

# JOURNAL OF THE MEETING OF THE SHEBOYGAN COUNTY BOARD OF SUPERVISORS

December 19, 2023

Pursuant to Wis. Stat. § 59.11, the December 19, 2023 session of the Sheboygan County Board was called to order by Chairperson Vern Koch at 6:00 p.m. Chairperson Koch noted that the notice of meeting was posted on December 15, 2023 at 2:30 p.m. in compliance with the open meeting law. The meeting opened with the Pledge of Allegiance by all present.

The roll call was taken and recorded with 23 Supervisors present, (1) Supervisor attended remotely: Supervisor Immel; Absent: 2, Supervisors Clarke, and Coulson.

**Supervisor Brauer moved for approval of the November 7, 2023 Journal, which was distributed to all supervisors prior to the meeting.** The motion was seconded by Supervisor Wegner and carried on unanimous roll call vote of the board.

## APPOINTMENTS

The Chairperson announced that the next order of business was the consideration of the reappointments by the Chairperson.

### **Monarch Library System Board**

William Goehring, N185 County Road DE, Random Lake (*Representing – County Board*)

### **Veterans Service Commission**

Kurk Anderson, 573 E. Riverside Drive, Kohler

**Supervisor Wegner moved to concur with the reappointments.** The motion was seconded by Supervisor Schobert and carried on unanimous roll call vote of the board.

The Chairperson announced that the next order of business was the consideration of the following appointments by the County Administrator.

### **Emergency Medical Services (EMS) Council**

Erin McGlynn, 3400 Union Avenue, Sheboygan (*County Medical Society*)

### **Local Emergency Planning Committee (LEPC)**

Jennifer Vorpapel, 503 South Hills Drive, Plymouth (*Local Media*)

**Supervisor Goehring moved to concur with the appointments from the County Administrator.** Supervisor Brauer seconded the motion and carried on unanimous roll call vote of the board.

## PRESENTATION

Don Hammond, Chairman-Sheboygan County Economic Development Corporation Board of Directors – Sheboygan County Economic Development Corporation Update.

## LETTERS AND COMMUNICATIONS

The Clerk presented resolutions from the Green Lake and Sawyer County Boards of Supervisors regarding enhanced wake regulations. By Chairperson referred to the Planning, Resources, Agriculture, and Extension Committee.

The Clerk presented a resolution from the Kenosha County Board of Supervisors regarding individual health decisions pertaining to COVID 19 government lockdowns, vaccine, and mask mandates. By Chairperson referred to the Health & Human Services Committee.

## COUNTY ADMINISTRATOR'S REPORT

County Administrator Alayne Krause thanked Don Hammond for his updates on the Sheboygan County Economic Development Corporation. Ms. Krause gave overviews of the following resolutions and ordinances that were being voted on: Resolution No. 18-Authorizing Permanent Tower Site & Access Easement for Sheboygan County's Public Safety Radio Tower, Ordinance No. 07-Amending Section 47.03 of the Sheboygan County Code Related to Wage Ranges, Resolution No. 17-Authorizing Human Resources Committee to Enter Into Labor Contract with Sheboygan County Law Enforcement Employees' Association WPPA-LEER, and Resolution No. 19-Authorizing Sheboygan County to Enter Into the Settlement Agreements with McKinsey & Co., Inc. which was being pulled for immediate action due to the January 4, 2024 deadline. Ms. Krause also thanked everyone that contributed to the United Way Campaign which brought in \$19,000 this year and wished everyone a Merry Christmas and Happy New Year.

## COMMITTEE REPORTS

The Clerk read the report of the Executive Committee regarding **Resolution No. 18 (2023/24) Authorizing Permanent Tower Site & Access Easement for Sheboygan County's Public Safety Radio Tower** recommending adoption.

**Supervisor Goehring moved to adopt the resolution.** The motion was seconded by Supervisor Brauer and carried on unanimous roll call vote of the board.

The Clerk read the report of the Executive Committee regarding **Ordinance No. 07 (2023/24) Amending Section 47.03 of the Sheboygan County Code Related to Wage Ranges** recommending enactment.

**Supervisor Wegner moved to enact the ordinance.** Supervisor Goehring seconded the motion which carried on unanimous roll call vote of the board.

The Clerk read the report of the Executive Committee regarding **Ordinance No. 08 (2023/24) Repealing and Re-creating Chapter 70 – Sanitary Regulations** recommending enactment.

