### **NOTICE OF MEETING**

# SHEBOYGAN COUNTY PLANNING, RESOURCES, AGRICULTURE AND EXTENSION COMMITTEE

May 9, 2023

3:00 PM

UW Extension Office UW Sheboygan Campus 5 University Drive Sheboygan, WI Room 5024

Remote Access: (312) 626-6799

Meeting ID: 956 6404 0989

Passcode: 856197

https://zoom.us/j/95664040989?pwd=dGJrYIZ5Tmx2RVcvRDFsdU5Ld0IXZz09

## \* AMENDED AGENDA \*

Call Meeting to Order
Certification of Compliance with Open Meeting Law
Approval of April 11, 2023 Minutes
Correspondence

**Public Hearing** 

To consider an application for a Conditional Use Permit to allow for the construction of eight (8) independent storage buildings on property that is partially within the Shoreland District of an unnamed navigable creek. Property located W2505 Woodland Road in part of the NE ¼, NE ¼, Section 14, Town of Sheboygan Falls, pursuant to Section 72.10(4)(n) of the Sheboygan County Shoreland Ordinance.

### Close Public Hearing

Consideration of an application from Genke Real Estate LLC for a <u>conditional use permit</u> to allow for the construction of eight storage buildings within the Shoreland District.

Planning & Conservation-

Consideration of 1st Quarter Variance

Discussion on Recreation Fees per Chapter 24 of County Code

Update on Gerber Lake Prairie Maintenance

Other Department Project and Program Management Updates- This report is a summary of key activities in the Department. No action will be taken resulting from the report unless it is a specific item on the agenda.

Consideration and Approval of Attendance at Other Meetings/Functions

Travel Report and Report of Meetings and Functions Attended by Committee Members Review and Approve Vouchers Adjournment

Next scheduled meetings - May 23, 2023 at 3:00 PM (UW-Extension Focus)

- June 13, 2023 at 3:00 PM (Planning & Conservation Focus)

Prepared by: Megan Nasgovitz, Recording Secretary (920) 459-1370 Approved by: Keith Abler, Chairperson (920) 207-9351

NOTE: The Committee welcomes all visitors to listen & observe, but only Committee members & those invited to speak will be permitted to do so, except for the Public Hearing portion of this meeting where any interested person can speak. Person with disabilities needing assistance to attend or participate should contact the County Planning & Conservation Department at 920/459-1370 prior to the meeting so that accommodations may be arranged.

NOTE: A majority of the members of the County Board of Supervisors or any of its committees may be present at this meeting to listen, observe and participate. If a majority of any such body is present, their presence constitutes a "meeting" under the Open Meeting Law as interpreted in *State ex rel. Badke v. Greendale Village Board*, Wis. 2d 553 (1993), even though the visiting body will take no action at this meeting.

Sheboygan County Posted 5/8/23 8:30 AM

# SHEBOYGAN COUNTY PLANNING, RESOURCES, AGRICULTURE & EXTENSION COMMITTEE MINUTES

Sheboygan County UW-Extension Office
5 University Drive
Sheboygan, WI
Room 5024
and
Remote

April 11, 2023 Called to Order: 3:02 PM Adjourned: 4:03 PM

MEMBERS PRESENT: Chairman Keith Abler, Supervisor John Nelson, Supervisor

Rebecca Clarke, Supervisor Paul Gruber, Supervisor Henry

Nelson, Ag Community Member Stan Lammers

MEMBERS ABSENT:

OTHERS PRESENT: Aaron Brault, Kevin Struck

Chairperson Abler called the meeting to order at 3:02 PM and verified the meeting notice had been posted on April 6, 2023 at 12:00 PM and the meeting complied with the Wisconsin Open Meeting Law.

Supervisor Henry Nelson motioned to approve the minutes from the March 14, 2023 committee meeting. Motion seconded by Supervisor Gruber. Motion passed with no opposition.

Correspondence: Mr. Brault shared a poem he received, written in 1937, about the Sheboygan Marsh.

