

NOTICE OF MEETING

SHEBOYGAN COUNTY BOARD OF SUPERVISORS

Sheboygan County Courthouse
615 North 6th Street, 5th Floor
Sheboygan WI

To Observe the Meeting Remotely Dial:
(312) 626-6799
Enter Meeting ID: 852 9474 9930
Passcode: 190884

Join Zoom Meeting

<https://us06web.zoom.us/j/85294749930?pwd=TkTDdLDMJAilbZD3UgQ88SFQybFEWt.1>

WSCS 24/7 live stream: (Subject to WSCS Availability)

<https://videoplayer.telvue.com/player/Q88UIDYmxPJcLEwBkva9uJNWQzIzRD2W/categories/1222/stream/441?autostart=false&showtabssearch=true&fullscreen=false>.

TUESDAY, November 4, 2025 at 6:00 P.M.

In compliance with Rule V under the Rules of Order of the Sheboygan County Board of Supervisors, as County Clerk of Sheboygan County, I herewith submit the following AGENDA.

AGENDA

CALL TO ORDER – Chairperson Keith Abler

CERTIFICATION OF COMPLIANCE WITH OPEN MEETING LAW

PLEDGE OF ALLEGIANCE

ROLL CALL

APPROVAL OF OCTOBER 21, 2025 AND OCTOBER 28, 2025 JOURNALS

PRESENTATIONS - NONE

PUBLIC ADDRESSES

As of the preparation of this Agenda no one has requested to speak. County Board rules allow interested persons to register to speak until 5:00 pm on the Monday before the County Board Meeting.

LETTERS, COMMUNICATIONS AND ANNOUNCEMENTS

Items introduced under this heading are either referred to a Committee for action, or received for information. No action is taken at this meeting.

Posted 10/31/2025 @ 2:00 PM

COUNTY ADMINISTRATOR'S REPORT

The County Administrator's Report is a monthly report by the Administrator in which noteworthy activities of County government are highlighted. In addition, the Administrator's Report presents the Administrator's perspective on the Resolutions and Ordinances being considered or introduced at this meeting. The Administrator's Report is not an action item, and no debate or deliberation arises from the Report.

CONSIDERATION OF COMMITTEE REPORTS - EXECUTIVE COMMITTEE

Ordinance No. 11 (2025/26) Re: Amending Chapter 24 - Parks and Recreational Facilities

Committee Recommendation: Enact
Signed in Opposition: None

Ordinance No. 12 (2025/26) Re: Creating Section 64.19 Regarding a Permit Process for Certain Vendors at the Sheboygan County Memorial International Airport

Committee Recommendation: Enact
Signed in Opposition: None

CONSIDERATION OF COMMITTEE REPORTS - FINANCE COMMITTEE

Resolution No. 11 (2025/26) Re: Support of State Investment for Income Maintenance

Committee Recommendation: Adopt
Signed in Opposition: None

Committee Report 2025 Dog Listing Claims Payment

In lieu of report, please see attached correspondence

CONSIDERATION OF COMMITTEE REPORTS - LAW COMMITTEE

Resolution No. 12 (2025/26) Re: Adoption of 401(a) Retirement Plan for Sheriff's Department Deputies

Committee Recommendation: Adopt
Signed in Opposition: None

RESOLUTIONS INTRODUCED

Items introduced under this heading are referred to a Committee for recommendation. No formal action is taken at this meeting unless noted.

Resolution No. 13 (2025/26) (From Finance Committee)
Re: Approving 2026 Budget

CONTEMPLATED ACTION: Pursuant to Sheboygan County Code of Ordinances Section 5.06(a)(6) and (9) Resolution No. 13 will be considered for immediate action.

RESOLUTIONS INTRODUCED - (Continued)

Resolution No. 14 (2025/26) (From Finance Committee)
Re: Levying and Apportioning the Tax

CONTEMPLATED ACTION: Pursuant to Sheboygan County Code of Ordinances Section 5.06(a)(6) and (9) Resolution No. 14 will be considered for immediate action.

Resolution No. 15 (2025/26) (From Law Committee)
Re: Approving Intention to Join the Statewide Public Safety Interoperable Communications System for Sheboygan County

ORDINANCES INTRODUCED

Items introduced under this heading are referred to a Committee for recommendation. No formal action is taken at this meeting unless noted.

Ordinance No. 13 (2025/26) (From Finance Committee)
Re: Changing Supervisory District Boundaries to Reflect Annexation Supervisory Districts 1, 5, 10, 17 and 24

ADJOURNMENT

Respectfully submitted this 31st day of October, 2025.



JON DOLSON, COUNTY CLERK

* * * * *

NOTES:

Reminder: Expense sheets for the period ending November 15, 2025 are due in the County Clerk's Office no later than Tuesday, November 18, 2025.

Persons with disabilities needing assistance to attend or participate are asked to notify the County Clerk's Office at 920.459.3003 prior to the meeting so that accommodations may be arranged.

**JOURNAL OF THE MEETING OF THE
SHEBOYGAN COUNTY BOARD OF SUPERVISORS**

October 21, 2025

Pursuant to Wis. Stat. § 59.11, the October 21, 2025 session of the Sheboygan County Board was called to order by Chairperson Keith Abler at 6:00 p.m. Chairperson Abler noted that the notice of meeting was posted on October 17, 2025 at 11:30 a.m. in compliance with the open meeting law. The meeting opened with the Pledge of Allegiance by all present.

The roll call was taken and recorded with 24 Supervisors present; Absent: 1, Supervisor Clarke.

Supervisor Koch moved for approval of the September 16, 2025 Journal, which was distributed to all supervisors prior to the meeting. The motion was seconded by Supervisor Wegner and carried on unanimous roll call vote of the board.

APPOINTMENTS

The Chairperson announced that the next order of business was the consideration of the appointment by the Executive Committee.

Planning, Resources, Agriculture & Extension Committee

David Otte, 601 Ramaker Avenue, Cedar Grove

Supervisor Goehring moved to concur with the appointment. The motion was seconded by Supervisor Ellis and carried on roll call vote of the board of Ayes: 23; Noes: 0; Abstain: 1, Supervisor Otte; Absent: 1, Supervisor Clarke.

The Chairperson announced that the next order of business was the consideration of the following appointments by the County Administrator.

Aging & Disability Advisory Committee

Allen Nohl, 797 Ethan Allen Drive, Howards Grove

Airport Advisory Committee

Carol Leannah, W3544 County Road PP, Sheboygan Falls

(Representing Town of Sheboygan Falls Board)

David Hilpertshauser, 877 Forest Avenue, Sheboygan

(Hangar or Tie-Down Renter)

Lee Kunze, 1611 Hedgestone Lane, Howards Grove

(Private Hangar Owner)

Deidre Martinez, 621 South 8th Street, Sheboygan

(Chamber of Commerce)

Glenn Valenstein, N6191 Resource Drive, Sheboygan Falls

(Aviation Heritage Center)

Matthew Grenoble, N6180 Resource Drive, Sheboygan Falls

(County Airport Non-Voting Member)

Local Emergency Planning Committee (LEPC)

Joseph Sheehan, Room 20 North, State Capitol, PO Box 8953, Madison

(Elected State Official)

Supervisor Wegner moved to concur with the appointments by the County Administrator. The motion was seconded by Supervisor Koch and carried on unanimous roll call vote of the board.

PRESENTATIONS-NONE

LETTERS AND COMMUNICATIONS - NONE

COUNTY ADMINISTRATOR'S REPORT

County Administrator Alayne Krause reviewed Ordinance No. 10-Amending Chapter 1 - County Organization and County Board of Supervisors in preparation for the upcoming County Board of Supervisors term in April 2026. Ms. Krause reviewed the Annual Report on Health Insurance, noting the recommendations for 2026 and also advised the budget books were on everyone's desk in preparation for the public hearing and 2026 budget review meeting on October 28, 2025.

COMMITTEE REPORTS

The Clerk read the report of the Finance Committee regarding **Ordinance No. 10 (2025/26) Amending Chapter 1 – County Organization and County Board of Supervisors** recommending enactment.

Supervisor Goehring moved to enact the ordinance. The motion was seconded by Supervisor Wegner and carried on roll call vote of the board of Ayes: 22; Noes:2, Supervisors Liebau, and Nonhof; Absent: 1, Supervisor Clarke.

The Clerk read the report of the Human Resources Committee regarding **Ordinance No. 09 (2025/26) Amending Section 1.17 of the Sheboygan County Code-Updating Sheboygan County's Mission, Vision, and Core Values** recommending amending the ordinance per the committee report and enact as amended.

Supervisor Gruber moved to amend the ordinance per the committee report and enact as amended. Supervisor Procek seconded the motion which carried on unanimous roll call vote of the board.

The County Board received for information correspondence from the Human Resources Committee to fulfill Section 2.12(5) of the County Code regarding Annual Report on Health Insurance.

(Vice-Chairperson Brauer presiding)

Pursuant to Rule IV of the Rules of Order, the following resolutions and ordinances were introduced by the Clerk and referred by the Vice-Chairperson as indicated:

Resolution No. 11 (2025/26) Re: Support of State Investment for Income Maintenance referred to the Finance Committee.

Resolution No. 12 (2025/26) Re: Adoption of 401(a) Retirement Plan for Sheriff's Department Deputies referred to the Law Committee.

Ordinance No. 11 (2025/26) Re: Amending Chapter 24 - Parks and Recreational Facilities referred to the Executive Committee.

