

**NOTICE OF SPECIAL MEETING**  
**SHEBOYGAN COUNTY FINANCE COMMITTEE**  
**October 1, 2025 - 3:30 PM**

Administration Building - Conference Room 302  
508 New York Avenue Sheboygan, WI 53081

Topic: Finance Committee Meeting  
Time: October 1, 2025 03:30 PM Central Time (US and Canada)

Join Zoom Meeting  
<https://us06web.zoom.us/j/84081152847?pwd=OfqBdUOLejGOY5Gy5Dh9b0Lya959NZ.1>

Meeting ID: 840 8115 2847  
Passcode: 801982

Members of the Committee may be appearing remotely. Persons wanting to observe the meeting may come to the Administration Building or listen remotely.

**AGENDA**

Call to Order  
Certification of Compliance with Open Meeting Law  
Approval of Minutes -September 24, 2025 – 3:30 PM

Correspondence - None

Deputy Finance Director Report  
*Finance Director Report is a summary of key activities. No action will be taken by the Finance Committee resulting from the report unless it is a specific to an item on the agenda.*

Budget  
Consideration of Finance 2026 Budget, presented by Jeremy Fetterer  
Consideration of Debt Service 2026 Budget, presented by Jeremy Fetterer  
Consideration of Non-Departmental 2026 Budget, presented by Jeremy Fetterer  
Consideration of 2026 Capital Outlay, presented by Jeremy Fetterer  
Consideration of 2026 Use of Fund Balance Requests, presented by Jeremy Fetterer  
Consideration of 2026 Budget Adjustments, presented by Jeremy Fetterer  
Consideration of 2026 Public Hearing Notice, presented by Jeremy Fetterer

Approval of Vouchers  
Approval of Attendance at Other Meetings or Functions

Adjournment  
Next Scheduled Meeting – October 8, 2025, 3:30 PM, Administration Building Room 302

Prepared by:  
Wendy Siegert  
Recording Secretary

Vernon Koch  
Committee Chairperson

NOTE: A majority of the members of the County Board of Supervisors or of any of its committees may be present at this meeting, and it is likely that a majority of the Executive Committee will be present, to listen, observe and participate. If a majority of any such body is present, their presence constitutes a "meeting" under the Open Meeting Law as interpreted in State ex rel. Badtke v. Greendale Village Board, 173 Wis. 2d 553 (1993), even though the visiting body will take no action at this meeting.

Wis. Stat. § 19.84 requires that each meeting of a governmental body be preceded by a public notice setting forth the time, date, place, and subject matter of the meeting. This Notice and Agenda is made in fulfillment of this obligation. Electronic versions of this Notice and Agenda may hyperlink to documents being circulated to members in anticipation of the meeting and are accessible to the public for viewing. Additions, subtractions, or modifications of the hyperlinked materials do not constitute an amendment to the meeting agenda unless expressly set forth in an Amended Notice and Agenda. Members of the public are encouraged to check from time to time before the meeting to see whether the hyperlinked content has been changed from what was originally posted.

The Committee welcomes all visitors to listen and observe, but only Committee members and those invited to speak will be permitted to speak.

If listed as an agenda item – The Administrator's Report, Finance Director's Report, and Information Technology's Report is a summary of key activities. No action will be taken by the Finance Committee resulting from the reports unless it is a specific item on the agenda.

Persons with disabilities needing assistance to attend or participate are asked to notify the Administrative Assistant in the Finance Department at 920-459-3765 prior to the meeting so that accommodations may be arranged.

## **SHEBOYGAN COUNTY FINANCE COMMITTEE MINUTES**

Administration Building, Room 302  
508 New York Avenue  
Sheboygan WI 53081

**September 24, 2025**

**Called to Order: 3:30 P.M.**

**Adjourned: 4:06 P.M.**

**MEMBERS PRESENT:** Kathleen Donovan, William Goehring, Thomas Wegner, Curt Brauer

**MEMBERS REMOTE:** Vern Koch

**MEMBERS ABSENT:**

**ALSO, PRESENT:** **In Person:** Keith Abler, Edward Procek, Jerry Jorgensen, Alayne Krause, Kayla Clinton, Kathryn Atkinson, Jacqueline Veldman, Crystal Fieber, David Loomis, Jeremy Fetterer, Wendy Siegert

**Remote:** Danielle Thompson, Evelyn Wise, Stephanie Arndt

Vice Chairperson Donovan called the meeting to order at 3:30 P.M.

The Chairperson certified compliance with the open meeting law. The notice was posted at 4:00 P.M. Friday, September 19, 2025.

Supervisor Brauer moved to approve the minutes of September 17, 2025. Motion seconded by Supervisor Goehring. Motion Carried.

Correspondence – None.

Deputy Finance Director, Jeremy Fetterer, updated the committee on the continuing disclosure and compliance for bonding was filed and then the single audit is on track to be completed for September.

The Committee discussed Ordinance No. 10 - Amending Chapter 1 - County Organization and County Board of Supervisors. Supervisor Wegner moved to recommend that the Ordinance be enacted. Motion seconded by Supervisor Brauer. Motion Carried

The committee reviewed the 2026 Rocky Knoll Budget. Supervisor Wegner moved to approve the budget as presented. Motion seconded by Supervisor Brauer. Motion carried.

The committee reviewed the 2026 Corporation Counsel Budget. Supervisor Brauer moved to approve the budget as presented. Motion seconded by Supervisor Goehring. Motion carried.

The committee reviewed the 2026 Human Resources Budget. Supervisor Brauer moved to approve the budget as presented. Motion seconded by Supervisor Wegner. Motion carried.

The committee reviewed the 2026 Employee Benefits Budget. Supervisor Brauer moved to approve the budget as presented. Motion seconded by Supervisor Goehring. Motion carried.

The committee reviewed the 2026 Property/Liability Insurance Budget. Supervisor Wegner moved to approve the budget as presented. Motion seconded by Supervisor Brauer. Motion Carried.

The committee reviewed the 2026 Debt Service Budget. Supervisor Brauer moved to approve the budget as presented. Motion seconded by Supervisor Goehring. Motion Carried.

Vouchers were reviewed. Supervisor Brauer moved to approve the expenditures Motion seconded by Supervisor Koch. Motion Carried.

There were no requests for approval of attendance at other meetings or functions.

Supervisor Wegner moved to adjourn. Motion seconded by Supervisor Goehring. Motion Carried.

Wendy Siegert  
Recording Secretary

William Goehring  
Secretary



# SHEBOYGAN COUNTY

**Jeremy Fetterer**

*Deputy Finance Director*

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TO: Sheboygan County Finance Committee

FROM: Jeremy Fetterer, Deputy Finance Director 

DATE: October 1, 2025

RE: Proposed 2026 Budget for Finance Department

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I am pleased to submit the 2026 Budget request for the Finance Department for your review.

**Department Goal:** Ensure Financial Health of the Organization. We will focus on our responsibility to maximize investments, optimize fund balances, ensure appropriate debt levels, safeguard assets, and align to the County's strategic planning.

## Key Performance Measurements

- JD Edwards help desk response. This is a measure to ensure timely response to staff when they need assistance with our financial system. Our goal is to provide same day response. For 2024, there were 2075 requests with 93% being serviced on the same day.
- Fund Balance Policy Compliance. All funds are within their policy limits. For the 2024 fiscal year, our General Fund unassigned fund balance ended at \$32,382,363 or 29.7% of total Governmental Expenditures, as defined by the policy.

**Proposed Budget:** Proposed 2026 expenditures total \$2,343,989. This budget is supported within the established levy revenue target of \$1,387,147. This includes a continued transfer from the use of General Fund unassigned fund balance to support project staffing for the Enterprise Resource Planning system replacement.

## Highlights:

- As a result of filling the Accounts Receivable Associate position at Rocky Knoll we anticipate savings of \$24,500 versus 2025 where we relied on significant outsource support.
- Health Insurance costs are anticipated to increase from 2025 due to changes in benefit elections and maintaining benefits for the ERP project support roles set to sunset with completion of the project and enhancements.

## Staffing:

- 3.5 FTE (three full-time and one half-time) project staffing planned for 2026 in conjunction with Enterprise Resource Planning (ERP) system implementation for Payroll, AP, AR, and Treasury.
- Sr. Accountant position held vacant since 2018 to be recruited in 2025 and included in 2026 budget to further support ERP project and increased actively related to Lake Breeze Aviation.
- The Financial Systems Analyst position has been transferred from the Finance Department Table of Organization to the Information Technology (I.T.) Table. The offsetting expenses are realized in the 2026 Data Processing allocation.

**Capital Outlay** – None

Thank you for your support of the Finance Departments stewardship of County resources and the continued project to upgrade our Enterprise Resource Planning system.

Finance Department

|            | Outputs                                                                                                                                                                                                       | 2025                                                                   |                                                                                                                                                                                                           | 2026      |
|------------|---------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|------------------------------------------------------------------------|-----------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|-----------|
|            |                                                                                                                                                                                                               | Target                                                                 | Projected Actual                                                                                                                                                                                          | Target    |
| Metric     | JDE Help Desk - tracked through Gmail                                                                                                                                                                         | In 2024 there were 2075 requests with 93% being serviced the same day. | In 2025 year to date there were requests 1650 with 92% being serviced the same day.                                                                                                                       | 95%       |
| Importance | Keep our transaction processing timely and employees productive. Identify training if same questions are being asked.                                                                                         |                                                                        |                                                                                                                                                                                                           |           |
| Target     | (Tracking through Gmail.)                                                                                                                                                                                     |                                                                        |                                                                                                                                                                                                           |           |
| Metric     | Fund Balance Policy Compliance                                                                                                                                                                                | General Fund Unassigned Fund Balance: 15-30%                           | All funds are within their policy limits. For the 2024 fiscal year, our General Fund unassigned fund balance ended at \$32,382,363 or 29.7% of total Governmental Expenditures, as defined by the policy. | 25% - 30% |
| Importance | Fund Balance Policy Compliance, and actions necessary to manage Fund Balance within Policy guidelines. Recommend actions and obtain approvals that were obtained during the preparation of the Annual Report. |                                                                        |                                                                                                                                                                                                           |           |
| Target     | Upper end of the policy range.                                                                                                                                                                                |                                                                        |                                                                                                                                                                                                           |           |
| Metric     |                                                                                                                                                                                                               |                                                                        |                                                                                                                                                                                                           |           |
| Importance |                                                                                                                                                                                                               |                                                                        |                                                                                                                                                                                                           |           |
| Target     |                                                                                                                                                                                                               |                                                                        |                                                                                                                                                                                                           |           |
| Metric     |                                                                                                                                                                                                               |                                                                        |                                                                                                                                                                                                           |           |
| Importance |                                                                                                                                                                                                               |                                                                        |                                                                                                                                                                                                           |           |
| Target     |                                                                                                                                                                                                               |                                                                        |                                                                                                                                                                                                           |           |
| Metric     |                                                                                                                                                                                                               |                                                                        |                                                                                                                                                                                                           |           |
| Importance |                                                                                                                                                                                                               |                                                                        |                                                                                                                                                                                                           |           |
| Target     |                                                                                                                                                                                                               |                                                                        |                                                                                                                                                                                                           |           |

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County Department Level 7 w/o CP

## County Department Level 7 w/o CP

**For 2026**

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County Department Level 7 w/o CP

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County Department Level 7 w/o CP

