

JOURNAL OF THE MEETING OF THE SHEBOYGAN COUNTY BOARD OF SUPERVISORS

August 19, 2014

Pursuant to Wis. Stat. § 59.11, the August 19, 2014 session of the Sheboygan County Board was called to order by Chairperson Roger L. Te Stroete at 6:00 p.m. Chairperson Te Stroete noted that the notice of meeting was posted on August 15, 2014 at 2:45 p.m. in compliance with the open meeting law. The meeting opened with the Pledge of Allegiance by all present, led by Sam LeRoy of Boy Scout Troop 801 from Grace Episcopal Church.

The roll call was taken and recorded with 25 Supervisors present.

Supervisor Winkel moved for approval of the July 15, 2014 Journal, which was distributed to all supervisors prior to the meeting. The motion was seconded by Supervisor Glavan and carried on unanimous roll call vote of the board.

APPOINTMENTS

The Chairperson announced that the next order of business was the consideration of the appointment by the Chairperson of **Buck Wendorf** to the Veterans Service Commission.

Supervisor Winkel moved to concur with the appointment. The motion was seconded by Supervisor Glavan and carried on unanimous roll call vote of the board.

The Chairperson announced that the next order of business was the consideration of the following appointments by the County Administrator.

ADRC Governing Committee

Peggy Feider, N6670 Rangeline Road, Sheboygan

Gerald DuMonthier, 2807 South 12th Street, Sheboygan (Re-appointment)

Sue Ann Schuh, 5327 Lakeshore Road, Sheboygan (Re-appointment)

Carol Zoran, N5664 Meadowlark Road, Sheboygan Falls (Re-appointment)

Supervisor Glavan moved to concur with the appointments from the County Administrator to the ADRC Governing Committee. The motion was seconded by Supervisor Uraynar and carried on unanimous roll call vote of the board.

Eastern Shores Library System Board

Wendy Schobert, 2224 South 16th Street, Sheboygan

Supervisor Goehring moved to concur with the appointment from the County Administrator to the Eastern Shores Library System Board. The motion was seconded by Supervisor Glavan and carried on unanimous roll call vote of the board.

PRESENTATION

Thomas Eggebrecht, Director – Health and Human Services, along with Marie Seger, Kathy Manny, and Jill Spielvogel provided an update and powerpoint presentation on the ADRC Patio Project.

LETTERS AND COMMUNICATIONS

The Clerk presented resolutions from the Dodge and Oconto County Boards of Supervisors supporting state funding for county 911 services/one designated public safety answering point per county. By Chairperson received for information.

The Clerk presented resolutions from the Door, Milwaukee, and Trempealeau County Boards of Supervisors in opposition to the proposed lapse in state funding to circuit court system during the 2013-2015 state biennial budget. By Chairperson received for information.

There was a reminder given to the supervisors that the next Legislative Breakfast will be held at the YMCA and also to return their budget books if they had not already done so.

COUNTY ADMINISTRATOR'S REPORT

County Administrator Adam Payne provided a status report of the Five Year Capital Improvement Plan and 2015 annual budget development process. Mr. Payne also reported that he and Chairman Te Stroete will be appointing an Election Reporting Ad Hoc Committee to review our election reporting process, identify strengths and weaknesses, and recommend and implement improvements in preparation for the upcoming November elections.

COMMITTEE REPORTS

The Clerk read the report of the Executive Committee regarding **Resolution No. 08 (2014/15) Authorizing the Issuance and Sale of \$2,275,000 General Obligation Refunding Bonds** recommending adoption.

Supervisor Goehring moved to adopt the resolution as most recently presented at the Finance meeting of August 19, 2014. The motion was seconded by Supervisor Weggeman and carried on unanimous roll call vote of the board.

The Clerk read the report of the Executive Committee regarding **Resolution No. 09 (2014/15) Opposing Proposed Lapse in State Funding to Circuit Court System** recommending adoption.