Ordinance No. 12 (2025/26) Re: Creating Section 64.19 Regarding a Permit Process for Certain Vendors at the Sheboygan County Memorial International Airport referred to the Executive Committee.

ADJOURNMENT

Supervisor Goehring moved to adjourn. Supervisor Wegner seconded the motion which carried on unanimous roll call vote of the board. The meeting was adjourned at 6:16 p.m. **The next scheduled meeting is Tuesday, October 28, 2025 at 6:00 p.m.**

**JOURNAL OF THE MEETING OF THE
SHEBOYGAN COUNTY BOARD OF SUPERVISORS**

October 28, 2025

Pursuant to Section 59.11 of the Wisconsin Statutes, the October 28, 2025 session of the Sheboygan County Board was called to order by Chairperson Keith Abler at 6:00 p.m. Chairperson Abler noted that the notice of meeting was posted on October 24, 2025 at 11:00 a.m. in compliance with the open meeting law. The meeting opened with the Pledge of Allegiance by all present.

The roll call was taken and recorded with 23 Supervisors present; 2 Supervisors attended remotely: Supervisors Kuhlou, and Liebau; Absent: 2, Supervisors Montemayor, and Veldman.

**COUNTY ADMINISTRATORS REPORT AND INITIAL PRESENTATION OF THE 2026
PROPOSED BUDGET**

County Administrator Alayne Krause presented a high-level overview of the 2026 Proposed Sheboygan County Budget with some accompanying slides. The proposed 2026 budget includes a property tax levy increase of 1.72%. The proposed property tax rate will decrease from \$3.58 to \$3.25, a decrease of 9.3%. The 2026 budget reflects the 10th consecutive year the property tax rate has gone down and is the lowest in our records. Ms. Krause also reviewed key components of the budget, including the final year of the American Rescue Plan Act funds, Investments in staffing, implementation of a new Enterprise Resource Planning software, updates to County facilities including lighting, door access controls, elevator updates, and interior remodeling, strengthened Health and Human Services support levels, radio and communications equipment updates for the Sheriff's Department and improving our transportation infrastructure. Ms. Krause stated that the key to Sheboygan County's success is a culture of collaboration and concluded by thanking everyone for their role in the 2026 proposed budget process.

PUBLIC HEARING ON PROPOSED BUDGET

Chairperson Abler noted that the Notice of Public Hearing was published on October 10, 2025 and declared the public hearing on the proposed 2026 budget open for anyone wishing to be heard.

There being no persons wishing to be heard, Chairperson Abler declared the public hearing closed at 6:21 p.m.

The Chairperson announced that the next order of business would be the review of the 2026 Proposed Budget and directed the County Clerk to go through the budget on a department by department basis.

When no further motions were offered, Chairperson Abler declared the Budget Review Session concluded.

Pursuant to Sec. 5.06(a)(8), the 2026 Proposed Budget was referred back to the Finance Committee which will submit its final recommendation on the Budget at the November 4, 2025 County Board meeting.

ADJOURNMENT

Supervisor Goehring moved to adjourn. Supervisor Jorgensen seconded the motion which carried on unanimous roll call vote of the board. The meeting was adjourned at 6:28 p.m. **The next scheduled meeting is Tuesday, November 4, 2025 at 6:00 p.m.**

1 SHEBOYGAN COUNTY ORDINANCE NO. 11 (2025/26)

2
3 Re: **Amending Chapter 24 – Parks and Recreational Facilities**

4
5
6 **WHEREAS**, on October 20, 2009, the Sheboygan County Board of Supervisors enacted
7 Ordinance No. 13 (2009/10), approving a comprehensive reorganization of the operations and oversight
8 of the County's parks and recreational facilities; and

9
10 **WHEREAS**, as part of the reorganized operations, the County Board provided for a recreational
11 fee for certain users of Sheboygan County's parks and recreational facilities; and

12
13 **WHEREAS**, in order to address rising costs and evolving uses, and to include new county
14 facilities, the Planning, Resources, Agriculture, and Extension Committee recommends amending
15 Chapter 24 as set forth attached hereto.

16
17 **NOW, THEREFORE**, the County Board of Supervisors of the County of Sheboygan does ordain
18 as follows:

19
20 Section 1. **Amending Chapter 24.** Chapter 24 of the Sheboygan County Code of
21 Ordinances is hereby amended as attached (additions indicated by shading; deletions by
22 strikeout):

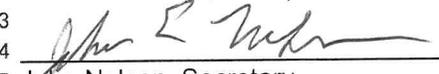
23
24 Section 2. **Effective Date.** The herein Ordinance shall take effect upon enactment.

25
26 Respectfully submitted this 21st day of October, 2025.

27 **PLANNING, RESOURCES, AGRICULTURE, AND EXTENSION COMMITTEE***

28
29
30
31 _____
32 Rebecca Clarke, Chairperson

_____ 
Henry Nelson, Vice-Chairperson

33
34 
35 John Nelson, Secretary

_____ 
Joe Liebau

36
37 _____
38 Vacant

39
40 Opposed to Introduction:

41
42 _____

43
44 *County Board members signing only
45 Countersigned by:

46
47 _____
48 Keith Ablter, Chairperson

CHAPTER 24
PARKS AND RECREATIONAL FACILITIES

- 24.01 PURPOSE
- 24.02 SCOPE
- 24.03 DEFINITIONS
- 24.04 DESIGNATION OF PARKS, BOAT LAUNCHING FACILITIES, RECREATIONAL TRAILS, WAYSIDES, AND PUBLIC SNOWMOBILE TRAILS SUBJECT TO THIS CHAPTER
- 24.05 COMMON USE REGULATIONS
- 24.06 CAMPGROUND REGULATIONS
- 24.07 SPECIAL RULES FOR USE OF RECREATIONAL TRAILS (EXCEPT THE SHORELAND 400 RAIL TRAIL)
- 24.08 GENERAL RULES FOR USE OF SNOWMOBILE TRAILS
- 24.09 FEES AND CHARGES
- 24.10 VOLUNTARY CONTRIBUTIONS
- 24.11 NON-LAPSING SEGREGATED FUND FOR ADMINISTRATION AND MAINTENANCE
- 24.12 ADDITIONAL REGULATIONS
- 24.13 ADMINISTRATION AND ENFORCEMENT
- 24.14 SHEBOYGAN COUNTY RECREATIONAL FACILITIES MANAGEMENT ADVISORY COMMITTEE
- 24.15 COMPOSITION OF SHEBOYGAN COUNTY RECREATIONAL FACILITIES MANAGEMENT ADVISORY COMMITTEE
- 24.16 AMSTERDAM DUNES ADVISORY COMMITTEE
- 24.17 COMPOSITION OF AMSTERDAM DUNES ADVISORY COMMITTEE
- 24.18 TERM OF COMMITTEE
- 24.19 STAFF SERVICES
- 24.20 COMMITTEE MEETINGS

24.01 PURPOSE. This Chapter prescribes rules and regulations for the establishment, protection, development, and management of county recreation facilities so as to provide to Sheboygan County residents and visitors recreational benefit while at the same time insuring the conservation of fish, game, and natural resources. These rules are necessary to promote and protect the safety of all persons using the recreational facilities, to preserve and maintain the facilities, and to protect the property of the landowners whose property adjoins or is impacted by the facilities. These rules also endeavor to provide that those who use the facilities contribute to the care and upkeep of the facilities.

24.02 SCOPE. Except as provided otherwise herein, the provisions of this chapter shall apply to all lands, structures, and property owned, leased or administered by the Sheboygan County Planning and Conservation Department operating in conjunction with the County Board and the Planning, Resources, Agriculture, and Extension Committee (PRAECom).

24.03 DEFINITIONS. For the purposes of this Chapter:

- (1) "**Amsterdam Dunes**" means the Amsterdam Dunes Preservation and Wetland Mitigation Area, preservation and wetland mitigation bank area acquired by Sheboygan County in Sections 30 and 31, Town of Holland, portions of which shall be assigned for park or recreational purposes by the Committee.
- (2) "**Boat launching facility**" means a location regulated, maintained, and administered by the Department designed for persons to launch watercraft into the public waters of the State or to provide a means of access to an ice fishing building, vehicle, tent, fish shanty, or similar shelter.
- (3) "**Camping**" means the use of any shelter such as a tent, trailer, motor vehicle, tarpaulin, bed roll, or sleeping bag for temporary residence or sleeping purposes **in designated areas for such activity**.
- (4) "**Campsite**" means a portion of a campground, which is designated for use by a camping unit.