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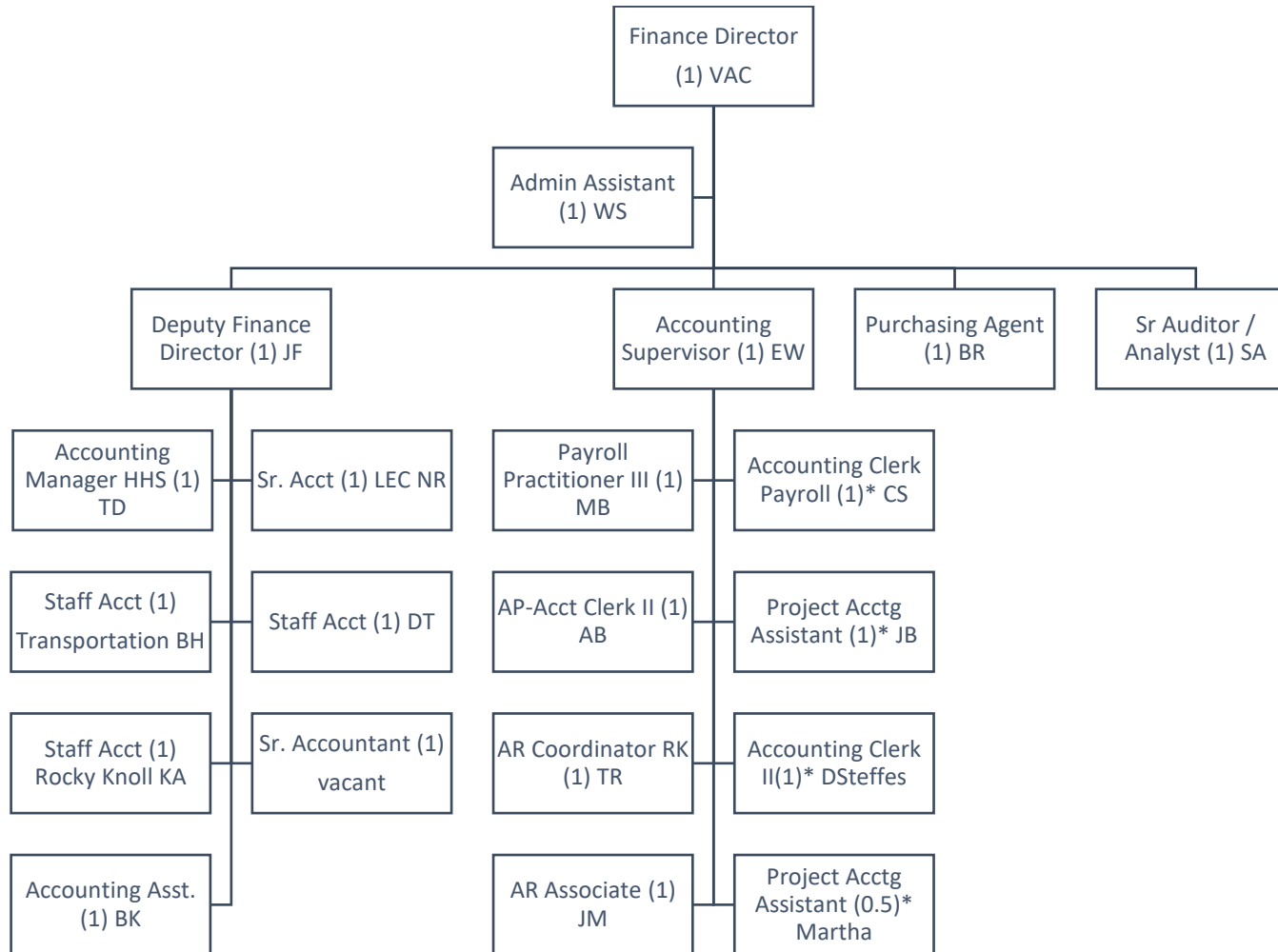
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County of Sheboygan  
Proposed Budget - Variance Report  
For 2026

| Description                    | 5-Yr Average<br>2020-2024 | Actual<br>Annual 2023 | Actual<br>Annual 2024 | Board<br>Adopted 2025 | Amended<br>Budget 2025 | Current Year<br>At June 30th | Current Year<br>Projection | Dept Budget<br>Request 2026 | \$ Variance To<br>2025 Budget | % Chge To<br>2025 Bdgt |
|--------------------------------|---------------------------|-----------------------|-----------------------|-----------------------|------------------------|------------------------------|----------------------------|-----------------------------|-------------------------------|------------------------|
| 726000 Internal Services F     |                           |                       |                       |                       |                        |                              |                            |                             |                               |                        |
| 726000 Internal Services F     |                           |                       |                       |                       |                        |                              |                            |                             |                               |                        |
| 720000 Oper'tg Transfer to     |                           |                       |                       |                       |                        |                              |                            |                             |                               |                        |
| 700000 Other Financing Uses    |                           |                       |                       |                       |                        |                              |                            |                             |                               |                        |
| Subtotal                       | 200,456-                  | 282,381-              | 259,276-              |                       |                        | 56,323-                      | 94,657-                    |                             |                               |                        |
| 800000 Net Position            |                           |                       |                       |                       |                        |                              |                            |                             |                               |                        |
| 820000 Fund Balance            |                           |                       |                       |                       |                        |                              |                            |                             |                               |                        |
| 820125 Use of FB for Subse     |                           |                       |                       |                       |                        |                              |                            |                             |                               |                        |
| 820000 Fund Balance            |                           |                       |                       |                       |                        |                              |                            |                             |                               |                        |
| 800000 Net Position            |                           |                       |                       |                       |                        |                              |                            |                             |                               |                        |
| 00183 Finance                  | 200,456-                  | 282,381-              | 259,276-              |                       |                        | 56,323-                      | 94,657-                    |                             |                               |                        |
| Current Change in Fund Balance | 200,456-                  | 282,381-              | 259,276-              |                       |                        | 56,323-                      | 94,657-                    |                             |                               |                        |

## Sheboygan County Finance Table of Organization



\*ERP Project support positions sunsetting July 2027 – estimated completion of implementation and enhancement  
 Vacant: Senior Accountant, 1 FTE

[illegible]

**EQUIPMENT REQUEST FOR 2026-- COMPUTER AND SOFTWARE ONLY**  
**Listed in Order of Priority**

**Account to use:** 533928 for Computer System/Eq from \$500 thru \$4999

**Department:** FINANCE

**Account No:** 533928

| <u>ACCOUNT NO.</u>         | <u>ITEM DESCRIPTION</u>                                                                              | <u>TOTAL COST<br/>OF ITEM(S)</u> | <u>REIMBURSEMENT<br/>AMOUNT</u> | <u>A / R</u> | <u>JUSTIFICATION</u>      | <u>INDIVIDUAL</u> | <u>REPLACE<br/>ASSET</u>          |
|----------------------------|------------------------------------------------------------------------------------------------------|----------------------------------|---------------------------------|--------------|---------------------------|-------------------|-----------------------------------|
| 139.533928                 | HP ZBook Power; w/docking station; Must have 10-key number pad                                       | \$ 3,725.00                      | \$ -                            | R            | 5-yr replacement rotation | Rowell            | 2021009 ZBook Power G7 ABFILT2101 |
| 139.533928                 | HP Probook Laptop; extra 16 GB RAM; docking station; keyboard and mouse; Must have 10-key number pad | \$ 1,404.00                      | \$ -                            | R            | 5-yr replacement rotation | Becker            | 2021097 ProBook 450 G8 ABFILT2104 |
| 139.533928                 | HP ZBook Power; w/docking station; Must have 10-key number pad                                       | \$ 3,725.00                      | \$ -                            | R            | 5-yr replacement rotation | Fetterer          | 2021197 ZBook Power G7 ABFILT2105 |
| 139.533928                 | HP Probook Laptop; extra 16 GB RAM; docking station; keyboard and mouse; Must have 10-key number pad | \$ 1,404.00                      | \$ -                            | R            | 5-yr replacement rotation | Mingst (RK)       | 2020141 Probook 650 G5 RKADLT2001 |
|                            |                                                                                                      | \$ -                             | \$ -                            |              |                           |                   |                                   |
| <b>Grand Total Amounts</b> |                                                                                                      | <b>\$ 10,258.00</b>              | <b>\$ -</b>                     |              |                           |                   |                                   |

**RETURN TO CHRIS LEWINSKI, INFORMATION TECHNOLOGY DIRECTOR**

**NOTE:**

When requesting printers please indicate all the features needed for that unit:

  
 IT Division Approval

  
 Requesting Department Head Signature

## 2026 Travel and Training Requests

Department: Finance Department

| Date                | Request                                                               | Location<br>(if known) | Number of<br>Employees<br>Attending | Employee<br>Mileage<br>533205** | Employee<br>Meals<br>533215 | Employee<br>Lodging<br>533220 | Commercial<br>Transport<br>533235 | Seminars<br>and Training<br>533245 | Total Cost<br>per request | Requirement for<br>Accreditation or<br>Certification? | Out of County<br>Yes/No |
|---------------------|-----------------------------------------------------------------------|------------------------|-------------------------------------|---------------------------------|-----------------------------|-------------------------------|-----------------------------------|------------------------------------|---------------------------|-------------------------------------------------------|-------------------------|
| September           | WI Government Finance Officers Association (GFOA) Seasonal Conference | Unknown                | 2                                   | -                               | 64.00                       | 240.00                        | -                                 | 350.00                             | 654.00                    | No                                                    | Most likely             |
| December            | WI Government Finance Officers Association (GFOA) Seasonal Conference | Unknown                | 2                                   | -                               | 128.00                      | 480.00                        | -                                 | 350.00                             | 958.00                    | No                                                    | Most likely             |
| November & December | Government Finance Officers Association (GFOA) Remote Training        | Virtual                | 7                                   | -                               | -                           | -                             | -                                 | 150.00                             | 150.00                    | No                                                    | No                      |
| Spring              | American Payroll Association (APA) - Remote Training                  | Virtual                | 2                                   | -                               | -                           | -                             | -                                 | 1,000.00                           | 1,000.00                  | No                                                    | No                      |
| August              | WI Human Services Financial Mgt Assoc - WHSFMA Conference             | Unknown                | 1                                   | -                               | 64.00                       | 268.00                        | -                                 | 250.00                             | 582.00                    | No                                                    | Yes                     |
| Fall                | Leading Age Wisconsin (Rocky Knoll - Medicare billings)               | WI Dells               | 1                                   | -                               | -                           | -                             | -                                 | 350.00                             | 350.00                    | No                                                    | Yes                     |
| Fall                | Wisconsin Association for Public Procurement Conference               | Unknown                | 1                                   | -                               | 64.00                       | 220.00                        | -                                 | 75.00                              | 359.00                    | No                                                    | Yes                     |
|                     |                                                                       |                        |                                     |                                 |                             |                               |                                   | -                                  | -                         |                                                       |                         |
|                     |                                                                       |                        |                                     |                                 |                             |                               |                                   | -                                  | -                         |                                                       |                         |
| Various             | Virtual Training                                                      | Virtual                | 1                                   | -                               | -                           | -                             | -                                 | 550.00                             | 550.00                    | No                                                    | No                      |
|                     | Miscellaneous Travel                                                  |                        | 1                                   | 350.00                          | -                           | -                             | -                                 | -                                  | 350.00                    | No                                                    | Yes                     |
|                     |                                                                       |                        |                                     |                                 |                             |                               |                                   |                                    |                           |                                                       |                         |
|                     |                                                                       |                        | <b>Object Account Total</b>         | <b>350.00</b>                   | <b>320.00</b>               | <b>1,208.00</b>               | <b>-</b>                          | <b>3,075.00</b>                    | <b>4,953.00</b>           |                                                       |                         |

**Grand Total 4,953.00**

**\*\*2025 Employee Mileage Reimbursement Rate**

personal auto insurance on file with Accounts Payable

\$.26 with no proof of insurance, or partial coverage, on file with Accounts Payable

\$.51 with proof of

Grand Total amount above should match the subtotal on the Proposed Variance Report



# SHEBOYGAN COUNTY

**Jeremy Fetterer**  
*Deputy Finance Director*

To: County of Sheboygan Finance Committee  
From: Jeremy Fetterer, Deputy Finance Director  
Date: September 24, 2025  
Re: Debt Service Budget

Attached is the 2026 proposed Debt Service budget for your consideration. The budget reflects the following:

- Borrowing for approved 2025 and 2026 Capital Projects is expected to occur in 2026.
- Overall debt service expenditures (principal & interest payments) increased \$66,250 or 1.0% vs. 2025 Budget as a result of the expected 2026 borrowing.
- Levy funding increases by \$68,942 or 1.3% from 2025 Budget. Debt Service payments have been offset by a combination of sales tax revenue applied for direct property tax relief, Highway contributions from Asphalt plant revenues and use of debt service fund balance. Asphalt plant revenues are being used to repay the bonded cost of the Asphalt plant replacement through 2031.
- No Debt service fund balance is available to be utilized for 2026. Available fund balance is derived from premiums on issuance of debt and closing of capital projects above arbitrage thresholds.