Planning & Conservation-

Consideration of Referred Clark County Resolution. Supervisor Henry Nelson motioned to file for information. Supervisor John Nelson seconded. Motion carried with no opposition.

Consideration of Referred Columbia County Resolution. Supervisor John Nelson motioned to file for information. Supervisor Clarke seconded. Motion carried with no opposition.

Update on HHW Program. Mr. Brault gave a presentation on the HHW program.

Other Department Project and Program Management Updates. Mr. Brault shared that the Gerber Lake burn is being prepped for and if weather conditions cooperate, should be completed later this week. He also provided an update on the Marsh dam project and a few budget items.

Consideration and Approval of Attendance at Other Meetings/Functions. None.

Travel Report and Report of Meetings and Functions Attended. None.

Review and Approve Vouchers – None.

Mr. Lammers motioned to adjourn the meeting. Supervisor Gruber seconded the motion. Motion carried with no opposition. Meeting adjourned at 4:03 PM.

Next meeting (Extension Focus) is scheduled for April 25, 2023 at 3:00 PM. Next meeting (Planning & Conservation Focus) is scheduled for May 9, 2023 at 3:00 PM.

Aaron Brault Recording Secretary John Nelson Committee Secretary

# VARIANCE REPORT FOR DEPARTMENT -- COUNTY PLANNING & RESOURCES FOR THE QUARTER ENDING 03/31/2023

FOR THE QUARTER ENDING 03/31/2023				
VARIANCE FROM BUDGET	EXPLANATION OF VARIANCE			
(135,954.66)	Timing of payments for Sustain Our Great Lakes/Natural Resource Damaç Assessment grant expenses.			
(36,449.52)	Timing of payments related to DATCP cost share program and snowmobil program. Revenues and expenses are budget neutral.			
10,488.25	More revenue received from sanitary and shoreland permits.			
(50,146.26)	Less revenue from tree sale, offset by less expense.			
7,260.44	ATC Old Plank Road Trail easement reimbursement			
(2.205.00)	Less fees for non-metalic mining accrued from Highway department			
(2,295.00)	Less fees for non-metalic mining accided from highway department			
34,048.15	Less expense due to full-time employee reduced hours and retirement			
4,896.03	Less expense due to full-time employee reduced hours and retirement			
34,281.04	Timing of consulting and land and water client service expenses			
(10,044.49)	Timing of payments of snowmobile 2022-23 season grant and snowmobil bridge grant			
44,094.47	Less expense for tree sale advertisong and nursery saplings.			
	(135,954.66) (36,449.52)  10,488.25 (50,146.26)  7,260.44 (2,295.00)  34,048.15 4,896.03  34,281.04 (10,044.49)			

Employee Related Insurance	7,010.57	Less expense due to full-time employee reduced hours.
Repairs & Maintenance Charges	(2,435.86)	More expense from highway department for Marsh projects and snowmobile trailhead snow removal.
Capital Outlay	(6,877.22)	Gator reimbursement not as much as expected.
Variances Less Than Justification Threshold	12,623.62	
TOTAL	(89,500.44)	Negative