- (5) **"Committee"** means the County Board's Planning, Resources, Agriculture, and Extension Committee (PRAECom).
- (6) **"CTH PP Linear Parkway"** means the trail along County Trunk Highway PP/Lower Falls Road/ Indiana Avenue in the Town of Sheboygan, City of Sheboygan and the Village of Kohler.
- (67) **"Designated Crossing Areas"** shall mean areas on the recreational trail authorized by Sheboygan County or participating municipalities and designated by appropriate signage where pedestrians, motor vehicles, or other vehicles may enter and cross the recreational trails.
- (78) **"Department"** means the Sheboygan County Planning and Conservation Department.
- (89) **"DNR"** means the Wisconsin Department of Natural Resources.
- (10) **"Esslingen Park"** means the former wayside along Lower Falls Road in the City of Sheboygan.
- (911) **"Facilities"** means the parks, boat launching facilities, recreational trails, waysides, and public snowmobile trails which are the subject of this Ordinance.
- (4012) **"Family"** means up to two adult individuals related as spouses or domestic partners and their children or stepchildren ~~between the ages of 16 and 21~~ **and under** and residing at the same address. When used in the context of a firm, partnership, corporation, limited liability company, limited liability partnership, or other association of persons, family shall mean any partner, shareholder, interest holder, or association member or customer thereof.
- (4113) **"Gerber Lakes Public Fish and Wildlife Area"** means that area of Sheboygan County property in the Towns of Plymouth and Rhine where the County maintains a passive recreation and wildlife area.
- (4214) **"Group"** means an organized activity involving ten (10) or more people who intend to use facilities in a manner that is different from how ten (10) unrelated people would use the same facilities.
- (4315) **"Interurban Trail"** means that parcel of land owned, leased, or obtained by easement or license by Sheboygan County and participating municipalities along the corridor of the Company in former electric passenger railway operated by the Milwaukee Electric Railway and Light Sheboygan County and other portions of the Interurban Trail beyond the confines of such corridor and administered by the Department as a recreational trail.
- (16) **"Johnsonville Fishing Area"** means that area along County Trunk Highway J in the Town of Sheboygan Falls on the Sheboygan River maintained by County for river access.
- (17) **"Kohler Center for Marsh Education"** means the multi-purpose educational facility at the Marsh Park.
- (4418) **"Motor Vehicle"** shall include any motorized automobile, truck, all-terrain vehicle, snowmobile, motorcycle, trailer, wagon, moped, airplane, personal assistive mobility device (Segway), or any other motorized mode of transportation not listed.
- (4519) **"Old Plank Road Trail"** means that parcel of land owned, leased or obtained by easement or license by Sheboygan County adjacent to Highway 23 administered by the Planning and Conservation Department as a recreational trail.
- (4620) **"Park"** includes all lands and water heretofore and hereafter acquired by Sheboygan County and assigned for park or recreational purposes and placed under the jurisdiction of the Committee.

(1721) **"Person"** includes any individual, firm, partnership, corporation, limited liability companies (LLCs), limited liability partnerships (LLPs), or other associations of persons, both singular and plural.

(1822) **"Public Snowmobile Trail"** means those areas identified on a current snowmobile trail system map on file with the Department which describes trail locations, trail classifications, and existing trail mileage by classification and which locations participate in the Wisconsin DNR Snowmobile Aids program and administered by the Department.

(1923) **"Recreational Trail"** means any parcel of land owned, leased, or obtained by easement or license by Sheboygan County and administered by the Planning and Conservation Department in the form of a paved or unpaved thoroughfare or trail across land used for recreational purposes such as bicycling, cross-country skiing, biking, walking, jogging, or similar fitness activities or for commuting to work, school, or business in a similar manner. Recreational trails include the Interurban Trail, the Old Plank Road Trail, the Shoreland 400 Rail Trail, CTH PP Linear Parkway, Southside Utility Corridor Trail, Rocky Knoll Mountain Bike Park and any other similar trails under the administration of the Planning and Conservation Department.

(24) **"Rocky Knoll Mountain Bike Park"** means those trails used for mountain biking and hiking in an undeveloped area of Rocky Knoll Health Care Center in the Town of Plymouth.

(2025) **"Roy Sebald Sheboygan River Natural Area"** means the parcel of land owned by Sheboygan County at the northeast corner of Indiana Avenue and Taylor Drive in the City of Sheboygan.

(2126) **"Sheboygan Marsh Park Restaurant"** means the restaurant owned by Sheboygan County at the Marsh Park and leased and operated by third parties pursuant to an agreement between Sheboygan County and the operators. This term shall also refer to the delegation and administration of duties to the operators.

(27) **"Southside Utility Corridor Trail"** means the trail in the utility corridor on the southside of the City of Sheboygan and Town of Wilson.

(2228) **"The Shoreland 400 Rail Trail"** means those parcels of land owned by Sheboygan County on the former Union Pacific Railroad corridor in the City of Sheboygan. Sheboygan County maintains an agreement with the City of Sheboygan whereby the day-to-day maintenance and enforcement of the trail is completed by City of Sheboygan staff, and the long-term maintenance of the trail surface is the responsibility of Sheboygan County.

(2329) ~~**"Wayside"** means land acquired and maintained by the Sheboygan County Highway Department. The regulations herein relate to the recreational use of this land only as administered by the Planning and Conservation Department.~~

(2430) **"Winter season"** means the period from November 1 to April 1 annually.

(2531) **"Watercraft"** includes boats, jet skis, canoes, kayaks, and inflatable rafts exceeding six (6) feet in length.

24.04 DESIGNATION OF PARKS, BOAT LAUNCHING FACILITIES, RECREATIONAL TRAILS, WAYSIDES, AND PUBLIC SNOWMOBILE TRAILS SUBJECT TO THIS CHAPTER.

(1) The boundaries of all parks, boat launching facilities, recreational trails, and waysides shall be designated by the Committee.

(2) The parks subject to this Chapter are:

(a) Broughton Sheboygan Marsh Park and Wildlife Area (Marsh Park);

(b) Gerber Lakes Public Fish and Wildlife Area (Gerber Lakes);

- (c) Roy Sebald Sheboygan River Natural Area (Sebald Natural Area);
- (d) Amsterdam Dunes Preservation and Wetland Mitigation Bank Area (Amsterdam Dunes).

(e) The "Esslingen Park" wayside at Lower Falls Road.

(f) All other open space areas managed by the Department.

(3) The boat launching facilities and associated parking areas subject to this Chapter are:

- (a) The boat launching facility owned and maintained by Sheboygan County on Crystal Lake;
- (b) The boat launching facility owned and maintained by Sheboygan County on Elkhart Lake;
- (c) The boat launching facility owned and maintained by Sheboygan County on Little Elkhart Lake;
- (d) The boat launching facility owned and maintained by Sheboygan County on Gerber Lake;
- (e) The boat launching facility owned and maintained by Sheboygan County on Jetzers Lake;
- (f) The boat launching facility owned and maintained by Sheboygan County at Broughton Sheboygan Marsh Park.

(4) The recreational trails and associated trail heads subject to this Chapter are:

- (a) Old Plank Road Trail;
- (b) The Interurban Trail in Sheboygan County;
- (c) The Shoreland 400 Rail Trail;
- (d) CTH PP Linear Parkway Trail;
- (e) Southside Utility Corridor Trail;
- (f) Rocky Knoll Mountain Bike Park.

~~(5) The waysides subject to this Chapter are:~~

~~(a) The "Esslingen Park" wayside at Lower Falls Road.~~

(65) The Public Snowmobile Trails subject to this Chapter are those areas identified on a current snowmobile trail system map on file with the Planning and Conservation Department which describes trail locations, trail classifications, and existing trail mileage by classification and which locations participate in the Wisconsin DNR Snowmobile Aids program and administered by the Department.

24.05 COMMON USE REGULATIONS. The following regulations shall be common to all parks, boat launching facilities, recreational trails (except the Shoreland 400 Rail Trail), waysides, and public snowmobile trails:

- (1) All facilities shall be open to the public throughout the year for recreational purposes. No person shall loiter, camp or otherwise park or be present upon a facility unless the person is engaged in recreational activities.

- (2) The facilities shall be maintained by the Department except during the winter season. During the winter season the only facilities that will be maintained by the Department shall be access roads to winter recreation areas and the operations of the Sheboygan Marsh Park Restaurant or those required by law. The public snowmobile trails shall be as maintained by snowmobile clubs participating in the DNR snowmobile aids program. The waysides shall be maintained by the Highway Department to the extent necessary for highway safety and transportation purposes.
- (3) The location of all public and private utilities, structures, lines, and pipes within any facilities shall be subject to the control of the Committee, and their construction, erection, repair, or relocation shall be undertaken only after written consent thereto is received from the Committee and the Department. There shall be no private construction unless authorized by the Committee.
- (4) It is unlawful for any person to peddle or solicit business of any nature, to distribute handbills or other advertising matter, or to post signs, posters, or decorations on any facility, or to engage in any commercial or political enterprise for any purposes whatsoever unless first authorized by the Department.
- (5) It is unlawful for any person to engage in violent, abusive, indecent, profane, boisterous, unreasonably loud, or otherwise disorderly conduct under circumstances in which such conduct tends to cause or provoke a disturbance at any facility.
- (6) It is unlawful for any person to disturb, destroy, vandalize, damage, or remove the property or personal effects of others in any facility.
- (7) It is unlawful for any person to disturb, vandalize, damage, deface, remove, or destroy any trees, shrubs, plants, rock, gravel, sand, dirt, or other natural material, to carve, paint, or mark on any rocks, archeological or geological features, signs, walls, or structures, to drive nails into trees, or to move, injure, or deface in any manner any structure including buildings, signs, fences, tables, or other County property except with the approval of the Committee. This prohibition shall include defacing trail markers, signs, or surfaces by spray painting event route markers or other notices. This prohibition shall not include the picking of edible fruits, nuts, and fungi.
- (8) It is unlawful for any person to enter any buildings, installation, or area which may be under construction, locked, or closed to public use and/or to tamper with, use or damage any water control structure, dam, or culvert or to enter or be upon any building, installation, or area after the posted closing time or before the posted opening time or contrary to other posted notices at any facility.
- (9) The washing of cars, persons, pets, cooking utensils or clothing, as well as the cleaning of fish and game is prohibited alongside all of the lakes and streams, or any picnic grounds, playgrounds, recreation areas, boat landings, parking lots or roadways; or within fifty (50) feet of any pump, fountain, or drinking water outlet at any facility, except as may be designated for those purposes.
- (10) It is unlawful for any person to dispose of any garbage, sewage, bottles, cans, paper, or other waste material in any manner except by placing the same in clearly marked receptacles provided for such purposes or to dump any refuse at any facility. Any such garbage and refuse shall be incidental to recreational use of the facility only.
- (11) Charcoal residue shall not be discarded onto any grounds nor into any containers other than those designated for such purpose.
- (12) It is unlawful for any person to dispose of any personal household garbage in any County refuse container at any facility.
- (13) No person shall operate any vehicle at a speed in excess of 25 mph or contrary to official traffic signs at any facility.