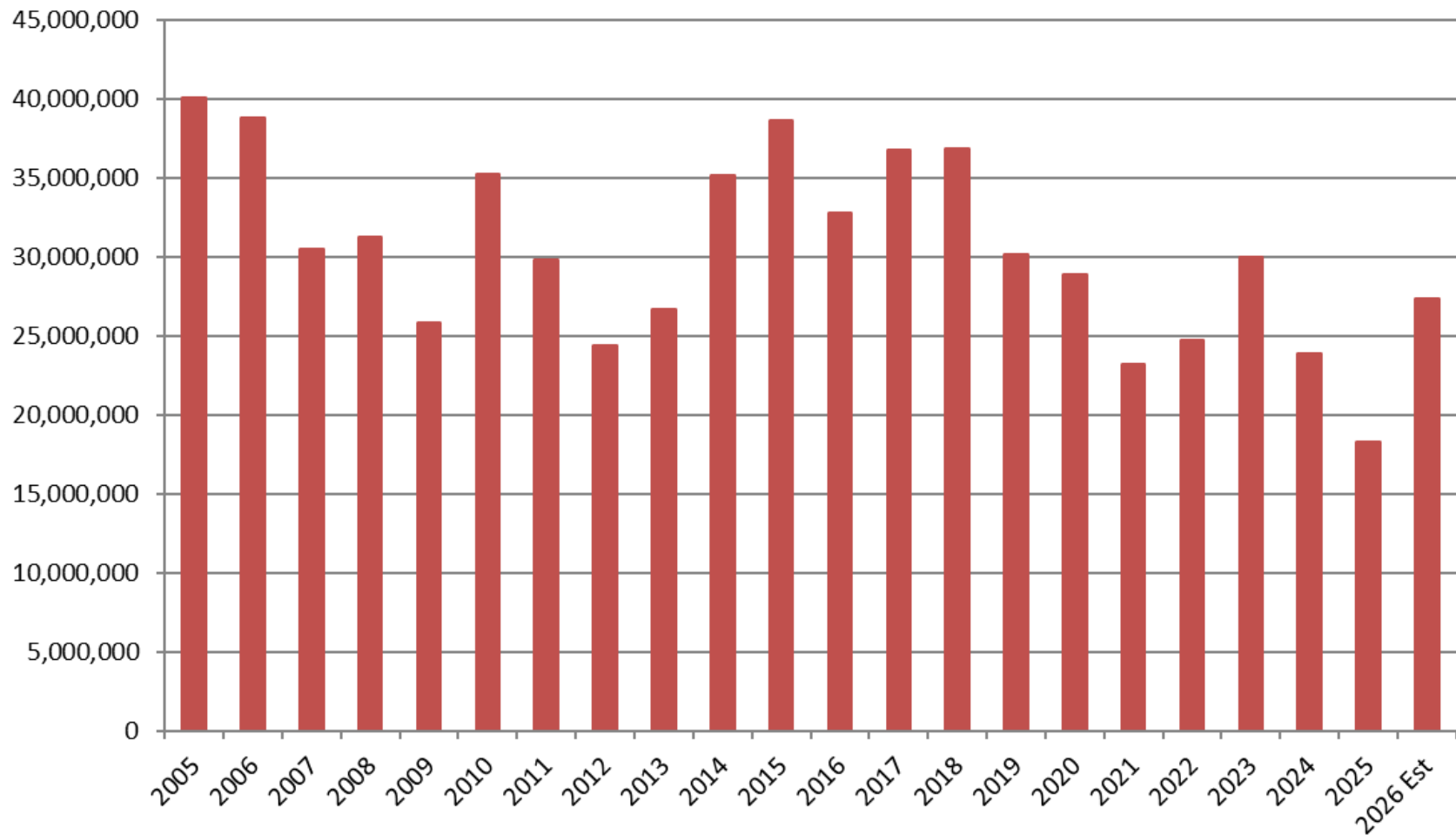
## Debt Service Levy

|                                                | Actual           | Actual           | Budget           | Projected        | Proposed Budget  |
|------------------------------------------------|------------------|------------------|------------------|------------------|------------------|
|                                                | 2023             | 2024             | 2025             | 2025             | 2026             |
| Principal/Interest payments & Issuance Costs   | 6,406,851        | 7,103,732        | 6,481,775        | 6,481,775        | 6,548,025        |
| Use of Debt Service Fund Balance               | (23,551)         | (600,629)        | (2,483)          | (2,483)          | -                |
| Use of Sales Tax Revenues                      | (1,000,000)      | (1,000,000)      | (1,000,000)      | (1,000,000)      | (1,000,000)      |
| Asphalt Plant Contribution                     | (149,409)        | (351,191)        | (331,046)        | (331,046)        | (330,837)        |
| <b>Debt Service Property Tax Levy</b>          | <b>5,233,891</b> | <b>5,151,912</b> | <b>5,148,246</b> | <b>5,148,246</b> | <b>5,217,188</b> |
| <b>Change in Levy Support for Debt Service</b> | <b>231,946</b>   | <b>(81,979)</b>  | <b>(3,666)</b>   | <b>(3,666)</b>   | <b>68,942</b>    |
| <b>\$</b>                                      | <b>231,946</b>   | <b>(81,979)</b>  | <b>(3,666)</b>   | <b>(3,666)</b>   | <b>68,942</b>    |
| <b>%</b>                                       | <b>4.6%</b>      | <b>-1.6%</b>     | <b>-1.6%</b>     | <b>-1.6%</b>     | <b>1.3%</b>      |
| <b>Equalized Value - Excluding TID (SMM)</b>   | <b>12,087.9</b>  | <b>13,819.1</b>  | <b>15,012.1</b>  | <b>15,012.1</b>  | <b>16,836.7</b>  |
| <b>Levy per \$1,000 Equalized Value</b>        | <b>0.43</b>      | <b>0.37</b>      | <b>0.34</b>      | <b>0.34</b>      | <b>0.31</b>      |

By managing debt burden below the rate of growth in the tax base, we continue to reduce the tax levy burden on our residents while maintaining and updating public infrastructure responsibly.

Thank you for your consideration and support.

## General Obligation Debt Sheboygan County



County Department Level 7 w/o CP

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[illegible]

| Description                  | 5-Yr Average<br>2020-2024 | Actual<br>Annual 2023 | Actual<br>Annual 2024 | Board<br>Adopted 2025 | Amended<br>Budget 2025 | Current Year<br>At June 30th | Current Year<br>Projection | Dept Budget<br>Request 2026 | \$ Variance To<br>2025 Budget | % Chge To<br>2025 Bdgt |
|------------------------------|---------------------------|-----------------------|-----------------------|-----------------------|------------------------|------------------------------|----------------------------|-----------------------------|-------------------------------|------------------------|
| 580000 Debt Service          |                           |                       |                       |                       |                        |                              |                            |                             |                               |                        |
| 581000 Principal             | 5,867,600                 | 5,730,000             | 6,080,000             | 5,660,000             | 5,660,000              | 5,660,000                    | 5,660,000                  | 5,680,000                   | 20,000                        | .35                    |
| 582000 Interest              |                           |                       |                       |                       |                        |                              |                            |                             |                               |                        |
| 582100 Interest Expenditu    | 782,592                   | 676,851               | 1,023,732             | 821,775               | 821,775                | 462,763                      | 821,775                    | 868,025                     | 46,250                        | 5.63                   |
| 582000 Interest              | 782,592                   | 676,851               | 1,023,732             | 821,775               | 821,775                | 462,763                      | 821,775                    | 868,025                     | 46,250                        | 5.63                   |
| 583000 Debt Issuance Cost/   | 70,550                    | 163,743               |                       |                       |                        |                              |                            |                             |                               |                        |
| 580000 Debt Service          | 6,733,664                 | 6,570,594             | 7,103,732             | 6,481,775             | 6,481,775              | 6,122,763                    | 6,481,775                  | 6,548,025                   | 66,250                        | 1.02                   |
| 500000 Expense/Expenditure   | 6,733,664                 | 6,570,594             | 7,103,732             | 6,481,775             | 6,481,775              | 6,122,763                    | 6,481,775                  | 6,548,025                   | 66,250                        | 1.02                   |
| 600000 Other Financing Sourc |                           |                       |                       |                       |                        |                              |                            |                             |                               |                        |
| 630000 Operat'g Transfers f  |                           |                       |                       |                       |                        |                              |                            |                             |                               |                        |
| 632000 Special Revenue Fun   |                           |                       |                       |                       |                        |                              |                            |                             |                               |                        |
| 632000 Special Revenue Fun   |                           |                       |                       |                       |                        |                              |                            |                             |                               |                        |
| 633305 Fund Transfer In      |                           |                       |                       |                       |                        | 331,046-                     |                            |                             |                               |                        |
| 634000 Capital Projects Fu   |                           |                       |                       |                       |                        |                              |                            |                             |                               |                        |
| 634405 General Capital Pr    | 1,074,490-                | 1,000,000-            | 1,000,000-            | 1,000,000-            | 1,000,000-             | 1,000,000-                   | 1,000,000-                 | 1,000,000-                  |                               |                        |
| 634000 Capital Projects Fu   | 1,074,490-                | 1,000,000-            | 1,000,000-            | 1,000,000-            | 1,000,000-             | 1,000,000-                   | 1,000,000-                 | 1,000,000-                  |                               |                        |
| 636000 Internal Services F   |                           |                       |                       |                       |                        |                              |                            |                             |                               |                        |
| 636400 Highway               | 100,120-                  | 149,409-              | 351,191-              | 331,406-              | 331,406-               |                              | 331,046-                   | 330,837-                    | 569                           | .17-                   |
| 636000 Internal Services F   | 100,120-                  | 149,409-              | 351,191-              | 331,406-              | 331,406-               |                              | 331,046-                   | 330,837-                    | 569                           | .17-                   |
| 630000 Operat'g Transfers f  | 1,184,610-                | 1,149,409-            | 1,351,191-            | 1,331,406-            | 1,331,406-             | 1,331,046-                   | 1,331,046-                 | 1,330,837-                  | 569                           | .04-                   |
| 720000 Oper'tg Transfer to   |                           |                       |                       |                       |                        |                              |                            |                             |                               |                        |
| 725000 Enterprise Fund       |                           |                       |                       |                       |                        |                              |                            |                             |                               |                        |
| 725000 Enterprise Fund       |                           |                       |                       |                       |                        |                              |                            |                             |                               |                        |
| 720000 Oper'tg Transfer to   |                           |                       |                       |                       |                        |                              |                            |                             |                               |                        |
| 600000 Other Financing Sourc | 1,197,532-                | 1,149,409-            | 1,351,191-            | 1,331,406-            | 1,331,406-             | 1,331,046-                   | 1,331,046-                 | 1,330,837-                  | 569                           | .04-                   |

County of Sheboygan  
Proposed Budget - Variance Report  
For 2026

| Description                    | 5-Yr Average<br>2020-2024 | Actual<br>Annual 2023 | Actual<br>Annual 2024 | Board<br>Adopted 2025 | Amended<br>Budget 2025 | Current Year<br>At June 30th | Current Year<br>Projection | Dept Budget<br>Request 2026 | \$ Variance To<br>2025 Budget | % Chge To<br>2025 Bdgt |
|--------------------------------|---------------------------|-----------------------|-----------------------|-----------------------|------------------------|------------------------------|----------------------------|-----------------------------|-------------------------------|------------------------|
| Subtotal                       | 30,530                    | 135,064-              | 600,629               | 2,123                 | 2,123                  | 2,217,594                    | 2,483                      |                             | 2,123-                        | 100.00-                |
| 800000 Net Position            |                           |                       |                       |                       |                        |                              |                            |                             |                               |                        |
| 820000 Fund Balance            |                           |                       |                       |                       |                        |                              |                            |                             |                               |                        |
| 820115 Use of Debt Serv Fu     |                           |                       |                       | 2,483-                | 2,483-                 |                              | 2,483-                     |                             | 2,483                         | 100.00-                |
| 820000 Fund Balance            |                           |                       |                       | 2,483-                | 2,483-                 |                              | 2,483-                     |                             | 2,483                         | 100.00-                |
| 800000 Net Position            |                           |                       |                       | 2,483-                | 2,483-                 |                              | 2,483-                     |                             | 2,483                         | 100.00-                |
| 00712 Debt Service             | 30,530                    | 135,064-              | 600,629               | 360-                  | 360-                   | 2,217,594                    |                            |                             | 360                           | 100.00-                |
| Current Change in Fund Balance | 30,529                    | 135,064-              | 600,629               | 360-                  | 360-                   | 2,217,594                    |                            |                             | 360                           | 100.00-                |



# SHEBOYGAN COUNTY

**Jeremy J. Fetterer**  
*Deputy Finance Director*

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To: Members of the Finance Committee

From: Jeremy Fetterer, Deputy Finance Director

A handwritten signature in blue ink, appearing to be "J. Fetterer", is written over the "From:" line.

