NOTICE OF MEETING

SHEBOYGAN COUNTY BOARD OF SUPERVISORS

Sheboygan County Courthouse 615 North 6th Street, 5th Floor Sheboygan WI

To Observe the Meeting Remotely Dial: (312) 626-6799
Enter Meeting ID: 876 1026 4855
Passcode: 217809

Join Zoom Meeting

https://us06web.zoom.us/j/87610264855?pwd=vvOmWqBLK30ikpvgATiVGlCzMCXASB.1

WSCS 24/7 live stream: (Subject to WSCS Availability) https://videoplayer.telvue.com/player/Q88UIDYmxPJcLEwBkva9uJNWQzlzRD2W/categories/1222/stream/441?autostart=false&showtabssearch=true&fullscreen=false.

TUESDAY, OCTOBER 21, 2025 at 6:00 P.M.

In compliance with Rule V under the Rules of Order of the Sheboygan County Board of Supervisors, as County Clerk of Sheboygan County, I herewith submit the following AGENDA.

AGENDA

CALL TO ORDER – Chairperson Keith Abler

CERTIFICATION OF COMPLIANCE WITH OPEN MEETING LAW

PLEDGE OF ALLEGIANCE

ROLL CALL

APPROVAL OF SEPTEMBER 16, 2025 JOURNAL

CONSIDERATION OF APPOINTMENT BY EXECUTIVE COMMITTEE

Planning, Resources, Agriculture & Extension Committee
David Otte, 601 Ramaker Avenue, Cedar Grove
(To fill the unexpired term of District #25 until April 2026)

CONSIDERATION OF APPOINTMENTS BY COUNTY ADMINISTRATOR

Aging & Disability Advisory Committee
Allen Nohl, 797 Ethan Allen Drive, Howards Grove

Posted 10/17/2025 @ 11:30 AM

CONSIDERATION OF APPOINTMENTS BY COUNTY ADMINISTRATOR-Continued

Airport Advisory Committee (Re-appointments)

Carol Leannah, W3544 County Road PP, Sheboygan Falls (Representing Town of Sheboygan Falls Board)

David Hilpertshauser, 877 Forest Avenue, Sheboygan

(Hangar or Tie-Down Renter)

Lee Kunze, 1611 Hedgestone Lane, Howards Grove (*Private Hangar Owner*)

Deidre Martinez, 621 South 8th Street, Sheboygan

(Chamber of Commerce)

Glenn Valenstein, N6191 Resource Drive, Sheboygan Falls

(Aviation Heritage Center)

Matthew Grenoble, N6180 Resource Drive, Sheboygan Falls

(County Airport Non-Voting Member)

Local Emergency Planning Committee (LEPC)

Joseph Sheehan, Room 20 North, State Capitol, PO Box 8953, Madison (Elected State Official)

PRESENTATIONS - NONE

PUBLIC ADDRESSES

As of the preparation of this Agenda no one has requested to speak. County Board rules allow interested persons to register to speak until 5:00 pm on the Monday before the County Board Meeting.

LETTERS, COMMUNICATIONS AND ANNOUNCEMENTS

Items introduced under this heading are either referred to a Committee for action, or received for information. No action is taken at this meeting.

COUNTY ADMINISTRATOR'S REPORT

The County Administrator's Report is a monthly report by the Administrator in which noteworthy activities of County government are highlighted. In addition, the Administrator's Report presents the Administrator's perspective on the Resolutions and Ordinances being considered or introduced at this meeting. The Administrator's Report is not an action item, and no debate or deliberation arises from the Report.

CONSIDERATION OF COMMITTEE REPORTS - FINANCE COMMITTEE

Ordinance No. 10 (2025/26) Re: Amending Chapter 1 - County Organization and

County Board of Supervisors

Committee Recommendation: Enact

Signed in Opposition: None

CONSIDERATION OF COMMITTEE REPORTS – HUMAN RESOURCES COMMITTEE

Ordinance No. 09 (2025/26) Re: Amending Section 1.17 of the Sheboygan County

Code-Updating Sheboygan County's Mission, Vision, and

Core Values

Committee Recommendation: Amend per committee

report and enact as amended Signed in Opposition: None

Committee Report Re: Annual Report on Health Insurance

Please see attached correspondence to fulfill Section

2.12(5) of the County Code

RESOLUTIONS INTRODUCED

Items introduced under this heading are referred to a Committee for recommendation. No formal action is taken at this meeting unless noted.

Resolution No. 11 (2025/26) (From Health & Human Services Committee)

Re: Support of State Investment for Income Maintenance

Resolution No. 12 (2025/26) (From Human Resources Committee)

Re: Adoption of 401(a) Retirement Plan for Sheriff's

Department Deputies

ORDINANCES INTRODUCED

Items introduced under this heading are referred to a Committee for recommendation. No formal action is taken at this meeting unless noted.

Ordinance No. 11 (2025/26) (From Planning, Resources, Agriculture, and Extension

Committee)

Re: Amending Chapter 24 - Parks and Recreational Facilities

Ordinance No. 12 (2025/26) (From Transportation Committee)

Re: Creating Section 64.19 Regarding a Permit Process for

Certain Vendors at the Sheboygan County Memorial

International Airport

ADJOURNMENT

Respectfully submitted this 17th day of October, 2025.

J<mark>OM</mark> DOLSON. COUNTY CLERK

NOTES:

Reminder: Expense sheets for the period ending October 15, 2025 are due in the County Clerk's Office no later than Tuesday, October 21, 2025.

Persons with disabilities needing assistance to attend or participate are asked to notify the County Clerk's Office at 920.459.3003 prior to the meeting so that accommodations may be arranged.

SHEBOYGAN COUNTY BOARD OF SUPERVISORS

September 16, 2025

Pursuant to Wis. Stat. § 59.11, the September 16, 2025 session of the Sheboygan County Board was called to order by Chairperson Keith Abler at 6:00 p.m. Chairperson Abler noted that the notice of meeting was posted on September 12, 2025 at 1:00 p.m. in compliance with the open meeting law. The meeting opened with the Pledge of Allegiance by all present.

The roll call was taken and recorded with 24 Supervisors present; 3 Supervisors attended remotely: Supervisors Clarke, Jorgensen, and Liebau; Absent: 1, Supervisor Montemayor; Vacant: District #25.

Supervisor Wegner moved for approval of the August 19, 2025 Journal, which was distributed to all supervisors prior to the meeting. The motion was seconded by Supervisor Koch and carried on unanimous roll call vote of the board.

APPOINTMENT

The Chairperson announced that the next order of business was the consideration of the appointment by the Chairperson.

County Board

David Otte, 601 Ramaker Avenue, Cedar Grove

(To fill the unexpired term of District #25 through April 2026)

Supervisor Goehring moved to concur with the appointment by the Chairperson The motion was seconded by Supervisor Wegner and carried on unanimous roll call vote of the board.

OATH OF OFFICE

County Clerk, Jon Dolson, administered the oath of office to County Board Supervisor David Otte.

Supervisor Otte took his seat in the chambers and joined the meeting at 6:10 p.m.

Supervisor Liebau joined the meeting in person at 6:13 p.m.

APPOINTMENT

The Chairperson announced that the next order of business was the consideration of the following appointment by the County Administrator.

Recreational Facilities Management Advisory Committee

Brett Edgerle, 1120D Aspen Court, Kohler

Supervisor Koch moved to concur with the appointment by the County Administrator. The motion was seconded by Supervisor Ellis and carried on unanimous roll call vote of the board.

PRESENTATION

Bryan Grunewald, Clifton Larson Allen (CLA) – Powerpoint presentation of the 2024 Comprehensive Annual Financial Report.

LETTERS AND COMMUNICATIONS - NONE

COUNTY ADMINISTRATOR'S REPORT

County Administrator Alayne Krause welcomed David Otte as the new supervisor for District #25. Ms. Krause thanked Bryan Grunewald for his high-end presentation of the 2024 comprehensive annual financial report and also thanked the Finance Committee and Finance

Department for their work. Ms. Krause then reviewed the resolutions and ordinance that were being considered for approval at the meeting.

COMMITTEE REPORTS

The Clerk read the report of the Executive Committee regarding Resolution No. 08 (2025/26) Delegating the Authority to Enter into Settlement Agreements with Opioid Defendants to the Sheboygan County Administrator and Corporation Counsel recommending adoption.

Supervisor Goehring moved to adopt the resolution. The motion was seconded by Supervisor Wegner and carried on unanimous roll call vote of the board.

The Clerk read the report of the Executive Committee regarding **Resolution No. 09** (2025/26) 2026 Five-Year Capital Plan recommending adoption.

Supervisor Wegner moved to adopt the resolution. Supervisor Koch seconded the motion which carried on unanimous roll call vote of the board.

The Clerk read the report of the Executive Committee regarding Resolution No. 10 (2025/26) Supporting the Establishment of an Agricultural Enterprise Area (AEA) within the Town of Plymouth recommending adoption.