- (14) No person shall operate any vehicle at any facility in a manner contrary to the provisions of Wis. Stat. § 346.62.
- (15) It is unlawful to operate or park any vehicle on other than established roads, parking areas, or designated crossing areas within any facility.
- (16) It is unlawful within any facility for any person to start, tend, or maintain any fire or to burn any refuse, except at designated fireplaces, fire rings, or grills unless otherwise posted; and it is also unlawful for any person to leave unattended or abandon any fire, to discard any matches, cigarettes, cigars, pipe ashes, or embers without first extinguishing them. It is unlawful to have a bonfire or campfire in any upright cooking grill.
- (17) It is unlawful for any person to possess, fire, discharge, explode, or set off any squib, cracker, or other explosive, projectile, or pyrotechnic device containing powder or other combustible or explosive material except by permission of the Committee.
- (18) It is unlawful to operate any snowmobile or other snow vehicle in any area or upon any trail at any facility except in areas or upon trails which have been specifically designated by the Department as being part of the public snowmobile trail for utilization of snowmobiles or other snow vehicles.
- (19) It is unlawful to operate any unlicensed motor bicycle or motor vehicle at any facility or for any person to operate a motorcycle without a valid operator's permit.
- (20) It is unlawful for any person to park, stop, or leave standing, whether attended or unattended, any vehicle or watercraft in any manner which is:
 - (a) Blocking, obstructing, or limiting the use of any road, trail, parking lot, or boat launching facility; or
 - (b) Outside of any area provided for such purpose;
 - (c) Contrary to posted notice; or
 - (d) Parked overnight or after 11pm and before 5am unless authorized by the Department; or
 - (e) Parked in a designated handicap stall without proper permit.
- (21) It is unlawful for any person to allow pet animals to run at large at any time at any facility except that hunting dogs may run at large during hunting season in those areas designated for hunting. Subject to the foregoing, pet animals shall be permitted at any facility provided that they are kept on a leash no longer than ten (10) feet and under the owner's control at all times. Persons shall not allow their pet animals to deprive or disrupt the enjoyment or use of any area by other persons. It is the pet owner's obligation to pick up and properly dispose of all fecal matter of their pets. Pets are not allowed on snowmobile trails during the winter season except on the Old Plank Road Trail.
- (22) It is unlawful for any person to ride or possess a horse at any facility except in designated places. In those designated areas, it is the horse owner's obligation to pick up and properly dispose of all fecal and waste matter created by their animal.
- (23) It is unlawful for any person to take, catch, kill, hunt, trap, pursue, or otherwise capture any wild animals or birds in any facility or to use firearms or archery equipment at any facility with the express exception that hunting or trapping and the use of firearms or archery equipment associated therewith shall be allowed during established state seasons at designated areas at Amsterdam Dunes, at that the portion of the Marsh Park not designated for camping and at Gerber Lakes. Notwithstanding the foregoing, nothing herein is intended to prohibit archery shooting of carp or other rough fish in waters adjacent to the facilities provided such archery shooting is not otherwise prohibited by law.

(24) It is unlawful for any person to swim from or use as a beach area any portion of facilities adjacent to bodies of water contrary to posted notice prohibiting swimming or beach use.

(25) It is unlawful to camp in/at any facility unless designated as such.

(26) It is unlawful to discharge a firearm from a trail.

24.06 CAMPGROUND REGULATIONS. In addition to the other regulations provided for herein, the following regulations apply to the campgrounds at the Marsh Park as administered by the Sheboygan Marsh Park Restaurant and the Department:

(1) Camping shall be allowed only at designated campsites and overflow areas as approved by the Sheboygan County Health and Human Services Department in the campgrounds at the Marsh Park and only for persons who have registered with the Sheboygan Marsh Park Restaurant in a manner approved by the Department.

(2) Except for annual campsites as approved by the Department, no person shall camp and no camping unit shall remain in a campground for a period in excess of fourteen (14) nights in succession. Thereafter, the camping unit must be removed from the property for at least ~~one~~ seven (7) day's before the camping party is eligible to return.

(3) Except as may be approved by the Sheboygan Marsh Park Restaurant or the Department and consistent with the requirements of the Sheboygan County Health and Human Services Department, it is unlawful for more than six (6) campers unless all are members of an individual family to occupy an individual campsite. For purposes of this Subsection, "individual family" means the principal campsite occupant and persons related to that person as spouse, child, parent, grandparent sibling, or grandchild, or the spouse's child, parent, grandparent, sibling, or grandchild.

(4) Campsite occupancy will be restricted to only independent camping units. Not more than one recreational trailer, motor home, or pick-up camper may occupy a campsite.

(5) No registered camping party shall move from its assigned campsite to another campsite in a designated campground without prior approval of the Sheboygan Marsh Park Restaurant.

(6) No camping party shall set up or take down its camping unit between the hours of 10:00 p.m. and the following 6:00 a.m. except with authorization of the Sheboygan Marsh Park Restaurant or in case of an emergency.

(7) No person may park any motor vehicle outside the parking area designated at each campsite. No person may park more than 2 motor vehicles, except that as many as 5 motorcycles or 3 motorcycles and 1 car or truck are permitted in the parking area of any campsite.

(8) The violation of any law or county ordinance by any member of a camping party shall constitute cause for revocation of the camping permit for the campsite in question.

(9) With the exception of registered campers, no person shall be allowed in the campground areas above designated between the hours of 11:00 p.m. and the following 6:00 a.m. except in case of an emergency.

(10) The Sheboygan Marsh Park Restaurant, as administrator of the campgrounds under the terms of its agreement with Sheboygan County, and the Department may adopt additional rules and regulations of the use of the campground which shall take effect upon approval by the Committee and upon posting on the campgrounds.

24.07 SPECIAL RULES FOR USE OF RECREATIONAL TRAILS (EXCEPT THE SHORELAND 400 RAIL TRAIL).

- (1) To ensure the safety of persons using the recreational trails, Section 21.01 of the County Code of Ordinances, adopting Wis. Stat. chs. 340 through 348, applies to all activity on recreational trails.
- (2) Except as otherwise provided herein, and except at designated crossing areas, no motor vehicles are authorized for operation on the recreational trails except for emergency purposes and except for police, emergency rescue vehicles, authorized maintenance vehicles, and motorized wheelchairs. Electric powered bicycles, scooters, hover-craft and/or other single-occupancy forms of such transportation are allowed provided the operators adhere to posted speed limits and other posted rules.
- (3) In addition to the provisions herein, all persons using the recreational trails must abide by any posted signage on the recreational trails relating to the use of the recreational trails.
- (4) No horses or horseback riding is allowed except on the Old Plank Road Trail.
- (5) No unauthorized vehicle or piece of equipment may be parked or be permitted to remain standing on any portion of the recreational trails or designated crossing areas so as to obstruct or limit passage along the trail or access point without permission from the Department.
- (6) Personal assistive mobility devices for those disabled may be used only on paved trails unless designed to go off-road in appropriate areas.
- (7) No vehicle or piece of equipment having a height in excess of twelve (12) feet above the original ground grade level which would otherwise be authorized is permitted on the recreational trails.
- (8) It is prohibited to climb on any portion of any bridge on the recreational trails.
- (9) Snowmobile use is permitted on the Old Plank Road Trail. Operation should be confined, to the extent possible, to groomed portions of the trail when the trail has been groomed. Whenever possible, trail grooming should be confined to the grassy shoulder areas adjacent to the paved portion, and snowmobiles should avoid the paved portion when the paved portion is not groomed. When the snowmobile trails in Sheboygan County are closed, there shall be no operation of snowmobiles on the Old Plank Road Trail corridor.
- (10) It is prohibited to enter or cross the recreational trail except at the designated crossing areas.
- (11) Moped use is permitted on the Old Plank Road Trail subject to the operator complying with all applicable rules of the road as set forth in Wis. Stat. chs. 340 to 348 as adopted by Chapter 21 of this Code. Moped operators shall operate with respect and deference to other trail users. Notwithstanding the foregoing, if the County Board, its County Administrator, or the Department applies for or otherwise endeavors to obtain state and/or federal grants or other financing or funding for the purpose of maintenance, enhancement, or expansion of the Old Plank Road Trail, and if any such grants, financing, or funding would be subject to mopeds not being authorized or allowed on the Old Plank Road Trail, then such moped use will be prohibited and the foregoing provisions which would otherwise permit moped use shall have no further force or effect unless and until such time as the prohibition against moped use in the grants, financing, or funding expire or is otherwise lifted. The County Administrator shall assure that in the event that moped use is prohibited as set forth above, notification of such prohibition shall be made to the public of such prohibition.