APR 11 2023
SHEBOYGAN COUNTY NNING & CONSERVATION

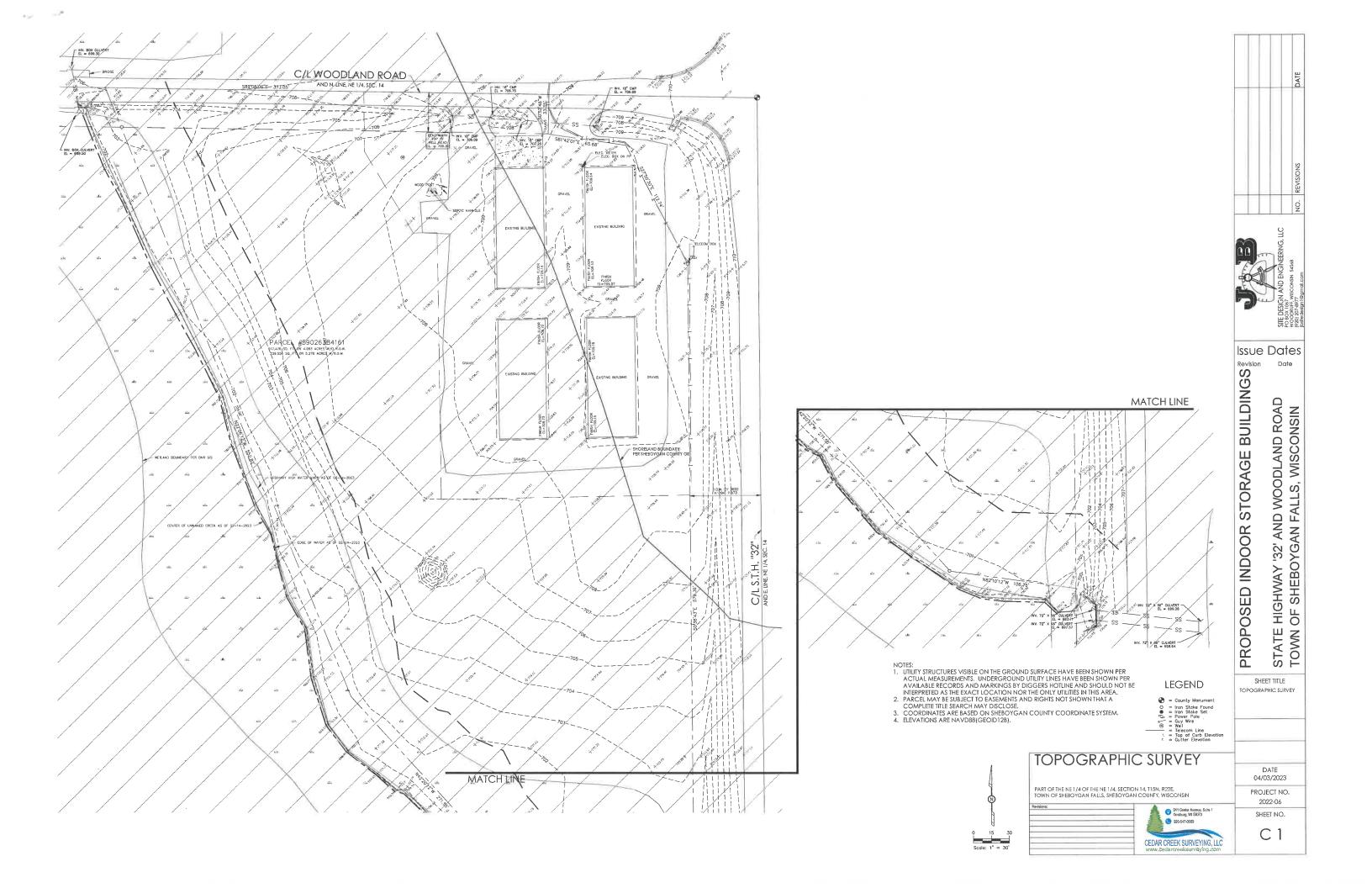
# CONDITIONAL USE PERMIT

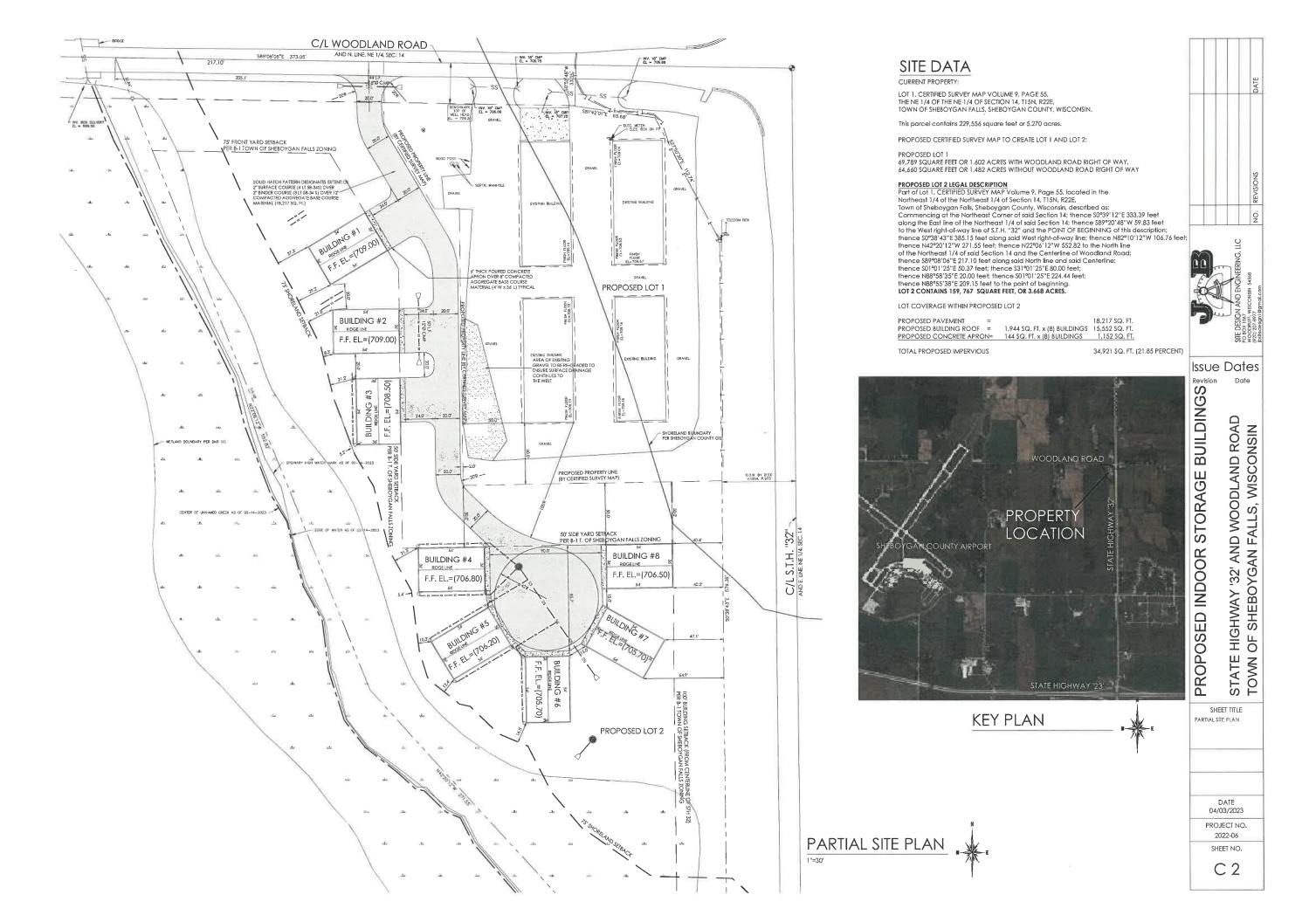
Sheboygan County Planning & Conservation Department Administration Building, 3rd Floor 508 New York Avenue, Sheboygan, WI 53081-4126 (920) 459-3060