Supervisor J. Nelson moved to adopt the resolution. The motion was seconded by Supervisor Goehring and carried on unanimous roll call vote of the board

The Clerk read the report of the Executive Committee regarding Ordinance No. 09 (2025/26) Amending Section 1.17 of the Sheboygan County Code-Updating Sheboygan County's Mission, Vision, and Core Values recommending enactment.

Supervisor Procek moved to enact the ordinance. Supervisor Gruber seconded the motion.

Supervisor Wegner moved to send the ordinance back to the Human Resources Committee for further review. The motion was seconded by Supervisor Schobert and carried on unanimous roll call vote of the board.

(Vice-Chairperson Brauer presiding)

Pursuant to Rule IV of the Rules of Order, the following ordinance was introduced by the Clerk and referred by the Vice-Chairperson as indicated:

Ordinance No. 10 (2025/26) Re: Amending Chapter 1 – County Organization and County Board of Supervisors referred to the Finance Committee.

ADJOURNMENT

Supervisor Goehring moved to adjourn. Supervisor Procek seconded the motion which carried on voice vote of the board. The meeting was adjourned at 7:00 p.m. The next scheduled meeting is Tuesday, October 21, 2025 at 6:00 p.m.



SHEBOYGAN COUNTY

Keith Abler County Board Chairman

TO THE HONORABLE MEMBERS OF THE SHEBOYGAN COUNTY BOARD:

We, the Executive Committee, do hereby submit for your confirmation the following appointment:

Planning, Resources, Agriculture and Extension Committee

David Otte, 601 Ramaker Avenue, Cedar Grove, WI 53013 (to fill the unexpired term of District 25 until April 2026)

Respectfully submitted this 21st day of October, 2025.

EXECUTIVE COMMITTEE

Keith Abler, Chairman

William Goehring, Secretary

Curt Brauer, Vice-Chairman

Ed Procek, Member

Kathleen Donovan, Member



SHEBOYGAN COUNTY

Alayne Krause
County Administrator

TO THE HONORABLE MEMBERS OF THE SHEBOYGAN COUNTY BOARD:

I, Alayne Krause, Sheboygan County Administrator, pursuant to Section 43.05 and Ordinance No. 6 (2006/07) of the Sheboygan County Code hereby submit for your confirmation the following Appointment to the Aging & Disability Advisory Committee for the remainder of a three-year term expiring July 2027:

Allen Nohl, 797 Ethan Allen Drive, Howards Grove, WI 53083

Respectfully submitted this 21st day of October, 2025.

Alayne Krause, County Administrator

Mr. Allen Nohl- Class of 1968

Shortly after graduation from PHS, Mr. Nohl enlisted in the US Army, and was assigned to a helicopter crew in Vietnam. While there, he was the lone survivor of an accident in which two helicopters on a support mission crashed into each other and exploded in flames. Nohl was able to jump from the burning chopper. A rescue helicopter was unable to land, but dropped him a rope; he dangled below it for the 20-mile ride to an aid station. Nohl was awarded a Purple Heart, and was honorably discharged in 1972.

After his Army service, Mr. Nohl had a long career at Johnsonville Sausage as a team leader and a foreman, but he has also freely given his time to serve veterans through the Sheboygan County American Legion for over 40 years. He has served as post commander, county commander, as a mentor for veteran's treatment court, helped set up the camo-quilt project. Since 2000, Nohl has served as chairman of the Sheboygan County Veterans Memorial Committee. The memorial is just off highway 23 on the west side of Sheboygan, and displays the names of men and women who participated in wars and conflicts.

Additionally, Mr. Nohl has volunteered his time to support the Johnsonville Fire Department, the Plymouth High School FFA, the Saron UCC Senior Choir, the Eastern Wisconsin Stock Car Association, the United States Snowmobile Association and the Sheboygan County Fair.

Mr. Nohl was nominated by his friend, Mr. Konrad Kaczkowski, of Plymouth.



SHEBOYGAN COUNTY

Alayne Krause County Administrator

TO THE HONORABLE MEMBERS OF THE SHEBOYGAN COUNTY BOARD:

I, Alayne Krause, Sheboygan County Administrator, pursuant to Section 43.05 and Ordinance No. 6 (2006/07) of the Sheboygan County Code, having conferred with the County Board Chairperson and the appropriate standing Committee of the County Board, hereby submit for your confirmation the following re-appointments to the Airport Advisory Committee for a two-year term expiring September, 2027:

Carol Leannah, W3544 County Road PP, Sheboygan Falls, WI 53085

(Representing Town of Sheboygan Falls Board)

David Hilpertshauser, 877 Forest Avenue, Sheboygan, WI 53081 (Hangar or Tie-Down Renter)

Lee Kunze, 1611 Hedgestone Lane, Howards Grove, WI 53083 (Private Hangar Owner)

Deidre Martinez, 621 South 8th St, Sheboygan, WI 53081 (Chamber of Commerce)

Glenn Valenstein, N6191 Resource Drive, Sheboygan Falls, WI 53085 (Aviation Heritage Center)

Matthew Grenoble, N6180 Resource Drive, Sheboygan Falls, WI 53085 (County Airport Non-Voting Member)

Respectfully submitted this 21^{tst} day of October, 2025.

Alayne Krause, County Administrator



SHEBOYGAN COUNTY

Alayne Krause County Administrator

TO THE HONORABLE MEMBERS OF THE SHEBOYGAN COUNTY BOARD:

I, Alayne Krause, Sheboygan County Administrator, pursuant to Section 43.05 and Ordinance No. 6 (2006/07) of the Sheboygan County Code, having conferred with the County Board Chairperson and the appropriate standing Committee of the County Board, hereby submit for your confirmation the following appointment to the Local Emergency Planning Committee (LEPC) for the remainder of a two-year term expiring May, 2026:

Joseph Sheehan, Room 20 North, State Capitol, PO Box 8953, Madison, WI 53708 - Elected State Official

Respectfully submitted this 21st day of October, 2025.

Alayne Krause, County Administrator

Resume - LEPC representing State Government

Joseph Sheehan WI State Assembly - 26th District Room 20 North State Capitol PO Box 8953 Madison, WI 53708 (608) 237-9126

Current Committees

Committee on Education
Committee on Workforce Development, Labor, and Integrated Employment

Education

North Muskegon High School Michigan State University (B.A.) University of Houston (M.Ed.) Marquette University (Ph.D.)

Past Employment

Houston School District Sheboygan Area School District Sheboygan County Economic Development Corporation

46 47 48 49 50 51 52	Chairperson si Five Thousand addition to the lieu of the Cou diem payments	RPERSON'S COMPENSATION. The Vice hall be paid One Thousand Dollars (\$1,000.00) of Five Hundred Dollars (\$5,500.00) per year—in basic compensation and per diem payments in the Supervisor's basic salary but in addition to per provided for in Section 1.14 above.
53	Section 2. Effective	<u>re Date</u> . The herein Ordinance shall take effect
54	upon the new County Board t	erm in April of 2026.
55		
56		
57	Respectfully submitted this 10	∂th day of September 2025.
58		
59	EVEO	UTIVE COMMUTTEE
60	EXEC	UTIVE COMMITTEE
61 62 63 64	Keith Abler, Chairperson	Curt Brauer, Vice-Chairperson
65	Keiti Abier, Granperson	the state of the s
66	Wellian Doerry	Dathleen Honoran
67	William Goehring, Secretary	Kathleen Donovan
68		1
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70		Edward Procek
71	_	
72	Орро	sed to Introduction:
73		
74 75		
75 76		
77 78	Countersigned by:	
79 80		
81	Keith Abler, Chairperson	
82		
83 84	C:8443\339373	September 8, 2025, draft

FISCAL NOTE September 2025

Ordinance No. 10 (2025/26) RE: Amending Chapter 1 – County Organization and County Board of Supervisors

Funding:

No additional funding is required for this ordinance amendment. The Pay for Performance employee wage increase is part of the proposed 2026 budget.