24.08 GENERAL RULES FOR USE OF SNOWMOBILE TRAILS.

- (1) To ensure the safety of persons using the snowmobile trails, Section 21.01 of the County Code of Ordinances, adopting Wis. Stat. ch. 350, applies.
- (2) In addition to the provisions herein, all persons using snowmobile trails must abide by any posted signage on snowmobile trails relating to the use of snowmobile trails.

- (3) No specific prohibited use set forth at Section 24.05 of this Code or any additional regulation enacted under Section 24.08 of this Code shall apply to any landowner who is participating in the Snowmobile Trails Program or to persons acting with the express permission of such a landowner with respect to the landowner's own land.
- (4) In addition to the provisions herein, all persons using the snowmobile trails shall adhere to the closing notice and other limitations imposed by snowmobile clubs previously in the DNR Snowmobile Trails Program.
- (5) No motor vehicles are authorized for operation on the public snowmobile trails except for emergency and rescue vehicles and snowmobiles.
- (6) No horses or horseback riding is allowed on the public snowmobile trails except on that portion of the public snowmobile trails adjacent to the Old Plank Road Trail.
- (7) No pets shall be allowed on the public snowmobile trails except on that portion of the public snowmobile trails adjacent to the Old Plank Road Trail.

24.09 FEES AND CHARGES.

- (1) Fee Administration. Except as otherwise provided, commencing April 1, 2011, it shall be unlawful for any person to use any boat launching facility without payment of the fee as provided hereafter, or for failure to properly display stickers, tags, or other indicia of payment of the fee if parked at a boat launching facility or in the manner as determined by the Department and as presented to the purchaser of the fee at the time of the purchase.
- (2) Boat Launch Fees. The following fees shall be charged, unless otherwise specified for parking at or using any boat launching facility:
 - (a) Resident Annual Boat Launch Fee. For an annual fee of ~~\$16.00~~20.00, any person who is a Sheboygan County resident may purchase a permit allowing the resident annual access to all boat launching facilities for up to two motor vehicles and will be issued stickers, tags, or other indicia of payment for two vehicles.
 - (b) Non-resident Annual Boat Launch Fee. For an annual fee of ~~\$24.00~~40.00, any non-resident of Sheboygan County may purchase a permit allowing the non-resident annual access to all boat launching facilities for up to two motor vehicles.
 - (c) Additional and Replacement Fee. Purchasers of annual passes may purchase additional or replacement stickers, tags, or other indicia of payment for ~~\$10.00~~20.00.
 - (d) Resident Daily Boat Launch Fee. For a daily fee of ~~\$4.00~~5.00, any Sheboygan County resident may purchase a permit allowing the resident one-day access to all boat launching facilities as evidenced by stickers, tags, or other indicia of payment.
 - (e) Non-resident Daily Boat Launch Fee. For a daily fee of ~~\$6.00~~15.00, any non-resident of Sheboygan County may purchase a permit allowing the non-resident one-day access to all boat launching facilities as evidenced by stickers, tags, or other indicia of payment for that number of vehicles and bicycles.
- (3) Campground Surcharge. The Committee may negotiate with Sheboygan Marsh Park Restaurant for a surcharge to be added to any charges that the Sheboygan Marsh Park Restaurant charges to campers.
- (4) Event Fee. At the discretion of the Department, an event fee of not more than \$100.00 may be charged to any person who wishes to organize and hold an event involving a

group at any park, boat launching area, recreational trail, or wayside. Kohler Center for Marsh Education rental rates will be set by the Committee.

- (5) Fee Adjustments. Annually, as part of the budgeting process for the Department for the following year, the Committee shall review the fee amounts as provided herein and may reduce them downward or eliminate them for the following year or years if the Committee concludes that the voluntary contributions as accounted for under Section 24.11 are providing sufficient funding for their intended purposes so that reliance on fee income may be reduced or eliminated.
- (6) Exceptions from the Requirement of Fees. No fee shall be required to the following persons or under the following circumstances:
 - (a) No minors under the age of 16 shall be required to pay a fee.
 - (b) No fees shall be required of any persons whose exclusive purpose is to patronize the Sheboygan Marsh Park Restaurant or the Kohler Center for Marsh Education, attend an event sponsored by the Sheboygan Marsh Park Restaurant, fish along the Marsh shoreline, use the Marsh Observation Tower, fish from any fishing piers or shoreline, picnicking at any boat launches for non-commercial purposes, or any other purpose other than parking or using a boat launch facility for launching.
 - (c) At the discretion of the Department, persons who attend an event for which an event fee has been paid shall not be required to pay a fee.
 - (d) No fees shall be charged to persons who are participating in environmental education programs as approved by the Department.
- (7) Other Distribution of Permits. At the discretion of the Department, educational, environmental, sports, or other similar civic clubs or individuals may be allotted permits without charge in consideration for work or donations made to assist or promote Sheboygan County Parks and recreational facilities.

24.10 VOLUNTARY CONTRIBUTIONS.

- (1) Intent. Consistent with the purpose of this Ordinance as set forth at Section 24.01 that those who use Sheboygan County's parks and recreational facilities should contribute to the care and upkeep of those facilities, the County supports such actions as appropriate to maximize the opportunity of users to voluntarily support the facilities.
- (2) Specific Actions. The Department is directed to:
 - (a) Establish and maintain voluntary donation boxes with supporting signage at the facilities;
 - (b) Promote the establishment of a non-profit "Friends" program similar to the "Friends of the Marsh" to support the facilities.
 - (c) Support partnerships with businesses and organizations to "accept" a particular facility and undertake acceptance agreements for maintenance of the facility;
 - (d) Create such other practices consistent with the intent and purpose of this Code.

24.11 NON-LAPSING SEGREGATED FUND FOR ADMINISTRATION AND MAINTENANCE.

- (1) Fund. There is created a special "Recreation Administration and Maintenance Fund." The proceeds of any fees charged and collected as provided herein and all violation notice fees charged and collected or provided herein and all voluntary contributions and donations to support facilities collected as provided herein, and any additional funds collected herein pursuant to Resolution No. 6 (2014/15) shall be placed into this fund on a non-lapsing basis to be used by the Department as approved by the Committee for the

purpose of financing the administration of the provisions of this Chapter and the maintenance of the facilities regulated under this Chapter and for similar ancillary purposes related thereto.

- (2) Segregated Accounts. To the fullest extent possible, the Fund shall include segregated accounts or segregated accounting whereby the source of the proceeds can be identified, including but not limited to, boat launching fees, negotiated camping surcharges, and donations and contributions, all whereby the location of the donations and contributions can be identified in order to allow decision-making regarding the allocation of expenditures to correspond to the source of the proceeds.

24.12 ADDITIONAL REGULATIONS. In addition to the foregoing rules, the Department is hereby authorized to adopt such further temporary rules and regulations for the use of the facilities for the purpose of addressing maintenance, weather, emergency, or such other similar situations.

24.13 ADMINISTRATION AND ENFORCEMENT.

- (1) Implementation. The Department shall develop procedures, to be approved by the Committee, for the implementation of the fees provided for in this Chapter.

- (2) Citation Enforcement of Ordinances. In addition to the Department personnel authorized by Section 90.06 of the County Code to issue citations for violations of this Chapter committed in their presence or for which they have reasonable cause to believe have been committed, the Planning and Conservation Director may authorize other Department personnel to issue citations. Department personnel authorized to issue citations shall, at all times, have the right to enter upon all facilities, inclusive of such portion of the grounds, buildings, structures, or enclosures thereof which may be leased or set aside for private or exclusive use of any individual or group use thereof under the provisions of this Chapter and any rules and regulations enacted hereunder. In so entering upon the premises above described,

Department personnel may use reasonable and necessary force to protect and promote the County's land and resources and the public peace. Department personnel authorized to issue citations under this Chapter may issue a violation notice and administrative fee to defray the cost of enforcement of all fees or forfeitures in accordance with an administrative notice fee schedule as approved by the Committee. Nothing shall preclude the Department from allowing persons to purchase permits in lieu of receiving citations or for failing to have or display a sticker ~~day pass~~ if otherwise required.

- (3) Corporation Counsel Duties. It shall be the responsibility of the Corporation Counsel to prosecute all civil violations, which arise under this Chapter.

- (4) Penalties and Fees. Any person who shall violate any of the provisions of this Ordinance or any rule promulgated hereunder shall upon conviction thereof forfeit not less than Twenty-five Dollars (\$25.00) nor more than Two Hundred Dollars (\$200.00) for each violation in addition to the costs of prosecution, and in the case of default in payment of such forfeiture and costs, by imprisonment in the Sheboygan County Jail for a term not exceeding five (5) days.