Date: October 1, 2025

Re: Non-Departmental Proposed 2026 Budget

The Non-Departmental budget captures County revenues not associated with a specific department. Examples include State payments such as Shared Revenue, Exempt Computer Aids, and Personal Property Aids. Other examples outside of state payments include interest income, revolving loan fund collections and interest/penalty income from delinquent taxes. These revenues are used to offset property tax levy along with miscellaneous expenses associated with activities not specific to any one department.

Jail Assessment and Land Records fees are also recorded in the Non-Departmental Budget. Land Records projects for 2026 are represented in the transfers to the departments approved for use of funds by the Land Information Council and subsequently approved by the Finance Committee. Any use of fund balance is recorded through the Non-departmental budget.

The Non-Departmental budget also includes transfers of fund balance (restricted, committed, assigned, unassigned).

This budget provides for grants issued to the Sheboygan County Chamber of Commerce, the Sheboygan County Economic Development Corporation, the Sheboygan County Historical Society & Museum, and the Sheboygan County Historical Research Center. The levy for the Monarch Library System is also accounted for in this budget, as is the Bay Lake Regional Planning Commission membership dues and Wisconsin Counties Utility Tax Association dues.

## Highlights:

- ARPA funds of \$711,483 are in the transfers to the Human Resources Department and Health & Human Services Department.
- Contribution of \$164,139 towards fund balance to support projects at Amsterdam Dunes.
- Unassigned fund balance:
  - Repayments to the General fund for the Revolving Loan Fund buyout estimated at \$59,337.
  - Transfer of \$96,373 for project staffing in the Finance Department supporting the Enterprise Resource Planning project
- Assigned fund balance:
  - Transfer of \$106,504 from surplus Ag Use revenues assigned in 2026 to fund Treasurer's Department project costs in lieu of Land Information Council funding
  - Transfers of \$390,775 to the Sheriff's Department and Health & Human Services Department of opioid settlement funds
- Restricted fund balance:
  - Use of Jail Assessment funds of \$38,178
  - Contribution to Land Records funds of \$1,037

## Requested Grants: Summary and Recommendations

|                                             | Budget              |                     | Request             |  | % Change<br>from 2025 |
|---------------------------------------------|---------------------|---------------------|---------------------|--|-----------------------|
|                                             | 2024                | 2025                | 2026                |  |                       |
| Monarch Library System                      | \$ 1,767,293        | \$ 1,837,926        | \$ 1,878,363        |  | 2.2%                  |
| SCEDC                                       | \$ 100,000          | \$ 100,000          | \$ 100,000          |  | -                     |
| Chamber - Tourism                           | \$ 26,130           | \$ 26,130           | \$ 26,138           |  | -                     |
| Chamber - Business & Workforce Development  | \$ 30,000           | \$ 30,000           | \$ 40,000           |  | 33.3%                 |
| Chamber - Heads of Government               | \$ 1,000            | \$ 1,000            | \$ 1,000            |  | -                     |
| Chamber - Addtl Business Assistance         | \$ 5,000            | \$ 5,000            | \$ 5,000            |  | -                     |
| Chamber Total                               | <b>\$ 62,130</b>    | <b>\$ 62,130</b>    | <b>\$ 72,138</b>    |  |                       |
| Sheboygan County Museum                     | \$ 107,700          | \$ 112,008          | \$ 116,152          |  | 3.7%                  |
| Sheboygan County Historical Research Center | \$ 25,000           | \$ 25,000           | \$ 25,000           |  | -                     |
| Bay Lake RPC                                | \$ 82,915           | \$ 82,915           | \$ 90,072           |  | 8.6%                  |
| <b>Total</b>                                | <b>\$ 2,145,038</b> | <b>\$ 2,219,979</b> | <b>\$ 2,281,725</b> |  | <b>2.8%</b>           |

| Recommendation      |                        |                       |
|---------------------|------------------------|-----------------------|
| Amount              | \$ Change<br>from 2025 | % Change<br>from 2025 |
| \$ 1,878,363        | \$ 40,437              | 2.2%                  |
| \$ 100,000          | \$ -                   | -                     |
| \$ 26,130           | \$ -                   | -                     |
| \$ 30,000           | \$ -                   | -                     |
| \$ 1,000            | \$ -                   | -                     |
| \$ 5,000            | \$ -                   | -                     |
| <b>\$ 62,130</b>    |                        |                       |
| \$ 116,152          | \$ 4,144               | 3.7%                  |
| \$ 25,000           | \$ -                   | -                     |
| \$ 90,072           | \$ 7,157               | 8.6%                  |
| <b>\$ 2,271,717</b> | <b>\$ 51,738</b>       | <b>2.3%</b>           |

**2026 Land Records Requests**

|                           | Planning &<br>Conservation | Register of Deeds | Highway       |
|---------------------------|----------------------------|-------------------|---------------|
| Total station equipment   |                            |                   | 8,000         |
| Total station software    |                            |                   | 650           |
| Conference attendance     |                            | 1,000             |               |
| Book repair               |                            | 6,000             |               |
| Computer                  | 1,863                      |                   |               |
| Drone                     | 5,500                      |                   |               |
| Retirement cross-training | 50,000                     |                   |               |
| Total                     | 57,363                     | 7,000             | 8,650         |
| Total Approved Projects   |                            |                   | <b>73,013</b> |

**2026 Land Records & Public Access Funding - Approved Budget Allocations****Land Records Funds**

Available fund balance after estimates and restricted dollars, based on activities ending 7.31.25 304,838 *Includes projected 2025 revenues*

**Requests**

|                         |                 |
|-------------------------|-----------------|
| Treasurer               | (9,148)         |
| Register of Deeds       | (7,000)         |
| Planning & Conservation | (57,363)        |
| Highway Department      | (8,650)         |
| Total                   | <u>(82,161)</u> |

**Remaining Estimated Balance** **222,677**

**Land Records and Public Access Funding**

Available fund balance after estimates and restricted dollars, based on activities ending 7.31.25 134,609 *Includes projected 2025 revenues*

**Requests**

|                         |                 |
|-------------------------|-----------------|
| Planning & Conservation | (3,000)         |
| Register of Deeds       | (72,476)        |
| Total                   | <u>(75,476)</u> |

**Remaining Estimated Balance** **59,133**

**Jail Assessment Funding  
2026 Budget Requests**

|                                         |                |                                           |
|-----------------------------------------|----------------|-------------------------------------------|
| Ending Fund Balance 2024                | 279,982        |                                           |
| Projected Jail Assessment Revenues 2025 | <u>165,430</u> | <i>YTD July, plus projected Aug - Dec</i> |

|                                       |                       |
|---------------------------------------|-----------------------|
| <b>Projected Available Funds 2025</b> | <b><u>445,412</u></b> |
|---------------------------------------|-----------------------|

Approved Usage for 2025

|               |                  |
|---------------|------------------|
| Mental Health | <u>(185,000)</u> |
|---------------|------------------|

|                      |                  |
|----------------------|------------------|
| Total Approved Usage | <u>(185,000)</u> |
|----------------------|------------------|

|                                      |                       |
|--------------------------------------|-----------------------|
| <b>Estimated Ending Balance 2025</b> | <b><u>260,412</u></b> |
|--------------------------------------|-----------------------|

|                                        |                |
|----------------------------------------|----------------|
| Estimated Beginning Fund Balance 2026  | 260,412        |
| Budgeted Jail Assessment Revenues 2026 | <u>161,822</u> |

|                                       |                       |
|---------------------------------------|-----------------------|
| <b>Projected Available Funds 2026</b> | <b><u>422,234</u></b> |
|---------------------------------------|-----------------------|

Proposed Usage for 2026

|               |                  |
|---------------|------------------|
| Mental Health | <u>(200,000)</u> |
|---------------|------------------|

|                      |                  |
|----------------------|------------------|
| Total Proposed Usage | <u>(200,000)</u> |
|----------------------|------------------|

|                                      |                       |
|--------------------------------------|-----------------------|
| <b>Estimated Ending Balance 2026</b> | <b><u>222,234</u></b> |
|--------------------------------------|-----------------------|

**RLF Close Program - General Fund Repayment**

As of August 1, 2025

|                         |                             |
|-------------------------|-----------------------------|
| Beginning Balance       | \$ 1,263,100.00             |
| Payment to General Fund | <u>\$ (728,018.00)</u>      |
| Remaining Balance       | <b><u>\$ 535,082.00</u></b> |

**ARPA Funding Transfers in 2026 Budget**Previously Approved

|                                    | Amount                   | ARPA<br>Resolution | Description                       |
|------------------------------------|--------------------------|--------------------|-----------------------------------|
| <hr/>                              |                          |                    |                                   |
| <b>General Fund</b>                |                          |                    |                                   |
| Human Resources                    | \$ 98,393                | 4                  | HR Business Partner - Rocky Knoll |
| <b>Health &amp; Human Services</b> |                          |                    |                                   |
| Crisis Intervention                | \$ 263,978               | 4                  | Crisis Co-Response Program        |
| Financial Administration           | \$ 12,713                | 10                 | Accounting Consultant             |
| Transportation                     | \$ 111,960               | 4                  | Sheboygan County Connect          |
| Public Health-Community Health     | \$ 157,087               | 4                  | Neighborhood Social Work Program  |
| Child Support                      | \$ 67,352                | 10                 | Scanning Project (LTEs)           |
| <b>Total</b>                       | <b><u>\$ 711,483</u></b> |                    |                                   |

| Description                 | 5-Yr Average<br>2020-2024 | Actual<br>Annual 2023 | Actual<br>Annual 2024 | Board<br>Adopted 2025 | Amended<br>Budget 2025 | Current Year<br>At June 30th | Current Year<br>Projection | Dept Budget<br>Request 2026 | \$ Variance To<br>2025 Budget | % Chge To<br>2025 Bdgt |
|-----------------------------|---------------------------|-----------------------|-----------------------|-----------------------|------------------------|------------------------------|----------------------------|-----------------------------|-------------------------------|------------------------|
| 01074 Non-Departmental      |                           |                       |                       |                       |                        |                              |                            |                             |                               |                        |
| 400000 Revenues             |                           |                       |                       |                       |                        |                              |                            |                             |                               |                        |
| 410000 Taxes                |                           |                       |                       |                       |                        |                              |                            |                             |                               |                        |
| 411000 Property Tax Levy    |                           |                       |                       |                       |                        |                              |                            |                             |                               |                        |
| 411100 Property Tax - Rea   | 2,562,845                 | 2,417,597             | 2,601,359             | 3,406,221             | 3,406,221              | 1,703,112                    | 3,406,221                  | 3,381,472                   | 24,749-                       | .73-                   |
| 411000 Property Tax Levy    | 2,562,845                 | 2,417,597             | 2,601,359             | 3,406,221             | 3,406,221              | 1,703,112                    | 3,406,221                  | 3,381,472                   | 24,749-                       | .73-                   |
| 413000 Interest & Penalty   |                           |                       |                       |                       |                        |                              |                            |                             |                               |                        |
| 413200 Ag Use Penalty Int   | 61-                       | 212-                  | 47-                   |                       |                        | 60-                          | 100-                       |                             |                               |                        |
| 413000 Interest & Penalty   | 61-                       | 212-                  | 47-                   |                       |                        | 60-                          | 100-                       |                             |                               |                        |
| 410000 Taxes                | 2,562,784                 | 2,417,384             | 2,601,312             | 3,406,221             | 3,406,221              | 1,703,052                    | 3,406,121                  | 3,381,472                   | 24,749-                       | .73-                   |
| 420000 Intergovernmental Re |                           |                       |                       |                       |                        |                              |                            |                             |                               |                        |
| 421000 Federal Grants       |                           |                       |                       |                       |                        |                              |                            |                             |                               |                        |
| 421110 Local Fiscal Recov   | 2,512,758-                | 3,196,493-            | 6,607,979-            | 2,406,942-            | 2,479,272-             | 2,034,172-                   | 4,237,724-                 | 5,794,613-                  | 3,387,671-                    | 140.75                 |
| 421000 Federal Grants       | 2,517,758-                | 3,196,493-            | 6,607,979-            | 2,406,942-            | 2,479,272-             | 2,034,172-                   | 4,237,724-                 | 5,794,613-                  | 3,387,671-                    | 140.75                 |
| 423000 State Grants         |                           |                       |                       |                       |                        |                              |                            |                             |                               |                        |
| 423025 State Shared Reven   | 3,947,102-                | 3,685,554-            | 5,205,950-            | 6,219,632-            | 6,219,632-             | 1,203,371-                   | 6,219,632-                 | 6,458,607-                  | 238,975-                      | 3.84                   |
| 423075 State Revenue - Ge   | 55,270-                   | 129,826-              | 45,237-               | 61,000-               | 61,000-                | 21,000-                      | 21,000-                    | 21,000-                     | 40,000                        | 65.57-                 |
| 423000 State Grants         | 4,002,372-                | 3,815,380-            | 5,251,187-            | 6,280,632-            | 6,280,632-             | 1,224,371-                   | 6,240,632-                 | 6,479,607-                  | 198,975-                      | 3.17                   |
| 426000 Chges - Other Local  |                           |                       |                       |                       |                        |                              |                            |                             |                               |                        |
| 426100 General Government   |                           |                       |                       |                       |                        |                              |                            |                             |                               |                        |
| 426100 General Government   |                           |                       |                       |                       |                        |                              |                            |                             |                               |                        |
| 426000 Chges - Other Local  |                           |                       |                       |                       |                        |                              |                            |                             |                               |                        |
| 420000 Intergovernmental Re | 6,520,130-                | 7,011,874-            | 11,859,166-           | 8,687,574-            | 8,759,904-             | 3,258,543-                   | 10,478,356-                | 12,274,220-                 | 3,586,646-                    | 41.28                  |
| 450000 Public Charges for S |                           |                       |                       |                       |                        |                              |                            |                             |                               |                        |
| 451000 General Government   |                           |                       |                       |                       |                        |                              |                            |                             |                               |                        |
| 451100 Register of Deeds    |                           |                       |                       |                       |                        |                              |                            |                             |                               |                        |
| 451115 Land Record Fees     | 106,335-                  | 78,564-               | 83,742-               | 79,940-               | 79,940-                | 43,134-                      | 86,268-                    | 90,518-                     | 10,578-                       | 13.23                  |