Supervisor Marthenze moved to adopt the resolution. Supervisor Winkel seconded the motion which carried on unanimous roll call vote of the board.

The Clerk read the report of the Executive Committee regarding **Resolution No. 10 (2014/15) Supporting National Marine Sanctuary in Wisconsin's Mid-Lake Michigan Maritime Trails Region** recommending adoption.

Supervisor Goehring moved to adopt the resolution. The motion was seconded by Supervisor Baumgart and carried on unanimous roll call vote of the board.

The Clerk read the report of the Finance Committee regarding **Resolution No. 12 (2014/15) Sale of Excess Land in Town of Greenbush to the Wisconsin Department of Transportation** recommending adoption.

Supervisor Winkel moved to adopt the resolution. Supervisor Glavan seconded the motion which carried on unanimous roll call vote of the board.

The Clerk read the report of the Finance Committee regarding **Ordinance No. 03 (2014/15) Adding Officers' Election Procedure to the County Board Rules** recommending enactment.

Supervisor Marthenze moved to enact the ordinance. The motion was seconded by Supervisor Weggeman and carried on unanimous roll call vote of the board.

The Clerk read the report of the Human Resources Committee regarding **Ordinance No. 04 (2014/15) Modifying Employee Grievance Procedure** recommending enactment.

Supervisor LeMahieu moved to enact the ordinance. Supervisor Damp seconded the motion.

Supervisor Conrardy moved to amend line #326 by changing the word “may” to “shall”. Supervisor Uraynar second the motion which carried on roll call vote of the board of Ayes: 21; Noes: 4, Supervisors Epping, LeMahieu, Te Stroete, and Winkel.

Ordinance No. 04 was enacted as amended on roll call vote of the board of Ayes: 24; Noes: 1, Supervisor Baumgart.

The Clerk read the report of the Transportation Committee regarding **Resolution No. 11 (2014/15) Authorizing Relocation Order for Property Adjacent to Taylor Drive** recommending adoption.

Supervisor Winkel moved to adopt the resolution. The motion was seconded by Supervisor Glavan and carried on roll call vote of the board of Ayes: 23; Noes: 2, Supervisors Bemis and Hoffmann.

(Vice-Chairperson Wegner presiding)

Pursuant to Rule IV of the Rules of Order, the following resolutions and ordinances were introduced by the Clerk and referred by the Vice-Chairperson as indicated:

Resolution No. 13 (2014/15) Re: Creating Amsterdam Dunes Advisory Committee referred to the Planning, Resources, Agriculture and Extension Committee.

Resolution No. 14 (2014/15) Re: Five-Year Capital Plan referred to the Executive Committee.

Resolution No. 15 (2014/15) Re: Approving Lease Agreement Between Sheboygan County and Sheboygan County Historical Society referred to the Finance Committee.

Resolution No. 16 (2014/15) Re: Authorizing County Aid for Bridge/Culvert Construction in the Towns of Lima, Sheboygan Falls, and Wilson referred to the Finance Committee.

Ordinance No. 05 (2014/15) Re: Transferring Chapter 47 Classification Change Duties to Human Resources Committee referred to the Executive Committee.

ADJOURNMENT

Supervisor Bemis moved to adjourn to 6:00 p.m. on Tuesday, September 23, 2014. Supervisor Glavan seconded the motion which carried on unanimous roll call vote of the board. The meeting was adjourned at 7:17 p.m.