Respectfully Submitted,

Jeremy Fetterer, Deputy Finance Director

September 16, 2025

COMMITTEE REPORT TO THE COUNTY BOARD

	WE,	THE	HUMAN	RESOUR	CES	COMMI	TTEE
			OM WAS REFERRED ORD	INANCE NO:	09		
	RE:	Amer Coun	ding Section 1.17 of the Sł ty's Mission, Vision, and C	neboygan Co ore Values	ounty Code-Up	dating Sheboy	/gan
	HAV	E CONS	IDERED THE SAME AND R	ECOMMEND):		
		X	ADDITIONAL TIME BE GR THE ORDINANCE BE ENA FILING WITH THE CLERK AMENDING THE ORDINAI	CTED		E MATTER	
staten fosteri	nent ng s	should trong pa	nclude the words, "while pread: "We provide essential artnerships, supporting rungsponsibility.	al services to	o create a safe	e and thriving	County by
"future empor	e" an wers	d replace	nclude "and residents" afto be it with the word "County rees and residents to thrive a stronger County together	". The full V e through re	'ision stateme	nt should read	I: "Sheboygan County
	RES	PECTFU	JLLY SUBMITTED THIS _	21st	DAY OF	October	2025
			HUMAN RES	OURCES	COMMITTE	E	
	<u>OPF</u>	POSED	TO THE REPORT:		CONCURRIN	NG IN THE RE	PORT:
1	EDV	VARD PI	ROCEK		EDWARD PR	OCEK	
	CHR	RISTIAN	ELLIS		CHRISTIAN E	LLIS	
	СНА	RLETTE	ENENNIG		CHARLETTE	NENNIG	AND THE RESIDENCE OF THE PARTY
	CAR	L NONF	IOF		CARL NONHO	OF	
	THO	MAS W	FGNER		THOMAS WE	GNER	

1 2		SH	EBOYGAN COUNTY ORDINANCE NO. <u>09</u> (2025/26)
3 4 5 6 7			Amending Section 1.17 of the Sheboygan County Code- Updating Sheboygan County's Mission, Vision, and Core Values
8 9 10 11	Staten reflect	nent, ar	EAS, Sheboygan County's current Mission Statement, Vision and Guiding Principles were adopted many years ago and do not fully unty's current organizational priorities; and
12 13 14 15	organi of dep	zational	EAS , as part of a broad strategic effort to renew and align direction, Sheboygan County engaged employees from a cross-section is in a series of Mission, Vision, and Values workshops; and
16 17 18 19 20	emplo shared and	vees at	EAS , these workshops provided an opportunity to gather input from all levels and from a variety of operational backgrounds, resulting in age that reflects both who we are today and who we aspire to become;
21 22 23 24 25	stewa	nce, col rdship—	EAS , the newly proposed Mission, Vision, and Core Values emphasize llaboration, integrity, continuous learning, and fiscal and environmental principles that align with Sheboygan County's goal of providing empassionate, and effective services; and
26 27 28	emplo reflect	yees, a	EAS , it is in the best interest of the County Board, its departments, nd the public to formally update Section 1.17 of the County Code to unty's refreshed mission, vision and values.
29 30 31 32	Shebo		THEREFORE , the County Board of Supervisors of the County of pes ordain as follows:
33 34 35 36		Section	Section 1. <u>Amending Code</u> . Sections 1.17 of the Sheboygan Code of Ordinances are hereby amended as follows (only those ns or portions of Sections affected appear – deletions indicated by uts; additions by shading):
37 38 39 40	1.17	CORE	ON STATEMENT, VISION STATEMENT, AND GUIDING PRINCIPLES VALUES. This Section shall be applicable to all full-time and part-time and appointed County officials and employees.
41 42 43 44 45 46			The mission of Sheboygan County is to provide courteous, responsive, efficient, and effective services to those we serve. MISSION: We provide essential services to create a safe and thriving County by fostering strong partnerships, supporting rural and urban communities, and eliminating barriers.

resilience.

93 94 95 96 97	Section 2. upon enactment.	Effective Date.	The herein Ordinance shall take effect
98	Respectfully submit	ted this 19 th day of	August 2025.
99	,		
100		LIMAN DECOLIDO	- C COMMITTEE
101 102	н	UMAN RESOURC	ES COMMITTEE
102			
104			
105	Edward J. Procek, Chairpers	son	Christian Ellis, Vice-Chairperson
106 107	(Marlotto M) anni		
108	Charlette Nennig, Secretary	1	Carl Nonhof
109		V	
110			Thomas Wagner
111 112			Thomas Wegner
113		Opposed to In	troduction:
114			
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116	Countains ad hus		
117 118	Countersigned by:		
119			
120			
121	Keith Abler, Chairperson		
122			
123 124	C:8443\346379		August 12, 2025, draft

FISCAL NOTE August 2025

Ordinance No. 9 (2025/26) RE: Amending Section 1.17 of the Sheboygan County Code-Updating Sheboygan County's Mission, Vision, and Core Values

Funding:

No additional funding is required.

Respectfully Submitted,

Jeremy Fetterer, Deputy Finance Director

August 19, 2025



ANNUAL REPORT ON HEALTH INSURANCE

Section 2.12(5) of the County Code requires the Human Resources Committee to prepare an annual report in advance of each October County Board meeting summarizing the actual cost of employee health insurance, computing the cost into a monthly rate into various category groups, and recommending rates into the future for single and family groups.

This report and the recommendations were required as part of the necessary administration of the County's self-insurance program. Through the adoption of Resolution No. 21 (2015/16), the County Board determined that it was in the County's best interests to pool its self-insurance program with other counties through the Wisconsin Counties Association Group Health Trust. As a result, Group Health Trust, a fully insured program now assists the County with establishing the annual cost of health insurance.

Sheboygan County is nearing the ninth full year of participation in the Group Health Trust, which has proven to provide Sheboygan County and the employees excellent services. The Group Health Trust's renewal rate of the Sheboygan County Health Plan for 2026 is 0.0%. The Finance Department recommends a health insurance budget increase at 1.0%. This recommendation aligns premium cost and contributions eliminating utilization of the fund balance in 2026. The Human Resources Committee supports the Finance Department recommendation.

Respectfully submitted this 21st day of October, 2025.

SHEBOYGAN COUNTY HUMAN RESOURCES COMMITTEE

Edward Procek, Chairperson

Christian Ellis, Vice-Chairperson

Thomas Wegner, Supervisor

Carl Nonhof, Supervisor

ADDENDUM A

Recommended monthly premium rates for calendar year 2026 are as follows:

Medical and Dental Monthly Premium Rates

					Dollar	
				Inc	crease /	%
		2025	<u>2026</u>	ľ	<u> Month</u>	<u>Increase</u>
Employee Health	Family	\$ 2,697.97	\$2,724.95	\$	26.98	1.0%
	Single	\$ 1,087.59	\$1,098.47	\$	10.88	1.0%
Employee Dental	Family	135.38	135.38	\$	-	0.0%
	Single	54.05	54.05	\$	-	0.0%
COBRA Health	Family	\$ 2,751.93	\$2,779.45	\$	27.52	1.0%
	Single	\$ 1,109.34	\$1,120.44	\$	11.10	1.0%
COBRA / Retiree Dental	Family	138.09	138.09	\$	_	0.0%
	Single	55.13	55.13	\$	-	0.0%

1	SHEBOYGAN COUNTY RESOLUTION NO. 1 (2025/26)
2	Re: Support of State Investment for Income Maintenance
4	The. Support of State investment for income maintenance
5	and the second s
6	WHEREAS, the federal budget reconciliation package enacted in July of 2025, makes changes to the SNAP (FoodShare) program that would reduce federal costs and significantly
8	impact county-administered services; and
9	
10	WHEREAS, these changes extend SNAP work requirements to individuals up to age 64, lower the child age threshold for parent exemptions, and eliminate waivers for areas with high
11	unemployment, thereby increasing referrals to the FoodShare Employment and Training (FSET)
13	program and workload for county human service departments; and
14	
15	WHEREAS, the legislation requires states to contribute a minimum of 5% toward the cost of SNAP benefits if their error rate is 6% or higher, facing penalty funding of between 5%
	and 15% of total SNAP costs; and;
18	
19	WHEREAS, Wisconsin's current SNAP payment error rate is 4.47%, but without
20	additional investment in eligibility and administrative systems, heightened workloads could push the state above the 6% threshold, triggering significant penalties; and
22	
23	WHEREAS, if Wisconsin's error rate reaches 6% on or after October 1, 2027, the state's
24	5% cost share would be approximately \$69 million annually, with potential penalty payments
	increasing the state's financial burden—costs that could ultimately cascade down to counties; and
27	
28	WHEREAS, the SNAP administrative match rate for Income Maintenance (IM) activities
29	has been reduced from the previous 50% federal / 50% state-local to 25% federal / 75% state-local, substantially reducing federal revenue available to counties to administer SNAP; and
30	state-local, substantially reducing lederal revenue available to obtain the daminister of war, and
32	WHEREAS, the reduction in administrative funds could lead to a reduction in IM staff,
	which could result in an increased payment error rate; and
34 35	WHEREAS, county IM administrative costs are approximately \$123 million annually, with
	SNAP-related workload accounting for about \$49 million of those costs; and
37	
38	WHEREAS, the new administrative match rate results in an estimated \$17 million annual
39 40	loss in SNAP administrative funding to counties; and
41	WHEREAS, these federal cuts result from shifting the benefit and administrative costs to
42	states and counties (reducing resources available for local administration), tightening work
	requirements (increasing county workload), and penalizing minor payment errors (resulting in more cost to the states); and
44	more cost to the states, and
46	WHEREAS, counties operate under state-imposed property tax levy limits, restricting
47	their ability to offset such funding losses without additional state or federal relief.