[illegible]

| Description                 | 5-Yr Average<br>2020-2024 | Actual<br>Annual 2023 | Actual<br>Annual 2024 | Board<br>Adopted 2025 | Amended<br>Budget 2025 | Current Year<br>At June 30th | Current Year<br>Projection | Dept Budget<br>Request 2026 | \$ Variance To<br>2025 Budget | % Chge To<br>2025 Bdgt |
|-----------------------------|---------------------------|-----------------------|-----------------------|-----------------------|------------------------|------------------------------|----------------------------|-----------------------------|-------------------------------|------------------------|
| 464000 Insurance Recoverie  |                           |                       |                       |                       |                        |                              |                            |                             |                               |                        |
| 464000 Insurance Recoverie  |                           |                       |                       |                       |                        |                              |                            |                             |                               |                        |
| 465000 Donations            |                           |                       |                       |                       |                        |                              |                            |                             |                               |                        |
| 465000 Donations            |                           |                       |                       |                       |                        |                              |                            |                             |                               |                        |
| 466000 Other Miscellaneous  |                           |                       |                       |                       |                        |                              |                            |                             |                               |                        |
| 466100 Publication Sales    | 1,814-                    | 4,464-                | 1,482-                | 1,000-                | 1,000-                 | 654-                         | 1,000-                     | 600-                        | 400                           | 40.00-                 |
| 466110 Vending Machines     | 1,482-                    | 454-                  |                       | 250-                  | 250-                   |                              | 150-                       | 150-                        | 100                           | 40.00-                 |
| 466125 Miscellaneous Reim   | 821,489-                  | 1,380,364-            | 1,253,876-            | 216,607-              | 216,607-               | 212,680-                     | 230,000-                   |                             | 216,607                       | 100.00-                |
| 466135 Gain/Loss-Sale of    | 93,477-                   | 8,000-                |                       |                       |                        |                              |                            |                             |                               |                        |
| 466140 Gain on Sale of In   | 38,355-                   | 1,000-                | 171,100-              |                       |                        |                              |                            |                             |                               |                        |
| 466140.007 Unrealized Ga    | 182,445                   | 878,369-              | 366,590-              |                       |                        |                              |                            |                             |                               |                        |
| 466140 Gain on Sale of In   | 144,091                   | 879,369-              | 537,690-              |                       |                        |                              |                            |                             |                               |                        |
| 466200 Employee Reimburse   |                           |                       |                       |                       |                        |                              |                            |                             |                               |                        |
| 466200 Employee Reimburse   |                           |                       |                       |                       |                        |                              |                            |                             |                               |                        |
| 466305 TIF District Closu   | 301,992-                  | 53,536-               | 917,897-              |                       |                        | 157,029-                     | 157,029-                   |                             |                               |                        |
| 466000 Other Miscellaneous  | 1,076,162-                | 2,326,186-            | 2,710,945-            | 217,857-              | 217,857-               | 370,363-                     | 388,179-                   | 750-                        | 217,107                       | 99.66-                 |
| 460000 Interest and Other R | 3,569,885-                | 6,445,322-            | 7,421,901-            | 1,315,468-            | 1,315,468-             | 2,619,918-                   | 3,511,855-                 | 1,103,622-                  | 211,846                       | 16.10-                 |
| 470000 Interdepartmental Re |                           |                       |                       |                       |                        |                              |                            |                             |                               |                        |
| 473000 System Operation Re  |                           |                       |                       |                       |                        |                              |                            |                             |                               |                        |
| 473000 System Operation Re  |                           |                       |                       |                       |                        |                              |                            |                             |                               |                        |
| 476000 Other Interdepartme  |                           |                       |                       |                       |                        |                              |                            |                             |                               |                        |
| 476000 Other Interdepartme  |                           |                       |                       |                       |                        |                              |                            |                             |                               |                        |
| 470000 Interdepartmental Re |                           |                       |                       |                       |                        |                              |                            |                             |                               |                        |
| 400000 Revenues             | 7,808,012-                | 11,278,981-           | 16,941,454-           | 6,862,425-            | 6,934,755-             | 4,320,318-                   | 10,873,908-                | 10,279,366-                 | 3,416,941-                    | 49.79                  |

County Department Level 7 w/o CP

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[illegible]

| Description                 | 5-Yr Average<br>2020-2024 | Actual<br>Annual 2023 | Actual<br>Annual 2024 | Board<br>Adopted 2025 | Amended<br>Budget 2025 | Current Year<br>At June 30th | Current Year<br>Projection | Dept Budget<br>Request 2026 | \$ Variance To<br>2025 Budget | % Chge To<br>2025 Bdgt |
|-----------------------------|---------------------------|-----------------------|-----------------------|-----------------------|------------------------|------------------------------|----------------------------|-----------------------------|-------------------------------|------------------------|
| 512800 Temporary Help       |                           |                       |                       |                       |                        |                              |                            |                             |                               |                        |
| 512800 Temporary Help       |                           |                       |                       |                       |                        |                              |                            |                             |                               |                        |
| 512000 Benefits             |                           |                       |                       |                       |                        |                              |                            |                             |                               |                        |
| 510000 Personnel Related Ex |                           |                       |                       |                       |                        |                              |                            |                             |                               |                        |
| 530000 Operating Expenses   |                           |                       |                       |                       |                        |                              |                            |                             |                               |                        |
| 531000 Purchased Services   |                           |                       |                       |                       |                        |                              |                            |                             |                               |                        |
| 531100 Professional Servi   |                           |                       |                       |                       |                        |                              |                            |                             |                               |                        |
| 531105 Consulting           | 4,906                     | 4,890                 |                       | 30,000                | 30,000                 |                              | 27,500                     | 30,000                      |                               |                        |
| 531100 Professional Servi   | 4,906                     | 4,890                 |                       | 30,000                | 30,000                 |                              | 27,500                     | 30,000                      |                               |                        |
| 531300 Ancillary Services   |                           |                       |                       |                       |                        |                              |                            |                             |                               |                        |
| 531300 Ancillary Services   |                           |                       |                       |                       |                        |                              |                            |                             |                               |                        |
| 531400 Other Outside Serv   |                           |                       |                       |                       |                        |                              |                            |                             |                               |                        |
| 531400 Other Outside Serv   |                           |                       |                       |                       |                        |                              |                            |                             |                               |                        |
| 531500 Client Services      |                           |                       |                       |                       |                        |                              |                            |                             |                               |                        |
| 531500 Client Services      |                           |                       |                       |                       |                        |                              |                            |                             |                               |                        |
| 531800 Utilities            |                           |                       |                       |                       |                        |                              |                            |                             |                               |                        |
| 531800 Utilities            |                           |                       |                       |                       |                        |                              |                            |                             |                               |                        |
| 531000 Purchased Services   | 4,906                     | 4,890                 |                       | 30,000                | 30,000                 |                              | 27,500                     | 30,000                      |                               |                        |
| 532000 Repair & Maintenanc  |                           |                       |                       |                       |                        |                              |                            |                             |                               |                        |
| 532100 Maintenance Servic   |                           |                       |                       |                       |                        |                              |                            |                             |                               |                        |
| 532120 Grounds              | 568                       | 2,842                 |                       |                       |                        |                              |                            |                             |                               |                        |
| 532100 Maintenance Servic   | 568                       | 2,842                 |                       |                       |                        |                              |                            |                             |                               |                        |

County Department Level 7 w/o CP

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[illegible]

County Department Level 7 w/o CP

**County of Sheboygan**  
**Proposed Budget - Variance Report**  
**For 2026**

[illegible]

[illegible]

| Description                  | 5-Yr Average<br>2020-2024 | Actual<br>Annual 2023 | Actual<br>Annual 2024 | Board<br>Adopted 2025 | Amended<br>Budget 2025 | Current Year<br>At June 30th | Current Year<br>Projection | Dept Budget<br>Request 2026 | \$ Variance To<br>2025 Budget | % Chge To<br>2025 Bdgt |
|------------------------------|---------------------------|-----------------------|-----------------------|-----------------------|------------------------|------------------------------|----------------------------|-----------------------------|-------------------------------|------------------------|
| 632100 Administration        | 1,174,301-                | 130,915-              | 521,015-              |                       |                        |                              |                            |                             |                               |                        |
| 632000 Operat'g Trans. fro   | 1,192,456-                | 130,915-              | 521,015-              |                       |                        |                              |                            |                             |                               |                        |
| 634000 Capital Projects Fu   |                           |                       |                       |                       |                        |                              |                            |                             |                               |                        |
| 634000 Capital Projects Fu   |                           |                       |                       |                       |                        |                              |                            |                             |                               |                        |
| 635000 Enterprise Fund       |                           |                       |                       |                       |                        |                              |                            |                             |                               |                        |
| 635000 Enterprise Fund       |                           |                       |                       |                       |                        |                              |                            |                             |                               |                        |
| 636000 Operat'g Transfrom    |                           |                       |                       |                       |                        |                              |                            |                             |                               |                        |
| 636100 Data Processing       |                           |                       |                       | 3,896-                | 3,896-                 |                              |                            |                             | 3,896                         | 100.00-                |
| 636000 Operat'g Transfrom    |                           |                       |                       | 3,896-                | 3,896-                 |                              |                            |                             | 3,896                         | 100.00-                |
| 630000 Operat'g Transfers f  | 1,192,456-                | 130,915-              | 521,015-              | 3,896-                | 3,896-                 |                              |                            |                             | 3,896                         | 100.00-                |
| 600000 Other Financing Sourc | 1,231,231-                | 160,766-              | 646,232-              | 3,896-                | 3,896-                 |                              |                            |                             | 3,896                         | 100.00-                |
| 700000 Other Financing Uses  |                           |                       |                       |                       |                        |                              |                            |                             |                               |                        |
| 720000 Transfer to Other Fu  |                           |                       |                       |                       |                        |                              |                            |                             |                               |                        |
| 721000 General Fund          | 505,710                   | 409,710               | 746,951               | 603,916               | 619,216                | 246,823                      | 619,205                    | 1,101,474                   | 497,558                       | 82.39                  |
| 721900 LFRF - General Fund   | 930,047                   | 1,413,747             | 2,527,679             | 654,355               | 719,785                | 923,411                      | 930,000                    | 98,393                      | 555,962-                      | 84.96-                 |
| 722000 Special Revenue Fun   |                           |                       |                       |                       |                        |                              |                            |                             |                               |                        |
| 722500 Community Programs    | 38,186                    | 53,945                | 136,985               | 144,820               | 144,820                | 81,311                       | 162,622                    | 378,775                     | 233,955                       | 161.55                 |
| 722900 LFRF - Special Rev    | 196,951                   | 269,399               | 645,318               | 652,587               | 652,587                | 213,998                      | 427,996                    | 613,090                     | 39,497-                       | 6.05-                  |
| 722000 Special Revenue Fun   | 247,640                   | 323,344               | 782,303               | 797,407               | 797,407                | 295,309                      | 590,618                    | 991,865                     | 194,458                       | 24.39                  |
| 723000 Debt Service Fund     |                           |                       |                       |                       |                        |                              |                            |                             |                               |                        |
| 723000 Debt Service Fund     | 10,000                    |                       |                       |                       |                        |                              |                            |                             |                               |                        |
| 724000 Capital Projects Fu   |                           |                       |                       |                       |                        |                              |                            |                             |                               |                        |
| 724402 2002 Capital Proje    | 80,000                    |                       |                       | 1,013,464             | 1,013,464              |                              | 1,013,464                  |                             | 1,013,464-                    | 100.00-                |
| 724000 Capital Projects Fu   | 80,000                    |                       |                       | 1,013,464             | 1,013,464              |                              | 1,013,464                  |                             | 1,013,464-                    | 100.00-                |
| 724403 Fund Transfer Out     | 1,254,680                 |                       | 6,273,400             |                       |                        |                              |                            |                             |                               |                        |
| 724900 LFRF - Capital Pro    | 96,032                    | 183,805               |                       | 1,100,000             | 1,100,000              |                              | 1,100,000                  | 776,200                     | 323,800-                      | 29.44-                 |