RESOLUTION NO. 14-25

SUPPORTING STATE FUNDING FOR COUNTY 911 SERVICES/ONE DESIGNATED PUBLIC
SERVICE ANSWERING POINT PER COUNTY

WHEREAS, 911 emergency dispatch services are among the most vital services that counties provide and Wisconsin residents expect the same level of excellent service throughout the state, regardless of where their emergency occurs; and,

WHEREAS, in 2003 the State of Wisconsin established a fee on all wireless phones to fund grants to counties to pay for enhanced 911 services, such as wireless call-locating software and equipment; and,

WHEREAS, in 2009 the enhanced 911 grant program expired and, in its place, the Wisconsin Counties Association and the state's telecommunications providers advocated establishing a permanent grant program to fund equipment purchases and training for employees of county-designated Public Safety Answering Points (PSAPs), each county to designate one PSAP per county by resolution, to be funded with a monthly fee of up to 75-cents on all devices capable of dialing 911; and,

WHEREAS, instead of funding grants to county Public Safety Answering Points, in 2009 the Wisconsin Legislature and the Governor re-designated the funding as a 75-cent monthly Police and Fire Protection Fee for all such devices and directed the revenue from the fee to fund the county and municipal aid (shared revenue) account to meet other state financial obligations; and,

WHEREAS, without the intended state funding counties must rely almost entirely on property taxes to pay for equipment, training, and consolidation of municipal and county 911 services with many counties unable to upgrade needed equipment to receive texts, video, and still photographs, to provide needed training to 911 system operators, and to foster further consolidation of services; and,

WHEREAS, eliminating the Police and Fire Protection Fee and restoring the funding for 911 without replacing the lost revenue would result in a roughly \$50 million annual reduction in shared revenue payments to municipalities and counties; and,

WHEREAS, under current law each county must individually contract with a telecommunications provider for telephone lines running into each county 911 center and counties must depend on a maximum 40-cent monthly fee on only landline telephones to pay telecommunications providers for the cost of this service; and,

WHEREAS, revenues from the 29-cent landline telephone fee that Dodge County is receiving are declining due to the increased use of cellular telephones and the concomitant decreased use of landline telephones, and the fee is often insufficient to cover the cost of these services, thereby requiring any difference to be paid for with property taxes.

SO, NOW, THEREFORE, BE IT RESOLVED, that the Dodge County Board of Supervisors hereby urges the Wisconsin Legislature and Governor to support legislation and state budget action that accomplishes **all** of the following goals:

1. Fully funds the County and Municipal Aid Program (shared revenue) with state General Purpose Revenue, rather than the Police and Fire Protection Fee;
2. Establishes a technology-neutral fee on all cellular telephones, landline telephones, and other devices capable of dialing 911;
3. Uses the revenue from this fee to fund a grant program to pay for equipment purchases and training for one Public Safety Answering Point (911 center) per county, as designated by the county board of each county, and to develop financial incentives to encourage consolidation of 911 services; and,
4. Provides a sustainable source of funding for costs associated with providing all telephone lines (landline and cellular) into county Public Safety Answering Points; and,

BE IT FINALLY RESOLVED, that the Dodge County Clerk is hereby authorized and directed to send a copy of this Resolution to:

1. The Board of Directors of the Wisconsin Counties Association for consideration at the Wisconsin Counties Association Annual Business meeting;
2. The County Clerks of all of the other 71 Counties within the State of Wisconsin, urging that all county officials support the Resolution and request their legislative representatives and the Governor to restore the funding for this vital public safety service; and,
3. The Governor of the State of Wisconsin and all Wisconsin State Legislators with a constituency within Dodge County.

All of which is respectfully submitted this 15th day of July, 2014.

Dodge County Law Enforcement Committee:


Mary Ann Miller


Darrell Pollesch


Larry Bischoff



Larry Schrautnager


Lisa Derr

ADOPTED
BY DODGE COUNTY BOARD

JUL 15 2014

AYES 31 NOES 2
ABSENT 0
ABSTAIN 0


County Clerk

RESOLUTION # 45 - 14

TO: The Honorable Chairperson and Members of the Oconto County Board of Supervisors

RE: **IN SUPPORT OF STATE FUNDING FOR COUNTY EMERGENCY DISPATCH ("911") SERVICES / ONE DESIGNATED PUBLIC SAFETY ANSWERING POINT PER COUNTY**