51 52	Supervisors urges the State of Wisconsin to provide for caused by the enacted federal SNAP changes, and to resources for the administration of FoodShare and related	unding to offset the county fiscal impact work with counties to ensure adequate
53	DE LE SUDTILED DECOLVED Hart Has Chahar	ygan County Clerk is hereby authorized
54 55	55 and directed to send a copy of this Resolution to th	e Governor of the State of Wisconsin.
56	56 Wisconsin State Legislators with a constituency with	nin Sheboygan County, the Wisconsin
57	57 Counties Association, and the Wisconsin County Human	Service Association.
58		
59		2025.
60		
61		
62	HEALTH & HUMAN SERVICES	S COMMITTEE*
63	63	
64	64	
65		am Cachring Vice Chairperson
		am Goehring, Vice-Chairperson
67		
68		ecca Clarke
70		occa ciamo
	71	
72	72 Paul Gruber Wer	ndy Schobert
73		
74	74 Opposed to Introduc	ction:
75	75	
76	76	
77		
78	78 *County Board members signing only	
79	n •	
80	80 C:8448\370430 81	September 29, 2025, draft

FISCAL NOTE October 2025

Resolution No. 11 (2025/26)	RE:	Support of State Investment for Income
		Maintenance

Funding:

No additional funding is required.

Respectfully Submitted,

Jeremy Fetterer, Deputy Finance Director October 21, 2025

1	SHEBOYGAN COUNTY R	RESOLUTION NO. <u>/ / </u>
2	D	war Dian for Shoriff's Department
3	-	rement Plan for Sheriff's Department
4	Deputies	
5		
6	WHEREAS after review and a	evaluation, the Human Resources Committee
7	recommends adoption of the Shehovgan (County Deputies 401(a) Plan ("Plan"), a qualified
8	retirement plan, for the benefit of its eligible e	employees, and
9 10	Tetilement plan, for the benefit of its engine of	omproyoco, and
11	WHEREAS the Employer wishes to a	appoint Pelion Benefits, Inc. as Trustee of the Plan.
12	Williams, the Employer Welles to	appenii, enali = antina,
13	NOW. THEREFORE, BE IT RES	SOLVED, that the Sheboygan County Board o
	Supervisors hereby adopts the Plan, to be eff	ffective on January 1, 2025.
15	* *	
16	BE IT FURTHER RESOLVED, that	the County Administrator is authorized to execute
17	the Plan document and authorize the perform	rmance of any other actions necessary to implemen
18	the adoption of the Plan. The Sheboygan Co	ounty Human Resources Department will maintain a
	copy of the approved Plan in its files.	
20		
21	BE IT FURTHER RESOLVED, that the	the Human Resources Director, or his designee, wi
22	act as administrator of the Plan and will be	responsible for performing all actions necessary to
23	carry out the administration of the Plan.	
24		D. W. D. D. Chen Lee, St. and Bernstein, Treater
25		Pelion Benefits, Inc. is authorized to act as Trustee
	of the Plan.	
27	DE IT FURTHER RECOVER that	Dian nerticinents shall be provided with a summar
28	BE II FURTHER RESULVED, that i	Plan participants shall be provided with a summar eriod of time following the adoption of the Plan.
	of the Plan provisions within a reasonable pe	eriod of time following the adoption of the Flam.
30	Respectfully submitted this 21st day of	of October 2025
31	Respectivity submitted this 21 day of	51 October, 2020.
32	HUMAN RESO	OURCES COMMITTEE
33 34	Homaterizas	501(0 <u>1</u> 0 001
35		
36		
37	Edward J. Procek, Chairperson	Christian Ellis, Vice-Chairperson
38		•
39		_
40	Charlette Nennig, Secretary	Carl Nonhof
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42		
43		Thomas Wegner
44		
45	Opposed	d to Introduction:
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October 9, 2025, draft

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49 C:8450\363698

FISCAL NOTE October 2025

Resolution No. 12 (2025/26)	RE: Adoption of 401(a) Retirement Plan for Sheriff's
	Department Deputies

Funding:

No additional funding is required.

Respectfully Submitted,

Jeremy Fetterer, Deputy Finance Director October 21, 2025

1	SHEBOYGAN COUNTY C	ORDINANCE NO. 1 (2025/26)
2	Re: Amending Chapter 24 – Parks a	and Recreational Facilities
4 5		
6 7	WHEREAS, on October 20, 2009, the Ordinance No. 13 (2009/10), approving a compres of the County's parks and recreational facilities; as	e Sheboygan County Board of Supervisors enacted ehensive reorganization of the operations and oversight nd
9 10 11	WHEREAS, as part of the reorganized of fee for certain users of Sheboygan County's parks	perations, the County Board provided for a recreational and recreational facilities; and
15	WHEREAS, in order to address rising facilities, the Planning, Resources, Agriculture Chapter 24 as set forth attached hereto.	costs and evolving uses, and to include new county e, and Extension Committee recommends amending
16 17		of Supervisors of the County of Sheboygan does ordain
18 19	as follows:	
20 21 22	Section 1. Amending Chap Ordinances is hereby amended as at strikeout):	oter 24. Chapter 24 of the Sheboygan County Code of tached (additions indicated by shading; deletions by
23 24	Section 2. <u>Effective Date</u> .	The herein Ordinance shall take effect upon enactment.
25 26	Respectfully submitted this 21st day of O	ctober, 2025.
27 28		ULTURE, AND EXTENSION COMMITTEE*
29		
30		
31 32 33	Rebecca Clarke, Chairperson	Henry Nelson, Vice-Chairperson
34		
35 36	John Nelson, Secretary	Joe Liebau
37		
38		Vacant
39 40	0	d to Introduction:
41		
42		
43	*County Board members signing only	
	Countersigned by:	
46		
47	Keith Abler, Chairperson	
48	Keith Abier, Chairperson	

49 C:8453\356337x

CHAPTER 24 PARKS AND RECREATIONAL FACILITIES

- 24.01 PURPOSE
- 24.02 SCOPE
- 24.03 DEFINITIONS
- 24.04 DESIGNATION OF PARKS, BOAT LAUNCHING FACILITIES, RECREATIONAL TRAILS, WAYSIDES, AND PUBLIC SNOWMOBILE TRAILS SUBJECT TO THIS CHAPTER
- 24.05 COMMON USE REGULATIONS
- 24.06 CAMPGROUND REGULATIONS
- 24.07 SPECIAL RULES FOR USE OF RECREATIONAL TRAILS (EXCEPT THE SHORELAND 400 RAIL TRAIL)
- 24.08 GENERAL RULES FOR USE OF SNOWMOBILE TRAILS
- 24.09 FEES AND CHARGES
- 24.10 VOLUNTARY CONTRIBUTIONS
- 24.11 NON-LAPSING SEGREGATED FUND FOR ADMINISTRATION AND MAINTENANCE
- 24.12 ADDITIONAL REGULATIONS
- 24.13 ADMINISTRATION AND ENFORCEMENT
- 24.14 SHEBOYGAN COUNTY RECREATIONAL FACILITIES MANAGEMENT ADVISORY COMMITTEE
- 24.15 COMPOSITION OF SHEBOYGAN COUNTY RECREATIONAL FACILITIES MANAGEMENT ADVISORY COMMITTEE
- 24.16 AMSTERDAM DUNES ADVISORY COMMITTEE
- 24.17 COMPOSITION OF AMSTERDAM DUNES ADVISORY COMMITTEE
- 24.18 TERM OF COMMITTEE
- 24.19 STAFF SERVICES
- 24.20 COMMITTEE MEETINGS
- 24.01 PURPOSE. This Chapter prescribes rules and regulations for the establishment, protection, development, and management of county recreation facilities so as to provide to Sheboygan County residents and visitors recreational benefit while at the same time insuring the conservation of fish, game, and natural resources. These rules are necessary to promote and protect the safety of all persons using the recreational facilities, to preserve and maintain the facilities, and to protect the property of the landowners whose property adjoins or is impacted by the facilities. These rules also endeavor to provide that those who use the facilities contribute to the care and upkeep of the facilities.
- 24.02 SCOPE. Except as provided otherwise herein, the provisions of this chapter shall apply to all lands, structures, and property owned, leased or administered by the Sheboygan County Planning and Conservation Department operating in conjunction with the County Board and the Planning, Resources, Agriculture, and Extension Committee (PRAECom).
- 24. 03 DEFINITIONS. For the purposes of this Chapter:
 - (1) "Amsterdam Dunes" means the Amsterdam Dunes Preservation and Wetland Mitigation Area, preservation and wetland mitigation bank area acquired by Sheboygan County in Sections 30 and 31, Town of Holland, portions of which shall be assigned for park or recreational purposes by the Committee.
 - "Boat launching facility" means a location regulated, maintained, and administered by the Department designed for persons to launch watercraft into the public waters of the State or to provide a means of access to an ice fishing building, vehicle, tent, fish shanty, or similar shelter.
 - "Camping" means the use of any shelter such as a tent, trailer, motor vehicle, tarpaulin, bed roll, or sleeping bag for temporary residence or sleeping purposes in designated areas for such activity.
 - (4) "Campsite" means a portion of a campground, which is designated for use by a camping unit.