| Description                    | 5-Yr Average<br>2020-2024 | Actual<br>Annual 2023 | Actual<br>Annual 2024 | Board<br>Adopted 2025 | Amended<br>Budget 2025 | Current Year<br>At June 30th | Current Year<br>Projection | Dept Budget<br>Request 2026 | \$ Variance To<br>2025 Budget | % Chge To<br>2025 Bdgt |
|--------------------------------|---------------------------|-----------------------|-----------------------|-----------------------|------------------------|------------------------------|----------------------------|-----------------------------|-------------------------------|------------------------|
| 724403 Fund Transfer Out       | 1,350,712                 | 183,805               | 6,273,400             | 1,100,000             | 1,100,000              |                              | 1,100,000                  | 776,200                     | 323,800-                      | 29.44-                 |
| 725000 Enterprise Fund         |                           |                       |                       |                       |                        |                              |                            |                             |                               |                        |
| 725900 LFRF - Enterprise       | 661,933                   | 723,336               | 987,048               |                       |                        |                              |                            |                             |                               |                        |
| 725000 Enterprise Fund         | 669,203                   | 723,336               | 987,048               |                       |                        |                              |                            |                             |                               |                        |
| 726000 Internal Services F     |                           |                       |                       |                       |                        |                              |                            |                             |                               |                        |
| 726500 Highway                 | 40,979                    | 63,642                | 28,955                | 900                   | 900                    |                              | 695                        |                             | 900-                          | 100.00-                |
| 726900 LFRF - Internal Se      | 9,719                     | 24,299                |                       |                       |                        |                              |                            |                             |                               |                        |
| 726000 Internal Services F     | 58,743                    | 87,941                | 28,955                | 900                   | 900                    |                              | 695                        |                             | 900-                          | 100.00-                |
| 720000 Transfer to Other Fu    | 3,852,055                 | 3,141,883             | 11,346,336            | 4,170,042             | 4,250,772              | 1,465,542                    | 4,253,982                  | 2,967,932                   | 1,202,110-                    | 28.83-                 |
| 700000 Other Financing Uses    | 3,852,055                 | 3,141,883             | 11,346,336            | 4,170,042             | 4,250,772              | 1,465,542                    | 4,253,982                  | 2,967,932                   | 1,202,110-                    | 28.83-                 |
| Subtotal                       | 2,455,267-                | 5,453,196-            | 1,435,057-            | 1,012,550             | 1,020,950              | 106,459                      | 1,885,153-                 | 451,866                     | 560,684-                      | 55.37-                 |
| 800000 Net Position            |                           |                       |                       |                       |                        |                              |                            |                             |                               |                        |
| 810000 Net Position            |                           |                       |                       |                       |                        |                              |                            |                             |                               |                        |
| 810000 Net Position            |                           |                       |                       |                       |                        |                              |                            |                             |                               |                        |
| 820000 Fund Balance            |                           |                       |                       |                       |                        |                              |                            |                             |                               |                        |
| 820100 Use of Unassigned F     |                           |                       |                       | 891,723-              | 900,123-               |                              | 323,800                    | 23,950-                     | 867,773                       | 97.31-                 |
| 820101 Use of GF Assigned      |                           |                       |                       | 147,226-              | 147,226-               |                              |                            | 390,775-                    | 243,549-                      | 165.43                 |
| 820105 Use of Jail Assessm     |                           |                       |                       | 29,286-               | 29,286-                |                              | 29,286-                    | 38,178-                     | 8,892-                        | 30.36                  |
| 820106 Use of Land Recs Fu     |                           |                       |                       | 55,685                | 55,685                 |                              | 55,685                     | 1,037                       | 54,648-                       | 98.14-                 |
| 820125 Use of FB for Subse     |                           |                       |                       |                       |                        |                              |                            |                             |                               |                        |
| 820000 Fund Balance            |                           |                       |                       | 1,012,550-            | 1,020,950-             |                              | 350,199                    | 451,866-                    | 560,684                       | 55.37-                 |
| 800000 Net Position            |                           |                       |                       | 1,012,550-            | 1,020,950-             |                              | 350,199                    | 451,866-                    | 560,684                       | 55.37-                 |
| 01074 Non-Departmental         | 2,455,267-                | 5,453,195-            | 1,435,058-            |                       |                        | 106,459                      | 1,534,954-                 |                             |                               | 46.60-                 |
| Current Change in Fund Balance | 2,455,267-                | 5,453,196-            | 1,435,057-            |                       |                        | 106,459                      | 1,534,954-                 |                             |                               | 55.37-                 |



# SHEBOYGAN COUNTY

**Jeremy Fetterer**  
*Deputy Finance Director*

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TO: Members of the Finance Committee

FROM: Jeremy Fetterer, Deputy Finance Director *JF*

DATE: October 1, 2025

RE: Recommendations for Additional Levy Requests, Capital Outlay, and Use of Fund Balance

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Annually, County departments submit requests for additional funding for actions that cannot be accommodated within their established operational levy targets. These requests fall into three categories:

1. Requests for Additional Levy
2. Requests for Capital Outlay
3. Requests for Use of Fund Balance

These requests have been evaluated and are being recommended for approval based on several criteria:

- Need to maintain facilities and services;
- Availability of alternative (non-levy) funding;
- Lack of urgency / deterioration if not approved or delayed;
- Avoidance of higher cost if item is delayed to a future period

Full details of each request and associated recommendation for funding by source are on the attached schedules.

After Additional Levy, Capital Outlay, and Use of Fund Balance recommendations, the budget for 2026 is in balance.

Thank you for your consideration and support.

**Additional Levy Requests - 2026**

A total of \$529,407 in additional levy requests was received. It is recommended that the requests be funded via a combination of levy that was returned by other departments and usage of Supplemental Shared Revenue. A full break-out is below.

| Priority | Department   | Service/Program  | Requested Amount | Recommended      |                          | Impact to Taxpayer                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                  | Justification                                                                                                                                                                                                                                                                                                                                                                     |
|----------|--------------|------------------|------------------|------------------|--------------------------|-------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|-----------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|
|          |              |                  |                  | Non-Levy Funding | Recommended Levy Funding |                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                     |                                                                                                                                                                                                                                                                                                                                                                                   |
| 1        | Sheriff      | Staffing         | \$ 496,907       | \$ 218,411       | \$ 278,496               | The impact on the community bears both financial and service-related impacts. All the divisions affected have minimum staffing standards for service reliability, officer safety, or statutory requirements. Reduced staffing will increase the necessity for additional overtime, causing extra stress on the employees and affecting staff, which adversely affects recruitment and retention. Reduction in staffing may impact services to the community/public safety. Slower emergency response times, reduced crime prevention, increased caseloads, delayed investigations, and fewer proactive policing initiatives are a few service-related impacts that may be expected. | The Sheriff's Office is a continuous operations agency that provides ongoing services to the community. The potential long-term recovery from a reduction in staffing may impact future employee hiring and training, loss of experienced personnel, increased costs in terms of higher crime, increased liability, additional overtime with higher stress, and declining morale. |
| 1        | County Clerk | Election expense | \$ 32,500        |                  | \$ 32,500                | Funds needed to allow for additional required publications, and full access to ballots                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                              | Election costs fluctuate year to year based on whether or not there is a fall election cycle, resulting in a large variance for 2026                                                                                                                                                                                                                                              |

**Total additional levy requested                   \$ 529,407**

**Recommending funding breakout**

|                             |           |                |                       |
|-----------------------------|-----------|----------------|-----------------------|
| Levy                        |           | \$             | 310,996               |
| Supplemental Shared Revenue | \$        | 218,411        | \$ -                  |
| <b>Column Totals</b>        | <b>\$</b> | <b>218,411</b> | <b>\$ 310,996</b>     |
| <b>Grand Total</b>          |           | <b>\$</b>      | <b><u>529,407</u></b> |

## 2026 Capital Outlay Requests

Capital Outlay requests totaling \$501,549 of levy support have been received for consideration. The levy allocation target for Capital Outlay is \$450,000. The funding recommendations are below. It is proposed that additional levy support needed beyond the available Capital Outlay pool be funded via re-direction of levy from other departments that delivered budgets under their initial target.

