effective services to those we serve.~~ **MISSION: We**  
44                   **provide essential services to create a safe and thriving County by**  
45                   **fostering strong partnerships, supporting rural and urban communities,**  
46                   **and eliminating barriers.**



(2) ~~The vision of Sheboygan County is to be recognized as a leader of responsive and cost-effective local government.~~ VISION: Sheboygan County empowers employees to thrive through resilience, collaboration, and a solutions-focused mindset, building a stronger future together.

(3) ~~The guiding principles of Sheboygan County are:~~

- ~~(a) to provide leadership,~~
- ~~(b) to be dedicated to the concept of democratic local government,~~
- ~~(c) to maintain a constructive, objective, and creative attitude,~~
- ~~(d) to maintain a deep sense of social responsibility as a trusted public servant,~~
- ~~(e) to be dedicated to the highest ideals of honor and integrity in all public and personal relationships,~~
- ~~(f) to recognize that the chief function of local government is to serve the best interests of all citizens,~~
- ~~(g) to improve the quality and image of public service, to encourage regular communication between citizens and County officials,~~
- ~~(h) to emphasize friendly and courteous service to the public,~~
- ~~(i) to treat your colleagues and staff with respect and courtesy,~~
- ~~(j) to foster problem-solving and continuous learning in the work environment,~~
- ~~(k) to train and empower staff to attain high standards of professionalism, and~~
- ~~(l) to actively seek shared services opportunities with local, state, and federal agencies.~~

(3) **CORE VALUES:**

- (a) Integrity: We uphold honesty, transparency, and accountability in all actions. We cultivate an inclusive environment by treating all individuals with dignity and respect.
- (b) Forward Thinking: We foster a culture of continuous learning, open-mindedness and adaptability, empowering individuals to grow, solve problems, and lead with purpose and confidence.
- (c) Stewardship: We protect fiscal responsibility and resource sustainability, building safe, clean, and vibrant communities for current and future generations.
- (d) Collaboration: We demonstrate collaboration and teamwork by working across departments and with the community to deliver effective services.
- (e) Excellence: We are professional and responsive, delivering high-quality services with a commitment to excellence in everything we do.

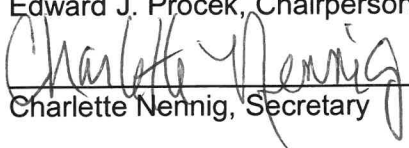
93  
94 Section 2. **Effective Date.** The herein Ordinance shall take effect  
95 upon enactment.  
96

97  
98 Respectfully submitted this 19<sup>th</sup> day of August 2025.  
99

100  
101 **HUMAN RESOURCES COMMITTEE**  
102

103  
104   
105 \_\_\_\_\_  
106 Edward J. Procek, Chairperson

107  
108 \_\_\_\_\_  
109 Christian Ellis, Vice-Chairperson

110  
111   
112 \_\_\_\_\_  
113 Charlette Nennig, Secretary

114  
115   
116 \_\_\_\_\_  
117 Carl Nonhof

118  
119 \_\_\_\_\_  
120 Thomas Wegner

121  
122 Opposed to Introduction:  
123

124  
125 \_\_\_\_\_  
126 Countersigned by:

127  
128 \_\_\_\_\_  
129 Keith Abler, Chairperson

130  
131 C:8443\346379

August 12, 2025, draft

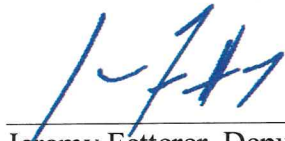
**FISCAL NOTE**  
**August 2025**

**Ordinance No. 9 (2025/26)**    **RE:** Amending Section 1.17 of the Sheboygan County Code-Updating Sheboygan County's Mission, Vision, and Core Values

**Funding:**

No additional funding is required.

Respectfully Submitted,

A handwritten signature in blue ink, appearing to read 'J. Fetterer', is written over a horizontal line.