- (5) "Committee" means the County Board's Planning, Resources, Agriculture, and Extension Committee (PRAECom).
- (6) "CTH PP Linear Parkway" means the trail along County Trunk Highway PP/Lower Falls Road/ Indiana Avenue in the Town of Sheboygan, City of Sheboygan and the Village of Kohler.
- (67) "Designated Crossing Areas" shall mean areas on the recreational trail authorized by Sheboygan County or participating municipalities and designated by appropriate signage where pedestrians, motor vehicles, or other vehicles may enter and cross the recreational trails.
- (78) "Department" means the Sheboygan County Planning and Conservation Department.
- (89) "DNR" means the Wisconsin Department of Natural Resources.
- (10) "Esslingen Park" means the former wayside along Lower Falls Road in the City of Sheboygan.
- (911) "Facilities" means the parks, boat launching facilities, recreational trails, waysides, and public snowmobile trails which are the subject of this Ordinance.
- (1012) "Family" means up to two adult individuals related as spouses or domestic partners and their children or stepchildren between the ages of 16 and 21 and under and residing at the same address. When used in the context of a firm, partnership, corporation, limited liability company, limited liability partnership, or other association of persons, family shall mean any partner, shareholder, interest holder, or association member or customer thereof.
- (4113) "Gerber Lakes Public Fish and Wildlife Area" means that area of Sheboygan County property in the Towns of Plymouth and Rhine where the County maintains a passive recreation and wildlife area.
- (1214) "Group" means an organized activity involving ten (10) or more people who intend to use facilities in a manner that is different from how ten (10) unrelated people would use the same facilities.
- (1315) "Interurban Trail" means that parcel of land owned, leased, or obtained by easement or license by Sheboygan County and participating municipalities along the corridor of the Company in former electric passenger railway operated by the Milwaukee Electric Railway and Light Sheboygan County and other portions of the Interurban Trail beyond the confines of such corridor and administered by the Department as a recreational trail.
- (16) "Johnsonville Fishing Area" means that area along County Trunk Highway J in the Town of Sheboygan Falls on the Sheboygan River maintained by County for river access.
- (17) "Kohler Center for Marsh Education" means the multi-purpose educational facility at the Marsh Park.
- (1418) "Motor Vehicle" shall include any motorized automobile, truck, all-terrain vehicle, snowmobile, motorcycle, trailer, wagon, moped, airplane, personal assistive mobility device (Segway), or any other motorized mode of transportation not listed.
- (4519) "Old Plank Road Trail" means that parcel of land owned, leased or obtained by easement or license by Sheboygan County adjacent to Highway 23 administered by the Planning and Conservation Department as a recreational trail.
- (4620) "Park" includes all lands and water heretofore and hereafter acquired by Sheboygan County and assigned for park or recreational purposes and placed under the jurisdiction of the Committee.

- (1721) "Person" includes any individual, firm, partnership, corporation, limited liability companies (LLCs), limited liability partnerships (LLPs), or other associations of persons, both singular and plural.
- (1822) "Public Snowmobile Trail" means those areas identified on a current snowmobile trail system map on file with the Department which describes trail locations, trail classifications, and existing trail mileage by classification and which locations participate in the Wisconsin DNR Snowmobile Aids program and administered by the Department.
- "Recreational Trail" means any parcel of land owned, leased, or obtained by easement or license by Sheboygan County and administered by the Planning and Conservation Department in the form of a paved or unpaved thoroughfare or trail across land used for recreational purposes such as bicycling, cross-country skiing, biking, walking, jogging, or similar fitness activities or for commuting to work, school, or business in a similar manner. Recreational trails include the Interurban Trail, the Old Plank Road Trail, the Shoreland 400 Rail Trail, CTH PP Linear Parkway, Southside Utility Corridor Trail, Rocky Knoll Mountain Bike Park and any other similar trails under the administration of the Planning and Conservation Department.
- (24) "Rocky Knoll Mountain Bike Park" means those trails used for mountain biking and hiking in an undeveloped area of Rocky Knoll Health Care Center in the Town of Plymouth.
- (2025) "Roy Sebald Sheboygan River Natural Area" means the parcel of land owned by Sheboygan County at the northeast corner of Indiana Avenue and Taylor Drive in the City of Sheboygan.
- (2126) "Sheboygan Marsh Park Restaurant" means the restaurant owned by Sheboygan County at the Marsh Park and leased and operated by third parties pursuant to an agreement between Sheboygan County and the operators. This term shall also refer to the delegation and administration of duties to the operators.
- (27) "Southside Utility Corridor Trail" means the trail in the utility corridor on the southside of the City of Sheboygan and Town of Wilson.
- (2228) "The Shoreland 400 Rail Trail" means those parcels of land owned by Sheboygan County on the former Union Pacific Railroad corridor in the City of Sheboygan. Sheboygan County maintains an agreement with the City of Sheboygan whereby the day-to-day maintenance and enforcement of the trail is completed by City of Sheboygan staff, and the long-term maintenance of the trail surface is the responsibility of Sheboygan County.
- (2329) "Wayside" means land acquired and maintained by the Sheboygan County Highway Department. The regulations herein relate to the recreational use of this land only as administered by the Planning and Conservation Department.
- (2430) "Winter season" means the period from November 1 to April 1 annually.
- (2531) "Watercraft" includes boats, jet skis, canoes, kayaks, and inflatable rafts exceeding six (6) feet in length.
- 24.04 DESIGNATION OF PARKS, BOAT LAUNCHING FACILITIES, RECREATIONAL TRAILS, WAYSIDES, AND PUBLIC SNOWMOBILE TRAILS SUBJECT TO THIS CHAPTER.
 - (1) The boundaries of all parks, boat launching facilities, recreational trails, and waysides shall be designated by the Committee.
 - (2) The parks subject to this Chapter are:
 - (a) Broughton Sheboygan Marsh Park and Wildlife Area (Marsh Park);
 - (b) Gerber Lakes Public Fish and Wildlife Area (Gerber Lakes);

- (c) Roy Sebald Sheboygan River Natural Area (Sebald Natural Area);
- (d) Amsterdam Dunes Preservation and Wetland Mitigation Bank Area (Amsterdam Dunes).
- (e) The "Esslingen Park" wayside at Lower Falls Road.
- (f) All other open space areas managed by the Department.
- (3) The boat launching facilities and associated parking areas subject to this Chapter are:
 - (a) The boat launching facility owned and maintained by Sheboygan County on Crystal Lake;
 - (b) The boat launching facility owned and maintained by Sheboygan County on Elkhart Lake;
 - (c) The boat launching facility owned and maintained by Sheboygan County on Little Elkhart Lake;
 - (d) The boat launching facility owned and maintained by Sheboygan County on Gerber Lake;
 - (e) The boat launching facility owned and maintained by Sheboygan County on Jetzers Lake:
 - (f) The boat launching facility owned and maintained by Sheboygan County at Broughton Sheboygan Marsh Park.
- (4) The recreational trails and associated trail heads subject to this Chapter are:
 - (a) Old Plank Road Trail;
 - (b) The Interurban Trail in Sheboygan County;
 - (c) The Shoreland 400 Rail Trail;
 - (d) CTH PP Linear Parkway Trail;
 - (e) Southside Utility Corridor Trail;
 - (f) Rocky Knoll Mountain Bike Park.
- (5) The waysides subject to this Chapter are:
 - (a) The "Esslingen Park" wayside at Lower Falls Road.
- The Public Snowmobile Trails subject to this Chapter are those areas identified on a current snowmobile trail system map on file with the Planning and Conservation Department which describes trail locations, trail classifications, and existing trail mileage by classification and which locations participate in the Wisconsin DNR Snowmobile Aids program and administered by the Department.
- 24.05 COMMON USE REGULATIONS. The following regulations shall be common to all parks, boat launching facilities, recreational trails (except the Shoreland 400 Rail Trail), waysides, and public snowmobile trails:
 - (1) All facilities shall be open to the public throughout the year for recreational purposes. No person shall loiter, camp or otherwise park or be present upon a facility unless the person is engaged in recreational activities.