WHEREAS, county-wide emergency ("911") dispatch services are among the most vital services that counties provide. Wisconsin residents and visitors alike expect the same level of excellent service throughout the state, regardless of where their emergency occurs; and

WHEREAS, in 2003 the State of Wisconsin established a fee on all wireless phones to fund grants to counties to pay for enhanced 911 services, such as wireless call-locating software and equipment; and

WHEREAS, in 2009 the enhanced 911 grant program expired and, in its place, the Wisconsin Counties Association and the state's telecommunications providers advocated establishing a permanent grant program to fund equipment purchases and training for employees of county-designated Public Safety Answering Points (PSAPs), each county to designate one PSAP per county by resolution, to be funded with a monthly fee of up to 75-cents on all devices capable of dialing 911; and

WHEREAS, instead of funding grants to county Public Safety Answering Points, in 2009 the Wisconsin Legislature and the Governor re-designated the funding as a 75-cent monthly Police and Fire Protection Fee for all such devices and directed the revenue from the fee to fund the county and municipal aid (shared revenue) account to meet other state financial obligations; and

WHEREAS, without the intended state funding, counties must rely almost entirely on property taxes to pay for equipment, training, and consolidation of municipal and county 911 services with many counties unable to upgrade needed equipment to receive texts, video, and still photographs, to provide needed training to 911 system operators, and to foster further consolidation of services; and

WHEREAS, eliminating the Police and Fire Protection Fee and restoring the funding for 911 without replacing the lost revenue would result in a roughly \$50 million annual reduction in shared revenue payments to municipalities and counties; and

WHEREAS, under current law each county must individually contract with a telecommunications provider for telephone lines running into each county 911 center and counties must depend on a maximum 40-cent monthly fee on only landline telephones to pay telecommunications providers for the cost of this service; and

WHEREAS, revenues from the 40 cent landline fee are declining due to the increased use of cellular telephones and the fee is often insufficient to cover the cost of these services, thereby requiring any difference to be paid for with property taxes.

THEREFORE, BE IT RESOLVED, that the Oconto County Board of Supervisors hereby urges the Wisconsin Legislature and Governor to support legislation and state budget action that accomplishes all of the following goals:

- Fully funds the County and Municipal Aid Program (shared revenue) with state General Purpose Revenue, rather than the Police and Fire Protection Fee; and
- Establishes a technology-neutral fee on all cell phones, landline phones, and other devices capable of dialing 911; and

- Uses the revenue from this fee to fund a grant program to pay for equipment purchases and training for one Public Safety Answering Point ("911" center) per county, as designated by the county board of each county, and to develop financial incentives to encourage consolidation of "911" services; and
- Provides a sustainable source of funding for costs associated with providing all telephone lines (landline and cellular) into county Public Safety Answering Points.

BE IT FURTHER RESOLVED, that a copy of this resolution be sent to: the Wisconsin Counties Association ("WCA") for consideration at the WCA's 2014 Annual Business meeting, all counties, all municipalities within Oconto County, and Governor Walker ... urging their support for this resolution and restoration of State funding for this vital public safety service.

Submitted this 24th day of July, 2014

BY: Law Enforcement/Judiciary Committee

Paul Bednarik
Gerald Beekman
Lowell "Buzz" Kamke
Dennis Kroll
Melissa Wellens

Reviewed by Corporation Counsel:

Cam
Initials of
Corp. Counsel

7.18.2014
Date
Reviewed

Adopted by Vote:

Ayes: 31 Nays: 0 Absent: 0

STATE OF WISCONSIN }
County Oconto } I, Kim Pytkoski
do hereby certify
that the above is a true and correct copy of the
original now on file in the office of the County Clerk and
that it was adopted by the Oconto County Board of
Supervisors on this date.
Date: 7.18.2014
(Seal) Kim Pytkoski
County Clerk