24.14 SHEBOYGAN COUNTY RECREATIONAL FACILITIES MANAGEMENT ADVISORY COMMITTEE. The Sheboygan County Marsh Management Advisory Committee, as created by Resolution 87 (1983-84), is renamed and revised to become the Sheboygan County Recreational Facilities Management Advisory Committee. The purpose of the Committee is to provide guidance to the Planning, Resources, Agriculture, and Extension Committee (PRAECom) and the County Board in the administration and management of Sheboygan County's recreational facilities and to make recommendations to PRAECom for the expenditure of funds appropriated by the County Board ~~under Section 71.14(b) of the County Code.~~

24.15 COMPOSITION OF SHEBOYGAN COUNTY RECREATIONAL FACILITIES MANAGEMENT ADVISORY COMMITTEE. The Sheboygan County Recreational Facilities Management Advisory Committee shall be comprised of the following sixteen (16) persons, a quorum of which is comprised when at least fifty percent (50%) of all members are present:

- (1) County Board Chairperson (or designee);
- (2) Property Committee Chairperson (or designee);
- (3) Planning, Resources, Agriculture, and Extension Committee Chairperson (or designee);
- (4) Two (2) persons appointed by the County Conservation Association;
- (5) Town of Russell Chairperson (or designee);
- (6) A representative of the Wisconsin Department of Natural Resources;
- (7) A representative of the Outdoor Skills and Education Center;
- (8) Sheboygan County Planning and Conservation Director;
- (9) Northern Kettle Moraine Snowmobile Association President (or designee);
- (10) Marsh Park concessionaire vendor;
- (11) Five (5) members-at-large to be appointed by the County Administrator and confirmed by the County Board, one of whom has demonstrated an interest in bicycle transportation.

24.16 AMSTERDAM DUNES ADVISORY COMMITTEE. The Amsterdam Dunes Advisory Committee, as created by Resolution 13 (2014/15) shall become a permanent advisory Committee. The purpose of the Committee is to provide a forum to allow input from the community to the PRAECom, the Planning and Conservation Department, and the County Administrator as they manage the property.

24.17 COMPOSITION OF AMSTERDAM DUNES ADVISORY COMMITTEE. The Amsterdam Dunes Advisory Committee shall be comprised of the following members:

- a. one (1) County Board Supervisor representative of PRAECom to be nominated by the County Board Chairperson and confirmed by the County Board;
- b. one (1) County Board Supervisor representative of the Finance Committee to be nominated by the County Board Chairperson and confirmed by the County Board;
- c. the County Board Supervisor from the supervisory district in which the Amsterdam Dunes property is located;
- d. one (1) County Board Supervisor representative of the Executive Committee to be nominated by the County Board Chairperson and confirmed by the County Board;
- e. one (1) Town of Holland Board member to be nominated by the County Administrator and confirmed by the County Board;
- f. one (1) Amsterdam Park Board Member to be nominated by the County Administrator and confirmed by the County Board;
- g. one (1) citizen member of the Sheboygan County Recreational Facilities Management Advisory Committee to be nominated by the County Administrator and confirmed by the County Board;
- h. one (1) Board member of Glacial Lakes Conservancy, Inc., to be nominated by the County Administrator and confirmed by the County Board;
- i. three (3) citizen members, preferably from among Marine Drive residents, Sauk Trail Conservation Club members, Clear Vue residents, Cedar Grove Raptor Research Station members, or similar persons with an affinity to the property to be nominated by the County Administrator and confirmed by the County Board;
- j. the Planning and Conservation Director; and
- k. two (2) citizen members nominated by the County Administrator and confirmed by the County Board.

24.18 TERM OF COMMITTEE. All appointed Sheboygan County Recreational Facilities Management Advisory and Amsterdam Dunes Advisory Committee members shall serve for a term of two (2) years commencing such that the County Administrator shall cause the appointees names to be submitted for Board confirmation by the regular third Tuesday meeting in May in even-numbered calendar years, and the appointments shall expire on the end of the Board term of the following even-numbered calendar year. ~~Current members of the Amsterdam Dunes Advisory Committee shall continue their terms until the third Tuesday in May 2020, at which time new members will be confirmed by the County Board.~~

24.19 STAFF SERVICES. The Sheboygan County Recreational Facilities Management Advisory and Amsterdam Dunes Advisory Committees' required secretarial services, including preparing and distribution of minutes and other such duties required by the Committees, shall be provided by the Planning and Conservation Department.

24.20 COMMITTEE MEETINGS. The Sheboygan County Recreational Facilities Management Advisory and Amsterdam Dunes Advisory Committees shall ~~hold regular meetings quarterly during the months of January, April, July, and October~~ meet as needed. Special meetings may be called by the Chairpersons of each respective Committee or at the direction of the Chairperson of the Planning, Resources, Agriculture, and Extension Committee.

History: Ord. 4 (2008/09); Ord. 17 (2010/11); Ord. 8 (2013/14); Ord. 13 (2014/15); Ord. 7 (2018/19);

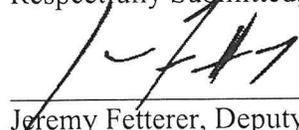
FISCAL NOTE
October 2025

**Ordinance No. 11 (2025/26) RE: Amending Chapter 24 – Parks and Recreational
Facilities**

Funding:

No additional funding is required for this ordinance amendment.

Respectfully Submitted,



Jeremy Fetterer, Deputy Finance Director
October 21, 2025

1 SHEBOYGAN COUNTY ORDINANCE NO. 12 (2025/26)

2
3 Re: **Creating Section 64.19 Regarding a Permit Process for Certain**
4 **Vendors at the Sheboygan County Memorial International Airport**

5
6
7 **WHEREAS**, there are a wide variety of vendors who provide aeronautical services to
8 aircraft owners and the general public at the Sheboygan County Memorial International Airport;
9 and

10
11 **WHEREAS**, current airport hangar owners who request aeronautical services from
12 vendors assume responsibility for the activities of those individuals through the aircraft hangar
13 lease agreements between the owners and Sheboygan County; and

14
15 **WHEREAS**, the Transportation committee deems it in the best interest of the County
16 and airport users to require vendors who advertise and provide service to the general public to
17 meet certain requirements and obtain an Independent Operator permit from the Transportation
18 Committee.

19
20 **NOW, THEREFORE**, the County Board of Supervisors of the County of Sheboygan does
21 ordain as follows:

22
23 Section 1. **Creating Code.** Section 64.19 Independent Operators-Other, of
24 the Sheboygan County Code of Ordinances is hereby created as follows:

25
26 64.19 INDEPENDENT OPERATORS-OTHER

- 27
28 A. Minimum Standards: For purposes of this section, an "Independent
29 Operator" is a person or persons, firm, or corporation who provides or
30 wishes to provide aeronautical services at the Airport to individuals,
31 other than current individual or corporate hangar owners, who do not
32 meet the minimum standards for the service as provided in this
33 Chapter 64. "Aeronautical services" are activities required or desired
34 for the operation and safety of aircraft, including ground operations,
35 flight operations, provision of information and other support services
36 for air travel. Aeronautical services include but are not limited to
37 aircraft maintenance, parts sales or replacement, detailing and
38 washing services, and rental car providers.
- 39
40 B. Permit Required: An Independent Operator shall be required to apply
41 for and receive an Independent Operator permit prior to providing
42 aeronautical services at the Airport. The Independent Operator shall
43 provide to the Airport Superintendent the information in Section 64.18
44 B.2.-4. and shall complete the commercial operating permit
45 application. The permit fee shall be fifty (\$50.00) dollars.
- 46
47 C. Independent Operators receiving a permit under this section are
48 subject to the provisions of 64.18 C. and D. related to permit validity
49 and violations.

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Section 2. **Effective Date.** The herein Ordinance shall take effect upon enactment.

Respectfully submitted this 21st day of October, 2025.

TRANSPORTATION COMMITTEE



Thomas Wegner, Chairperson



Jacqueline Veldman, Mice-Chairperson



Jon Kuhlow, Secretary



Vern Koch



Jay Vander Weele

Opposed to Introduction:

Countersigned by:

Keith Abler, Chairperson

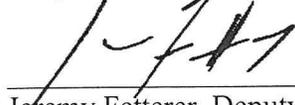
FISCAL NOTE
October 2025

**Ordinance No. 12 (2025/26) RE: Creating Section 64.19 Regarding a Permit Process
for Certain Vendors at the Sheboygan County
Memorial International Airport**

Funding:

No additional funding is required for this ordinance creation.

Respectfully Submitted,



Jeremy Fetterer, Deputy Finance Director
October 21, 2025

1 SHEBOYGAN COUNTY RESOLUTION NO. 11 (2025/26)

2
3 Re: **Support of State Investment for Income Maintenance**

4
5
6 **WHEREAS**, the federal budget reconciliation package enacted in July of 2025, makes
7 changes to the SNAP (FoodShare) program that would reduce federal costs and significantly
8 impact county-administered services; and

9
10 **WHEREAS**, these changes extend SNAP work requirements to individuals up to age 64,
11 lower the child age threshold for parent exemptions, and eliminate waivers for areas with high
12 unemployment, thereby increasing referrals to the FoodShare Employment and Training (FSET)
13 program and workload for county human service departments; and

14
15 **WHEREAS**, the legislation requires states to contribute a minimum of 5% toward the
16 cost of SNAP benefits if their error rate is 6% or higher, facing penalty funding of between 5%
17 and 15% of total SNAP costs; and;

18
19 **WHEREAS**, Wisconsin's current SNAP payment error rate is 4.47%, but without
20 additional investment in eligibility and administrative systems, heightened workloads could push
21 the state above the 6% threshold, triggering significant penalties; and

22
23 **WHEREAS**, if Wisconsin's error rate reaches 6% on or after October 1, 2027, the state's
24 5% cost share would be approximately \$69 million annually, with potential penalty payments
25 increasing the state's financial burden—costs that could ultimately cascade down to counties;
26 and

27
28 **WHEREAS**, the SNAP administrative match rate for Income Maintenance (IM) activities
29 has been reduced from the previous 50% federal / 50% state-local to 25% federal / 75%
30 state-local, substantially reducing federal revenue available to counties to administer SNAP; and

31
32 **WHEREAS**, the reduction in administrative funds could lead to a reduction in IM staff,
33 which could result in an increased payment error rate; and

34
35 **WHEREAS**, county IM administrative costs are approximately \$123 million annually, with
36 SNAP-related workload accounting for about \$49 million of those costs; and

37
38 **WHEREAS**, the new administrative match rate results in an estimated \$17 million annual
39 loss in SNAP administrative funding to counties; and

40
41 **WHEREAS**, these federal cuts result from shifting the benefit and administrative costs to
42 states and counties (reducing resources available for local administration), tightening work
43 requirements (increasing county workload), and penalizing minor payment errors (resulting in
44 more cost to the states); and

45
46 **WHEREAS**, counties operate under state-imposed property tax levy limits, restricting
47 their ability to offset such funding losses without additional state or federal relief.