Jeremy Fetterer, Deputy Finance Director  
August 19, 2025

1                   SHEBOYGAN COUNTY    ORDINANCE NO. 10 (2025/26)

2  
3           Re:    **Amending Chapter 1 – County Organization and County**  
4                **Board of Supervisors**

5  
6  
7           **WHEREAS**, Section 1.14 of the County Code, “Compensation,” is intended to  
8 establish a fair and equitable system of compensation for County Supervisors and  
9 includes a combination of base monthly salary and per diem payments for meeting  
10 attendance; and

11  
12           **WHEREAS**, the present schedule of per diem payments and chairperson  
13 salary when compared to other municipalities does not fairly compensate Supervisors;  
14 and

15  
16           **WHEREAS**, Wis. Stat. § 59.10(1)(c), permits county boards to determine the  
17 method of compensation for supervisors, and it would be appropriate to implement  
18 equitable adjustments to the County Code before the filing deadline for nomination  
19 papers for supervisory candidates for the term commencing April 2026.

20  
21           **NOW, THEREFORE**, the County Board of Supervisors of the County of  
22 Sheboygan does ordain as follows:

23  
24                Section 1.    **Amending Code.**    Sections 1.14 and 1.16 of the  
25 Sheboygan County Code of Ordinances are hereby amended as follows (only  
26 those Sections or portions of Sections affected appear – deletions indicated by  
27 strikeouts; additions by shading):

28  
29                1.14    COMPENSATION.    The compensation for County Board  
30 Supervisors shall be reviewed at least every five (5) years by the  
31 Executive Committee. Commencing with the April 2020 **2026**  
32 term of office, the compensation shall be as follows:

33  
34                (2)    Per Diem Payments.    In consideration for County Board  
35 meetings and Committee service, each Supervisor shall,  
36 in addition to the basic salary, be paid a per diem as  
37 herein provided for each County Board meeting and for  
38 each Committee or Committee-authorized meeting  
39 attended, subject to the following provisions:

40  
41                (a)    The per diem payment shall be as follows:

42  
43                           \$35.00 **40.00** for a meeting lasting up to 4 hours  
44                           \$70.00 **80.00** for a meeting over 4 hours  
45

46 1.16 VICE CHAIRPERSON'S COMPENSATION. The Vice  
47 Chairperson shall be paid ~~One Thousand Dollars (\$1,000.00)~~  
48 ~~Five Thousand Five Hundred Dollars (\$5,500.00)~~ per year in  
49 ~~addition to the basic compensation and per diem payments in~~  
50 ~~lieu of the County Supervisor's basic salary but in addition to per~~  
51 ~~diem payments~~ provided for in Section 1.14 above.

52  
53 Section 2. **Effective Date.** The herein Ordinance shall take effect  
54 upon the new County Board term in April of 2026.

55  
56  
57 Respectfully submitted this 16th day of September 2025.

58  
59  
60 **EXECUTIVE COMMITTEE**

61  
62  
63  
64 \_\_\_\_\_  
Keith Abler, Chairperson

\_\_\_\_\_

Curt Brauer, Vice-Chairperson

65  
66  
67 \_\_\_\_\_  
William Goehring, Secretary

\_\_\_\_\_

Kathleen Donovan

68  
69  
70 \_\_\_\_\_  
Edward Procek

71  
72 Opposed to Introduction:

73  
74 \_\_\_\_\_  
75  
76  
77 Countersigned by:

78  
79  
80 \_\_\_\_\_  
81 Keith Abler, Chairperson

82  
83  
84 C:8443\339373

September 8, 2025, draft

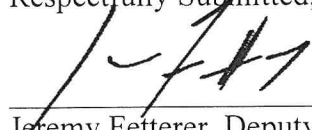
**FISCAL NOTE**  
**September 2025**

**Ordinance No. 10 (2025/26) RE: Amending Chapter 1 – County Organization and  
County Board of Supervisors**

**Funding:**

No additional funding is required for this ordinance amendment. The Pay for Performance employee wage increase is part of the proposed 2026 budget.

Respectfully Submitted,



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Jeremy Fetterer, Deputy Finance Director  
September 16, 2025