DOOR COUNTY

ROLL CALL Board Members	Aye	Nay	Exc.
AUSTAD	<input checked="" type="checkbox"/>		
BRANN	<input checked="" type="checkbox"/>		
BUR	<input checked="" type="checkbox"/>		
ENGLEBERT	<input checked="" type="checkbox"/>		
ENIGL	<input checked="" type="checkbox"/>		
FISHER	<input checked="" type="checkbox"/>		
GUNNLAUGSSON	<input checked="" type="checkbox"/>		
HAINES	<input checked="" type="checkbox"/>		
HALSTEAD	<input checked="" type="checkbox"/>		
KOCH	<input checked="" type="checkbox"/>		
KOHOUT	<input checked="" type="checkbox"/>		
LIENAU	<input checked="" type="checkbox"/>		
MEYER	<input checked="" type="checkbox"/>		
MOELLER	<input checked="" type="checkbox"/>		
NEINAS	<input checked="" type="checkbox"/>		
O'CONNOR	<input checked="" type="checkbox"/>		
RUNQUIST			<input checked="" type="checkbox"/>
SCHULTZ	<input checked="" type="checkbox"/>		
SITTE	<input checked="" type="checkbox"/>		
VIRLEE	<input checked="" type="checkbox"/>		
ZIPPERER	<input checked="" type="checkbox"/>		
	30	0	1

BOARD ACTION

Vote Required: Majority Vote of a Quorum

Motion to Approve

Adopted ☒

1st

Kohout

Defeated ☐

2nd

Fisher

Yes: 30

No: 0

Exc: 1

Reviewed by:

[Signature], Corp. Counsel

Reviewed by:

[Signature], Administrator

FISCAL IMPACT: This resolution requests that the State of Wisconsin re-instate the \$11.8 million to the Wisconsin Court System in order to appropriately fund the required expenditures for County courts. sms

Certification:

I, Jill M. Lau, Clerk of Door County, hereby certify that the above is a true and correct copy of a resolution that was adopted on the 29th day of July, 2014 by the Door County Board of Supervisors.

[Signature]
Jill M. Lau
County Clerk, Door County

Resolution No. 2014-63 OPPOSITION TO PROPOSED LAPSE IN STATE FUNDING TO CIRCUIT COURT SYSTEM

TO THE DOOR COUNTY BOARD OF SUPERVISORS:

WHEREAS, In addition to facing a \$5.8 million cut in state appropriations during the 2013-15 state biennial budget, the Wisconsin court system must lapse (return) \$11.8 million to the state general fund during this same two-year period; and

WHEREAS, This reduction in state funding significantly impacts the Door County circuit court system, i.e., the Door County circuit court system will no longer receive state funding at its previous level in the form of circuit court payments; interpreter assistance; and guardian ad litem assistance; and

WHEREAS, This reduction in state funding will result in Door County picking up a larger percentage of circuit court system costs and, in view of the strict levy limits imposed on counties, will create a tremendous financial challenge to Door County; and

WHEREAS, It is in the best interests of Door County to oppose the reduction in state funding of the circuit court system.

NOW, THEREFORE, BE IT RESOLVED, That the Door County Board of Supervisors hereby states its opposition to the Wisconsin court system's lapse (return) of \$11.8 million to the state general fund.

BE IT FURTHER RESOLVED, That the Door County Clerk shall forward a copy of this resolution to Door County's State Legislators, Governor Scott Walker, Chief Justice Shirley S. Abrahamson, the Director of State Courts, the Wisconsin Counties Association, and all other Wisconsin Counties.