48

49 **NOW, THEREFORE, BE IT RESOLVED**, that the Sheboygan County Board of
50 Supervisors urges the State of Wisconsin to provide funding to offset the county fiscal impact
51 caused by the enacted federal SNAP changes, and to work with counties to ensure adequate
52 resources for the administration of FoodShare and related programs; and

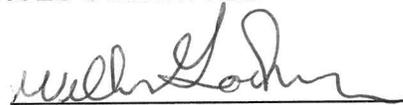
53
54 **BE IT FURTHER RESOLVED**, that the Sheboygan County Clerk is hereby authorized
55 and directed to send a copy of this Resolution to the Governor of the State of Wisconsin,
56 Wisconsin State Legislators with a constituency within Sheboygan County, the Wisconsin
57 Counties Association, and the Wisconsin County Human Service Association.

58
59 Respectfully submitted this 21st day of October, 2025.
60

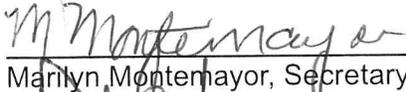
61
62 **HEALTH & HUMAN SERVICES COMMITTEE***

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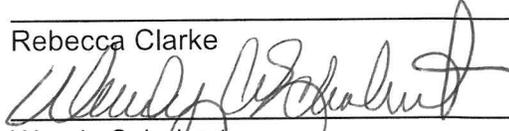
66 Curt Brauer, Chairperson

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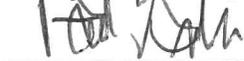
66 William Goehring, Vice-Chairperson

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69 Marilyn Montemayor, Secretary

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69 Rebecca Clarke

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72 Paul Gruber

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72 Wendy Schobert

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74 Opposed to Introduction:
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78 *County Board members signing only

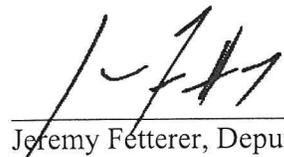
FISCAL NOTE
October 2025

Resolution No. 11 (2025/26) RE: Support of State Investment for Income Maintenance

Funding:

No additional funding is required.

Respectfully Submitted,



Jeremy Fetterer, Deputy Finance Director
October 21, 2025

COMMITTEE REPORT TO THE COUNTY BOARD

ANNUAL REPORT OF DOG LISTING CLAIMS

Pursuant to Section 174.06 of the Wisconsin Statutes, Municipal Clerks or Town Board Designees are entitled to receive compensation in the amount of **Fifty Cents** for each dog listed by him/her or other designee to be audited and allowed by the County Board out of the Dog License Fund.

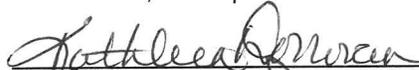
Consequently, the Finance Committee, having checked the attached claims for Listing of Dogs, recommends the payment of **\$3538.00** to the municipalities as indicated.

Respectfully submitted this 4th, day of November, 2025

FINANCE COMMITTEE



Vern Koch, Chairperson



Kathleen Donovan, Vice-Chairperson



William C. Goehring, Secretary



Curt Brauer



Thomas Wegner

1 SHEBOYGAN COUNTY RESOLUTION NO. 12 (2025/26)

2
3 Re: Adoption of 401(a) Retirement Plan for Sheriff's Department
4 Deputies
5

6
7 WHEREAS, after review and evaluation, the Human Resources Committee
8 recommends adoption of the Sheboygan County Deputies 401(a) Plan ("Plan"), a qualified
9 retirement plan, for the benefit of its eligible employees; and

10
11 WHEREAS, the Employer wishes to appoint Pelion Benefits, Inc. as Trustee of the Plan.
12

13 NOW, THEREFORE, BE IT RESOLVED, that the Sheboygan County Board of
14 Supervisors hereby adopts the Plan, to be effective on January 1, 2025.
15

16 BE IT FURTHER RESOLVED, that the County Administrator is authorized to execute
17 the Plan document and authorize the performance of any other actions necessary to implement
18 the adoption of the Plan. The Sheboygan County Human Resources Department will maintain a
19 copy of the approved Plan in its files.
20

21 BE IT FURTHER RESOLVED, that the Human Resources Director, or his designee, will
22 act as administrator of the Plan and will be responsible for performing all actions necessary to
23 carry out the administration of the Plan.
24

25 BE IT FURTHER RESOLVED, that Pelion Benefits, Inc. is authorized to act as Trustee
26 of the Plan.
27

28 BE IT FURTHER RESOLVED, that Plan participants shall be provided with a summary
29 of the Plan provisions within a reasonable period of time following the adoption of the Plan.
30

31 Respectfully submitted this 21st day of October, 2025.
32

33 HUMAN RESOURCES COMMITTEE

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37 Edward J. Procek, Chairperson

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39 Charlette Nennig, Secretary

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43 Christian Ellis, Vice-Chairperson

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45 Carl Nonhof

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47 Thomas Wegner

48 Opposed to Introduction:
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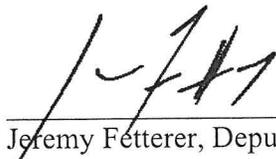
FISCAL NOTE
October 2025

**Resolution No. 12 (2025/26) RE: Adoption of 401(a) Retirement Plan for Sheriff's
Department Deputies**

Funding:

No additional funding is required.

Respectfully Submitted,



Jeremy Fetterer, Deputy Finance Director
October 21, 2025

1 SHEBOYGAN COUNTY RESOLUTION NO. 13 (2025/26)

2
3 Re: **Approving 2026 Budget**

4
5 **WHEREAS**, the County Executive Committee, the County Finance Committee, the County
6 Administrator, and the County Finance Director have formulated a County budget for 2026 using the
7 process required by Chapter 5 of the County Code and Wis. Stat. § 65.90, and

8
9 **WHEREAS**, Section 5.06(a)(6) requires the Finance Committee to submit the proposed full
10 budget in Resolution form to the full County Board for approval, and

11
12 **WHEREAS**, the Finance Committee prepared the proposed 2026 County budget as submitted to
13 the Board on October 28, 2025, a copy of which is on file with the County Clerk, and

14
15 **WHEREAS**, the proposed budget was subject to potential preliminary amendments adopted by
16 the County Board on October 28, 2025, and further potential Finance Committee amendments, any of
17 which are reflected on the Committee report attached to the proposed 2026 budget, and

18
19 **WHEREAS**, the proposed budget includes American Rescue Plan Act (ARPA) funds for approved
20 uses identified in Resolution No. 01 (2022/2023), Resolution No. 01 (2024/2025), Resolution No. 08
21 (2024/2025) and Resolution No. 19 (2024/2025), and

22
23 **WHEREAS**, the Finance Committee believes that the proposed 2026 County budget as may be
24 amended pursuant to the Committee Report is in the best interests of Sheboygan County and its
25 taxpayers;

26
27 **NOW, THEREFORE, BE IT RESOLVED** that the Sheboygan County Board adopts the proposed
28 2026 budget as submitted to the Board on October 28, 2025, as may be amended pursuant to the
29 Finance Committee report, both of which are on file with the County Clerk.

30
31
32 Respectfully submitted this 4th day of November, 2025.

33 **FINANCE COMMITTEE**

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38 Vernon Koch, Chairperson

Kathleen Donovan, Vice-Chairperson

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40 _____
41 William C. Goehring, Secretary

Curt Brauer

42
43 _____
44 Thomas Wegner

45
46 Opposed to Introduction:

47
48 _____

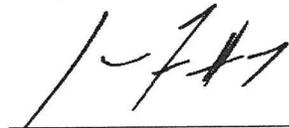
FISCAL NOTE
November 2025

Resolution No. 13 (2025/26) RE: Approving the 2026 Budget

Funding:

Funding for the 2026 Budget is detailed in the Preliminary Budget document reviewed at the Public Hearing held on October 28, 2025 and referred for adoption by the Finance Committee on October 30, 2025.

Respectfully Submitted,



Jeremy Fetterer, Deputy Finance Director
November 4, 2025

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BE IT FURTHER RESOLVED that the sum of \$1,878,363.00, which is the amount approved for the budget of the Monarch Library System, pursuant to Wis. Stat. § 43.64, be and hereby is levied against all taxable property in the townships, excluding the Towns of Scott and Sherman, and all villages, excluding the Villages of Adell, Cedar Grove, Elkhart Lake, Kohler, Oostburg, and Random Lake.