- The facilities shall be maintained by the Department except during the winter season. During the winter season the only facilities that will be maintained by the Department shall be access roads to winter recreation areas and the operations of the Sheboygan Marsh Park Restaurant or those required by law. The public snowmobile trails shall be as maintained by snowmobile clubs participating in the DNR snowmobile aids program. The waysides shall be maintained by the Highway Department to the extent necessary for highway safety and transportation purposes.
- (3) The location of all public and private utilities, structures, lines, and pipes within any facilities shall be subject to the control of the Committee, and their construction, erection, repair, or relocation shall be undertaken only after written consent thereto is received from the Committee and the Department. There shall be no private construction unless authorized by the Committee.
- (4) It is unlawful for any person to peddle or solicit business of any nature, to distribute handbills or other advertising matter, or to post signs, posters, or decorations on any facility, or to engage in any commercial or political enterprise for any purposes whatsoever unless first authorized by the Department.
- (5) It is unlawful for any person to engage in violent, abusive, indecent, profane, boisterous, unreasonably loud, or otherwise disorderly conduct under circumstances in which such conduct tends to cause or provoke a disturbance at any facility.
- (6) It is unlawful for any person to disturb, destroy, vandalize, damage, or remove the property or personal effects of others in any facility.
- (7) It is unlawful for any person to disturb, vandalize, damage, deface, remove, or destroy any trees, shrubs, plants, rock, gravel, sand, dirt, or other natural material, to carve, paint, or mark on any rocks, archeological or geological features, signs, walls, or structures, to drive nails into trees, or to move, injure, or deface in any manner any structure including buildings, signs, fences, tables, or other County property except with the approval of the Committee. This prohibition shall include defacing trail markers, signs, or surfaces by spray painting event route markers or other notices. This prohibition shall not include the picking of edible fruits, nuts, and fungi.
- (8) It is unlawful for any person to enter any buildings, installation, or area which may be under construction, locked, or closed to public use and/or to tamper with, use or damage any water control structure, dam, or culvert or to enter or be upon any building, installation, or area after the posted closing time or before the posted opening time or contrary to other posted notices at any facility.
- (9) The washing of cars, persons, pets, cooking utensils or clothing, as well as the cleaning of fish and game is prohibited alongside all of the lakes and streams, or any picnic grounds, playgrounds, recreation areas, boat landings, parking lots or roadways; or within fifty (50) feet of any pump, fountain, or drinking water outlet at any facility, except as may be designated for those purposes.
- (10) It is unlawful for any person to dispose of any garbage, sewage, bottles, cans, paper, or other waste material in any manner except by placing the same in clearly marked receptacles provided for such purposes or to dump any refuse at any facility. Any such garbage and refuse shall be incidental to recreational use of the facility only.
- (11) Charcoal residue shall not be discarded onto any grounds nor into any containers other than those designated for such purpose.
- (12) It is unlawful for any person to dispose of any personal household garbage in any County refuse container at any facility.
- (13) No person shall operate any vehicle at a speed in excess of 25 mph or contrary to official traffic signs at any facility.

- (14) No person shall operate any vehicle at any facility in a manner contrary to the provisions of Wis. Stat. § 346.62.
- (15) It is unlawful to operate or park any vehicle on other than established roads, parking areas, or designated crossing areas within any facility.
- (16) It is unlawful within any facility for any person to start, tend, or maintain any fire or to burn any refuse, except at designated fireplaces, fire rings, or grills unless otherwise posted; and it is also unlawful for any person to leave unattended or abandon any fire, to discard any matches, cigarettes, cigars, pipe ashes, or embers without first extinguishing them. It is unlawful to have a bonfire or campfire in any upright cooking grill.
- (17) It is unlawful for any person to possess, fire, discharge, explode, or set off any squib, cracker, or other explosive, projectile, or pyrotechnic device containing powder or other combustible or explosive material except by permission of the Committee.
- (18) It is unlawful to operate any snowmobile or other snow vehicle in any area or upon any trail at any facility except in areas or upon trails which have been specifically designated by the Department as being part of the public snowmobile trail for utilization of snowmobiles or other snow vehicles.
- (19) It is unlawful to operate any unlicensed motor bicycle or motor vehicle at any facility or for any person to operate a motorcycle without a valid operator's permit.
- (20) It is unlawful for any person to park, stop, or leave standing, whether attended or unattended, any vehicle or watercraft in any manner which is:
 - (a) Blocking, obstructing, or limiting the use of any road, trail, parking lot, or boat launching facility; or
 - (b) Outside of any area provided for such purpose;
 - (c) Contrary to posted notice; or
 - (d) Parked overnight or after 11pm and before 5am unless authorized by the Department; or
 - (e) Parked in a designated handicap stall without proper permit.
- (21) It is unlawful for any person to allow pet animals to run at large at any time at any facility except that hunting dogs may run at large during hunting season in those areas designated for hunting. Subject to the foregoing, pet animals shall be permitted at any facility provided that they are kept on a leash no longer than ten (10) feet and under the owner's control at all times. Persons shall not allow their pet animals to deprive or disrupt the enjoyment or use of any area by other persons. It is the pet owner's obligation to pick up and properly dispose of all fecal matter of their pets. Pets are not allowed on snowmobile trails during the winter season except on the Old Plank Road Trail.
- (22) It is unlawful for any person to ride or possess a horse at any facility except in designated places. In those designated areas, it is the horse owner's obligation to pick up and properly dispose of all fecal and waste matter created by their animal.
- It is unlawful for any person to take, catch, kill, hunt, trap, pursue, or otherwise capture any wild animals or birds in any facility or to use firearms or archery equipment at any facility with the express exception that hunting or trapping and the use of firearms or archery equipment associated therewith shall be allowed during established state seasons at designated areas atof Amsterdam Dunes, at that the portion of the Marsh Park not designated for camping and at Gerber Lakes. Notwithstanding the foregoing, nothing herein is intended to prohibit archery shooting of carp or other rough fish in waters adjacent to the facilities provided such archery shooting is not otherwise prohibited by law.

- (24) It is unlawful for any person to swim from or use as a beach area any portion of facilities adjacent to bodies of water contrary to posted notice prohibiting swimming or beach use.
- (25) It is unlawful to camp in/at any facility unless designated as such.
- (26) It is unlawful to discharge a firearm from a trail.
- 24.06 CAMPGROUND REGULATIONS. In addition to the other regulations provided for herein, the following regulations apply to the campgrounds at the Marsh Park as administered by the Sheboygan Marsh Park Restaurant and the Department:
 - (1) Camping shall be allowed only at designated campsites and overflow areas as approved by the Sheboygan County Health and Human Services Department in the campgrounds at the Marsh Park and only for persons who have registered with the Sheboygan Marsh Park Restaurant in a manner approved by the Department.
 - (2) Except for annual campsites as approved by the Department, no person shall camp and no camping unit shall remain in a campground for a period in excess of fourteen (14) nights in succession. Thereafter, the camping unit must be removed from the property for at least one seven (7) day's before the camping party is eligible to return.
 - (3) Except as may be approved by the Sheboygan Marsh Park Restaurant or the Department and consistent with the requirements of the Sheboygan County Health and Human Services Department, it is unlawful for more than six (6) campers unless all are members of an individual family to occupy an individual campsite. For purposes of this Subsection, "individual family" means the principal campsite occupant and persons related to that person as spouse, child, parent, grandparent sibling, or grandchild, or the spouse's child, parent, grandparent, sibling, or grandchild.
 - (4) Campsite occupancy will be restricted to only independent camping units. Not more than one recreational trailer, motor home, or pick-up camper may occupy a campsite.
 - (5) No registered camping party shall move from its assigned campsite to another campsite in a designated campground without prior approval of the Sheboygan Marsh Park Restaurant.
 - (6) No camping party shall set up or take down its camping unit between the hours of 10:00 p.m. and the following 6:00 a.m. except with authorization of the Sheboygan Marsh Park Restaurant or in case of an emergency.
 - (7) No person may park any motor vehicle outside the parking area designated at each campsite. No person may park more than 2 motor vehicles, except that as many as 5 motorcycles or 3 motorcycles and 1 car or truck are permitted in the parking area of any campsite.
 - (8) The violation of any law or county ordinance by any member of a camping party shall constitute cause for revocation of the camping permit for the campsite in question.
 - (9) With the exception of registered campers, no person shall be allowed in the campground areas above designated between the hours of 11:00 p.m. and the following 6:00 a.m. except in case of an emergency.
 - (10) The Sheboygan Marsh Park Restaurant, as administrator of the campgrounds under the terms of its agreement with Sheboygan County, and the Department may adopt additional rules and regulations of the use of the campground which shall take effect upon approval by the Committee and upon posting on the campgrounds.
- 24.07 SPECIAL RULES FOR USE OF RECREATIONAL TRAILS (EXCEPT THE SHORELAND 400 RAIL TRAIL).