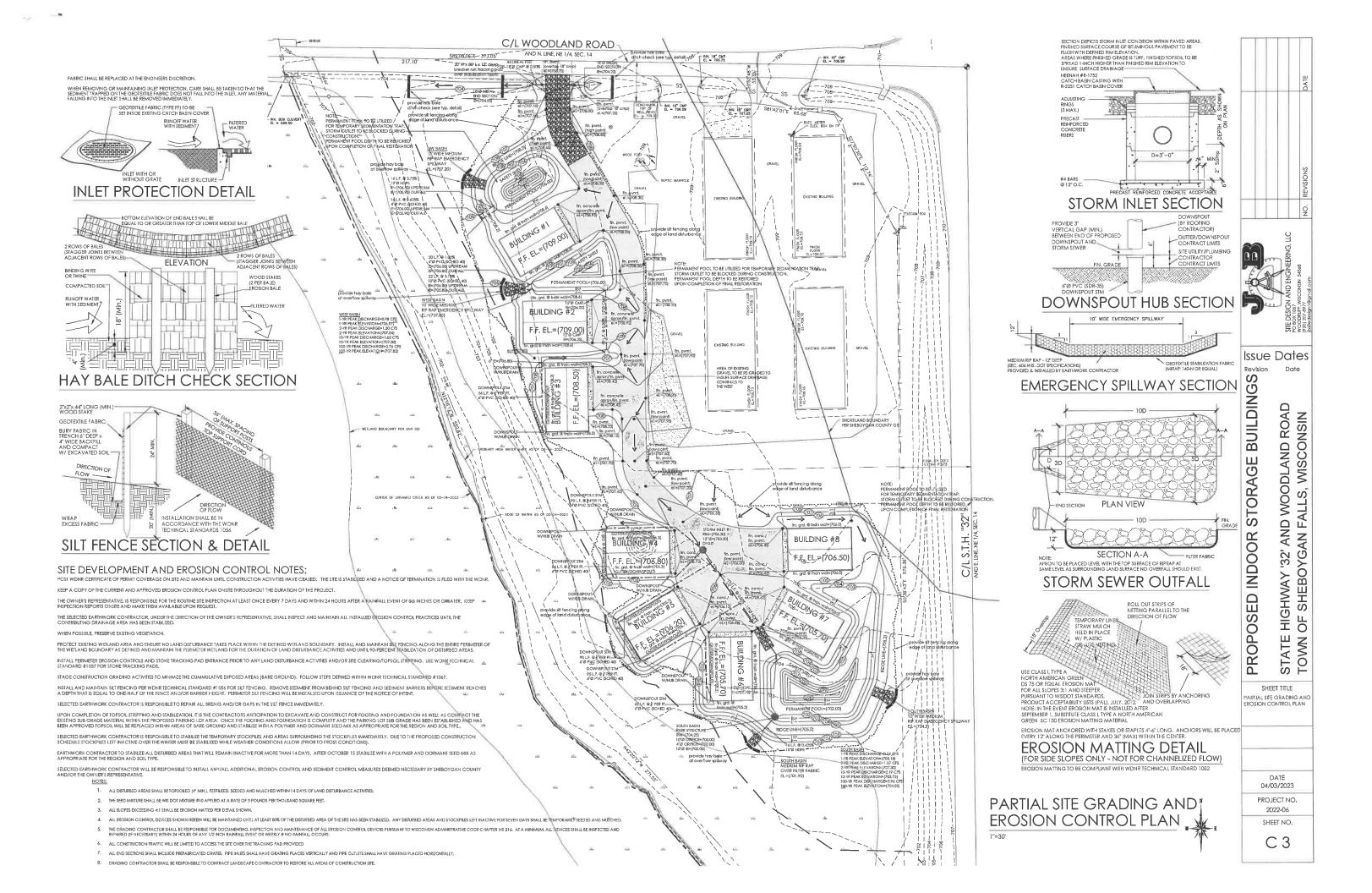
Application is hereby made by the undersigned for a permit to use the land as described below and in attachments hereto at the location indicated.

location indicated.	
This application is for the land use only, the undersigned Zoning Permit is required prior to the start of any contract the start of th	gned understands a Sheboygan County Shoreland/Floodplain
OWNE	R/APPLICANT
Owner(s): GENKE REAL ESTATE	Applicant (if different):
Mailing Address: W2505 Woodland Poap	Mailing Address:
City/State/Zip: GHEBOYGAN FAUS KI	
Daytime Phone:	Daytime Phone:
Project Address (if applicable):         W2505         W000           Tax Key Number         59026384161	HEBOTGAN FAUS
Subdivision	Block Lot
- American Company of the Company of	Lot Size  Feet x Feet  Square Feet  or 3.668 acres  ing District  Flood Fringe  General Floodplain