| Department                                                | Priority | Description                         | Requested       |                      |            | Recommended Funding |                | Justification                                                                                                                                                                                                                                                                                                                                                                                  |
|-----------------------------------------------------------|----------|-------------------------------------|-----------------|----------------------|------------|---------------------|----------------|------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|
|                                                           |          |                                     | Cost of Item(s) | Reimbursement Amount | Total      | Add / Replace       | Capital Outlay |                                                                                                                                                                                                                                                                                                                                                                                                |
| Planning & Conservation                                   | 1        | New mower                           | \$ 16,000       | \$ (16,000)          | \$ -       | R                   |                | This will replace an aging zero-turn mower that will have 1,500 hours on it by the time it is replaced. The current unit is starting to nickel and dime with maintenance costs due to the high use. We are anticipating to continue to use the current unit as a back-up when maintenance is being performed on the new unit. The expense will be covered within the current operating budget. |
| <b>Subtotal - Planning &amp; Conservation</b>             |          |                                     |                 |                      | \$ -       |                     |                |                                                                                                                                                                                                                                                                                                                                                                                                |
| Rocky Knoll                                               | 1        | Bariatric Bed x9                    | \$ 19,350       | \$ (19,350)          | \$ -       | R                   |                | End of useful life                                                                                                                                                                                                                                                                                                                                                                             |
|                                                           | 2        | Lift - Full Body x1                 | \$ 6,500        | \$ (6,500)           | \$ -       | R                   |                | End of useful life                                                                                                                                                                                                                                                                                                                                                                             |
|                                                           | 3        | RoboCoupe w/ attachments x1         | \$ 3,500        | \$ (3,500)           | \$ -       | R                   |                | End of useful life                                                                                                                                                                                                                                                                                                                                                                             |
|                                                           | 4        | Gas Convection Oven x1              | \$ 14,000       | \$ (14,000)          | \$ -       | R                   |                | End of useful life                                                                                                                                                                                                                                                                                                                                                                             |
|                                                           | 5        | Suzie Q Cart x2                     | \$ 22,000       | \$ (22,000)          | \$ -       | R                   |                | End of useful life                                                                                                                                                                                                                                                                                                                                                                             |
|                                                           | 6        | Bladder Scanner x1                  | \$ 12,000       | \$ (12,000)          | \$ -       | R                   |                | End of useful life                                                                                                                                                                                                                                                                                                                                                                             |
|                                                           | 7        | Therapeutic Tub x1                  | \$ 13,000       | \$ (13,000)          | \$ -       | R                   |                | End of useful life                                                                                                                                                                                                                                                                                                                                                                             |
|                                                           | 8        | Bath Chair x1                       | \$ 7,000        | \$ (7,000)           | \$ -       | R                   |                | End of useful life                                                                                                                                                                                                                                                                                                                                                                             |
|                                                           | 9        | Air Mattress x6                     | \$ 7,200        | \$ (7,200)           | \$ -       | R                   |                | End of useful life                                                                                                                                                                                                                                                                                                                                                                             |
|                                                           | 10       | Dryer x1                            | \$ 11,000       | \$ (11,000)          | \$ -       | R                   |                | Replace the last of 4                                                                                                                                                                                                                                                                                                                                                                          |
|                                                           | 11       | Broda Chair x1                      | \$ 3,200        | \$ (3,200)           | \$ -       | R                   |                | End of useful life                                                                                                                                                                                                                                                                                                                                                                             |
|                                                           | 12       | Floor Scrubber                      | \$ 12,750       | \$ (12,750)          | \$ -       | R                   |                | End of useful life                                                                                                                                                                                                                                                                                                                                                                             |
| <b>Subtotal - Rocky Knoll</b>                             |          |                                     |                 |                      | \$ -       |                     |                |                                                                                                                                                                                                                                                                                                                                                                                                |
| Building Services                                         | 1        | Electrician Van                     | \$ 88,000       | \$ (15,000)          | \$ 73,000  | R                   | \$ 73,000      | Replace 2019 van with 95,000 miles                                                                                                                                                                                                                                                                                                                                                             |
|                                                           | 2        | Replace Heat Wheel in LEC           | \$ 15,000       | \$ -                 | \$ 15,000  | R                   | \$ 15,000      | Scheduled replacement as predictive maintenance                                                                                                                                                                                                                                                                                                                                                |
|                                                           | 3        | Utility Locator                     | \$ 15,000       | \$ -                 | \$ 15,000  | R                   | \$ 15,000      | Current locator is 15 years old                                                                                                                                                                                                                                                                                                                                                                |
| <b>Subtotal - Building Services</b>                       |          |                                     |                 |                      | \$ 103,000 |                     | \$ 103,000     |                                                                                                                                                                                                                                                                                                                                                                                                |
| Sheriff's Department                                      | 1        | 7 - 2026 Ford Explorer SUV (Patrol) | \$ 400,274      | \$ (49,000)          | \$ 351,274 | R                   | \$ 351,274     | Vehicles at end of life for patrol                                                                                                                                                                                                                                                                                                                                                             |
|                                                           | 2        | Night Vision & Helmet Mounts (3)    | \$ 25,275       | \$ -                 | \$ 25,275  | A                   | \$ 25,275      | Continue to outfit the team with low/no light operational capabilities                                                                                                                                                                                                                                                                                                                         |
|                                                           | 3        | Impound Fencing                     | \$ 22,000       | \$ -                 | \$ 22,000  | A                   | \$ -           | New fencing                                                                                                                                                                                                                                                                                                                                                                                    |
| <b>Subtotal - Sheriff's Department</b>                    |          |                                     |                 |                      | \$ 398,549 |                     | \$ 376,549     |                                                                                                                                                                                                                                                                                                                                                                                                |
| Total of Capital Outlay Requests                          |          |                                     | \$ 713,049      | \$ (211,500)         | \$ 501,549 |                     |                |                                                                                                                                                                                                                                                                                                                                                                                                |
| Total Capital Outlay Recommended Funding                  |          |                                     |                 |                      |            |                     | \$ 479,549     |                                                                                                                                                                                                                                                                                                                                                                                                |
| (Over)/Under Levy Allocation Pool                         |          |                                     |                 |                      |            |                     | \$ (29,549)    |                                                                                                                                                                                                                                                                                                                                                                                                |
| <b>Total Recommended Capital Outlay Funding</b>           |          |                                     |                 |                      |            |                     | \$ 450,000     |                                                                                                                                                                                                                                                                                                                                                                                                |
| <b>Total Recommended Use Of General Fund Fund Balance</b> |          |                                     |                 |                      |            |                     | \$ 29,549      |                                                                                                                                                                                                                                                                                                                                                                                                |
| <b>Total Recommended Funding</b>                          |          |                                     |                 |                      |            |                     | \$ 479,549     |                                                                                                                                                                                                                                                                                                                                                                                                |

## Capital Outlay supported in operations

The Transportation Department - Highway Division will be using existing resources and resources from sales tax revenues for its Capital Outlay items. The Department stayed within operational levy targets to fund the Capital Outlay requests. Approval of these items is recommended.

### Capital Outlay Request for 2026 - \$5000+

### 2026 - Proposed Budget

*Listed In Order of Priority*

Department: Transportation - Highway

| ACCOUNT NO. | ITEM DESCRIPTION              | TOTAL COST OF ITEM(S) | REIMBURSEMENT AMOUNT | JUSTIFICATION                                         | Model Year | IGNITION HOURS / MILES        | SOURCE OF REIMBURSEMENT | REIMBURSE ACCOUNT | A / R | REPLACED UNIT ASSET # | ANTICIPATED ACQUISITION DATE |
|-------------|-------------------------------|-----------------------|----------------------|-------------------------------------------------------|------------|-------------------------------|-------------------------|-------------------|-------|-----------------------|------------------------------|
|             | Excavator                     | \$295,000             |                      | Replace older 2009 model with high hours              | 2026       | 16,306 hours                  |                         |                   |       | 484<br>1016540        | 2026                         |
|             | Brine Tank Silo Storage Tanks | \$59,148              |                      | Add 6 - 9500 gallon tanks - Adell and Asphalt Plant   | 2026       | n/a                           |                         |                   |       | n/a                   | 2026                         |
|             | Brine Feed Hopper             | \$55,000              |                      | Add in feed hopper for brine making efficient         | 2026       | n/a                           |                         |                   |       | n/a                   | 2026                         |
|             | Kenworth Chassis              | \$570,738             |                      | Quad Axle double wing chassis full setup for I43      | 2026       | 8819.9 hours<br>271,364 miles |                         |                   |       | 1172<br>1016918       | 2026                         |
|             | Tow Plow                      | \$222,000             |                      | Reversible Tow Plow from Viking Mfg. for use on I43   | 2026       | n/a                           |                         |                   |       | n/a                   | 2026                         |
|             | Kenworth Chassis              | \$570,738             |                      | Quad Axle double wing chassis full setup for Sth 23   | 2026       | 10,983 hours<br>234,030 miles |                         |                   |       | 1173<br>1016922       | 2026                         |
|             | Tow Plow                      | \$222,000             |                      | Reversible Tow Plow from Viking Mfg for use on Sth 23 | 2026       | n/a                           |                         |                   |       | n/a                   | 2026                         |
|             | Kenworth Chassis              | \$277,420             |                      | Quad Axle Chassis that will mounted up in 2027 budget | 2026       | 4404 hours<br>263,286 miles   |                         |                   |       | 1174<br>1016926       | 2026                         |
|             | Patrol Pickup Truck           | \$75,000              |                      | Replace 2007 Tahoe in Survey Department               | 2026       | 209,119 miles                 |                         |                   |       | 144<br>1016692        | 2026                         |
|             | Patrol Pickup Truck           | \$75,000              |                      | Replace 2013 Pick up truck                            | 2026       | 236,836 miles                 |                         |                   |       | 138<br>1017251        | 2026                         |
|             | Brine Tank for truck          | \$30,000              |                      | Sheboygan County Mfg brine tank and frame             | 2026       | n/a                           |                         |                   |       | n/a                   | 2026                         |
|             | Brine Tank for truck          | \$30,000              |                      | Sheboygan County Mfg brine tank and frame             | 2026       | n/a                           |                         |                   |       | n/a                   | 2026                         |
|             | Brine Tank for truck          | \$30,000              |                      | Sheboygan County Mfg brine tank and frame             | 2026       | n/a                           |                         |                   |       | n/a                   | 2026                         |
|             | Brine Tank for truck          | \$30,000              |                      | Sheboygan County Mfg brine tank and frame             | 2026       | n/a                           |                         |                   |       | n/a                   | 2026                         |
|             | Lawnmower                     | \$20,000              |                      | Replace older zero turn mower                         | 2026       | 543 hours                     |                         |                   |       | 4104<br>1017952       | 2026                         |
|             | Equipment Trailer             | \$35,000              |                      | Replace 2001 ramp equipment trailer                   | 2026       | n/a                           |                         |                   |       | 461<br>1014689        | 2026                         |
|             | Crew Cab                      | \$95,000              |                      | Replace older model crew cab                          | 2026       | 229,960                       |                         |                   |       | 176<br>1016830        | 2026                         |
|             | <b>Grand Total Amounts</b>    | \$2,692,044           | \$ -                 |                                                       |            |                               |                         |                   |       |                       |                              |

**General Fund - Use of Fund Balance**

It is recommended to utilize fund balance for the following requests received.

**Use of Unassigned Fund Balance**

| Department                    |  | Description          | Amount |        |
|-------------------------------|--|----------------------|--------|--------|
| Finance                       |  | ERP Project Staffing | \$     | 96,373 |
| Unassigned Fund Balance Total |  |                      | \$     | 96,373 |

**Use of Assigned Fund Balance**

| Department                  |  | Project                                  | Amount |         |
|-----------------------------|--|------------------------------------------|--------|---------|
| Sheriff                     |  | Jail Assessment Funds - Mental Health    | \$     | 38,178  |
| Treasurer                   |  | Offset Land Information Council Expenses | \$     | 106,504 |
| Assigned Fund Balance Total |  |                                          | \$     | 144,682 |



# SHEBOYGAN COUNTY

**Jeremy Fetterer**  
Deputy Finance Director

TO: Members of the Finance Committee

FROM: Jeremy Fetterer, Deputy Finance Director *JF*

DATE: October 1, 2025

RE: Recommendations for Additional Levy Requests, Capital Outlay, and Use of Fund Balance

TO: Members of the Finance Committee

FROM: Jeremy Fetterer, Deputy Finance Director

DATE: October 1, 2025

RE: Budget Adjustments for 2026

During the consolidation of the annual budget, budget adjustments are identified and brought to the Finance Committee for approval. The budget adjustments listed below occurred after the department meeting with the Finance Committee. The net impact of the adjustments is \$0.

| Dept# | Department             | BU  | Object | Acct Description       | Original    | Amended     | Change   | Comment                     |
|-------|------------------------|-----|--------|------------------------|-------------|-------------|----------|-----------------------------|
| 420   | Information Technology | 426 | 473400 | Printing & Duplicating | (89,929)    | (101,258)   | (11,329) | Interdepartment tie-out     |
| 420   | Information Technology | 426 | 533705 | Office                 | 28,000      | 39,329      | 11,329   | Interdepartment tie-out     |
| 420   | Information Technology | 428 | 473100 | Telephone              | (128,400)   | (126,756)   | 1,644    | Interdepartment tie-out     |
| 420   | Information Technology | 428 | 531830 | Telephone              | 128,400     | 126,756     | (1,644)  | Interdepartment tie-out     |
| 181   | Treasurer              | 168 | 411100 | Property Tax - Real    | (684,471)   | (680,217)   | 4,254    | Health Insurance adjustment |
| 181   | Treasurer              | 168 | 551105 | Health Insurance       | 153,852     | 149,598     | (4,254)  | Health Insurance adjustment |
| 182   | Register Of Deeds      | 149 | 411100 | Property Tax - Real    | 153,254     | 158,265     | 5,011    | Health Insurance adjustment |
| 182   | Register Of Deeds      | 149 | 551105 | Health Insurance       | 148,320     | 143,309     | (5,011)  | Health Insurance adjustment |
| 183   | Finance                | 139 | 411100 | Property Tax - Real    | (1,397,692) | (1,387,147) | 10,545   | Health Insurance adjustment |
| 183   | Finance                | 139 | 551105 | Health Insurance       | 341,388     | 330,843     | (10,545) | Health Insurance adjustment |
| 187   | County Airport         | 116 | 411100 | Property Tax - Real    | (97,889)    | (96,016)    | 1,873    | Health Insurance adjustment |
| 187   | County Airport         | 116 | 551105 | Health Insurance       | 41,454      | 39,581      | (1,873)  | Health Insurance adjustment |
| 190   | Court Commissioner     | 137 | 411100 | Property Tax - Real    | (348,649)   | (347,320)   | 1,329    | Health Insurance adjustment |
| 190   | Court Commissioner     | 137 | 551105 | Health Insurance       | 39,276      | 37,947      | (1,329)  | Health Insurance adjustment |
| 191   | Clerk Of Courts        | 108 | 411100 | Property Tax - Real    | (1,438,059) | (1,423,910) | 14,149   | Health Insurance adjustment |
| 191   | Clerk Of Courts        | 109 | 551105 | Health Insurance       | 340,176     | 326,027     | (14,149) | Health Insurance adjustment |
| 192   | District Attorney      | 134 | 411100 | Property Tax - Real    | (991,042)   | (925,583)   | 65,459   | Return Levy                 |
| 1074  | Non-Departmental       | 143 | 411100 | Property Tax - Real    | -           | (65,459)    | (65,459) | Return Levy                 |
| 192   | District Attorney      | 134 | 411100 | Property Tax - Real    | (925,583)   | (918,339)   | 7,244    | Health Insurance adjustment |
| 192   | District Attorney      | 134 | 551105 | Health Insurance       | 125,376     | 118,132     | (7,244)  | Health Insurance adjustment |
| 194   | UW Extension           | 134 | 411100 | Property Tax - Real    | (413,111)   | (406,083)   | 7,028    | Return Levy                 |
| 1074  | Non-Departmental       | 143 | 411100 | Property Tax - Real    | -           | (7,028)     | (7,028)  | Return Levy                 |