- (1) To ensure the safety of persons using the recreational trails, Section 21.01 of the County Code of Ordinances, adopting Wis. Stat. chs. 340 through 348, applies to all activity on recreational trails.
- (2) Except as otherwise provided herein, and except at designated crossing areas, no motor vehicles are authorized for operation on the recreational trails except for emergency purposes and except for police, emergency rescue vehicles, authorized maintenance vehicles, and motorized wheelchairs. Electric powered bicycles, scooters, hover-craft and/or other single-occupancy forms of such transportation are allowed provided the operators adhere to posted speed limits and other posted rules.
- (3) In addition to the provisions herein, all persons using the recreational trails must abide by any posted signage on the recreational trails relating to the use of the recreational trails.
- (4) No horses or horseback riding is allowed except on the Old Plank Road Trail.
- (5) No unauthorized vehicle or piece of equipment may be parked or be permitted to remain standing on any portion of the recreational trails or designated crossing areas so as to obstruct or limit passage along the trail or access point without permission from the Department.
- (6) Personal assistive mobility devices for those disabled may be used only on paved trails unless designed to go off-road in appropriate areas.
- (7) No vehicle or piece of equipment having a height in excess of twelve (12) feet above the original ground grade level which would otherwise be authorized is permitted on the recreational trails.
- (8) It is prohibited to climb on any portion of any bridge on the recreational trails.
- (9) Snowmobile use is permitted on the Old Plank Road Trail. Operation should be confined, to the extent possible, to groomed portions of the trail when the trail has been groomed. Whenever possible, trail grooming should be confined to the grassy shoulder areas adjacent to the paved portion, and snowmobiles should avoid the paved portion when the paved portion is not groomed. When the snowmobile trails in Sheboygan County are closed, there shall be no operation of snowmobiles on the Old Plank Road Trail corridor.
- (10) It is prohibited to enter or cross the recreational trail except at the designated crossing areas.
- (11) Moped use is permitted on the Old Plank Road Trail subject to the operator complying with all applicable rules of the road as set forth in Wis. Stat. chs. 340 to 348 as adopted by Chapter 21 of this Code. Moped operators shall operate with respect and deference to other trail users. Notwithstanding the foregoing, if the County Board, its County Administrator, or the Department applies for or otherwise endeavors to obtain state and/or federal grants or other financing or funding for the purpose of maintenance, enhancement, or expansion of the Old Plank Road Trail, and if any such grants, financing, or funding would be subject to mopeds not being authorized or allowed on the Old Plank Road Trail, then such moped use will be prohibited and the foregoing provisions which would otherwise permit moped use shall have no further force or effect unless and until such time as the prohibition against moped use in the grants, financing, or funding expire or is otherwise lifted. The County Administrator shall assure that in the event that moped use is prohibited as set forth above, notification of such prohibition shall be made to the public of such prohibition.

24.08 GENERAL RULES FOR USE OF SNOWMOBILE TRAILS.

- (1) To ensure the safety of persons using the snowmobile trails, Section 21.01 of the County Code of Ordinances, adopting Wis. Stat. ch. 350, applies.
- (2) In addition to the provisions herein, all persons using snowmobile trails must abide by any posted signage on snowmobile trails relating to the use of snowmobile trails.

- (3) No specific prohibited use set forth at Section 24.05 of this Code or any additional regulation enacted under Section 24.08 of this Code shall apply to any landowner who is participating in the Snowmobile Trails Program or to persons acting with the express permission of such a landowner with respect to the landowner's own land.
- (4) In addition to the provisions herein, all persons using the snowmobile trails shall adhere to the closing notice and other limitations imposed by snowmobile clubs previously in the DNR Snowmobile Trails Program.
- (5) No motor vehicles are authorized for operation on the public snowmobile trails except for emergency and rescue vehicles and snowmobiles.
- (6) No horses or horseback riding is allowed on the public snowmobile trails except on that portion of the public snowmobile trails adjacent to the Old Plank Road Trail.
- (7) No pets shall be allowed on the public snowmobile trails except on that portion of the public snowmobile trails adjacent to the Old Plank Road Trail.

24.09 FEES AND CHARGES.

- (1) Fee Administration. Except as otherwise provided, commencing April 1, 2011, it shall be unlawful for any person to use any boat launching facility without payment of the fee as provided hereafter, or for failure to properly display stickers, tags, or other indicia of payment of the fee if parked at a boat launching facility or in the manner as determined by the Department and as presented to the purchaser of the fee at the time of the purchase.
- (2) Boat Launch Fees. The following fees shall be charged, unless otherwise specified for parking at or using any boat launching facility:
 - (a) Resident Annual Boat Launch Fee. For an annual fee of \$16.0020.00, any person who is a Sheboygan County resident may purchase a permit allowing the resident annual access to all boat launching facilities for up to two motor vehicles and will be issued stickers, tags, or other indicia of payment for two vehicles.
 - (b) Non-resident Annual Boat Launch Fee. For an annual fee of \$24.0040,00, any non-resident of Sheboygan County may purchase a permit allowing the non-resident annual access to all boat launching facilities for up to two motor vehicles.
 - (c) Additional and Replacement Fee. Purchasers of annual passes may purchase additional or replacement stickers, tags, or other indicia of payment for \$10.0020.00.
 - (d) Resident Daily Boat Launch Fee. For a daily fee of \$4.00\u00e5.00, any Sheboygan County resident may purchase a permit allowing the resident one-day access to all boat launching facilities as evidenced by stickers, tags, or other indicia of payment.
 - (e) Non-resident Daily Boat Launch Fee. For a daily fee of \$6.00[15.00], any non-resident of Sheboygan County may purchase a permit allowing the non-resident one-day access to all boat launching facilities as evidenced by stickers, tags, or other indicia of payment for that number of vehicles and bicycles.
- (3) Campground Surcharge. The Committee may negotiate with Sheboygan Marsh Park Restaurant for a surcharge to be added to any charges that the Sheboygan Marsh Park Restaurant charges to campers.
- (4) Event Fee. At the discretion of the Department, an event fee of not more than \$100.00 may be charged to any person who wishes to organize and hold an event involving a

group at any park, boat launching area, recreational trail, or wayside. Kohler Center for Marsh Education rental rates will be set by the Committee.

- (5) Fee Adjustments. Annually, as part of the budgeting process for the Department for the following year, the Committee shall review the fee amounts as provided herein and may reduce them downward or eliminate them for the following year or years if the Committee concludes that the voluntary contributions as accounted for under Section 24.11 are providing sufficient funding for their intended purposes so that reliance on fee income may be reduced or eliminated.
- (6) Exceptions from the Requirement of Fees. No fee shall be required to the following persons or under the following circumstances:
 - (a) No minors under the age of 16 shall be required to pay a fee.
 - (b) No fees shall be required of any persons whose exclusive purpose is to patronize the Sheboygan Marsh Park Restaurant or the Kohler Center for Marsh Education, attend an event sponsored by the Sheboygan Marsh Park Restaurant, fish along the Marsh shoreline, use the Marsh Observation Tower, fish from any fishing piers or shoreline, picnicking at any boat launches for non-commercial purposes, or any other purpose other than parking or using a boat launch facility for launching.
 - (c) At the discretion of the Department, persons who attend an event for which an event fee has been paid shall not be required to pay a fee.
 - (d) No fees shall be charged to persons who are participating in environmental education programs as approved by the Department.
- (7) Other Distribution of Permits. At the discretion of the Department, educational, environmental, sports, or other similar civic clubs or individuals may be allotted permits without charge in consideration for work or donations made to assist or promote Sheboygan County Parks and recreational facilities.

24.10 VOLUNTARY CONTRIBUTIONS.

- (1) Intent. Consistent with the purpose of this Ordinance as set forth at Section 24.01 that those who use Sheboygan County's parks and recreational facilities should contribute to the care and upkeep of those facilities, the County supports such actions as appropriate to maximize the opportunity of users to voluntarily support the facilities.
- (2) Specific Actions. The Department is directed to:
 - (a) Establish and maintain voluntary donation boxes with supporting signage at the facilities:
 - (b) Promote the establishment of a non-profit "Friends" program similar to the "Friends of the Marsh" to support the facilities.
 - (c) Support partnerships with businesses and organizations to "accept" a particular facility and undertake acceptance agreements for maintenance of the facility;
 - (d) Create such other practices consistent with the intent and purpose of this Code.

24.11 NON-LAPSING SEGREGATED FUND FOR ADMINISTRATION AND MAINTENANCE.

(1) Fund. There is created a special "Recreation Administration and Maintenance Fund."
The proceeds of any fees charged and collected as provided herein and all violation notice fees charged and collected or provided herein and all voluntary contributions and donations to support facilities collected as provided herein, and any additional funds collected herein pursuant to Resolution No. 6 (2014/15) shall be placed into this fund on a non-lapsing basis to be used by the Department as approved by the Committee for the

purpose of financing the administration of the provisions of this Chapter and the maintenance of the facilities regulated under this Chapter and for similar ancillary purposes related thereto.

- (2) Segregated Accounts. To the fullest extent possible, the Fund shall include segregated accounts or segregated accounting whereby the source of the proceeds can be identified, including but not limited to, boat launching fees, negotiated camping surcharges, and donations and contributions, all whereby the location of the donations and contributions can be identified in order to allow decision-making regarding the allocation of expenditures to correspond to the source of the proceeds.
- 24.12 ADDITIONAL REGULATIONS. In addition to the foregoing rules, the Department is hereby authorized to adopt such further temporary rules and regulations for the use of the facilities for the purpose of addressing maintenance, weather, emergency, or such other similar situations.