DEPARTMENT USE						
Date Fee Paid	4/11/22	CK # 20810	965S			
Resources Com	mittee App	proval on	AL TOP			
Inspected by:						
Pre-Approval_		on				









# Sheboygan County Planning & Conservation Department

Administration Building P: (920) 459-3060

508 New York Avenue P: (920) 459-1370

Sheboygan, WI 53081-4126

F: (920) 459-1371

Director Aaron C. Brault

E: plancon@sheboygancounty.com

# Staff Report

DATE: May 1, 2023

TO: Chairman Keith Abler and Members of the Planning, Resources, Agriculture, & Extension Committee

C: Genke Real Estate LLC

JB Site Design and Engineering LLC

**Quasius Construction** 

Aaron Brault, County Planning and Conservation Director Dale Rezabek, WDNR Regional Shoreland Specialist

Town of Sheboygan Falls

Kathryn Fabian, Zoning Administrator FROM:

RE: April 10, 2023 Sheboygan County Conditional Use Permit application by Genke Real Estate to allow for the

construction of eight (8) independent storage buildings on property that is partially within the Shoreland District

of an unnamed navigable creek.

### A. Background

Current Property Owner: Genke Real Estate LLC

Property Location: W2505 Woodland Road, NE ¼, NE ¼, Section 14, Town of Sheboygan Falls

Sheboygan County's Shoreland and Floodplain zoning jurisdiction applies to the unincorporated areas of the County that are within one thousand feet (1,000') of the ordinary high water mark (OHWM) of navigable lakes, ponds, and flowages, within three hundred feet (300') of the OHWM of navigable rivers, streams, and intermittent streams, or to the landward edge of the floodplain (whichever is greater). Prior to the issuance of a Sheboygan County Shoreland/Floodplain Zoning Permit authorizing construction of the proposed development, a Sheboygan County Conditional Use Permit is required; the Conditional Use Permit authorizes the land use, not the actual development.

When considering an application for a Conditional Use Permit, Section 72.25(2) of the Sheboygan County Shoreland Ordinance (hereinafter referred to as "Shoreland Ordinance") requires the Committee to evaluate the effect of the proposed use on the following:

- 1. Maintenance of safe and healthful conditions.
- 2. Prevention and control of water pollution, including erosion and sedimentation.
- 3. Existing topography, drainage, and vegetative cover.
- 4. Location to floodways and floodplains.
- 5. Erosion potential based on percent slope, soil type, and vegetative cover.
- 6. Existing and future access roads.
- Existing and future traffic and parking needs.
- Degree of site disturbance and its impact upon adjoining natural resource areas (e.g., wetlands, archaeological features, preserves, wildlife habitat).

- 9. Compatibility with adjacent uses.
- 10. Suitability for waste disposal and potable water supply.
- 11. Natural scenic beauty.
- 12. Conformance with other applicable codes and ordinances.

### B. Analysis

Pursuant to Section 72.10 (4)(n) of the Shoreland Ordinance, warehouses are conditional uses in the Shoreland District provided that, in addition to any other conditions established by the Committee, the following conditions apply:

- 1. Stormwater management and erosion control plans (prepared in accordance with Wis. Admin. Code Chs. NR 151 and NR 152 or Chapter 78 of the Sheboygan County Code of Ordinances regardless of whether a permit might otherwise be required, whichever is more restrictive) shall be submitted for developments in which parking lots, support and accessory facilities, and other impervious surfaces, in the aggregate, exceed ten thousand (10,000) square feet in area. Such plans shall discourage direct stormwater discharge to navigable waters, or shall provide for adequate detention/retention or pretreatment.
- 2. The storage, processing, or manufacture of any materials hazardous, explosive, or otherwise injurious to humans, animals, vegetation, ground, and surface waters shall be prohibited.
- 3. Motor vehicle service and repair facilities shall be prohibited.