(Equalized Rate: 0.000274794)

BE IT FURTHER RESOLVED that the sum of \$53,892.00 County Aid to Bridges or Culverts as approved by Resolution No. 06 (2025/26) be and hereby is levied against all taxable property in the townships in Sheboygan County.

(Equalized Rate: 0.000008021)

BE IT FURTHER RESOLVED that the County Clerk and the County Finance Director shall, pursuant to Wis. Stat. § 70.63 determine and apportion within ten (10) days of this date, the tax levy set forth for the respective municipalities, according and in proportion to the valuations for the towns, villages, and cities as submitted by the Wisconsin Department of Revenue.

Respectfully submitted this 4th day of November, 2025.

FINANCE COMMITTEE

Vernon Koch, Chairperson

Kathleen Donovan, Vice-Chairperson

William C. Goehring, Secretary

Curt Brauer

Thomas Wegner

Opposed to Introduction:

FISCAL NOTE
November 2025

Resolution No. 14 (2025/26) RE: Levying and Apportioning the Tax

The 2025 Sheboygan County property tax levy will be \$54,658,901. Based on an equalized valuation (without TID's) of \$16,836,718,200 the county tax rate will be \$3.25 per thousand. *Calculation of the rate is performed by dividing the equalized value of the county (in thousands) into the tax levy amount.*

Funding:

The Property tax Levy levied in 2025 funds a portion of the 2026 budget.

Respectfully Submitted,



Jeremy Fetterer, Deputy Finance Director
November 4, 2025

SHEBOYGAN COUNTY RESOLUTION NO. 15 (2025/26)

Re: **Approving Intention to Join the Statewide Public Safety Interoperable Communications System for Sheboygan County**

WHEREAS, Wisconsin Statute § 323.29(5) requires the Wisconsin Department of Military Affairs to provide grants to local units of government for public safety interoperable communication system upgrades; and

WHEREAS, the Wisconsin Department of Military Affairs refers to the statewide public safety interoperable communication system as "WISCOM" and the upgraded 7/800 MHz system as "WISCOM 800"; and

WHEREAS, Wisconsin Statute § 323.29(5)(b)2, requires that, to be eligible for a grant, the local unit of government's governing body submit a resolution or other written commitment indicating its intent to join the replacement statewide public safety interoperable communication system when it becomes available.

WHEREAS, Wisconsin Statute § 323.29(5)(b)2 requires that, to be eligible for a grant, the local unit of government's governing body submit a resolution or other written commitment indicating the local unit of government's intent to spend, of its own funds, an amount equal to 20 percent of the total grant awarded on the public safety interoperable communication system upgrades.

NOW, THEREFORE, BE IT RESOLVED, by the Sheboygan County Board of Supervisors, that the Sheboygan County Sheriff's Department is hereby committed to joining the replacement statewide public safety interoperable communication system as a daily user when it becomes available and will spend its own funds for 20 percent of the total of any grant awarded.

Respectfully submitted this 4th day of November, 2025.

LAW COMMITTEE

Gerald Jorgensen, Chairperson

Paul Gruber, Vice-Chairperson

Wendy Schobert, Secretary

Charlette Nennig

Suzanne Speltz

Opposed to Introduction:

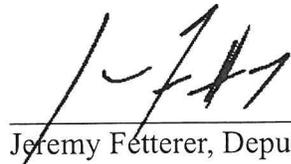
FISCAL NOTE
November 2025

Resolution No. 15 (2025/26) RE: Approving Intention to Join the Statewide Public Safety Interoperable Communications System for Sheboygan County

Funding:

The County's required matching funds may be made available with a budget adjustment from the 2026 General Fund Incidentals account in the amount of \$7,986.37.

Respectfully Submitted,



Jeremy Fetterer, Deputy Finance Director
November 4, 2025

SHEBOYGAN COUNTY ORDINANCE NO. 13 (2025/26)

Re: **Changing Supervisory District Boundaries to Reflect Annexation Supervisory Districts 1, 5, 10, 17 and 21**

WHEREAS, the Sheboygan County Board established its current supervisory district boundaries by enactment of Ordinance No. 3 (2011/12) on September 20, 2011 and were subsequently amended thereafter; and

WHEREAS, on October 6, 2025, the City of Sheboygan Common Council adopted Gen. Ord. No. 16-25-26 annexing property in the Town of Sheboygan to the City of Sheboygan; and

WHEREAS, on February 5, 2024, the City of Sheboygan Common Council adopted Gen. Ord. No. 35-23-24 annexing property in the Town of Sheboygan to the City of Sheboygan; and

WHEREAS, on October 16, 2023, the City of Sheboygan Common Council adopted Gen. Ord. No. 24-23-24 annexing property in the Town of Wilson to the City of Sheboygan; and

WHEREAS, on March 10, 2025, the Village of Oostburg Common Council adopted Ord. No. 6-2025 annexing property in the Town of Holland to the Village of Oostburg; and

WHEREAS, on October 14, 2025, the City of Plymouth Common Council adopted Ord. No. 15 annexing property in the Town of Plymouth to the City of Plymouth; and

WHEREAS, Wis. Stat. § 59.10(3)(c) authorizes county boards to amend their supervisory district plans to reflect municipal annexations, and such an amendment to address these municipal annexations would be in the best interests of Sheboygan County.

NOW, THEREFORE, the County Board of Supervisors of the County of Sheboygan does ordain as follows:

Section 1. **Amending Supervisory Districts No. 1, 5, 10, 17 and 21.** Section 1.02 of the Sheboygan County Code of Ordinances is hereby amended as follows (additions indicated by shading; deletions by strikeouts):

SUPERVISORY DISTRICT NO. 1:

City of Sheboygan Wards 1 and 2 That portion of the City of Sheboygan North and West of the line commencing at the West City Limits at Saemann Avenue, East on Saemann Avenue to North 25th Street, North on North 25th Street to North Avenue, East on North Avenue to North 13th Street, North on North 13th Street to Eisner Avenue, West on Eisner Avenue to the City Limits, and that portion annexed by City Ordinance No. 16-25-26.

SUPERVISORY DISTRICT NO. 5:

City of Sheboygan Wards 9 and 10 That portion of the City of Sheboygan commencing at the City Limits at Saemann Avenue, East on Saemann Avenue to North 25th Street, North on North 25th Street to Cleveland Avenue, East on Cleveland Avenue to North 18th Street, South on North 18th Street to Saemann Avenue, East on Saemann Avenue to North 16th Street, South on North 16th Street to Superior Avenue, East on Superior Avenue to North 14th Street, South on North 14th Street to Michigan Avenue, West on Michigan Avenue to North 17th Street, South on North 17th Street to Erie Avenue, West on Erie Avenue to North 18th Street, South on North 18th Street to Wildwood Avenue, Southwest on Wildwood Avenue to New Jersey Avenue, West on New Jersey Avenue to South Taylor Drive, South on South Taylor Drive to the City of Sheboygan Limits, thence Northerly along the City Limits to Saemann Avenue and ~~that those portions~~ annexed by City Ordinance Nos. 38-21-22 and 35-23-24.

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SUPERVISORY DISTRICT NO. 10:

City of Sheboygan Wards 19 and 20 That portion of the City of Sheboygan South of the line commencing at the West City Limits and Washington Avenue, East on Washington Avenue to South 18th Street, South on South 18th Street to Carmen Avenue, East on Carmen Avenue to South 12th Street, North on South 12th Street to Greenfield Avenue, East and Southeast on Greenfield Avenue to the East City Limits, and ~~that those portions~~ annexed by City Ordinance Nos. 10-22-23, and 24-23-24 and 34-23-24.

SUPERVISORY DISTRICT NO. 17:

City of Plymouth Wards 7-12 That portion of the City of Plymouth South of the line commencing at the Western boundary of the City of Plymouth and Summit Street, East on Summit Street to North Pleasant Street, North on North Pleasant Street to West / East Mill Street, East on Mill Street to Eastern Avenue, East on Eastern Avenue to South Pleasant View Road, South on South Pleasant View Road to Valley Road, East on Valley Road to the Eastern boundary of the City of Plymouth, and ~~that those portions~~ annexed by City Ordinance Nos. 3 of 2023 and 15 of 2025.

SUPERVISORY DISTRICT NO. 21:

Town of Wilson Wards 1 and 2 Those portions of the Town of Wilson West of Interstate 43 and South of Stahl Road and Stahl Road extended to Lake Michigan, including a Portion bounded by Stahl Road on the South, Moenning Road on the East, and the City of Sheboygan Limits on the North and West. The entire **Village of Oostburg** and that portion annexed by **Village Ordinance No. 6 of 2025**.

Section 2. **Effective Date.** The herein Ordinance shall take effect upon enactment.

Respectfully submitted this 4th day of November, 2025.

FINANCE COMMITTEE

Vern Koch, Chairperson

Kathleen Donovan, Vice-Chairperson

William Goehring, Secretary

Curt Brauer

Thomas Wegner

Opposed to Introduction:

Countersigned by:

Keith Abler, Chairperson

October 29, 2025, draft

FISCAL NOTE
November 2025

Ordinance No. 13 (2025/26) RE: Changing Supervisory District Boundaries to Reflect Annexations in Supervisory Districts 1, 5, 10, 17, and 21

Funding:

No additional funding needs are anticipated as a result of the proposed changes to district boundaries.

Respectfully Submitted,



Jeremy Fetterer, Deputy Finance Director
November 4, 2025