**Supervisor J. Nelson moved to enact the ordinance.** The motion was seconded by Supervisor Brauer and carried on unanimous roll call vote of the board.

The Clerk read the report of the Executive Committee regarding **Ordinance No. 09 (2023/24) Repealing and Re-creating Chapter 72 – Shoreland Ordinance** recommending enactment.

**Supervisor H. Nelson moved to enact the ordinance.** Supervisor J. Nelson seconded the motion which carried on unanimous roll call vote of the board.

The Clerk read the report of the Executive Committee regarding **Ordinance No. 10 (2023/24) Amending Chapter 76 Board of Adjustments** recommending enactment.

**Supervisor Brauer moved to enact the ordinance.** The motion was seconded by Supervisor Wegner and carried on unanimous roll call vote of the board.

The Clerk read the report of the Finance Committee regarding **Resolution No. 17 (2023/24) Authorizing Human Resources Committee to Enter Into Labor Contract with Sheboygan County Law Enforcement Employees' Association WPPA-LEER** recommending adoption.

**Supervisor Te Stroete moved to adopt the resolution.** Supervisor Goehring seconded the motion which carried on unanimous roll call vote of the board.

(Vice-Chairperson Abler presiding)

Pursuant to Rule IV of the Rules of Order, the following resolutions and ordinances were introduced by the Clerk and referred by the Vice-Chairperson as indicated:

**Resolution No. 19 (2023/24)** Re: Authorizing Sheboygan County to Enter Into the Settlement Agreements with McKinsey & Co., Inc., (National Prescription Opiate Consultant Litigation, Case No. 3:21-md-02996-CRB (N.D. California) related to an opioid class Action lawsuit.

**Supervisor Wegner moved to pull Resolution No. 19 from committee for immediate action.** The motion was seconded by Supervisor Brauer and carried on unanimous roll call vote of the board.

**Supervisor Wegner moved to adopt the resolution.** Supervisor Brauer seconded the motion which carried on unanimous roll call vote of the board.

**Resolution No. 20 (2023/24)** Re: Establishing a Non-Lapsing Account for Water Quality Improvement Projects for Monsanto Settlement Funds referred to the Finance Committee.

**Resolution No. 21 (2023/24)** Re: Approving Revisions to Farmland Preservation Plan referred to the Executive Committee.

**Resolution No. 22 (2023/24)** Re: Granting Easement to Wisconsin Public Service Corporation for Sheboygan County Memorial Airport referred to the Executive Committee.

**Resolution No. 23 (2023/24)** Re: Naming Sheboygan County Fixed Based Operator (FBO) at the Sheboygan County Memorial Airport referred to the Executive Committee.

**Ordinance No. 11 (2023/24)** Re: Amending Chapter 1 – County Organization and County Board of Supervisors referred to the Finance Committee.

**Ordinance No. 12 (2023/24)** Re: Changing Supervisory District Boundaries to Reflect Annexations in Supervisory Districts 10, 17 and 19 referred to the Executive Committee.

#### **ADJOURNMENT**

**Supervisor Te Stroete moved to adjourn.** Supervisor Brauer seconded the motion which carried on unanimous roll call vote of the board. The meeting was adjourned at 6:33 p.m. **The next scheduled meeting is Tuesday, January 16, 2024 at 6:00 p.m.**

**RESOLUTION NUMBER 23-2023**

**Resolution in opposition to Wisconsin Legislative Reference Bureau 2023 Bill  
Proposal LRB-3518/1**

The County Board of Supervisors of Green Lake County, Green Lake, Wisconsin, duly assembled at its regular meeting begun on the 14<sup>th</sup> day of November, 2023, does resolve as follows:

- 1 **WHEREAS**, a proposed bill to amend and create statutory authority regulating  
2 wakesurfing and wakeboarding has been created in the form of LRB-3518/1.
- 3 **WHEREAS**, said bill proposes to create restrictions specifically on wakeboarding and  
4 wakesurfing on Wisconsin waters.
- 5 **WHEREAS**, said bill would significantly hinder a local municipality's ability to create and  
6 pass its own laws, tailored to address its own unique, local issues.
- 7 **WHEREAS**, said bill would establish parameters at the state level that would apply the  
8 same to all Wisconsin waters, regardless of size and circumstances.
- 9 **WHEREAS**, said bill fails to mention any scientific data supporting its proposed actions.
- 10 No fiscal impact anticipated.
- 11 Majority vote is needed to pass.