The Genke Real Estate LLC site is currently occupied by four (4) storage buildings. The owner is proposing to split the existing buildings off from the remainder of the land by Certified Survey Map and create eight (8) new 36' by 54' storage buildings.

Based upon information gathered from the County database, Department files, a Department staff onsite of the subject property, and information contained in the applicant's submittal, please note the following:

- > The property is currently zoned "B-1" or Local Business or Industrial District by the Town of Sheboygan Falls.
- ➤ The adjacent properties have a mix of agricultural and residential zoning. Properties in the area are used as agricultural land or for residences.
- The entire property contains 229,556 square feet or 5.27 acres. The proposed lot with the existing buildings would be 69,789 square feet or 1.6 acres and the other proposed lot would be 159,767 square feet or 3.67 acres.
- An unnamed tributary stream to Grandma's Creek runs along the western lot line of the existing property. The majority of the property falls within the County's Shoreland Zoning jurisdiction, which is three hundred feet (300') from the ordinary high water mark (OHWM) of navigable rivers and streams.
- Section 72.18 of the Shoreland Ordinance explains that up to fifteen percent (15%) of the portion of the lot or parcel that is within three hundred feet (300') of the ordinary high water mark (OHWM) of navigable waters may be comprised of impervious surfaces. More than fifteen percent (15%) but not more than thirty percent (30%) of a lot or parcel that is within three hundred feet (300') of the OHWM may be comprised of impervious surfaces, but for that portion of the development that exceeds fifteen percent (15%) impervious surface, a mitigation plan that meets the standards found in Section 72.21, Sheboygan County Shoreland Ordinance, is required. The proposed development will result in 34,921 square feet of new impervious surfaces on the currently vacant property. As this is 21.85% of the total lot area, mitigation is required and will be achieved through the construction of stormwater basins to collect all of the runoff from the proposed rooftops and driveways.
- Pursuant to Section 72.15 of the Shoreland Ordinance, the minimum structure setback from the OHWM is 75 feet. The proposed buildings will be located 80 feet or more from the creek. This setback is measured from the roof overhang and should be verified prior to construction.

- A pre-requisite of the conditional use process is that stormwater management and erosion control plans be submitted for developments in which parking lots, support and accessory facilities, and other impervious surfaces, in the aggregate, exceed ten thousand (10,000) square feet in area. The applicant is aware of the need for these plans and as land disturbance will be over one (1) acre, stormwater and erosion control permits are required.
- > The proposed development does not include the disturbance of any mapped wetlands.
- There is no mapped floodplain on the property.
- ➤ Two 1,000 gallon holding tanks currently serve the existing northwest storage building. The new buildings will also be served by holding tanks.

### C. Conclusion

Should the Committee determine it is appropriate to approve the requested Conditional Use Permit, Department staff recommends that the Committee incorporate the following conditions into the approval (along with any additional conditions that the Committee deems necessary):

- 1. The storage, processing, or manufacture of any materials hazardous, explosive, or otherwise injurious to humans, animals, vegetation, ground, and surface waters shall be prohibited.
- Motor vehicle service and repair facilities shall be prohibited in the new building.
- 3. No unlicensed or inoperable vehicles may be stored outdoors at the property.
- 4. Exterior light fixtures shall be downcast or "cut-off" in design and function to lower the amount of light "spill over" onto the adjacent properties.
- 5. A Sheboygan County Shoreland/Floodplain Zoning Permit shall be obtained prior to the start of development associated with the project.
- 6. All conditions of approval attached to the Sheboygan County Shoreland/Floodplain Zoning Permit must be strictly adhered to.
- 7. A Sanitary Permit is required for the installation of the new holding tank(s).
- 8. The applicant must obtain all other federal, state, and local approvals and permits that may be required for the proposed development on the subject property.