24.13 ADMINISTRATION AND ENFORCEMENT.

- (1) Implementation. The Department shall develop procedures, to be approved by the Committee, for the implementation of the fees provided for in this Chapter.
- Citation Enforcement of Ordinances. In addition to the Department personnel authorized by Section 90.06 of the County Code to issue citations for violations of this Chapter committed in their presence or for which they have reasonable cause to believe have been committed, the Planning and Conservation Director may authorize other Department personnel to issue citations. Department personnel authorized to issue citations shall, at all times, have the right to enter upon all facilities, inclusive of such portion of the grounds, buildings, structures, or enclosures thereof which may be leased or set aside for private or exclusive use of any individual or group use thereof under the provisions of this Chapter and any rules and regulations enacted hereunder. In so entering upon the premises above described,

Department personnel may use reasonable and necessary force to protect and promote the County's land and resources and the public peace. Department personnel authorized to issue citations under this Chapter may issue a violation notice and administrative fee to defray the cost of enforcement of all fees or forfeitures in accordance with an administrative notice fee schedule as approved by the Committee. Nothing shall preclude the Department from allowing persons to purchase permits in lieu of receiving citations or for failing to have or display a sticker day pass if otherwise required.

- (3) Corporation Counsel Duties. It shall be the responsibility of the Corporation Counsel to prosecute all civil violations, which arise under this Chapter.
- (4) Penalties and Fees. Any person who shall violate any of the provisions of this Ordinance or any rule promulgated hereunder shall upon conviction thereof forfeit not less than Twenty-five Dollars (\$25.00) nor more than Two Hundred Dollars (\$200.00) for each violation in addition to the costs of prosecution, and in the case of default in payment of such forfeiture and costs, by imprisonment in the Sheboygan County Jail for a term not exceeding five (5) days.
- 24.14 SHEBOYGAN COUNTY RECREATIONAL FACILITIES MANAGEMENT ADVISORY COMMITTEE. The Sheboygan County Marsh Management Advisory Committee, as created by Resolution 87 (1983-84), is renamed and revised to become the Sheboygan County Recreational Facilities Management Advisory Committee. The purpose of the Committee is to provide guidance to the Planning, Resources, Agriculture, and Extension Committee (PRAECom) and the County Board in the administration and management of Sheboygan County's recreational facilities and to make recommendations to PRAECom for the expenditure of funds appropriated by the County Board under Section 71.14(b) of the County Code.
- 24.15 COMPOSITION OF SHEBOYGAN COUNTY RECREATIONAL FACILITIES MANAGEMENT ADVISORY COMMITTEE. The Sheboygan County Recreational Facilities Management Advisory Committee shall be comprised of the following sixteen (16) persons, a quorum of which is comprised when at least fifty percent (50%) of all members are present:

- (1) County Board Chairperson (or designee);
- (2) Property Committee Chairperson (or designee);
- (3) Planning, Resources, Agriculture, and Extension Committee Chairperson (or designee);
- (4) Two (2) persons appointed by the County Conservation Association;
- (5) Town of Russell Chairperson (or designee);
- (6) A representative of the Wisconsin Department of Natural Resources;
- (7) A representative of the Outdoor Skills and Education Center;
- (8) Sheboygan County Planning and Conservation Director;
- (9) Northern Kettle Moraine Snowmobile Association President (or designee);
- (10) Marsh Park concessionaire vendor;
- (11) Five (5) members-at-large to be appointed by the County Administrator and confirmed by the County Board, one of whom has demonstrated an interest in bicycle transportation.
- 24.16 AMSTERDAM DUNES ADVISORY COMMITTEE. The Amsterdam Dunes Advisory Committee, as created by Resolution 13 (2014/15) shall become a permanent advisory Committee. The purpose of the Committee is to provide a forum to allow input from the community to the PRAECom, the Planning and Conservation Department, and the County Administrator as they manage the property.
- 24.17 COMPOSITION OF AMSTERDAM DUNES ADVISORY COMMITTEE. The Amsterdam Dunes Advisory Committee shall be comprised of the following members:
 - a. one (1) County Board Supervisor representative of PRAECom to be nominated by the County Board Chairperson and confirmed by the County Board;
 - b. one (1) County Board Supervisor representative of the Finance Committee to be nominated by the County Board Chairperson and confirmed by the County Board;
 - c. the County Board Supervisor from the supervisory district in which the Amsterdam Dunes property is located;
 - d. one (1) County Board Supervisor representative of the Executive Committee to be nominated by the County Board Chairperson and confirmed by the County Board;
 - e. one (1) Town of Holland Board member to be nominated by the County Administrator and confirmed by the County Board;
 - f. one (1) Amsterdam Park Board Member to be nominated by the County Administrator and confirmed by the County Board;
 - g. one (1) citizen member of the Sheboygan County Recreational Facilities Management Advisory Committee to be nominated by the County Administrator and confirmed by the County Board;
 - h. one (1) Board member of Glacial Lakes Conservancy, Inc., to be nominated by the County Administrator and confirmed by the County Board;
 - i. three (3) citizen members, preferably from among Marine Drive residents, Sauk Trail Conservation Club members, Clear Vue residents, Cedar Grove Raptor Research Station members, or similar persons with an affinity to the property to be nominated by the County Administrator and confirmed by the County Board;
 - j. the Planning and Conservation Director; and
 - k. two (2) citizen members nominated by the County Administrator and confirmed by the County Board.
- 24.18 TERM OF COMMITTEE. All appointed Sheboygan County Recreational Facilities Management Advisory and Amsterdam Dunes Advisory Committee members shall serve for a term of two (2) years commencing such that the County Administrator shall cause the appointees names to be submitted for Board confirmation by the regular third Tuesday meeting in May in even-numbered calendar years, and the appointments shall expire on the end of the Board term of the following even-numbered calendar year. Current members of the Amsterdam Dunes Advisory Committee shall continue their terms until the third Tuesday in May 2020, at which time new members will be confirmed by the County Board.
- 24.19 STAFF SERVICES. The Sheboygan County Recreational Facilities Management Advisory and Amsterdam Dunes Advisory Committees' required secretarial services, including preparing and distribution of minutes and other such duties required by the Committees, shall be provided by the Planning and Conservation Department.

24.20	COMMITTEE MEETINGS. The Sheboygan County Recreational Facilities Management Advisory
	and Amsterdam Dunes Advisory Committees shall hold regular meetings quarterly during the
	months of January, April, July, and October meet as needed. Special meetings may be called by
	the Chairpersons of each respective Committee or at the direction of the Chairperson of the
	Planning, Resources, Agriculture, and Extension Committee.

History: Ord. 4 (2008/09); Ord. 17 (2010/11); Ord. 8 (2013/14); Ord. 13 (2014/15); Ord. 7 (2018/19);

FISCAL NOTE October 2025

Ordinance No. 11 (2025/26) RE: Amending Chapter 24 – Parks and Recreational Facilities

Funding:

No additional funding is required for this ordinance amendment.

Respectfully Submitted,

Jeremy Fetterer, Deputy Finance Director

October 21, 2025

1	SHEBOYGAN COUNTY ORDINANCE NO. 12 (2025/26)							
2 3 4 5	Re: Creating Section 64.19 Regarding a Permit Process for Certain Vendors at the Sheboygan County Memorial International Airport							
9	WHEREAS, there are a wide variety of vendors who provide aeronautical services to aircraft owners and the general public at the Sheboygan County Memorial International Airport; and							
13	WHEREAS, current airport hangar owners who request aeronautical services from vendors assume responsibility for the activities of those individuals through the aircraft hangar lease agreements between the owners and Sheboygan County; and							
17 18	WHEREAS, the Transportation committee deems it in the best interest of the County and airport users to require vendors who advertise and provide service to the general public to meet certain requirements and obtain an Independent Operator permit from the Transportation Committee.							
19 20 21 22	NOW , THEREFORE , the County Board of Supervisors of the County of Sheboygan does ordain as follows:							
23 24 25	Section 1. <u>Creating Code</u> . Section 64.19 Independent Operators-Other, of the Sheboygan County Code of Ordinances is hereby created as follows:							
26	64.19 INDEPENDENT OPERATORS-OTHER							
27 28 29 30 31 32 33 34 35 36 37 38 39	other than current individual or corporate hangar owners, who do not meet the minimum standards for the service as provided in this Chapter 64. "Aeronautical services" are activities required or desired for the operation and safety of aircraft, including ground operations, flight operations, provision of information and other support services for air travel. Aeronautical services include but are not limited to aircraft maintenance, parts sales or replacement, detailing and washing services, and rental car providers.							
40 41 42 43 44 45	B. Permit Required: An Independent Operator shall be required to apply for and receive an Independent Operator permit prior to providing aeronautical services at the Airport. The Independent Operator shall provide to the Airport Superintendent the information in Section 64.18 B.24. and shall complete the commercial operating permit application. The permit fee shall be fifty (\$50.00) dollars.							
47 48 49	C. Independent Operators receiving a permit under this section are subject to the provisions of 64.18 C. and D. related to permit validity							

50	Section 2. Eff	fective Date	The herein	Ordinance	shall	take	effect	upon	
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52	enactment.								
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55	Respectfully submitted this 21 st day of October, 2025.								
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FISCAL NOTE October 2025

Ordinance No. 12 (2025/26) RE: Creating Section 64.19 Regarding a Permit Process for Certain Vendors at the Sheboygan County Memorial International Airport

Funding:

No additional funding is required for this ordinance creation.

Respectfully Submitted,

Jeremy Fetterer, Deputy Finance Director

October 21, 2025