SUBMITTED BY: LEGISLATIVE COMMITTEE

[Signature]
Susan Kohout, Chairperson

[Signature]
Ken Fisher

[Signature]
John Bur

[Signature]
Richard Virlee

[Signature]
Kathy Schultz

1 Supervisor Jason Haas, Chairperson,
2 From the Committee on Intergovernmental Relations, reporting on:

3
4 File No. 14-458
5

6 (ITEM 78) A resolution by Supervisor Haas expressing opposition to the proposed
7 \$11.8 million budget reduction in funding to the Wisconsin Circuit Court System over the
8 next two-year period, by recommending adoption of the following:
9

10 **A RESOLUTION**
11

12 WHEREAS, the 2013-2015 State Biennial Budget requires the Wisconsin Circuit
13 Court System to return a total of \$11.8 million to the State General Fund over the next
14 two-year period, which will result in budget cuts affecting the Milwaukee County Circuit
15 Court System; and
16

17 WHEREAS, if the budget cuts are made, Milwaukee County Circuit Court will no
18 longer receive State funding at the previous level of contribution to its budget attributing
19 to budget shortfalls; and
20

21 WHEREAS, this loss of funding will need to be recouped somewhere, and in
22 turn, will automatically reduce the services provided to Milwaukee County residents; and
23

24 WHEREAS, a reduction in services may mean a possible shrinkage of
25 administrative workers, increased delays for everyday services, decreased ability to
26 attract high quality judicial candidates, delayed court cases, reduced online services,
27 less public safety measures, and fewer programs that reduce recidivism; and
28

29 WHEREAS, Wisconsin Supreme Court Chief Justice Shirley Abrahamson
30 characterizes the cuts as "anti-revenue measures," as reported in The Capital Times on
31 May 31, 2013, due to a decrease in clerks available to collect court fees and a decrease
32 in overall collections; and
33

34 WHEREAS, the proposed cutback in funding and budget cuts will create an
35 immense financial challenge to Milwaukee County potentially resulting in an increased
36 tax levy while striving to meet the challenge of strict levy caps; now, therefore,
37

38 BE IT RESOLVED, that the Milwaukee County Board of Supervisors hereby
39 states Milwaukee County's opposition to the return of Wisconsin Judicial Branch
40 Funding to the State General Fund over the next two-year period; and
41

42 BE IT FURTHER RESOLVED, that the Milwaukee County Clerk shall forward a
43 copy of this resolution to Milwaukee County's State Legislators, the Governor, the
44 Director of State Courts, and all other Wisconsin Counties.
45

RESOLUTION

OPPOSITION TO PROPOSED LAPSE IN STATE FUNDING TO CIRCUIT COURT SYSTEM

WHEREAS, the 2013-15 State Biennial Budget requires the Wisconsin court system to return a total of \$11.8 million to the state general fund over the next two-year period, resulting in budget cuts affecting the Trempealeau County circuit court system; and,

WHEREAS, if said budget cuts are made, the Trempealeau County circuit court system will no longer receive State funding at its previous level in the form of circuit court payments; interpreter assistance; and guardian ad litem assistance; and,

WHEREAS, the proposed reduction of funding and resulting budget cuts would create an enormous financial challenge to Trempealeau County, potentially resulting in an increased tax levy, while striving to meet the challenge of the state levy cap; and,

WHEREAS, it is in the best interests of Trempealeau County to oppose this proposed budget reduction.

NOW THEREFORE BE IT RESOLVED that the Trempealeau County Board hereby states its opposition to the lapse of Wisconsin judicial branch funding to the State general fund over the next two-year period; and,

BE IT FURTHER RESOLVED, that the Trempealeau County Clerk shall forward a copy of this resolution to Trempealeau County's State Legislators, Governor Scott Walker, the Director of State Courts, and all other Wisconsin Counties.

FISCAL NOTE: No cost to Trempealeau County.

Dated at Whitehall, Wisconsin this 21st day of July, 2014

Respectfully submitted,

LAW ENFORCEMENT/EMERGENCY MANAGEMENT COMMITTEE

/S/
John Aasen, Chair

/S/
Jon Schultz

/S/
Rob Reichwein, Vice Chair

/S/
Olin Fimreite

/S/
Richard Frey, Secretary