| Dept# | Department              | BU  | Object | Acct Description             | Original    | Amended     | Change    | Comment                     |
|-------|-------------------------|-----|--------|------------------------------|-------------|-------------|-----------|-----------------------------|
| 194   | UW Extension            | 169 | 411100 | Property Tax - Real          | (406,083)   | (404,614)   | 1,469     | Health Insurance adjustment |
| 194   | UW Extension            | 169 | 551105 | Health Insurance             | 54,096      | 52,627      | (1,469)   | Health Insurance adjustment |
| 195   | County Planning & Resou | 132 | 411100 | Property Tax - Real          | (1,259,987) | (1,249,586) | 10,401    | Health Insurance adjustment |
| 195   | County Planning & Resou | 132 | 551105 | Health Insurance             | 308,112     | 297,711     | (10,401)  | Health Insurance adjustment |
| 197   | County Clerk Office     | 118 | 411100 | Property Tax - Real          | (250,311)   | (249,028)   | 1,283     | Health Insurance adjustment |
| 197   | County Clerk Office     | 118 | 551105 | Health Insurance             | 38,268      | 36,985      | (1,283)   | Health Insurance adjustment |
| 198   | Building Services       | 103 | 411100 | Property Tax - Real          | (3,230,973) | (3,216,676) | 14,297    | Health Insurance adjustment |
| 198   | Building Services       | 103 | 551105 | Health Insurance             | 182,064     | 167,767     | (14,297)  | Health Insurance adjustment |
| 199   | Human Resources Departm | 146 | 411100 | Property Tax - Real          | (890,332)   | (887,560)   | 2,772     | Return Levy                 |
| 1074  | Non-Departmental        | 143 | 411100 | Property Tax - Real          | -           | (2,772)     | (2,772)   | Return Levy                 |
| 199   | Human Resources Departm | 146 | 411100 | Property Tax - Real          | (887,560)   | (882,716)   | 4,844     | Health Insurance adjustment |
| 199   | Human Resources Departm | 146 | 551105 | Health Insurance             | 153,852     | 149,008     | (4,844)   | Health Insurance adjustment |
| 320   | Rocky Knoll HCC         | 326 | 411100 | Property Tax - Real          | (1,077,458) | (1,016,078) | 61,380    | Health Insurance adjustment |
| 320   | Rocky Knoll HCC         | 333 | 551105 | Health Insurance             | 1,379,400   | 1,318,020   | (61,380)  | Health Insurance adjustment |
| 1073  | Veterans Services       | 172 | 411100 | Property Tax - Real          | (345,975)   | (343,069)   | 2,906     | Health Insurance adjustment |
| 1073  | Veterans Services       | 172 | 551105 | Health Insurance             | 85,428      | 82,522      | (2,906)   | Health Insurance adjustment |
| 1082  | Corporation Counsel     | 113 | 411100 | Property Tax - Real          | (410,053)   | (384,253)   | 25,800    | Return Levy                 |
| 1074  | Non-Departmental        | 143 | 411100 | Property Tax - Real          | -           | (25,800)    | (25,800)  | Return Levy                 |
| 1082  | Corporation Counsel     | 113 | 411100 | Property Tax - Real          | (384,253)   | (383,874)   | 379       | Health Insurance adjustment |
| 1082  | Corporation Counsel     | 113 | 551105 | Health Insurance             | 11,472      | 11,093      | (379)     | Health Insurance adjustment |
| 182   | Register Of Deeds       | 149 | 551920 | Property Insurance           | 1,035       | 1,038       | 3         | Interdepartment tie-out     |
| 182   | Register Of Deeds       | 149 | 533705 | Office Supplies              | 2,475       | 2,472       | (3)       | Interdepartment tie-out     |
| 387   | Lake Breeze Avaiaion    | 388 | 810100 | Use of Net Position          | 203,481     | 103,481     | (100,000) | Capital Project funding     |
| 387   | Lake Breeze Avaiaion    | 388 | 724402 | Transfer to Capital Projects | -           | 100,000     | 100,000   | Capital Project funding     |

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SHEBOYGAN COUNTY BUDGET SUMMARY PUBLICATION  
NOTICE OF PUBLIC HEARING  
2026 SHEBOYGAN COUNTY BUDGET

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Notice is hereby given pursuant to Sec. 65.90 of the Wisconsin Statutes that a public hearing will be held by the County Board of Supervisors on the proposed 2026 budget at 6:00 P.M., October 28, 2025 in the County Board room on the Fifth Floor of the Courthouse located at 615 North 6th Street, Sheboygan, Wisconsin. Any resident or taxpayer of Sheboygan County will have the opportunity to give written and/or oral comment.

The proposed budget for 2026, in detail, is now available for public inspection in the Finance Department of Sheboygan County, located in Room 208 of the Administration Building, 508 New York Avenue, Sheboygan, Wisconsin. [Information is also available at www.SheboyganCounty.com](http://www.SheboyganCounty.com)

**BUDGET SUMMARY**

|                                                     | <b>2025<br/>Adopted<br/>Budget</b> | <b>2025<br/>Estimates</b> | <b>2026<br/>Finance<br/>Committee<br/>Budget</b> | <b>Percent<br/>Change from<br/>2025 Adopted<br/>Budget</b> |                                      |
|-----------------------------------------------------|------------------------------------|---------------------------|--------------------------------------------------|------------------------------------------------------------|--------------------------------------|
| <b><u>Revenues</u></b>                              |                                    |                           |                                                  |                                                            |                                      |
| Property Taxes                                      | \$ 53,735,073                      | \$ 53,735,073             | \$ 54,658,901                                    | 1.72%                                                      | * Increase to Property Tax Levy      |
| Sales Tax                                           | 14,229,105                         | 15,371,214                | 15,402,326                                       | 8.25%                                                      |                                      |
| Less Sales Tax distribution to local municipalities | (2,244,783)                        | (2,244,783)               | (2,423,852)                                      | 7.98%                                                      |                                      |
| Intergovernmental Charges & Grants                  | 44,653,300                         | 45,477,857                | 53,281,259                                       | 19.32%                                                     |                                      |
| Licenses & Permits                                  | 932,600                            | 929,011                   | 949,600                                          | 1.82%                                                      |                                      |
| Fines, Forfeitures & Penalties                      | 335,000                            | 344,560                   | 335,730                                          | 0.22%                                                      |                                      |
| Public Charges for Services                         | 47,563,275                         | 48,804,023                | 51,879,264                                       | 9.07%                                                      |                                      |
| Interdepartmental Revenues                          | 27,868,437                         | 26,704,958                | 31,896,763                                       | 14.45%                                                     |                                      |
| Miscellaneous Revenues                              | 2,844,398                          | 5,367,918                 | 2,650,072                                        | -6.83%                                                     |                                      |
| Other Financing Sources                             | 14,203,582 (a)                     | 9,134,626 (b)             | 7,470,056 (c)                                    | -47.41%                                                    |                                      |
| <b>Total Revenues</b>                               | <b>\$ 204,119,987</b>              | <b>\$ 203,624,457</b>     | <b>\$ 216,100,119</b>                            | <b>5.87%</b>                                               | <b>** Increase to overall budget</b> |
| <b><u>Expenditures</u></b>                          |                                    |                           |                                                  |                                                            |                                      |
| General Government                                  | \$ 41,130,431                      | \$ 41,318,694             | \$ 45,938,896                                    | 11.69%                                                     |                                      |
| Public Safety                                       | 25,400,668                         | 25,830,790                | 26,191,784                                       | 3.11%                                                      |                                      |
| Public Works                                        | 24,759,055                         | 23,785,329                | 27,200,753                                       | 9.86%                                                      |                                      |
| Health & Human Services                             | 75,937,391                         | 76,674,169                | 81,143,222                                       | 6.86%                                                      |                                      |
| Culture, Recreation and Education                   | 557,693                            | 586,524                   | 579,228                                          | 3.86%                                                      |                                      |
| Conservation & Development                          | 2,501,353                          | 2,507,838                 | 2,457,164                                        | -1.77%                                                     |                                      |
| Capital Outlay                                      | 7,389,087                          | 5,990,698                 | 3,392,955 (d)                                    | -54.08%                                                    |                                      |
| Capital Projects                                    | 19,958,534                         | 20,444,640                | 22,644,092 (e)                                   | 13.46%                                                     |                                      |
| Debt Service                                        | 6,485,775                          | 6,485,775                 | 6,552,025                                        | 1.02%                                                      |                                      |
| <b>Total Expenditures</b>                           | <b>\$ 204,119,987</b>              | <b>\$ 203,624,457</b>     | <b>\$ 216,100,119</b>                            | <b>5.87%</b>                                               |                                      |

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BUDGET/FUND BALANCE SUMMARY -- ALL FUNDS

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|                                                 | General<br>Fund   | Special<br>Revenue | Enterprise        | Internal<br>Service | Debt Service | Capital Projects | Transportation<br>Fund | Totals         |
|-------------------------------------------------|-------------------|--------------------|-------------------|---------------------|--------------|------------------|------------------------|----------------|
| Estimated Fund Balance 1/1/2026                 | 43,614,984        | 1,848,384          | 72,391,337        | 6,603,129           | -            | 3,324,941        | 3,299,229              | 131,082,004    |
| Budgeted Revenues                               | 23,361,025        | 41,362,429         | 50,363,910        | 22,185,325          | -            | 8,198,800        | 12,978,474             | 158,449,963    |
| Tax Levy                                        | 32,910,801        | 15,094,846         | 1,436,066         | -                   | 5,217,188    | -                | -                      | 54,658,901     |
| Budgeted Expenditures                           | (54,946,976)      | (57,449,140)       | (52,683,044)      | (21,828,842)        | (6,548,025)  | (11,905,000)     | (10,739,092)           | (216,100,119)  |
| Excess of Revenues Over<br>(Under) Expenditures | 1,324,850         | (991,865)          | (883,068)         | 356,483             | (1,330,837)  | (3,706,200)      | 2,239,382              | (2,991,255)    |
| Operating Transfers                             | (1,776,715)       | 991,865            | (480,143)         | (80,000)            | 1,330,837    | 3,706,200        | (3,692,044)            | -              |
| Estimated Fund Balance 12/31/26                 | \$ 43,163,119 (f) | \$ 1,848,384 (g)   | \$ 71,028,126 (h) | \$ 6,879,612 (i)    | \$ -         | \$ 3,324,941 (j) | \$ 1,846,567           | \$ 128,090,749 |

| TAX BASE                         |                   | COMPOSITE RATES (k)    |        | LEVIES                    |               |
|----------------------------------|-------------------|------------------------|--------|---------------------------|---------------|
| Equalized Valuation 2025         | \$ 16,836,718,200 | 2016 .....             | \$5.65 | Actual 2016 Tax Levy      | \$ 47,861,055 |
| Equalized Valuation 2024         | \$ 15,012,054,000 | 2017 .....             | \$5.45 | Actual 2017 Tax Levy      | \$ 48,521,152 |
|                                  |                   | 2018 .....             | \$5.30 | Actual 2018 Tax Levy      | \$ 49,407,461 |
| Change in Valuation 2025 to 2024 | \$ 1,824,664,200  | 2019 .....             | \$5.22 | Actual 2019 Tax Levy      | \$ 50,598,151 |
|                                  | 12.15%            | 2020 .....             | \$4.96 | Actual 2020 Tax Levy      | \$ 51,386,685 |
|                                  |                   | 2021 .....             | \$4.77 | Actual 2021 Tax Levy      | \$ 51,972,115 |
|                                  |                   | 2022 .....             | \$4.37 | Actual 2022 Tax Levy      | \$ 52,834,576 |
|                                  |                   | 2023 .....             | \$3.89 | Actual 2023 Tax Levy      | \$ 53,725,737 |
|                                  |                   | 2024 .....             | \$3.58 | Actual 2024 Tax Levy      | \$ 53,735,073 |
|                                  |                   | Preliminary 2025 ..... | \$3.56 | Preliminary 2025 Tax Levy | \$ 54,658,901 |

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