Roll Call on Resolution No. 23-2023

Submitted by Land Conservation  
Committee:

Ayes 17, Nays 0, Absent 2, Abstain 0

/s/ Bob Schweder

Bob Schweder, Chair

Passed and Adopted/~~Rejected~~ this 14<sup>th</sup>  
day of November, 2023.

Approved via remote access

Ken Bates, Vice-Chair

/s/ David Abendroth

County Board Chairman

/s/ Bill Boutwell

Bill Boutwell

/s/ Elizabeth Otto

ATTEST: County Clerk  
Approve as to Form:

/s/ Nancy Hiestand

Nancy Hiestand

/s/ Jeffrey Mann

Corporation Counsel

/s/ Arnold Dahlke

Arnold Dahlke

12 **NOW THEREFORE BE IT RESOLVED**, that the Green Lake County Board of  
13 Supervisors recognizes that wakeboarding and wakesurfing possess the potential to  
14 impact multiple public waters located within Green Lake County.

15 **BE IT FURTHER RESOLVED** that the Green Lake County Board of Supervisors does  
16 not support 2023 LRB-3518/1 in its current form.

17 **BE IT FURTHER RESOLVED** that the Green Lake County Board of Supervisors prefers  
18 for local municipalities to maintain a higher degree of autonomy in addressing this issue.

19 **BE IT FURTHER RESOLVED** that the Green Lake County Board of Supervisors  
20 believes that any proposal be based upon reliable, scientific findings and that any  
21 proposed legislation refer to the same.

22 **BE IT FURTHER RESOLVED** that a copy of this resolution be sent to all counties,  
23 Wisconsin Counties Association, the legislature, Governor, and secretary of the DNR.



**Sawyer County Administrator's Office**

10610 Main Street, Suite 23 - Hayward, WI 54843

Phone: 715-638-3245

Email [andy.albarado@sawyercountygov.org](mailto:andy.albarado@sawyercountygov.org)

December 18, 2023

Hello –

Sawyer County has approved the attached Resolution on Enhance Wage Regulations in regards to proposed wakeboarding and wakesurfing legislation that was being discussed and has recently been introduced. There is a set of bills (AB 656/SB 680) that have been assigned to legislative committees that are proposing to establish statewide standards for wakesurfing and wakeboarding.

This legislation is concerning to Sawyer County, as a one-size fits all approach. In addition, a number of Sawyer County towns have already adopted wakesurfing/wakeboarding ordinances with more restrictive regulations. As proposed the legislation would not allow a local government to adopt more restrictive regulations than what the legislation establishes.

We are circulating our Resolution to other Counties, local governments, State Legislators, and the Governor and requesting that there can be meaningful discussions to pass standards that balance the right of everyone to recreate on the waters of the State of Wisconsin, and local governments retain control to set their own standards for wakeboarding and wakesurfing.

We encourage other legislative bodies to consider adopting similar resolutions and communicate those expectations to the State Legislature.

Sincerely,

Andy Albarado  
County Administrator

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**RESOLUTION ON ENHANCED WAKE REGULATIONS**

**WHEREAS:** the lakes of Sawyer County, Wisconsin are integral to the recreational base of the economy in Sawyer County.

**AND WHEREAS:** Legislation has been proposed to regulate wakesurfing and wakeboarding,

**AND WHEREAS:** the legislation as currently written fails to set minimum standards for the protection of private property, public safety and enjoyment, and aquatic environments,

**AND WHEREAS:** several towns in Sawyer County have already set standards that use evidence from aquatic and engineering studies which protect shorelines of lakes in Sawyer County from erosion by these enhanced wakes,

**AND WHEREAS:** the legislation fails to include a standard related to wake depth that would protect water quality in lakes from scouring by enhanced wakes,


**AND WHEREAS:** The legislation repeats standards already in place in other statutes,

**THEREFORE,** be it resolved that the Sawyer County Board of Supervisors does recommend that the Wisconsin Legislature engage in meaningful discussions to pass standards that balance the right of everyone to recreate on waters of the State of Wisconsin, by affirming that;

Wisconsin's local governments deserve local control to set their own standards beyond state minimums, of at least 700 feet from the shore, and to prohibit enhanced wake creation in waters shallower than at least 30 feet in depth.

Recommended for adoption by the Sawyer County Board of Supervisors at its meeting on November 14, 2023, by the Land, Water and Forest Resources Committee at their November 8, 2023 meeting.

  
\_\_\_\_\_  
Ed Peters, Chair

  
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Marc Helwig, Vice-Chair

  
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Kay Wilson, Member

  
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Brian Bisonette, Member

  
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Jason Weaver, Member

  
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Kevin Sheptick, Member

This Resolution is hereby adopted by the Sawyer County Board of Supervisors 14<sup>th</sup> day of November, 2023.

  
\_\_\_\_\_  
Tweed Shuman, Sawyer County Board of Supervisors

  
\_\_\_\_\_  
Lynn Fitch, County Clerk



**KENOSHA COUNTY  
BOARD OF SUPERVISORS**

Resolution No. 60

Subject: <b>A Resolution on the Individual Health Decisions Pertaining to COVID 19 Government Lockdowns, Vaccine, and Mask Mandates</b>			
Original [ x ]	Revised [ ]	2nd Correction [ ]	Resubmitted [ ]
Date Submitted: 9/10/2023	Date Resubmitted:		
Submitted by: Vice Chair Erin Decker, Supervisors John Poole, and Zach Rodriguez.			
Fiscal Note Attached [ ]	Legal Note Attached [ ] Agreement		
Prepared by: Vice Chair Erin Decker	Signature:		

WHEREAS, on July 30, 2020, Governor Tony Evers issued Emergency Order #1 mandating face coverings (masks) throughout Wisconsin; and

WHEREAS, <sup>some</sup> studies show vaccines and masks are not an effective way to slow the spread of the COVID-19 virus; and

WHEREAS, on March 31, 2021, the Wisconsin Supreme Court declared Wisconsin's statewide mask mandate invalid; and

WHEREAS, when dealing with local conditions related to the COVID-19, local authorities should exercise common sense; and

WHEREAS, health decisions are best made by individuals, not government; and

WHEREAS, is the right of individuals to choose whether to wear a mask and whether to be vaccinated; and

WHEREAS, citizens have lived with COVID-19 for over 3 years and have been provided information regarding how to protect themselves from COVID-19 and are fully capable of making their own decisions; and

WHEREAS, lockdowns, vaccine, and mask mandates have been shown to have negative impact on economies and mental health; and



WHEREAS, some entities are considering and have imposed new mask mandates in response to an apparent resurgence of the COVID-19 virus; and


NOW THEREFORE BE IT RESOLVED that the Kenosha County Board of Supervisors encourages individuals to make educated personal healthcare decisions to continue to slow the spread of the COVID-19 virus; and

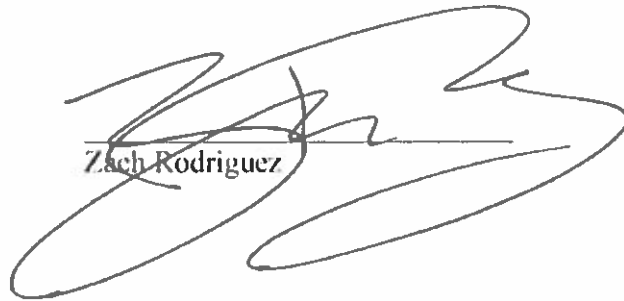
BE IT FURTHER RESOLVED that the Kenosha County Board of Supervisors does not intend to support nor impose any lockdowns, vaccine, or mask mandates related to COVID-19 or its variants; and

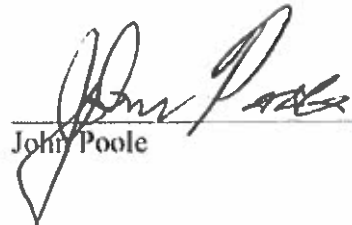
BE IT FURTHER RESOLVED that the Kenosha County Board of Supervisors wish to communicate to the people of Kenosha County and to state and federal authorities:

- In the absence of a state or federal lockdown, vaccine, or mask mandate, Kenosha County does not intend to create or enforce a mandate;
- If the state or federal government creates a lockdown, vaccine, or mask mandate, Kenosha County shall not voluntarily use its resources in support of the same and shall comply only to the extent required by law or superior authority;
- As a statement of policy, Kenosha County believes that such mandates are not proper;
- As a matter of Constitutional Law, Kenosha County believes that the prior precedent should not apply to current circumstances; and

BE IT FURTHER RESOLVED, that a copy of this resolution shall be forwarded to Kenosha County's state and federal legislative delegations, Governor Evers, all other Wisconsin counties, and the Wisconsin Counties Association.

  
Erin Decker

  
Zach Rodriguez

  
John Poole